



NOTICE OF COUNCIL MEETING

In accordance with Section 254C of the *Local Government Regulation 2009* this notice is to advise that the Trustee Council and Ordinary Council Meetings for the month of AUGUST 2025 will be held online by Microsoft (TEAMS) as follows:

Wednesday, 20 August 2025 - Trustee Meeting (9.00am to 10.30am) - Ordinary Meeting (10.30am to 5.00pm)

Microsoft (TEAMS) Meeting ID: 467 818 141 400 | Passcode: 3ef2Dq2s

The attendance of each Councillor is requested.

Agenda papers for this meeting are attached and will soon be available on Council's website (except for any Closed Business papers) and can be accessed by clicking on the link below:

https://tsirc.qld.gov.au/about-us/meetings/

Please note that this meeting is live streamed on Council's YouTube Channel and a recording following the meeting will be available at the following location:

https://www.youtube.com/@IslandCouncil/streams

Dawson Sailor

Acting Chief Executive Officer

15 August 2025



AGENDA

Time: 9.00am to 10.30am

Venue: Microsoft TEAMS Meeting ID: 467 818 141 400 | Passcode: 3ef2Dq2s

		ORDER OF BUSINESS
9.00am		A. WELCOME & QUORUM CONFIRMATION ACKNOWLEDGEMENTS OPENING PRAYER OBSERVANCES
		B. NOTING OF APOLOGIES
		C. CONFLICT OF INTEREST DECLARATIONS
		D. LIVE STREAM. <u>This meeting is live streamed on Council's YouTube Channel.</u>
	1.	CONFIRMATION OF MINUTES (22 JULY 2025)
		1.1. Update on Action Items from Previous Meetings
	2.	RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC
Standing Agenda Item	3.	Culture, Arts, Land & Heritage (CALH) Advisory Committee - Update on Land and Native Title Strategic Matters — verbal update by Cr Chelsea Aniba
		[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].
	4.	QuickStarts – Update on Native Title Consent Consultation
		[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].
	5.	RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION
	6.	CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION
	7.	ITEMS ARISING
	8.	NEXT MEETING – 17 September 2025 (VC)
10.30am	9.	CLOSE OF MEETING



AUTHOR: Executive Director Corporate Services

CONFIRMATION OF MINUTES (22 JULY 2025)

OFFICER RECOMMENDATION:

Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 22 July 2025.

EXECUTIVE SUMMARY:

Section 254F(4) of the *Local Government Regulation 2012* requires that at each local government meeting, the minutes of the previous meeting must be confirmed by the councillors or committee members present.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

The previous Trustee meeting was held on 22 July 2025.

Section 254(6) of the *Local Government Regulation 2012* requires that a copy of the minutes of each local government meeting must be made publicly available by 5pm on the tenth day after the meeting is held. To meet these compliance requirements, a copy of the draft Minutes from the last meeting were circulated to the Executive Leadership Team for input prior to being posted on the Council website.

Following confirmation of the Minutes by the Council, the confirmed Minutes will replace the draft Minutes on the Council website.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254F(4) of the Local Government Regulation 2012
Budgetary:	N/A
Policy:	N/A
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3— A Proactive & Responsible Council 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	N/A N/A In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other	Comments:
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Nil.

Recommended: Approved:

S. Andres

Susanne Andres Dawson Sailor

Executive Director Corporate Services Acting Chief Executive Officer

ATTACHMENTS:

Draft Minutes of the Trustee Meeting held on 22 July 2025.



MINUTES

Time: 9.00am to 10.30am

Venue: Community Hall, Mabuiag (Torres Strait)

PRESENT:

MayorCr Phillemon MosbyDivision 1 – BoiguCr Dimas TobyDivision 2 – DauanCr Torenzo ElisalaDivision 3 – SaibaiCr Chelsea AnibaDivision 4 – MabuiagCr Keith Fell

Division 5 – Badu / **Deputy Mayor** Cr Ranetta Wosomo

Division 6 – Kubin (Arkai) Cr Iona Manas – via Microsoft TEAMS, left at 9:30am

Division 7 – Wug (St. Pauls), Mua Island Cr John Levi

Division 8 – Kirirri (Hammond Island)

