



NOTICE OF COUNCIL MEETING

In accordance with Section 254C of the *Local Government Regulation 2009* this notice is to advise that the Trustee Council and Ordinary Council Meetings for the month of **OCTOBER 2025** will be held on Dauan (Torres Strait) at the Tabipa Mau Recreation Centre and will also be accessible online by Microsoft (TEAMS) as follows:

Tuesday, 21 October 2025

- Trustee Meeting (9.00am to 10.30am)
- Ordinary Meeting (10.30am to 5.00pm)

Wednesday, 22 October 2025 - Ordinary Meeting (9.00am to 12.30pm)

Day 1 (Tuesday) - Microsoft (TEAMS) Meeting ID: 493 850 364 48 | Passcode: ip2Ee2MC

Day 2 (Wednesday) - Microsoft (TEAMS) Meeting ID: 494 833 463 661 | Passcode: Vd6SC74b

The attendance of each Councillor is requested.

Agenda papers for this meeting are attached and will soon be available on Council's website (except for any Closed Business papers) and can be accessed by clicking on the link below:

https://tsirc.qld.gov.au/about-us/meetings/

Please note that this meeting is live streamed on Council's YouTube Channel and a recording following the meeting will be available at the following location:

https://www.youtube.com/@lslandCouncil/streams

Dawson Sailor
Acting Chief Executive Officer
17 October 2025



AGENDA

Time: 10.30am to 5.00pm

Venue: Tabipa Mau Recreation Centre, Dauan (Torres Strait)

Microsoft TEAMS Meeting ID: 493 850 364 48 | Passcode: ip2Ee2MC

ORDER OF BUSINESS - DAY 1

(Tuesday, 21 October 2025)

10.30am

- A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES
- B. APOLOGIES
- C. CONFLICT OF INTEREST DECLARATIONS
- D. LIVE STREAM. This meeting is live streamed on Council's YouTube Channel.

1. CONFIRMATION OF MINUTES

- 1.1. 5 September 2025, 24 September 2025 & 30 September 2025
- 1.2. Action Items Update
- 1.3. Strategic Action Reference Group (SARG) Standing Committee Meeting Minutes (11 July 2025)
- 2. MAYORAL REPORTS
 - 2.1. Mayoral Monthly Report
 - 2.2. Advisory Committees 1st Quarter Reporting (2025-26)
- 3. CHIEF EXECUTIVE OFFICER REPORTS
 - 3.1. CEO Monthly Report (October 2025)
 - 3.2. Change of Dates November 2025 Council Workshop & November 2025 and December 2025 Monthly Council Meetings
 - 3.3. Indigenous Councils' Accord verbal report

OFFICER REPORTS FOR DECISION

4. BUILDING SERVICES DIRECTORATE

Nil.

5. COMMUNITY SERVICES DIRECTORATE

Nil.

6. CORPORATE SERVICES DIRECTORATE

- 6.1 Community Grants Program Allocation (September 2025)
 (late report)
- 6.2 Funding Acquisition Report (September 2025)
- 6.3 Business Continuity Policy Report
- 6.4 Development Application Operational Works (Prescribed Tidal Works) Proposed Warraber Coastal Defence Project (Seawalls Stages 2 and 3) Lots 4, 26 and 907 on SP270859

7. ENGINEERING SERVICES DIRECTORATE

Nil

8. FINANCIAL SERVICES DIRECTORATE

- 8.1 Financial Dashboard Report (September 2025)
- 8.2 Audit Committee Meeting Minutes (14 August 2025)

9. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

10. CHIEF EXECUTIVE OFFICER

10.1 TSIRC Transition Action Plan (TAP) Update (verbal update by Mr Scott Mason)

[Reason for this matter to be discussed in Closed Business: This matter contains matters that may directly affect the health and safety of an individual or a group of individuals.]

11. BUILDING SERVICES DIRECTORATE

Nil.

12. COMMUNITY SERVICES DIRECTORATE

Nil.

13. CORPORATE SERVICES DIRECTORATE

Nil.

14. ENGINEERING SERVICES DIRECTORATE

14.1 Contractual Matter – Award Tender TSIRC2023-606 – Warraber Sewer Pump Station Upgrade

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

14.2 Funding Matter – TSIRC.0050.2425LREC Disaster Recovery Funding Arrangement

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

14.3 Funding Matter – Boigu Aerodrome Airstrip Reseal

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

14.4 Funding Matter – Warraber Sewer Pump – INF MIOP 02 25-26

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

14.5 Contractual Matter – Award Tender TC25072 – Dauan Barge Ramp Upgrade

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

14.6 Information Report - Capital Works

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

15. FINANCIAL SERVICES DIRECTORATE

15.1 Audit Committee Meeting Minutes (20 June 2025)

[Reason for this matter to be discussed in Closed Business: This pertains to industrial matters affecting employees..]

15.2 Mirabou Energy – Renewable Energy Project Status Update

[Reason for this matter to be discussed in Closed Business: In accordance with section 254J of the Local Government Regulation 2012, it is recommended that this matter be considered by Council in Closed Business as it pertains to "legal advice obtained" and "negotiations relating to a commercial matter involving Council for which a public discussion would be likely to prejudice the interests of the local government".]

15.3 Extension of Mirabou Master Agreement (late report)

[Reason for this matter to be discussed in Closed Business: In accordance with section 254J of the Local Government Regulation 2012, it is recommended that this matter be considered by Council in Closed Business as it pertains to "legal advice obtained" and "negotiations relating to a commercial matter involving Council for which a public discussion would be likely to prejudice the interests of the local government".]

15.4 Contractual Matter – Large Procurement Contracts Awarded Under Delegation

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

16. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

- 17. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION
- 18. ITEMS ARISING

19.	INFORMATION REPORTS	
	19.1	BUILDING SERVICES – Building Services Report (September 2025)
	19.2	COMMUNITY SERVICES - Community Services (September 2025)
	19.3	CORPORATE SERVICES - Corporate Services Information Report (September 2025)
	19.4	ENGINEERING SERVICES – Engineering Operations
	19.5	ENGINEERING SERVICES – Water and Wastewater (September 2025)
	19.6	ENGINEERING SERVICES – Kirirri Wastewater

20. NEXT MEETING - TBC (VC)

21. CLOSE OF MEETING & PRAYER

5.00pm



AGENDA

Time: 9.00am to 12.30pm

Venue: Tabipa Mau Recreation Centre, Dauan (Torres Strait)

Microsoft TEAMS Meeting ID: 494 833 463 661 | Passcode: Vd6SC74b

ORDER OF BUSINESS – DAY 2

(Wednesday, 22 October 2025)

9.00am A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

B. APOLOGIES

C. CONFLICT OF INTEREST DECLARATIONS

DEPUTATIONS

9.05am DEPUTATION #1: Torres & Cape Hospital and Health Service (TCHHS)

TSIRC Contact: Office of the Mayor

Discussion Topic: TCHHS Update

<u>Deputation Lead Speaker</u>: Ms Marita Sagigi | Executive General Manager

Northern Sector

(dial-in)

[if required] [CONTINUATION OF AGENDA ITEMS FROM DAY 1]

12.30pm | CLOSE OF MEETING & PRAYER





DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

CONFIRMATION OF MINUTES – SPECIAL COUNCIL MEETING (5 SEPTEMBER 2025) AND ORDINARY COUNCIL MEETINGS (24 SEPTEMBER 2025 & 30 SEPTEMBER 2025)

OFFICER RECOMMENDATION:

- 1. Council confirms the Minutes of the Special Council Meeting held on 5 September 2025;
- 2. Council confirms the Minutes of the Ordinary Council Meeting held on 24 September 2025 (inquorate).
- 3. Council confirms the Minutes of the Ordinary Council Meeting held on 30 September 2025.

EXECUTIVE SUMMARY:

Section 254F(4) of the *Local Government Regulations 2012* requires that at each local government meeting, the minutes of the previous meeting must be confirmed by the councillors or committee members present.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

A Special Council Meeting was held on 5 September 2025 and previous monthly Ordinary Council meetings were held on 24 September 2024 (inquorate) and 30 September 2025.

Section 254(6) of the *Local Government Regulation 2012* requires that a copy of the minutes of each local government must be made publicly available by 5pm on the tenth day after the meeting is held. To meet these compliance requirements, a copy of the draft Minutes from these meetings were circulated to the Executive Leadership Team for input prior to being posted on the Council website.

Following endorsement by Council, the confirmed Minutes will be uploaded onto the Council website.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254F(4) of the Local Government Regulation 2012
Budgetary:	N/A
Policy:	N/A
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3— A Proactive & Responsible Council 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:

Víckí Bíshop

Vicki Bishop

Executive Director Corporate Services

Approved:

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

- 1. Draft Minutes of the Special Council Meeting held on 5 September 2025;
- 2. Draft Minutes of the Ordinary Council Meeting held on 24 September 2025 (inquorate).
- 3. Draft Minutes of the Ordinary Council Meeting held on 30 September 2025.



MINUTES

Time: 10:00 – 11:00am

Venue: Microsoft TEAMS Meeting ID: 437 849 306 636 3 | Passcode: 6ur9Vq9G

PRESENT:

Division 2 – Dauan Cr Torenzo Elisala joined the meeting @ 10:13am via Teams

Division 3 – Saibai

Cr Chelsea Aniba Teams

Division 5 – Badu / **Deputy Mayor**Division 7 – Wug (St. Pauls), Mua Island

Division 8 – Kirirri (Hammond Island)

Division 11 – Poruma

Cr Seriako Dorante Teams

Cr Francis Pearson Teams

Cr Ted Mosby Teams

Division 13 – Ugar Cr Rocky Stephen *Teams*Division 14 – Erub Cr Nixon Mye *Teams*

OFFICERS & STAFF:

Executive Director Building Services

Executive Director Corporate Services

Manager Governance & Risk

IT Support Officer

Executive Assistant CEO

Mr Wayne Green Teams

Ms Susanne Andres

Ms Kim Kerwin Teams

Ms Krystal Garnett

Ms Amy Orr

APOLOGIES:

Mayor

Division 1 – Boigu

Cr Dimas Toby

Cr Keith Fell

Division 6 – Arkai

Cr Iona Manas

Division 9 – Iama

Cr Aggie Hankin

Division 10 – Warraber

Division 15 – Mer

Cr Bob Kaigey

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 10:07am the Deputy Mayor welcomed Councillors, Executives and staff and members of the public to this Special Council meeting of 5 September 2025 noting that a quorum of members was present. The Deputy Mayor advised Council that this meeting is being LIVE STREAMED on Council's YouTube Channel and welcomed those members of the general public who may be viewing proceedings.

Council acknowledges:

- Our Heavenly Father for His awesome wisdom, knowledge, favour and understanding, blessings upon our region, our collective leadership at TSIRC and our people across the TSIRC footprint;
- Traditional Custodians of land and sea throughout the length and breadth of Zenadth Kes and the communities and constituents that Council serves;
- The Traditional Custodians of Kaurareg and Cairns who host elements of the TSIRC footprint.

It is conveyed to those members of the Torres Strait Islander community locally and

throughout the homelands and on the Australian mainland who may currently be experiencing Sorry Business at this time, the collective thoughts, prayers and well wishes of Council during this time.

Cr John Levi delivered the opening prayer and the Council observed a minute of silence as a gesture of respect and reflection to honour the memory of deceased loved ones, throughout the region and elsewhere.

B. NOTING OF APOLOGIES

The following apologies were noted and accepted by Council.

Mayor – Cr Phillemon Mosby

Division 1 – Boigu; Cr Dimas Toby

Division 4 – Mabuiag; Cr Keith Fell

Division 6 – Arkai; Cr Iona Manas

Division 9 – Iama; Cr Aggie Hankin

Division 10 – Warraber; Cr Kabay Tamu

Division 15 – Mer; Cr Bob Kaigey

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Deputy Mayor invited Councillors to advise if they had any COI declarations to disclose in relation to items listed on the agenda. No declarations were made by Councillors.

The Deputy Mayor also requested that if there are any legal matters involving Councillors, then Councillors should advise the Deputy Mayor as soon as possible. No declarations were made by Councillors.

1. CHANGE OF COUNCIL MEETING DATE – SEPTEMBER 2025 TRUSTEE AND ORDINARY COUNCIL MEETINGS

#C24-28/2025-9/1

CR MYE / CR T MOSBY

Council resolves to conduct the September 2025 Trustee and Council meeting on Wednesday 24 September 2025 via video conference.

CARRIED UNANIMOUSLY

2. CLOSE OF MEETING & PRAYER

The Deputy Mayor formally closed the Special Council Meeting at 10:20am and Cr. John Levi delivered the Closing Prayer.

MINUTES CONFIRMED – 24 September 2025		
Cr Phillemon Mosby	Mr Dawson Sailor	
Mayor	A/Chief Executive Officer	
Torres Strait Island Regional Council	Torres Strait Island Regional Council	



MINUTES

Time: 9.00am to 10.00am

Venue: Microsoft (TEAMS) Meeting ID: 497 084 745 781 | Passcode: 8kW64JJ9

PRESENT:

MayorCr Phillemon MosbyDivision 1 – BoiguCr Dimas TobyDivision 8 – Kirirri (Hammond Island)Cr Seriako DoranteDivision 12 – MasigCr Ted MosbyDivision 13 – UgarCr Rocky StephenDivision 14 – ErubCr Nixon MyeDivision 15 – MerCr Bob Kaigey

APOLOGIES:

Division 2 – Dauan Cr Torenzo Elisala – tabled at previous meeting
Division 3 – Saibai Cr Chelsea Aniba – tabled at previous meeting

Division 5 – Badu / **Deputy Mayor** Cr Ranetta Wosomo – carer leave

Division 7 – Wug (St. Pauls), Mua Island Cr John Levi – family commitments intrastate

Division 9 – lama Cr Aggie Hankin – Sorry Business
Division 10 – Warraber Cr Kabay Tamu – prior commitments

Division 11 – Poruma Cr Francis Pearson – tabled at previous meeting

ABSENT:

Division 4 – Mabuiag Cr Keith Fell
Division 6 – Kubin (Arkai) Cr Iona Manas

OFFICERS:

Executive Director Building Services

Executive Director Corporate Services

Acting Executive Director Engineering Services

Executive Director Financial Services

Executive Assistant to the CEO

TSIRC Secretariat

Mr Wayne Green

Ms Susanne Andres

Mr Adeah Kabai

Ms Hollie Faithfull

Ms Amy Orr

Mr Darryl Brooks

The Mayor observed that the 24 September 2025 Trustee and Ordinary Council Meetings were inquorate (7 of 16 Councillors were present and a minimum of 8 Councillors is required for a quorum). Unsuccessful attempts were made to rally absent Councillors to achieve a quorum. In consultation with those Councillors present, the Mayor formally rescheduled the monthly meeting to be held at 9.00am on Tuesday, 30 September 2025.

The Mayor expressed his disappointment that a quorum could not be reached and reminded Councillors that their primary responsibility is to ensure that they are available to attend monthly Council meetings to enable Council to carry out its statutory obligations on behalf of the region and its communities.

The Mayor reminded Councillors that they have made a declaration to faithfully and impartially fulfil their duties as a Councillor in accordance with the local government principles and code of conduct under the Local Government Act 2009.

Prior to closing the meeting, the Mayor noted that the Executive Director Corporate Services (Ms Susanne Andres) will shortly be leaving TSIRC. On behalf of Council the Mayor extended Au esoau / Koeyma Eso acknowledgement to Ms Andres for her contributions to Council, her leadership, her role in taking Corporate Services into the community and her commitment to Council. The Mayor extended Council's best wishes to Ms Andres for a wonderful and successful journey ahead.

Cr Rocky Stephen also took the opportunity to thank Ms Andres for her leadership and support to the work of Council's Economic Growth Advisory Committee and acknowledged Ms Andres' leadership in driving the engagement of a dedicated Economic Development Lead officer to produce Council's Economic Development Strategy.

Cr Bob Kaigey thanked Ms Andres for her work with the Mer Community.

The Mayor formally closed the meeting at 10.00am.

MINUTES CONFIRMED – 21 October 2	025
Cr Phillemon Mosby	Dawson Sailor
Mayor	Acting Chief Executive Officer
Torres Strait Island Regional Council	Torres Strait Island Regional Council



MINUTES

Time: 10.15am to 3.30pm

Venue: Microsoft (TEAMS) Meeting ID: 497 084 745 781 | Passcode: 8kW64JJ9

PRESENT:

MayorCr Phillemon MosbyDivision 2 – DauanCr Torenzo Elisala

Division 3 – Saibai Cr Chelsea Aniba – joined meeting at 10.35am

Division 5 – Badu / **Deputy Mayor**Cr Ranetta Wosomo

Division 6 – Kubin (Arkai)

Cr Iona Manas

Division 7 – Wug (St. Pauls), Mua Island

Cr John Levi

Division 8 – Kirirri (Hammond Island) Cr Seriako Dorante

Division 9 – Iama Cr Aggie Hankin – joined meeting at 11.05am (absent due to

Sorry Business)

Division 10 – Warraber

Division 11 – Poruma

Cr Francis Pearson

Cr Ted Mosby

Division 13 – Ugar

Division 14 – Erub

Division 15 – Mer

Cr Kabay Tamu

Cr Francis Pearson

Cr Ted Mosby

Cr Rocky Stephen

Cr Nixon Mye

Cr Bob Kaigey

APOLOGIES:

Division 4 – Mabuiag Cr Keith Fell – family commitments intrastate

ABSENT:

Division 1 – Boigu Cr Dimas Toby

OFFICERS:

Acting Chief Executive Officer Mr Dawson Sailor **Executive Director Building Services** Mr Wavne Green Executive Director Engineering Services Mr David Baldwin Executive Director Financial Services Ms Hollie Faithfull Manager Governance & Risk Ms Kim Kerwin Executive Assistant to the Mayor Ms Trudy Lui Executive Assistant to the CEO Ms Amy Orr **TSIRC** Secretariat Mr Darryl Brooks

APOLOGIES:

Acting Executive Director Community Services Mr David Abednego – *work travel commitments on Division*Executive Director Corporate Services Ms Susanne Andres – *annual leave*

GUESTS:

Consultant Mr Anthony Ottaway – AI 8.2 and AI 15.1 only

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 10.15am, the Mayor welcomed Councillors, Executives and staff and members of the public to the Ordinary Council meeting for the month of September 2025, noting that a quorum of members was present.

The Mayor welcomed attendees and made the following acknowledgements:

- Traditional Custodians of land and sea throughout the length and breadth of Zenadth Kes and the communities and constituents that Council serves; and
- The Traditional Custodians of Gimuy Country in and Cairns who host elements of the TSIRC footprint.

The Mayor conveyed to those members of the Torres Strait Islander community locally and throughout the homelands and on the Australian mainland who may currently be experiencing Sorry Business, the collective thoughts, prayers and well wishes of the Trustee Council during this time.

B. NOTING OF APOLOGIES

#C24-28/2025-9/B

The following apologies were noted and accepted by the Trustee Council:

Division	Councillor/Reason	Mover/Seconder
Division 4 - Mabuiag	Cr Keith Fell – family commitments intrastate	CR MANAS / CR ELISALA

Cr Dimas Toby submitted a late apology.

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor invited Councillors to advise if they had any COI declarations to disclose in relation to items listed on the agenda.

- Cr Kabay Tamu declared a COI in relation to a funding application to be considered under Agenda Item 6.1 (Community Grants Program Allocation -August 2025) as he is a beneficiary of the grant as a team member and committee member.
- Cr Ted Mosby declared a COI in relation to Agenda Item 11.2 (Contractual Matter - Tender Evaluation and Award of Contract - Social Housing Accelerated Program) as his sister is a residential beneficiary in relation to this project.

No other declarations were made by Councillors.

The Mayor also invited Councillors to declare if they are involved in any current legal matters that they are required to advise the Mayor as soon as possible. No such declarations were made by Councillors.

D. LIVE STREAM

The Mayor advised Council that this meeting is being LIVE STREAMED on Council's YouTube Channel and welcomed members of the general public who may be viewing proceedings. The Mayor added that this livestreaming service offers transparency and allows members of the general public and organisational partners

in the region TSIRC footprint to be informed of Council's deliberations and decisions which impact on the region.

1. CONFIRMATION OF MINUTES OF ORDINARY COUNCIL MEETING (20 AUGUST 2025) & SPECIAL COUNCIL MEETING (5 SEPTEMBER 2025)

#C24-28/2025-9/1a

CR DORANTE / CR PEARSON

Council confirms the Minutes of the Ordinary Council Meeting held on 20 August 2025.

CARRIED UNANIMOUSLY

#C24-28/2025-9/1b

CR STEPHEN / CR WOSOMO

Council confirms the Minutes of the Special Council Meeting held on 5 September 2025.

CARRIED UNANIMOUSLY

1.1. Action Items Update

The Acting Chief Executive Officer (Mr Dawson Sailor) spoke to this item. The update was noted by Council. *Items noted as 'completed' during this update will be removed from future reports.*

2. MAYORAL REPORTS

2.1. Mayoral Monthly Report

The Mayor spoke to his report. The report was noted by Council.

Action Required:

Council's ECCA Advisory Committee to:

- explore interest from key stakeholders across the greater Torres Strait region to jointly lobby for greater levels of action and investment in addressing the growing impact of climate change across the greater region; and
- 2. prepare a report back to Council on a proposed way forward.

3. CHIEF EXECUTIVE OFFICER REPORTS

3.1. CEO Monthly Report (August 2025)

The Acting Chief Executive Officer (Mr Dawson Sailor) spoke to his report. The report was noted by Council.

4. BUILDING SERVICES DIRECTORATE

Nil.

5. COMMUNITY SERVICES DIRECTORATE

Nil.