Division 9 – Iama

Cr Aggie Hankin

Cr Francis Pearson

Cr Ted Mosby

Cr Rocky Stephen

Division 14 – Erub

Division 15 – Mer

Cr Fancis Pearson

Cr Ted Mosby

Cr Rocky Stephen

Cr Nixon Mye

Cr Bob Kaigey

APOLOGIES:

Division 10 – Warraber Cr Kabay Tamu

OFFICERS:

Chief Executive Officer

Executive Director Building Services

Executive Director Community Services

Executive Director Corporate Services

A/g Executive Director Engineering Services

Executive Director Financial Services

DOGIT Transfer, Land Tenure and Native

Mr Wayne Green

Mr Dawson Sailor

Ms Susanne Andres

Mr Adeah Kabai

Ms Hollie Faithfull

Ms Joanne Bryant

Title Advisor

Manager Governance & Risk Ms Kim Kerwin – via Microsoft TEAMS

Manager Information Technology Mr Warren Jenkins
Executive Assistant to the Mayor Ms Trudy Lui
Executive Assistant to the CEO Ms Amy Orr
TSIRC Secretariat Mr Darryl Brooks

GUESTS:

Chief Executive Officer LG Services Group Mr Scott Mason

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 9.00am the Mayor formally opened the July 2025 Trustee Council meeting, noting that a quorum of members was present.

The Mayor welcomed attendees and made the following acknowledgements:

- Our Heavenly Father for His awesome wisdom, knowledge, favour and understanding, blessings upon our region, our collective leadership at TSIRC and our people across the TSIRC footprint;
- The Traditional Custodians of Mabuiag and their Elders past, present and emerging;
- Traditional Custodians of land and sea throughout the length and breadth of Zenadth Kes and the communities and constituents that Council serves;
- The Traditional Custodians of Kaurareg and Cairns who host elements of the TSIRC footprint.

The Mayor also made special acknowledgement of the Goemulgaw (Torres Strait Islanders) Corporation RNTBC Deputy Chairperson (**Mr Frank Whap**) and thanked him for his warm welcome to Council at the Mabuiag Community Dinner on 21 July 2025.

The Mayor also made special acknowledgement to **Cr Keith Fell** as the hosting Councillor for the July 2025 Trustee and Ordinary Council Meetings, thanking him for all of the preparation work undertaken in the lead-up to this meeting. The warmth of the Mabuiag Community (including the Welcome Dinner on 21 July 2025) was very much felt and appreciated by Councillors and visiting TSIRC staff and the Mayor requested that Cr Fell pass on these sentiments to his Community on behalf of Council.

The Mayor conveyed to those members of the Torres Strait Islander community locally and throughout the homelands and on the Australian mainland who may currently be experiencing Sorry Business, the collective thoughts, prayers and well wishes of Council during this time.

Cr John Levi delivered the opening prayer and the Council observed a minute of silence as a gesture of respect and reflection to honour the memory of deceased loved ones.

Cr Keith Fell warmly welcomed Council and visiting TSIRC staff to Mabuiag and provided an overview of on-ground arrangements during the period of the Council meeting.

B. NOTING OF APOLOGIES

The following apologies were noted and accepted by Council:

Division	Councillor/Reason	Mover/Seconder	
Division 10 - Warraber	Cr Kabay Tamu – prior commitments in his	CR WOSOMO / CR HANKIN	
	capacity as Chair of ECCA	CR WUSUNU / CR HANKIN	

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor invited Councillors to advise if they had any COI declarations to disclose in relation to items listed on the agenda.

Cr Torenzo Elisala advised that he had a COI in relation to Agenda Item 5 and would not participate in discussions. No other declarations were made by Councillors.

D. LIVE STREAM

The Mayor advised Council that this meeting is being LIVE STREAMED on Council's YouTube Channel and welcomed those members of the general public who may be viewing proceedings.

1. CONFIRMATION OF MINUTES (17 June 2025)

#T24-28/2025-7/1

CR ELISALA / CR PEARSON

Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 17 June 2025.

CARRIED UNANIMOUSLY

1.1. UPDATE ON ACTION ITEMS FROM PREVIOUS MEETINGS

The Chief Executive Officer (Mr James William) spoke to this item and the update was noted by Council.

2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#T24-28/2025-7/2

CR ANIBA / CR MYE

Council (as Trustee) resolves to close the meeting to the public pursuant to section 84 of the *Local Government Act 2009* to allow the Trustee to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

CARRIED UNANIMOUSLY

3. Culture, Arts, Land & Heritage (CALH) Advisory Committee – Update on Land & Native Title Strategic Matters – verbal update by Cr Chelsea Aniba

[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].

Council noted the verbal update on Land and Native Title Strategic Matters provided by Cr Chelsea Aniba (Chairperson of the CALH Advisory Committee).

CARRIED UNANIMOUSLY

4. Adoption of Updated Trustee Policy

[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].

#T24-28/2025-7/4

CR DORANTE / CR FELL

Council (as Trustee):

- a) adopts the Trustee Policy PO19 attached to the officer's report (amended version as authorised on 22 July 2025) noting it supersedes any previous versions; and
- b) delegates to the Mayor, the authority to execute the new Trustee Policy PO19 as authorised on 22 July 2025.

CARRIED UNANIMOUSLY

The Mayor congratulated Council on the adoption of the Trustee Policy PO19 and thanked all involved throughout its entire development, with special acknowledgement to the DOGIT Transfer, Land Tenure and Native Title Advisor (Ms Joanne Bryant and her Team) and the Chairperson, Members and Executive Lead of the Culture, Arts, Land and Heritage (CALH) Advisory Committee.

- > Cr Torenzo Elisala declared a Conflict of Interest in relation to Agenda Item 5 below (in his capacity as PBC Chairperson) and excused himself from the meeting during discussions.
- The Mayor proposed that Councillors with PBC conflicts (Crs Elisala, Toby, Pearson and Manas), who would normally be excused from discussions on this matter, be allowed to remain present for discussion, but would be excluded from voting on any Council resolution for this item. The motion was moved by Cr Fell and seconded by Cr Aniba and all Councillors were in favour (including those with PBC conflicts).

5. QuickStarts – Update on Native Title Consent Process

[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].

#T24-28/2025-7/5

CR FELL / CR ANIBA

Council (as Trustee):

- (a) notes the update provided in this report in relation to engagement that was undertaken with relevant Prescribed Bodies Corporate and GBK, about a Native Title consent proposal for social housing new builds under the "QuickStarts Qld" funding package;
- (b) approves that continued engagement is undertaken with the PBCs;
- (c) approves that preliminary analysis is undertaken in relation to a Regional Social Housing Indigenous Land Use Agreement for future social housing.

CARRIED UNANIMOUSLY

6. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#T24-28/2025-7/6

CR ANIBA / CR STEPHEN

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009*.

CARRIED UNANIMOUSLY

7. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

Council (as Trustee) formally resolved as detailed in Agenda Items 3 to 6 above.

8. ITEMS ARISING

Nil.

9. **NEXT MEETING – 20 AUGUST 2025 (VC)**

Noted by Council (as Trustee).

10. CLOSE OF MEETING

The Mayor closed the Trustee Council meeting at 11.00am.

MINUTES CONFIRMED – 20 August 2025	
Cr Phillemon Mosby	Dawson Sailor
Mayor	Acting Chief Executive Officer
Torres Strait Island Regional Council	Torres Strait Island Regional Council

TRUSTEE COUNCIL MEETING ACTION ITEMS

(Updated as at 11 August 2025)

1.1

Agenda Item	Action Area / Completion Date	Current Status
Sept 2024 Mtg Al 3.2 Items Arising Medivac Helicopter Issues at the St	Cr Levi / ED Community Services	Ongoing. Cr Levi in discussion with the
Paul's Community (Cr John Levi)		TSIRC Division Manager to organise a
		community information session. Cr Levi
Action Required:		advised that he has been in contact
Cr Levi and the Executive Director Community Services to discuss alternative landing		with the PBC Chair on this matter.
sites for the Medivac Helicopter on St Pauls Community.		
		Update 17/6/25: Meeting to be held
		with Division Manager in w/b 23/6/25.
		Update for August TM: Community
		Information Meeting rescheduled to
		end of July 2024 to confirm alternative
		location. PBC approval will still be
		required.