In the absence of the Executive Director Corporate Services (Ms Susanne Andres) the Acting Chief Executive Officer (Mr Dawson Sailor) spoke to the papers listed under Agenda Item 6 below.

6. CORPORATE SERVICES DIRECTORATE

6.1. Community Grants Program Allocation (August 2025)

#C24-28/2025-9/6.1

- 1. Council resolves to allocate Community Grants Program funding to applicants in accordance with the *Community Grants Policy*:
 - CG2026-020 CHURCH OF THE ROCK MINISTRY, BOIGU for \$884.00, exclusive of GST;

MOVED/SECONDED: CR ELISALA / CR MYE

CARRIED UNANIMOUSLY

- 2. Council resolves to allocate Community Grants Program funding to applicants in accordance with the Community Grants Policy:
 - CG2026-021 GOEMU BAU RAIDERS, MABUIAG for \$10,000.00 exclusive of GST;

MOVED/SECONDED: CR PEARSON / CR STEPHEN

CARRIED UNANIMOUSLY

- 3. Council resolves to allocate Community Grants Program funding to applicants in accordance with the Community Grants Policy:
 - CG2026- 023 ARON TOM, BOIGU for \$2,500.00, exclusive of GST;

MOVED/SECONDED: CR ELISALA / CR HANKIN

CARRIED UNANIMOUSLY

- ➤ In accordance with his declared COI, Cr Kabay Tamu was absent from the meeting during consideration of application CG2026-024 below.
- 4. Council resolves to allocate Community Grants Program funding to applicants in accordance with the Community Grants Policy:
 - CG2026-024 KURSAU KUIK (MAGUN WARRIORS RLFC), IAMA for \$4.278.00. exclusive of GST:

MOVED/SECONDED: CR MANAS / CR ELISALA

CARRIED UNANIMOUSLY

- 5. Council resolves to allocate Community Grants Program funding to applicants in accordance with the *Community Grants Policy*:
 - CG2026-013 MANTUNBAR EAGLES, BADU for \$5,000.00 exclusive of GST:

[contributions: \$1,000 Dauan; \$500 Kubin; \$500 Poruma; \$500 Ugar; \$500 Saibai; \$500 Iama; \$500 Masiq]

MOVED/SECONDED: CR WOSOMO / CR MANAS CARRIED UNANIMOUSLY

- 6. Council notes the following:
 - (a) two (2) Conflict of Interests were declared;
 - (b) one (1) Community Grant application required divisional contributions;
 - (c) two (2) Funeral applications were deemed ineligible for processing;
 - (d) one (1) Community Grant application was deemed ineligible for processing;
 - (e) three (3) applications processed for out-of-cycle funding in August 2025.

MOVED/SECONDED: CR WOSOMO / CR T. MOSBY

CARRIED UNANIMOUSLY

Council did not resolve in relation to application CG2026-022 – THAIWA DANCE TEAM, IAMA (as listed in the officer's report) as the project/event had already passed.

Action Required:

CEO to explore a review of the Community Grants Policy to clarify issues in relation to eligibility for funeral grants and funeral travel grants, as well as feedback to community on outcomes following the grant acquittal.

6.2. Funding Acquisition Report (August 2025)

The report was noted by Council.

6.3. TSIRC Annual Closedown 2025-26

#C24-28/2025-9/6.3

CR TAMU / CR WOSOMO

Council endorses that the annual 2025-26 Christmas/New Year closedown of operations commence from 12 noon on Wednesday 24 December 2025 and concludes on Thursday 1 January 2026 with the offices to reopen on Friday 2 January 2026.

CARRIED UNANIMOUSLY

> The Manager Governance & Risk (Ms Kim Kerwin) spoke to Agenda Item 6.4 below.

6.4. Council Insurance Renewal 2025-26

CR PEARSON / CR KAIGEY

Council notes the Council Insurance Renewal 2025-26 report.

CARRIED UNANIMOUSLY

7. ENGINEERING SERVICES DIRECTORATE

Nil.

8. FINANCIAL SERVICES DIRECTORATE

8.1. Financial Dashboard Report (August 2025)

#C24-28/2025-9/8.1

CR WOSOMO / CR ANIBA

Council receives and endorses the monthly financial statements attached to the officer's report for the 2025-26 year to date, for the period ended 31 August 2025, as required under Section 204 of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

- Mr Andrew Ottaway (Consultant) joined the meeting to speak to Agenda Item 8.2 below.
- 8.2. Strategic Investment Plan Outcomes from Articulating the 'So-What' #C24-28/2025-9/8.2

CR ANIBA / CR LEVI

Council notes:

- The agreed prioritisation principles and the story developed to support the use of the Strategic Investment Plan (SIP) in Council's advocacy efforts, and
- The outcomes presented will be refreshed upon completion of the FY25 asset valuation.

CARRIED UNANIMOUSLY

The Mayor stressed the importance for all Councillors to familiarise themselves with the SIP and to contact the Executive Director Financial Services and Mr Anthony Ottaway if clarification is required around the priorities identified.

Action Required:

- Mayor, CEO, ED Financial Services and Mr Anthony Ottaway to discuss further the way forward in relation to SIP matters in relation to a review at the November 2025 Council Workshop. Further discussion to be held at the upcoming November 2025 SARG Standing Committee Meeting, prior to the Workshop.
- 2. CEO to organise a summary of Council's SIP to be included as part of the TSIRC presentation to the November 2025 TSRA Board Meeting.

8.3. **Bank Signatories – CEO Delegation**

#C24-28/2025-9/8.3

CR PEARSON / CR KAIGEY

Council resolves, pursuant to Section 257 of the Local Government Act 2009, to delegate to the Chief Executive Officer the power to execute all matters associated with or in relation to Council's contract with Tyro Payments facilities, including the addition and removal of directors, authorised signatories and account users and administrator rights.

CARRIED UNANIMOUSLY

The Mayor suspended the meeting from 12.30pm to 1.30pm for lunch.

9. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#C24-28/2025-9/9

CR DORANTE / CR MANAS

The Council resolves to close the meeting to the public pursuant to section 254J of the Local Government Regulation 2012 to allow the Council to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

CARRIED UNANIMOUSLY

CHIEF EXECUTIVE OFFICER 10.

Nil.

BUILDING SERVICES DIRECTORATE

11.1. Contractual Matter – Tender Evaluation and Award of Contract

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2025-9/11.1

CR PEARSON / CR T. MOSBY

Council resolves:

- (1) To award contract number TC25068 for Elphinstone TSIRC Office Refurbishment Project to Commercial Property Services for the lump sum price of \$697,458 excl. GST for a term from 1 October 2025 to 30 June 2026; and
- (2) Pursuant to section 257 of the Local Government Act 2009, to delegate to the **Chief Executive Officer:**
 - (a) power to make, amend or discharge the contract; and
 - (b) power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations.

> In accordance with his declared COI. Cr Ted Mosby was absent from the meeting during consideration of Agenda Item 11.2 below.

11.2. Contractual Matter – Tender Evaluation and Award of Contract – Social **Housing Accelerated Program (SHAP)**

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2025-9/11.2

CR MYE / CR MANAS

Council resolves:

- To award contract number TC25058 for Detached Extension Project to T.I Concrete and Building for the lump sum price of \$2,996,781.00 excl. GST with an anticipated commencement date of 1 October 2025 and practical completion date of 30 June 2026; and
- Pursuant to section 257 of the Local Government Act 2009, to delegate to the Chief Executive Officer:
 - power to make, amend or discharge the contract; and
 - power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

12. COMMUNITY SERVICES DIRECTORATE

Nil.

CORPORATE SERVICES DIRECTORATE

Nil.

ENGINEERING SERVICES DIRECTORATE 14.

14.1. Award Contract No. TC25071 – Masig Coastal Defences

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2025-9/14.1

CR DORANTE / CR WOSOMO

Council resolves to:

Award Contract No. TC25071 - Masig Coastal Defences (Northeast Seawall Works) to T.I. Concrete Works Pty Ltd for an amount of and up to and including \$1,079,350.00 excl. GST; and

Delegate power to the Chief Executive Officer, pursuant to section 257 of the Local Government Act 2009 to negotiate, finalise, and execute any and all matters associated with or in relation to this project, funding and contract including without limitation any options and/or variations as per Council's procurement and ethical sourcing policy.

CARRIED UNANIMOUSLY

Funding Matter - TSIRC.0049.2425L.REC Disaster Recovery Funding **Arrangement (DRFA)**

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2025-9/14.2

CR LEVI / CR MYE

Council resolves:

- To enter into the proposed funding agreement TSIRC.0049.2425L.REC for Disaster Recovery Funding Arrangement (DRFA) & Reconstruction of Essential Public Assets (REPA), administered by Queensland Reconstruction Authority (QRA) in relation to Council's submission of TSIRC.0049.2425L.REC for a grant sum of up to \$16,965,074.45 (Excl. GST); and
- 2. Pursuant to Section 257 of the Local Government Act 2009, to delegate to the Chief Executive Officer:
 - power to make, amend or discharge the Funding Agreement;
 - power to negotiate, finalise and execute any and all matters associated with or in relation to this project and funding agreement including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

14.3. Funding Matter - Major Infrastructure Program Stage 7 (MIP 7) -**Proponent Project List**

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2025-9/14.3

CR STEPHEN / CR PEARSON

Council resolves to:

- (1) Endorse the revised Major Infrastructure Program Stage 7 (MIP 7) proponent project list in Table 1 of the officer's report to be presented as the Major Infrastructure Program Stage 7 (MIP 7) list to TSRA; and
- (2) Delegate power to the Chief Executive Officer, pursuant to section 257 of the Local Government Act 2009 to negotiate, finalise, and execute any and all matters associated with or in relation to the MIP 7

projects and funding including without limitation any options and/or variations as per Council's procurement and ethical sourcing policy.

CARRIED UNANIMOUSLY

14.4. Information Report - Capital Works

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2025-9/14.4

Council noted the report.

Mr Andrew Ottaway (Consultant) joined the meeting to speak to Agenda Item 15.1 below.

15. FINANCIAL SERVICES DIRECTORATE

15.1. Mirabou Energy – Renewable Energy Project Status Update

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2025-9/15.1

CR PEARSON / CR T. MOSBY

Council notes the status update on the renewable energy project as endorsed by the Project Steering Committee on 1 September 2025.

CARRIED UNANIMOUSLY

* * *

Prior to moving out of Closed Business, the Mayor advised the meeting that a closed session for Councillors and the Acting Chief Executive Officer only was to be held. The Deputy Mayor assumed responsibility as Chair of the meeting at this point. The Mayor, Cr T. Mosby, and all staff were excused from deliberations during this period (2.45pm to 3.15pm).

* * *

16. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#C24-28/2025-9/16

CR ELISALA / CR WOSOMO

The Council resolves to move out of closed discussions pursuant to Section 254l of the *Local Government Regulation 2012.*

CARRIED UNANIMOUSLY

17. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

Council formally resolved on the decisions taken in relation to Agenda Items 10-16 above.

18. ITEMS ARISING

18.1. Sewerage Treatment Plant Updates

Cr Seriako Dorante requested a report clarifying the way forward in relation to this matter. The **Executive Director Engineering Services** advised that a report will be prepared for the October 2025 Council Meeting.

18.2. Vacancies – Corporate Services Directorate

The Mayor acknowledged that Corporate Services is an important function within the Council's Administrative structure and requested an update on the short-medium way forward in relation to current and pending senior management roles in the Corporate Services Directorate. The **Acting Chief Executive Officer** advised that the filling of these current and pending vacancies is a current high priority being addressed by himself and Council's People and Wellbeing Team.

19. INFORMATION REPORTS

- 19.1. BUILDING SERVICES Building Services Report (August 2025)
- 19.2. COMMUNITY SERVICES Community Services (August 2025)
- 19.3. CORPORATE SERVICES Corporate Services Information Report (August 2025)
- 19.4. ENGINEERING SERVICES Engineering Operations
- 19.5. ENGINEERING SERVICES Information Report Water and Wastewater (August 2025)

Noted by Council. Any enquiries by Councillors in relation to the information reports can be raised directly by Councillors with the respective Directorate Executive Director, or the Chief Executive Officer.

20. **NEXT MEETING – 21-22 October 2025** (Dauan)

Noted by Council.

21. CLOSE OF MEETING & PRAYER

The Mayor thanked Councillors and Officers for their participation and constructive engagement throughout the meeting. The Mayor reminded all that only through a collective team effort - with all working together and supporting each other – can Council deliver for the people and the region.

The Mayor formally closed the meeting at 3.30pm and delivered the closing prayer.

MINUTES CONFIRMED – 21 October 2025

Cr Phillemon Mosby Dawson Sailor

Mayor Acting Chief Executive Officer

Torres Strait Island Regional Council Torres Strait Island Regional Council



ORDINARY COUNCIL MEETING ACTION ITEMS

(Updated as at 15 October 2025)

1.2

Agenda Item	Action Area / Completion Date	Current Status
Sep 2025 Mtg Al 2.1 Mayoral Monthly Report	ECCA Advisory Committee / ED Engineering Services	
Action Required: Council's ECCA Advisory Committee to:		
 explore interest from key stakeholders across the greater Torres Strait region to jointly lobby for greater levels of action and investment in addressing the growing impact of climate change across the greater region; and 		
2. prepare a report back to Council on a proposed way forward.		
Sep 2025 Mtg Al 6.1 Community Grants Program Allocation (Aug 2025)	ED Corporate Services / CEO	Ongoing. A/CEO and Executive Corporate Services discussed an
Action Required:		approach and agreed to review the Community Grant Program in
CEO to explore a review of the Community Grants Policy to clarify issues in relation to eligibility for funeral grants and funeral travel grants, as well as feedback to community on outcomes following the grant acquittal.		December, as scheduled.
Sep 2025 Mtg Al 8.2 SIP – Outcomes from Articulating the 'So-What'	CEO / ED Financial Services	
Action Required: 1. Mayor, CEO, ED Financial Services and Mr Anthony Ottaway to meet and revisit the Strategic Investment Plan (SIP) – Advocacy Development plan to (a) review prioritisation principles; and discuss way forward in relation to SIP matters in relation for a review at the November 2025 Council Workshop. Further discussion to be held at the upcoming November 2025 SARG Committee		Ongoing. Initial discussion commenced on an approach. Meeting to be scheduled for further action.
Meeting, prior to the Workshop.2. CEO to organise a summary of Council's SIP to be included as part of the TSIRC presentation to the November 2025 TSRA Board Meeting.		Ongoing. To be completed once presented to Council and will be included in presentation for TSRA Board meeting.

Agenda Item	Action Area / Completion Date	Current Status
Apr 2025 Mtg Al 3.1 CEO Monthly Report (April 2025)	Chief Executive Officer	
Action Required: 1. Chief Executive Officer to seek additional funding for 'Sensors' for communities across the region to access as part of the Deadly for Diabetes Program.		In progress, initial contact has been made with Queensland Health. No further progress
Chief Executive Officer to discuss off-line with Cr Fell the matter of STP funding for Mabuiag.		2. Ongoing.
Jan 2025 Mtg Al 1.1 Review Superannuation Arrangements for Councillors	CEO	Completed. Options to be discussed at the November 2025 Council
Action Required: Chief Executive Officer to prepare a report for Council consideration.		Workshop and a formal report will then be prepared for presentation to Council.
Jan 2025 Mtg AI 6.5 Repeal of Council Resolution – Community Radio/Broadcasting Licences	CALH Advisory Committee (Cr Aniba) / ED Corporate Services	Discussed at CALH September meeting. Further information to be sought from TSIMA.
Action Required: Matter to be considered by the Culture, Arts, Land and Heritage (CALH) Advisory Committee and a recommended way forward be presented to the April 2025 Council Meeting.		
Jan 2025 Mtg Al 17(e) Matters Arising Fuel Bowser and Desalination Plant (Erub) – connection to electricity grid.	ED Engineering Services	To be discussed at Nov 2025 Council Workshop with two options: self-fund or pursue external funding.
Action Required: Executive Director Engineering Services to follow-up with Ergon.		

July 2024 Mtg | Al 17(a) | Funding for Dialysis Unit on Badu

Action Required:

Executive Director Community Services to provide background information in relation to Commonwealth Government funding for the unit.

Mayor strongly requests that consideration be given to financial costs to Council for this project (and other projects across the TSIRC footprint) to be implemented on-ground (i.e. water and infrastructure, etc).

August 2025 Meeting: Mayor requested that correspondence be sent to various politicians – Mr David Kempton MP (Member for Cook), Senator the Hon. Nita Green (Federal Assistant Minister for Northern Australia) and Senator the Hon. Malarndirri McCarthy (Minister for Indigenous Australians) outlining the lack of consultation around the project itself, including the impacts on Council's capacity to provide ongoing support with operational and infrastructure requirements the project in our current financial environment.

CEO / Executive Director Community Services / Cr Wosomo

Matter raised directly with Minister for Health by Mayor, Deputy Mayor and CEO during a meeting on 18 Feb 2025. Ongoing.

Update (Aug 25 OM): Dumbarra Consultancy Services managing this project. 23/7/25 made initial enquiry with TSIRC seeking guidance on land tenure processes. Communication from Dumbarra outlines that stakeholder engagement, legal protocols and legal requirements will be undertaken. No timeframe, however outlines that project is already behind schedule.

DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

STRATEGIC ACTION REFERENCE GROUP (SARG) STANDING COMMITTEE MEETING MINUTES (11 JULY 2025)

OFFICER RECOMMENDATION:

Council accepts the Minutes of the Strategic Action Reference Group (SARG) Standing Committee Meeting held on 11 July 2025.

EXECUTIVE SUMMARY:

This report provides the confirmed Minutes of Council's Strategic Action Reference Group (SARG) Standing Committee Meeting held on 11 July 2025 for acceptance by Council.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

Council established the SARG Standing Committee in July 2024 under section 264(1)(a) of the *Local Government Regulation 2012*.

The main purpose of SARG is to set the overall strategic direction for Council, as well as advise Council on how it can effectively achieve the outcomes aligned within the four (4) focus areas of Council's Corporate Plan 2025-30.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254F(4) of the Local Government Regulation 2012
Budgetary:	N/A
Policy:	SARG Standing Committee Terms of Reference (TOR) (July 2024)
Legal:	N/A
Risk:	Failure to inform Council of the work of its Standing Committee.
	TSIRC Corporate Plan 2025-30
Links to Strategic Plans:	Focus Area 3– A Proactive & Responsible Council > 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.
Standing Committee	Minutes confirmed at SARG Standing Committee meeting held on
Consultation:	8 October 2025.
Timelines:	Only confirmed Minutes are presented to Council.

Other Comments:

The SARG Standing Committee met on 8 October 2025 and confirmed Minutes for that meeting will be presented to a later Council meeting.

Recommended: Approved:

Víckí Bíshop

Vicki Bishop Dawson Sailor

Executive Director Corporate Services Acting Chief Executive Officer

ATTACHMENTS:

1. Confirmed Minutes of the SARG Standing Committee Meeting (11 July 2025)



MINUTES

11 JULY 2025

Time: 9.00am to 4.00pm

Venue: Microsoft TEAMS Meeting ID: 424 348 872 237 | Passcode: X99jz2uF

PRESENT:

Mayor/Chair

Deputy Mayor
Chair - Culture, Arts, Land & Heritage (CALH) Advisory Committee

Chair - Economic Growth (EG) Advisory Committee

Chair - Environment & Climate Adaptation (ECCA) Advisory

Committee - (via TEAMS)

Chair - Housing, Families and Safe & Healthy Communities (HFSHC)

Advisory Committee - (via TEAMS)

Cr Phillemon Mosby

Cr Ranetta Wosomo

Cr Chelsea Aniba

Cr Rocky Stephen

Cr Kabay Tamu - partial

participation (10.10am to 11.00am

only)

Cr Keith Fell – unable to participate

due to local internet connectivity issues

APOLOGIES:

Chair - Governance & Leadership Advisory Committee

Cr Dimas Toby – family

commitments

OFFICERS:

Chief Executive Officer

Mr James William – left meeting at

12.00nn for a previous commitment

Executive Director Building Services Mr Wayne Green

Executive Director Corporate Services Ms Susanne Andres
Executive Director Community Services - (via TEAMS) Mr Dawson Sailor

Executive Director Community Services - (via TEAMS)

Executive Director Engineering Services

Mr David Baldwin

Executive Director Financial Services Ms Hollie Faithfull

DOGIT Transfer, Land Tenure and Native Title Advisor Ms Joanne Bryant – Al 11.1 only

Executive Assistant to the CEO Ms Amy Orr
Economic Development Lead Mr David Brown – Al 2.6 only

TSIRC Secretariat Mr Darryl Brooks

APOLOGIES:

Executive Assistant to the Mayor Ms Trudy Lui – on leave

GUESTS:

Torres Shire Council – Deputation #1 only Mayor Elsie Seriat

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 9.05am, the Mayor welcomed Committee Members, staff and members of the public to the meeting, noting that a quorum of members was present.

The Mayor made the following acknowledgements:

- Our Heavenly Father for his awesome wisdom, knowledge, understanding, favour and blessings throughout our lives, families, the region the Council and the services it provides to our communities; and
- The Traditional Custodians and Elders (past, present and emerging) throughout
 the length and breadth of Zenadth Kes and the communities and constituents that
 Council serves and the Traditional Custodians across the TSIRC footprint, including
 Gimuy Country for the TSIRC Cairns Office.

The Mayor also conveyed to those members of the Torres Strait Islander community – throughout the homelands and on the Australian mainland – and others who may be observing Sorry Business at this time, the collective thoughts and prayers of the Committee.

Cr Ranetta Wosomo (Deputy Mayor) delivered the opening prayer. This was followed by a minute of silence for reflection purposes.

B. NOTING OF APOLOGIES

No formal apologies were tabled. The Standing Committee noted advice received at 9.44am that **Cr Dimas Toby** was unable to attend the meeting due to family commitments.

Cr Keith Fell was unable to participate in the meeting due to localised internet connectivity issues.

C. CONFLICT OF INTEREST DECLARATIONS

The Mayor invited attendees to table any prescribed or declarable COI matters. No COI declarations were made. The Mayor requested that Committee Members advise of any COI declarations should they arise throughout discussions.

The Mayor also invited attendees to advise of any legal matters that would prevent members from participation in today's meeting. No matters were declared.

D. LIVE STREAM

The Mayor advised that meetings of the Standing Committee are live streamed and a copy of this meeting will soon be available on Council's Youtube channel on the website. The Mayor welcomed members of the public to the meeting and thanked them for their time and interest in the deliberations of Council, including for those who may view proceedings at a later time.

1. CONFIRMATION OF MINUTES (9 MAY 2025)

#SSC24-28/2025-07/1

CR ANIBA / CR STEPHEN

The Standing Committee confirmed the Minutes of its meeting held on 9 May 2025.

CARRIED UNANIMOUSLY

1.1. ACTION ITEMS FROM PREVIOUS MEETINGS

The Chief Executive Officer (Mr James William) spoke to this item. The update was noted by the Standing Committee.

2. MAYORAL ITEMS

2.1. Advisory Committee Quarterly Reports – 4th Quarter

Advisory Committee Chairs spoke to their respective reports.

In the absence of the ECCA Advisory Committee Chair, the Executive Director Engineering Services (**Mr David Baldwin**) spoke to that report in his capacity as the Advisory Committee's Lead Executive.

In the absence of the G&L Advisory Committee Chair, the Deputy Mayor (**Cr Ranetta Wosomo**) spoke to that report in her capacity as a member of the Advisory Committee.

In the absence of the HFSHC Advisory Committee Chair, the Executive Director Community Services (**Mr Dawson Sailor**) spoke to that report in his capacity as the Advisory Committee's Lead Executive.

The reports were noted by the Standing Committee.

2.2. Review of May/November Workshops – verbal discussion

The Mayor advised that informal discussions have been taking place amongst SARG Standing Committee members and various Executives to restrict the duration of future May and November Council Workshops and to redirect subsequent cost-savings across Council's SARG Standing Committee and Advisory Committees to allow greater capacity for those Committees to engage with Community and to assist in the advocacy work of Council.

Following discussion amongst members, the Standing Committee requested that a paper be prepared for the July 2025 Ordinary Council meeting seeking endorsement by Council of the following:

- agreement that Council's annual May and November Council Workshops be held for 4 days only (Monday to Thursday), with the relevant monthly Council meetings to be held the next day following (Friday);
- that cost savings arising from the above changes be redirected to Council's SARG Standing Committee and Advisory Committees to allow greater capacity for those Committees to engage with Community and to assist in the advocacy work of Council;

- that the currently endorsed November 2025 Council Workshop scheduled for 3—13 November 2025 be changed to 10—13 November 2025 and to be held in Cairns;
- that the annual May Council Workshops be held on Division;
- that the SARG Standing Committee identify the priorities to be covered throughout the streamlined Council Workshops; and
- that the SARG Standing Committee carry responsibility for engagement with State and Australian Government Ministers on behalf of Council.

2.3. TSRA MOU and September 2025 Deputation – *verbal discussion*

The Mayor proposed that the Deputy Mayor and another nominated SARG Standing Committee member lead the TSIRC deputation to the TSRA Board Meeting and that the deputation cover the following matters:

- provide a greater insight to the TSRA on the operational aspects of TSIRC around cash—flow issues (i.e. timing of funding coming in to Council and last—minute requests for paperwork);
- SIP funding matters (including outstanding funding requests);
- Wastewater and water security issues;
- regional challenges currently before Council;
- landfill issues and associated costs for new landfill sites.

2.4. Torres Strait & Northern Peninsula Area Registered Organisation of Councils (TS&NPAROC) – verbal discussion

The Mayor advised that the three Councils met on 10 July 2025, with the TSIRC Deputy Mayor standing in as the Mayor's proxy. Discussions were held during this meeting with external advisors to move towards registering the TS&NPAROC and to recruit the Executive Officer to drive the work of the three Councils.

2.5. Anniversary of First Councillors' Meeting (23 August) – verbal discussion

The Mayor advised that Community Events budgets will be used by each Division to commemorate the anniversary. The Mayor requested that a Communique and associated media material be prepared for the Community to update on progress to date.

The Mayor also advised that Gur A Baradharaw Kod Torres Strait Sea and Land Council Torres Strait Islander and Aboriginal Corporation (GBK) will be hosting an event to celebrate the 90th Anniversary (in 2026) of the First Councillors' Meeting and will be establishing a regional committee to develop this event. The Mayor proposed that the Chairs of the G&L Advisory Committee and the CALH Advisory Committee be the TSIRC representatives on the regional committee established by GBK.

2.6. Economic Development Strategy – Phase 1 – verbal discussion lead by Cr Rocky Stephen and Mr John Palmer EMVER Consultant and Mr David Brown (TSIRC Economic Development Officer)

The Mayor thanked the Chair of the Economic Growth (EG) Advisory Committee for his leadership with the work of the Advisory Committee, as well as the Executive Director supporting the Committee.

[Confirmed @ 8 October 2025 SARG Standing Committee Meeting]

Mr John Palmer EMVER Consultant was unable to attend the meeting. The Economic Development Lead (Mr David Brown) provided the Standing Committee with a verbal update on the status of the Economic Development Strategy, including the finalisation of Stage 1 (community engagement) which was completed in June 2025. The Strategy is now in the analysis stage and it is expected that a final report will be completed by 31 August 2025.

A Project Steering Group meeting will be held on 21 July 2025 to review a draft Dashboard Report for each Division and an analysis of the surveys gathering during Stage 1. The Steering Committee comprises the Deputy Mayor, Crs Stephen, T. Mosby, Elisala and Manas and Ms Ella Kris. Outreach will also be undertaken with the TSRA Economic Development Team seeking feedback on the final draft of the analysis report.

The next stage will then be the development of the long-term strategic action plan and a funding application has been submitted to the TSRA for this stage of the project.

3. CHIEF EXECUTIVE OFFICER

Nil.

4. BUILDING SERVICES DIRECTORATE

Nil.

5. COMMUNITY SERVICES DIRECTORATE

Nil.

6. CORPORATE SERVICES DIRECTORATE

6.1. Policy Update – Fraud & Corruption Prevention Policy #SSC24-28/2025-07/6.1

CR WOSOMO / CR ANIBA

The Standing Committee:

- 1. Reviewed the updated Fraud and Corruption Prevention Policy; and
- 2. Refers the updated Fraud and Corruption Prevention Policy to the Council's Audit and Risk Committee for review and to Council for adoption.

CARRIED UNANIMOUSLY

6.2. Corporate Plan 2020-25 Outcomes Report

The Executive Director Corporate Services (Ms Susanne Andres) spoke to this report, highlighting that 64 key deliverables were successfully achieved and 42 deliverables were not achieved, primarily due to funding limitations, staffing constraints and shifts in Council priorities.

These are very good outcomes overall for Council, particularly during this period (2020-25) Council operated under severe COVID-19 impacts, rising cost pressures, staff turnovers and two full Council elections.

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[Confirmed @ 8 October 2025 SARG Standing Committee Meeting]

The Mayor requested clarification on which of the 42 deliverables under the 2020—25 Corporate Plan have been carried over into the current Corporate Plan. The Mayor also requested that the information contained in the officer's report be customised for the Mayor and Councillors to communicate to their constituents.

The Mayor thanked Ms Andres and her Team for the information contained in the report.

The report was noted by the Standing Committee.

7. ENGINEERING SERVICES DIRECTORATE

Nil.

8. FINANCIAL SERVICES DIRECTORATE

Nil.

DEPUTATIONS

DEPUTATION #1: Torres Shire Council (TSC)

The Mayor of the Torres Shire Council (Mayor Elsie Seriat OAM) joined the meeting online at 10.40am to update the Standing Committee on the 2025 Winds of Zenadth Cultural Festival.

Mayor Seriat made the following points:

- TSC has already locked in the dates for 2027 and 2029;
- the 2025 Festival is now just around the corner (16-19 September 2025) and Mayor Seriat would like to encourage more collaboration between TSC, NPARC and TSIRC on future Festivals;
- TSC is seeking collaboration and support from TSIRC across Divisions for assistance to support and promote the event;

The Executive Director Community Services (Mr Dawson Sailor) advised that work is already well underway on-ground across the Divisions in preparation for the 2025 Festival.

DEPUTATION #2: Ms Hilda Mosby

Did not proceed in the absence of Ms Mosby.

9. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#SSC24-28/2025-7/9

CR ANIBA / CR WOSOMO

The Standing Committee resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

CARRIED UNANIMOUSLY

10. CHIEF EXECUTIVE OFFICER

The Chief Executive Officer (Mr James William) spoke to this item.

10.1. Community Development Program (CDP) Beneficial Entity (or Entities) – *verbal update*

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

The update was noted by the Standing Committee.

11. COMMUNITY SERVICES/BULDING SERVICES/DOGIT NATIVE TITLE ADVISOR

The Executive Director Building Services (Mr Wayne Green), the Executive Director Community Services (Mr Dawson Sailor) and the DOGIT Transfer, Land Tenure and Native Title Advisor (Ms Joanne Bryant) both spoke to this item.

11.1. Update on Native Title Consent Process – QuickStarts – verbal update

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

The update was noted by the Standing Committee.

12. ENGINEERING SERVICES

The Executive Director Engineering Services (Mr David Baldwin) spoke to this item.

12.1. MIP 7 Update – verbal update

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

The update was noted by the Standing Committee.

13. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#SSC24-28/2025-07/13

CR WOSOMO / CR ANIBA

The Standing Committee resolves to move out of closed discussions pursuant to Section 254I of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

14. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

The Mayor advised that no formal resolutions resulted from the Closed Session discussions.

MINUTES | STRATEGIC ACTION ADVISORY GROUP (SARG) STANDING COMMITTEE MEETING

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[Confirmed @ 8 October 2025 SARG Standing Committee Meeting]

15. MATTERS ARISING

Nil.

16. NEXT MEETING - 8 OCTOBER 2025 (Microsoft TEAMS)

Noted by the Standing Committee.

17. CLOSE OF MEETING & PRAYER

The Mayor thanked Standing Committee members and officers for their attendance and contributions, commitment and leadership for this meeting. The Mayor formally closed the meeting at 12.50pm and Cr Chelsea Aniba delivered the closing prayer.

MINUTES CONFIRMED - 8 October 2025

Cr Phillemon Mosby

Mayor

Torres Strait Island Regional Council

Dawson Sailor

Acting Chief Executive Officer

Torres Strait Island Regional Council



MAYORAL MONTHLY REPORT

PERIOD: SEPTEMBER/OCTOBER 2025.

MAYOR ENGAGEMENTS - VERBAL UPDATE

<u>Date</u>	Engagement	<u>Details</u>
Sep 16	WoZK Festival	Thursday Island
Sept 17	LUNEG	Gub Titui Cultural Centre
Sep 22	Deacon Ordination Service for Loryanna Smith	St John's Church, Cairns
Sep 26	Video Recording TSIRC Comms Team	Cairns Office — Climate Change
Sep 29	Roshan De Silva	Transportation Study — MS Teams
Sep 30	TSIRC Trustee & Ordinary Meeting	VC
Oct 03	Deputy Mayor Cr Ranetta Wosomo	QPS Mayors Summit, Cairns
Oct 07	Sandy Killick & Scott Mason	Regional Governance — MS Teams
Oct 08	SARG	VC
Oct 16	Minister Sam O'Connor	MS Teams
Oct 16	Minister Ann Leahy Office	MS Teams
Oct 17	Minister Fiona Simpson	MS Teams (postponed to later time)

























































OFFICE OF THE MAYOR

AUTHOR: Executive Director Corporate Services

ADVISORY COMMITTEES – 1ST QUARTER REPORTS (2025-26)

OFFICER RECOMMENDATION:

Council notes the Advisory Committee 1st Quarter Reports for the period 1 July 2025 to 30 September 2025.

EXECUTIVE SUMMARY:

As part of their Terms of Reference (TOR), Council's Advisory Committees are required to submit quarterly reports to Council through the Strategic Action Refence Group (SARG) Standing Committee.

The attached 1st Quarter Reports cover the period 1 July 2025 to 30 September 2025 and have been noted by the SARG Standing Committee.

INTERESTED PARTIES/CONSULTATION:

SARG Standing Committee (8 October 2025)

BACKGROUND:

At its meeting in July 2024, Council established the following Advisory Committees under section 264(1)(b) of the *Local Government Regulation 2012*:

- Culture, Arts, Land & Heritage (CALH) Advisory Committee;
- Economic Growth Advisory Committee;
- Environment & Climate Change Adaptation (ECCA) Advisory Committee;
- Governance & Leadership (G&L) Advisory Committee; and
- Housing, Families and Safe & Healthy Communities (HFSHC) Advisory Committee.

On 28 May 2025, the Mayor wrote to all Advisory Committee Chairs requesting a streamlining of reporting processes from Advisory Committees to SARG and from SARG to Council.

The Mayor requested that the Executive Director Corporate Services coordinate the quarterly reporting into an Ailan approach ('Look, Listen & Adapt') for feedback to Council.

COMPLIANCE / CONSIDERATIONS:

Statutory:	 Local Government Act 2009 Local Government Regulation 2012 				
Budgetary:	N/A				
Policy:	Terms of Reference for each Advisory Committee.				
Legal:	Non-compliance with legislative requirements.				
Risk / Risk Mitigation:	Quarterly Meetings & Quarterly Reporting required as part of the Terms of Reference for each Advisory Committee.				
Links to Strategic Plans:	1. Strengthening Our Communities 2. Maintaining and Renewing our Infrastructure 3. A Proactive and Responsible Council 4. Protecting our Natural Environment Operational Plan 2025-26				
Malungu Yangu Wakay (The Masig Statement):	To establish principles and parameters on behalf of the peoples of the Torres Strait to act together in unity, in order to pursue and achieve self-determination and regional autonomy and, in so doing, preserve our distinctive and diverse spiritual, material and economic relationship with the lands, territories, waters, coastal seas and other resources with which we have a connection under Ailan Kastom and Aboriginal tradition.				
Advisory Committee Consultation:	Noted by the SARG Standing Committee on 8 October 2025.				
Timelines:	Council's Advisory Committees are required to report quarterly to Council (via SARG). The 2 nd Quarter Reporting for the 2025—26 financial year will be submitted to the January 2026 Council Meeting.				

Other Comments:

The ECCA Advisory Committee will provide a verbal update for its 1st Quarterly Report.

Recommended: Approved:

Víckí Bíshop

Vicki Bishop Executive Director Corporate Services Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

- 1. Quarterly Report Culture, Arts, Land & Heritage (CALH) Advisory Committee;
- 2. Quarterly Report Economic Growth Advisory Committee;
- 3. Quarterly Report Governance & Leadership (G&L) Advisory Committee; and
- 4. Quarterly Report Housing, Families and Safe & Healthy Communities (HFSHC) Advisory Committee.

CULTURE, ARTS, LAND & HERITAGE (CALH) ADVISORY COMMITTEE

1st QUARTER REPORT 25/26 (JULY-SEPTEMBER) TO SARG & COUNCIL

No. of Meetings Held	One (1)
This Quarter	
Topics Discussed	Action items register Cultural awareness inductions for staff and contractors Trustee Policy Radio licences, local broadcasting PBC MoUs Councillors uniforms
Highlights/Achievements for this Quarter	Adoption of Trustee Policy Ugar PBC MoU signing
External and/or Lateral Advisory Committee Engagements	Ugar PBC GBK
Challenges / Risks	Meeting had to be postponed a number of times due to no quorum being achieved Broadcasting licence conditions
Recommendations for SARG Endorsement to Council	Nil
Next Advisory Committee Meeting Date/Dates	14 October 2025
Priorities for Next Quarter	Cultural Awareness induction material Home ownership leases discussion at Council November workshop Radio licenses and local broadcasting options, including capture of local culture and preservation of language; outsourcing Continue engaging with PBCs re. working together (MoU) Councillor uniforms for community business and representing in cultural context
Any Other Comments	

ECONOMIC GROWTH ADVISORY COMMITTEE

1st QUARTER REPORT 25/26 (JULY-SEPTEMBER) TO SARG & COUNCIL

No. of Meetings Held This Quarter Topics Discussed Highlights/Achievements for this Quarter External and/or Lateral Advisory Committee Engagements	Nil (0) Meeting scheduled for 11 September, cancelled due to no quorum available N/A Community Engagement for Phase 1 of Economic Development Strategy project report completed EGM (My Pathway) DWATSIPM Emver Partners Torres Strait Regional Authority (TSRA)
Challenges / Risks Recommendations for	 Projects Final report Economic Development Community Engagement Phase 1 endorsement> will be presented to Council workshop in November Dauan and Ugar Alternative Transport Options Study – still not endorsed by TSRA, milestone payment not received Hammond Island Ferry Subsidy and Feasibility Study – Funding submission to ILSC, no updates from TSRA Dauan and Ugar Helicopter subsidies – no update from TSRA Enterprise Divestment Policy – tabled for Advisory Committee meeting, but unable to discuss Community Project/Employment Renewable Energy Project
SARG Endorsement to Council	
Next Advisory Committee Meeting Date/Dates	Date to be confirmed
Priorities for Next Quarter	Economic Development Strategy Phase 1 Enterprise Divestment Policy
Any Other Comments	

Quarterly Reports to be Submitted to Secretariat by each Lead Executive Officer

GOVERNANCE & LEADERSHIP (G&L) ADVISORY COMMITTEE

1st QUARTER REPORT (JULY-SEPT) TO SARG & COUNCIL

No. of Meetings Held This Quarter	1 only. 18 August 2025 (draft minutes attached)
Topics Discussed	 Change name of TSIRC to Zendath Kes Regional Council Expiring Subordinate Legislation Continued work on use of Malungu Yangu Wakay replacing the term Masig Statement
Highlights/Achievements for this Quarter	 The 88th anniversary of the first councillor's meeting, the preparation of the booklet with TSC and NPARC
External and/or Lateral Advisory Committee Engagements	
Challenges / Risks	
Recommendations for SARG Endorsement to Council	
Next Advisory Committee Meeting Date/Dates	3 December 2025
Priorities for Next Quarter	
Any Other Comments	

Quarterly Reports to be Submitted to Secretariat by each Lead Executive Officer



MINUTES

18 August 2025

Time: 1:00pm-3:00pm

Venue: Committee Room (Level 3), 111 Grafton Street, Cairns

PRESENT:

Acting Chair Cr Ranetta Wosomo Member Cr Nixon Mye

OFFICERS:

Acting Chief Executive Officer

Executive Assistant to the CEO/Committee Secretariat

Mr Dawson Sailor

Ms Amy Orr

Manager Governance and Risk

Ms Kim Kerwin

GUESTS:

LGSG Mr Scott Mason Agenda item 3
Democracy Matter Ms Sandy Killick Agenda item 4

APOLOGIES:

Chair Cr Dimas Toby

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 1:03pm, Cr Wosomo as acting Chairperson (Cr Dimas Toby) formally opened the meeting of the Governance and Leadership (G&L) Advisory Committee, noting that a quorum of members was present.

Cr Wosomo delivered the opening prayer.

B. NOTING OF APOLOGIES

Cr Dimas Toby was unwell and sent apologies

C. CONFLICT OF INTEREST (COI) DECLARATIONS

No COI declarations were made.

1. CONFIRMATION OF MINUTES

1.1. Confirmation of Minutes Governance & Leadership Standing Committee Meeting (30 April 2025)

Cr Myr/Cr Wosomo – Carried Unanimously

The Committee noted the previous minutes of the Governance & Leadership standing committee of 30 April 2025.

1.2. Action Items from Previous Meetings of the former Governance & Leadership Standing Committee

Actions updated in Action Items.

2. G&L Advisory Committee – Workplans/Action Plans

2.1. Workplan Update

No updates or changes this meeting

2.2. Advancing the Masig Statement TSIRC Action Plan (2024 - 2028) (Version 4.0)

Discussed in Action items. Work on this has been commenced by Corporate Services it needs to be developed. The Committee emphasised the need to use the Malungu Yangu Wakay name for the Statement replacing the Masig Statement. Cr Wosomo asked if it was possible to add reference to the Statement in TSIRC email signatures.

Action Required:

1. Approach Corporate Services regarding changes to staff email signatures.

3. TSIRC's arrangements for the 88th anniversary on 23 August 2025 of the First Councillors' Meeting

Sandy Killick and Scott Mason shared work on the upcoming 88th anniversary of the first councillors meeting. The commemoration will be held on Thursday Island on Saturday 23 August. A booklet is being created to summaries the history of the occasion in conjunction with TSC and NPARC. Cr Wosomo encouraged all present to read the history especially as it related to each division of TSIRC.

4. Change Name of TSIRC to Zenadth Kes Regional Council

Kim Kerwin spoke to briefing paper from council resolution in July 2020 regarding the name change. Kim spoke on the complexity of the issue highlighting the body of work that would need to occur including community consultations. The current resolutions from 2020 are a previous sitting council and may need to be considered again with a new scope.

Action Required:

 Highlight the name change in next month's committee report to council seeking input if there should be a briefing sent to council for a resolution.

5. Submission on Expiring Subordinate Legislation

Kim Kerwin spoke to confidential report. This issue will be raised at the upcoming council meeting 20 August. Cr Wosomo thanked Ms Kerwin for the depth of work in the paper and A/CEO encouraged all committee members to speak to this in the upcoming council meeting.

OFFICER RECOMMENDATION:

The Advisory Committee resolves to:

Note the content of an interim submission tabled with the Department of Local Government on 17
July 2025 on the expiry of subordinate legislation - Aboriginal and Torres Strait Islander
Communities (Justice, Land and Other Matters) Regulation 2008;

- 2. Note the legal advice received from MacDonnells Law on the expiring subordinate legislation; and
- 3. Note that the information contained in this report will be submitted to the August 2025 Ordinary Council meeting for endorsement of Council's interim submission and to instruct the Chief Executive Officer to write to the Minister for Local Government enclosing a copy of Council's formal submission on the expiry of subordinate legislation Aboriginal and Torres Strait Islander Communities (Justice, Land and Other Matters) Regulation 2008

Cr Myr/Cr Wosomo – *Carried Unanimously*

Matters .	Ari	isi	ng
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Nil

- 7. **Next Meeting 3** <u>December 10am-1pm</u> Committee members have asked for the time to be amended to 1pm-3pm pending approval from the Chair
- 8. Close of Meeting & Prayer

Cr Wosomo thanked the committee for their time. She encouraged all committee members to support the mayor in issues of Governance and Leadership. Cr Wosomo then closed in prayer

MINUTES CONFIRMED –	
Cr Ranetta Wosomo	Dawson Sailor
Acting Chairperson – G&L Advisory Committee	Acting Chief Executive Officer
Torres Strait Island Regional Council	Torres Strait Island Regional Council
Date:	Date:

HOUSING, FAMILIES AND SAFE & HEALTHY COMMUNITIES (HFSHC) ADVISORY COMMITTEE

1st QUARTER REPORT (July -September) TO SARG & COUNCIL

No. of Meetings Held This Quarter	1 x 1 st September 2025
Topics Discussed	 Vision & Mission of Committee; Workplan Environmental Health Update Various Community matters (verbal) Housing – Policy; R&M Rental arrears
Highlights/Achievements for this Quarter	 Advocacy with Dept of Housing for banked works Support with signing of In-Principle support for S24JAA compensation process with some PBCs (x3)
External and/or Lateral Advisory Committee Engagements	Advocacy with Dept of Housing regarding Responsive Maintenance Program
Challenges / Risks	 Progressing Capital Housing Program Ongoing Housing tenancy management issues Gaining support with majority of in-principle support for PBCs
Recommendations for SARG Endorsement to Council	- Noting only
Next Advisory Committee Meeting Date/Dates	To be confirmed
Priorities for Next Quarter	As per Action Plan for HFSHC To be discussed with Committee
Any Other Comments	

Quarterly Reports to be Submitted to Secretariat by each Lead Executive Officer



Office of the Chief Executive Officer
AUTHOR: Chief Executive Officer

CHIEF EXECUTIVE OFFICER MONTHLY REPORT (OCTOBER 2025)

OFFICER RECOMMENDATION

Council notes the Chief Executive Officer Report for September 2025.

EXECUTIVE SUMMARY:

The Chief Executive Officer's monthly report summarises key operational activities undertaken since the previous Council meeting, including any key media activities.

1. Building Services

Highlights:

- Cr Fell and I travelled to Brisbane 15 September to inspect the MMC and also met with Dept of Housing Capital Works team to discuss QuickStarts release, Building Costs and a rolling program that will create a Economy of Scale – continual red tape and TSIRC advised program is not sustainable
- Cr Fell, David Abendigo and myself met with Cairns Dept of Housing to discussed banked non-essential works which is not being released and the need for Community Notice and communication this is causing community frustration and TSIRC staff are being confronted, community requesting rent reduction of rent or not paying rent, contractors wanting to relocate back to the mainland due to lack of works, TSIRC BSU trade staff reduction of works which reduces Council Revenue Our Social Housing Assets are already in a dilapidated state that requires ongoing maintenance to ensure tenants are in a safe environment.

Key areas of focus for the month ahead:

- Ongoing Follow up with application for Quickstarts Funding 14 new houses (\$34m) meeting to be held in Brisbane with Dept of Housing / Cr Fell and ED BSU. "Quick Starts" has been retitled "Securing Our Housing Funding" (SOHF)
- Community and Councillor engagement for the proposed new detached and attached extensions (SHAP 2) On Division meeting planned for early October for Hammond, Mer, Masig and Erub.
- Ongoing Follow up with State Funding Partners regarding release of banked works this is currently impacting BSU and Community logged calls dating back to mid-June

2. Community Services

Highlights:

- Vet Visit 21 31 October 2025.
- Successful completion of Strait to the Plate (Mabuiag, Iama, Erub and Badu)
- Completion and development of draft Community Health Action Plans

Key focus areas for the month ahead:

- Community Services will lead the Climate Resilience Project with technical support from_ Engineering. Interviews for Senior Climate Resilience Officers will commence 24 October 2025.
- Revisit Environment and Health Strategy including strategic Animal Management Priorities for the region.
- Council Housing Department will carry out community visits to raise education and awareness on tenancy management matters.

3. Corporate Services

Highlights:

- Certified Agreement 2024 was certified by the Industrial Relations Commission on 19 September 2025
- Trustee leases-land assessments continuing to be progressed for all applications and the leasing database has been developed to track progress.
- Social Housing Regional ILUA analysis-costings received from Preston Law
- SHAP (social housing accelerated program) -commencement of native title consent for social housing plug ins for Warraber, St Pauls and Masig.
- Corruption and Fraud Prevention Policy presented to and approved by Audit and Risk Committee for tabling with Council
- Review of Council to CEO delegations in progress
- Update of Council's Policy Register and Publications Scheme
- recruitment completed for both Fuel and Fleet Officer positions (previously fuel & fleet officer and 1 x fuel & fleet administration). Congratulations to Maryanne Mosby and Megan Clarke.
- Fuel & Fleet Safety Management Plan and review of all work processes has commenced and ongoing with WH&S Team
- Completion of MFA application implementation
- Commencement of MS Teams Calling project

Key focus areas for the month ahead:

- Trustee lease consultation for Hammond and St Pauls-applications to be sent to Divisional Cllrs and PBCs as per the Trustee Policy
- Social Housing Regional ILUA analysis-continued engagement with GBK and follow up on Premier's response
- Quickstarts-stage 2 consultation to nominate specific lots (subject to finding being received)
- Ugar DOGIT meetings with the PBC
- lama transfer-possible meeting with the State and PBC to reach agreement on suitable transfer outcome.
- The Business Continuity Policy will be presented to Council for endorsement.
- Second ELT Risk Workshop
- Teams Calling project
- IT Security improvements working with Marsh and JLT Risk Solutions

4. Engineering Services

Highlights:

- Water emergency at Poruma required considerable effort to fully resolve.
- Warraber Seawalls Commenced Site Works
- Masig Seawalls Contractor Option Resolved.

Key focus areas for the month ahead:

- Water security provisions in action deployment of mobile desals and intensive daily water stock reviews
- Entering into Funding agreements for Transport Related Works, over \$20M of recent funding outcomes.
- Mabuiag Road/Culvert Project Progression.
- Community Engagements with Contractor SMC and David/Adeah for Maribe Projects at Saibai and Dauan.
- Dauan and Saibai Jetties Design Approvals Expected.

5. Financial Services

Highlights:

- Commenced the annual Budget Review process
- Preparation of 2024–2025 Financial Statements
- Liaising with auditors on Comprehensive Valuation queries
- Implementation of PO Review process in Tech One
- Launch of Request for EOI for appointment to the TSIRC Approved Contractor List
- Backpay processed for CA increase

Key focus areas for the month ahead:

- Progressing detailed budget review analysis
- Refining and monitoring cash flow forecasts
- Advancing actions from the Sustainability and Organisational Improvement Committee (SOIC) meeting
- Recruitment of staff vacancies
- Finalisation of 2024–2025 Financial Statements and end of year audit
- Liaising with auditors on Comprehensive Valuation queries
- Payroll system configuration for certified agreement implementation
- Handover and training for new positions
- Ongoing delivery of Month-End Reports
- Evaluate EOIs for Approved Contractor List and submit recommendation to Council
- Tender for Travel Management contract
- Develop Contract Security Management Procedure (for bank guarantees and retentions)
- Finalise new freight contract with Sea Swift

Dawson Sailor

Acting Chief Executive Officer

Office of the Chief Executive

AUTHOR: Executive Director Corporate Services

CHANGE OF DATES – NOVEMBER 2025 COUNCIL WORKSHOP & NOVEMBER 2025 AND DECEMBER 2025 MONTHLY COUNCIL MEETINGS

OFFICER RECOMMENDATION:

Council:

- (a) resolves that the November 2025 Council Workshop be held in Cairns from 10—14 November 2025;
- (b) resolves that the Trustee Council and Ordinary Council Meetings for November 2025 be held virtually on Wednesday, 19 November 2025; and
- (c) resolves that the December 2025 Trustee Council and Ordinary Council Meetings be held virtually on Wednesday, 10 December 2025.

EXECUTIVE SUMMARY:

At its meeting on 8 October 2025, Council's Strategic Action Reference Group (SARG) Standing Committee requested that a report be submitted to Council seeking agreement for the November 2025 Council Workshop in Cairns be held from 10—14 November 2025, due to the extensive number of priority matters to be considered on the agenda.

Council endorsement of this SARG Standing Committee recommendation will mean that the monthly Trustee Council and Ordinary Council Meetings currently scheduled for 14 November 2025 will need to be rescheduled. The SARG Standing Committee recommended that Council agreement be sought to convene these monthly meetings <u>virtually</u> either on 18 November 2025 or 19 November 2025.

A preference would be to convene the monthly Trustee Council and Ordinary Council Meetings on **Wednesday, 19 November 2025**, as this would provide more time for officers to attend to any urgent follow-up actions arising from the Council Workshop.

It has since been learned that the December 2025 Trustee & Ordinary Council Meetings currently scheduled to be held on Wednesday, 17 December 2025, now clashes with a separate week-long workshop in which several Councillors with dual representative responsibilities are required to attend. In order to ensure a quorum and to allow a maximum of Councillors to be in attendance for the December 2025 Council meetings, it is proposed that Council agree for the December 2025 Trustee & Ordinary Council Meetings to now be held on **Wednesday**, **10 December 2025**.

INTERESTED PARTIES/CONSULTATION:

- Mayor & SARG Standing Committee
- Chief Executive Officer

BACKGROUND:

Council recently endorsed that the November 2025 Council Workshop be held in Cairns on 10—13 November 2025 and the Trustee Council & Ordinary Council Meetings be held in Cairns on 14 November 2025 (*Decision No. #C24-28/2025-7/3.2 refers*).

COMPLIANCE/CONSIDERATIONS:

Statutory:	 Local Government Act 2009 Local Government Regulation 2012 (Section 254C) 					
Budgetary:	Nil impact to the 2025-2026 Budget, as cost savings will be reallocated to Council Committees.					
Policy:	N/A					
Legal:	Requirement under the Local Government Regulation 2012					
Risk:	Legislative requirement to advise the public of changes to any Council meeting date.					
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3— A Proactive & Responsible Council 3.1 Provide good governance & leadership					
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.					
Standing Committee Consultation:	Endorsed by the SARG Standing Committee on 8 October 2025.					
Timelines:	Confirmation of meetings will enable the administration to secure relevant venue, accommodation and travel bookings.					

OTHER COMMENTS:

Nil

Endorsed: Approved:

Víckí Bíshop

Vicki Bishop Executive Director Corporate Services

Dawson Sailor Acting Chief Executive Officer

ATTACHMENTS:

Nil.

DIRECTORATE: Corporate Services **AUTHOR**: Grants Revenue Officer

FUNDING ACQUISITION REPORT (SEPTEMBER 2025)

OFFICER RECOMMENDATION:

Council notes this report and its content.

EXECUTIVE SUMMARY:

The Funding Acquisition Report provides an update and summary of Council's current grant application and acquisition outcomes for the September 2025 reporting period.

The included tables highlight all current funding applications, including pending, successful and unsuccessful.

Applications are separated into Operational Funding and Capital Project Funding for the financial year 2025-26.

In September 2025:

- 3 x funding applications were successful for the value of \$21,723,463.68
 - o TSRA Water Network Management Projects (Badu, St Pauls, Erub) \$57,893.00
 - o Queensland Regional Authority (QRA) DRFA Erub \$16,965,074.45
 - Queensland Regional Authority (QRA) Boigu Esplanade Road Upgrade \$4,700,496.23
- 1 x funding application was submitted for the value of \$170,000.00
 - TSRA Advancing the Torres Strait Community Led Economic Strategic Action Plan-Phase 2

<u>Note:</u> There may be a discrepancy between the figures listed on this report against actuals in financial reports. This is largely due to the carry-over of project underspends from operational funding, as well as capital projects that receive progress payments spanning over multiple financial years combined with revenue recognition requirements per Accounting Standards.

Operational Project Funding 2025-2026

Funding Stream	Total	Project Details	Date of Application	Date of Outcome	Outcome _	Comment	Division
TSRA	\$170,000.00	Advancing the Torres Strait Community- Led Economic Strategic Action Plan - Phase 2	15-Sep-25		Pending	Original application was submitted 12/06/25 for \$140,000.00, voluntarily resubmitted to request an additional \$30,000.00	TS Region
LGAQ QCoast 2100 Round 4	\$ 603,793.00	Implementation of a Coastal Hazard Adaption Strategy. Three components - Construction and deployment of artifical reef modules, dune revegetation and maintenance activities, and capacity building engagement with the community to deliver construction and revegetation activities.	28-Feb-25		Pending		TS Region
LGAQ	\$300,000.00	QLD Climate Resilient Councils Program. Climate Risk Profiling for the Region Project & Torres & Nothern Climate Alliance		4-Aug-25	Successful		TS Region
Department of Local Government, Water and Volunteers	\$30,363.99	Indigneous Councils Critical Infrastructure Program - Establish Erub Island Water Testing Lab.	6-May-25	15-Jul-25	Successful		Erub
QLD Health	\$2,195,642.00	Aboriginal & Torres Strait Islander Public Health Program	27-Jun-25	1-Jul-25	Successful		TS Region
Indigenous Land and Sea Corporation (ILSC) Our Country Our Future Program	\$70,000.00	Hammond Island Ferry Service Feasibility Study	23-Jun-25	26-Sep-25	Unsuccessful	The ILSC review panel concluded the project is insufficiently aligned with the ILSC's core purpose.	Hammond
Total of Funding Applied - *Noting funding can span over numerous financial years. Total of Funding Successful	\$ 3,299,798.99 \$ 2,526,005.99						-
Total of Funding Unsuccessful Total of Funding Pending							-

Capital Project Funding 2025-2026

	Total	Project Details	Date of Application ✓	Date of Outcome	Outcome	Comment	Division
			28-Aug-25		Pending	Pending Council Resolution October COM.	Warrabe
	\$550 427 00	Ugar Native Village Living Shoreline			Panding	Funding Agreement currently on hold until further	Ugar
¢			13 Doc 24				Boiqu
φ		Aragun Childcare Centre –support to	13-060-24		Pending	NOTE: ED Community Services advised this grant has been secured. Awaiting official notification & Agreement. 03/04/2025 - Received email confirming In Principle additional funding approved- from \$2,882,880.00 - increased to	Bolgu
\$	3,160,000.00	increase enrolments	29-May-24		Pending	\$3,160,000.00.	Aragun
\$		\$482,000 secured from previous	8-Nov-23		Pendina		Ugar
		Water Network Management		9-Sep-25	Successful	Reallocated unspent funds from Erub Reservoir Refurbishment Grant Project (MIAOP 04 22-23).	Badu, Erub, St Pauls
\$	16,965,074.45	DRFA - Erub	5-Aug-25	30-Sep-25	Successful		Erub
\$			5-Aug-25	16-Sep-25	Successful		Boigu
\$	21,723,463.68						
\$	11,582,527.00						
	\$ \$ \$ \$	\$2,701,250.00 \$550,427.00 \$3,970,850.00 \$3,160,000.00 \$1,200,000.00 \$16,965,074.45 \$4,700,496.23 \$33,305,990.68 \$21,723,463.68 \$-	Warraber Sewer Pump Station (SPS) 1 Replacement Project Ugar Native Village Living Shoreline Protection Aragun Childcare Centre – support to increase sustainability of service and increase enrolments Ugar Fuel Bowser Project. Note: \$482,000 secured from previous funding. Water Network Management \$57,893.00 Water Network Management Projects on Badu, St Pauls and Erub \$16,965,074.45 DRFA - Erub \$4,700,496.23 Boigu Esplanade Road Upgrade \$33,305,990.68 \$21,723,463.68 \$-	Aragun Childcare Centre – support to increase sustainability of service and salading. Aragun Childcare Centre – support to increase sustainability of service and increase enrolments Ugar Fuel Bowser Project. Note: \$482,000 secured from previous funding. Ugar Fuel Bowser Project. Note: \$482,000 secured from previous funding. Water Network Management \$57,893.00 Water Network Management Projects on Badu, St Pauls and Erub \$4,700,496.23 Boigu Esplanade Road Upgrade \$33,305,990.68 \$21,723,463.68 \$21,723,463.68 \$21,723,463.68	Name	Total Project Details Application Outcome Application Outcome \$2,701,250.00 (SPS) 1 Replacement Project Ugar Native Village Living Shoreline \$550,427.00 Protection Aragun Childcare Centre – support to increase sustainability of service and increase sustainability of service and increase enrolments Ugar Fuel Bowser Project. Note: \$482,000 secured from previous \$1,200,000.00 funding. Water Network Management \$57,893.00 Projects on Badu, St Pauls and Erub \$48,000 secured Form Standard Erub \$5,482,000 secured Form Sta	Warraber Sewer Pump Station \$2,701,250.00 (SPS) 1 Replacement Project Ugar Native Village Living Shoreline \$550,427.00 Protection \$3,970,850.00 Boigu airstrip reseal 13-Dec-24 Pending Expected outcome TBC NOTE: ED Community Services advised this grant has been secured. Awaiting official notification & Agreement. Outfortier of the service and season of the services are not ments 1,200,000.00 funding. Pending Expected outcome TBC NOTE: ED Community Services advised this grant has been secured. Awaiting official notification & Agreement. 03/04/2025 - Received email confirming in Principle additional funding approved-from \$2,882,880.00 - increased to \$3,160,000.00 funding. Pending Pending Expected outcome TBC NOTE: ED Community Services advised this grant has been secured. Awaiting official notification & Agreement. 03/04/2025 - Received email confirming in Principle additional funding approved-from \$2,882,880.00 - increased to \$3,160,000.00 funding. Pending Pending Expected outcome TBC NOTE: ED Community Services advised this grant has been secured. Awaiting official notification & Agreement. 03/04/2025 - Received email confirming in Principle additional funding approved-from \$2,882,880.00 - increased to \$3,160,000.00. Pending Received email confirming in Principle and Pri

Annual Local Government Funding 2025-2026

The table below highlights the Annual Local Government Funding that Council was allocated for 2025/26. No application is required for this type of funding. Council officers note that the below figures will not reconcile to budget documents or financial statements as per AASB 1058, Council is required to recognise revenue on receipt of funds.

ANNUAL LOCAL GOVERNMENT FUNDING								
Funding Stream	25/26 Total Allocation	Project Details	Date of Application	Comments				
Queensland Fire and Emergency Services	\$ 26,521.43	This payment recognises the costs incurred by Local government in providing support to their SES Groups and Units	Annual Allocation	100% paid upfront for current financial year 25/26				
Financial Assistance – Indigenous Councils Funding Program	\$ 16,698,045.12	The ICFP replaces the SGFA & RRP and represents a significant investment in Queensland's Indigenous communities.	Annual Allocation	100% paid upfront on 10 July 2025 for current financial year 25/26				
Financial Assistance – General Purpose	ф 10 000 070 00	Financial Assistance General Purpose is an annual allocation-based program for local government bodies based on the principal of horizontal fiscal equalisation, enabling them to function by reasonable effort to an average	Annual Allocation	50% paid upfront for current financial year 25/26. Balance to be paid in equal proportions every quarter.				
Financial Assistance – Local Roads	\$ 16,890,070.00 \$ 337,801.40	standard. Financial Assistance Local Roads is an annual allocation-based program to assist local governments with roads expenditure and to preserve its roads assets.	Annual Allocation Annual Allocation	50% paid upfront for current financial year 25/26. Balance to be paid in equal proportions every quarter.				
Total Allocation for 25/26	\$33,952,437.95							

INTERESTED PARTIES/CONSULTATION:

Executive Leadership Team and various Directorate staff/managers

BACKGROUND:

New funding opportunities are channelled to both the Executive Leadership Team and the Administration and Communication team for thorough evaluation. Should a funding opportunity be deemed viable, the application process is managed either internally within the relevant directorate or in collaboration with Peak Services. Once secured, successful funding contracts are overseen by the Enterprise Development team internally.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Local Government Act 2009
	Local Government Regulation 2012
Budgetary:	Operational and capital budget is adjusted upon successful
	funding application
Policy:	N/A
Legal:	N/A
Risk:	Council relies on external grant funding to ensure financial stability and liquidity. Council will continue to advocate for increased funding opportunities aligned with Corporate Plan strategic priorities and Operational Plan deliverables. All successful funded projects will need to be completed by the timeframes set out in the respective funding agreements. Enterprise Development alongside identified Project Manager/s will ensure reporting and monitoring mechanisms are established to guarantee project milestones, acquittals, reporting and contract completion are finalised within the contractual parameters.
Links to Strategic Plans:	Corporate Plan 2025-2030 (Bisnis Plan) People - Outcome 4: We are a transparent, open, and engaging Council. Sustainability - Outcome 8: We manage Council affairs responsibly to the benefit of our communities.
Malungu Yangu Wakay	Aligns with the social and cultural aspirations of <i>Malungu Yangu</i>
(The Masig Statement):	Wakay.
Standing Committee