TRUSTEE Action Items Page 2 of 2

Community Services	Ongoing work. The Saibai Island Church matter (as it unfolds) is being treated as
	a model to use right across the TSIRC
	footprint.
	100tprint.
	ED BSU; ED Community Services and the consultant engaged with Anglican Bishop 5/11/24 to discuss funding and lease appetite. Awaiting response from the Anglican Bishop and a reminder follow-up will occur prior to the
	April 2025 meeting. As at 14 Apr 2025: Email forwarded as
	requested at the Poruma Council meeting to Cr Aniba seeking support regarding contacting / meeting the Bishop. Will follow up.
	Update Aug 2025 TM: Efforts to identify suitable funding stream/
	partners and opportunities (Govt and philanthropic) continue. Met with
	Consultants to map out different
	approach including investigating opportunity to list on National heritage-listed Register
	Community Services



AUTHOR: Executive Director Corporate Services

RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

OFFICER RECOMMENDATION:

Council (as Trustee) resolves to close the meeting to the public pursuant to section 84 of the *Local Government Act 2009* to allow the Trustee to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

EXECUTIVE SUMMARY:

Section 84 of the *Local Government Act 2009* allows the Trustee Council to close its meeting to the public to discuss business for which public discussion would be likely to:

- (a) prejudice the interests of the trustee council or someone else; or
- (b) enable a person to gain a financial advantage.

For example, a meeting may be closed to the public to allow the trustee council to discuss:

- (a) the appointment, discipline or dismissal of local government employees; or
- (b) industrial matters affecting local government employees; or
- (c) starting or defending legal proceedings; or
- (d) that part of the budget that relates to the trust land; or
- (e) contracts proposed to be made by the trustee council.

Section 84(5) of the *Local Government Act 2009* stipulates that the trustee council must not make a resolution (other than a procedural resolution) in a meeting that is closed to the public.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024 applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3— A Proactive & Responsible Council 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

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Nil.

Recommended:

S. Andres

Susanne Andres Executive Director Corporate Services Approved:

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:



AUTHOR: Executive Director Corporate Services

RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

OFFICER RECOMMENDATION:

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009*.

EXECUTIVE SUMMARY:

Section 84(1) of the *Local Government Act 2009* requires that all meetings relating to trust land must be open to the public.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024 applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
	TSIRC Corporate Plan 2025-30
Links to Strategic Plans:	Focus Area 3– A Proactive & Responsible Council
	3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:

S. Andres

Susanne Andres Executive Director Corporate Services Approved:

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

AUTHOR: Executive Director Corporate Services

CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

OFFICER RECOMMENDATION:

For Council (as Trustee) to formally resolve on the matters discussed in its Closed Session.

EXECUTIVE SUMMARY:

Section 84(5) of the *Local Government Act 2009* stipulates that the trustee council must not make a resolution (other than a procedural resolution) in a meeting that is closed to the public.

The open meeting must resume to pass a resolution if any decisions are necessary following the closed-meeting discussion.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024 applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3— A Proactive & Responsible Council 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:

S. Andres

Susanne Andres Executive Director Corporate Services Approved:

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

AUTHOR: Executive Director Corporate Services

ITEMS ARISING

OFFICER RECOMMENDATION:

For Council (as Trustee) to formally resolve to consider those items arising after the agenda for the meeting has been made public.

EXECUTIVE SUMMARY:

Section 254D(4) of the *Local Government Regulation 2012* allows for a local government or a committee of local government to discuss or deal with (at any meeting) items arising after the agenda for the meeting has been made available to Councillors.

Standard practice is that business not on the published agenda, or not fairly arising from the agenda, should <u>not</u> be considered at any local government meeting unless permission for that purpose is given by the local government at the meeting (Source: TSIRC Standing Orders Policy – August 2024)

Council will need to make a formal resolution to consider/discuss any items nominated for this agenda item.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254D(4) of the Local Government Regulation 2012
Budgetary:	N/A
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024 applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3— A Proactive & Responsible Council 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Nil.

Recommended:

S. Andres

Susanne Andres

Executive Director Corporate Services

Approved:

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS: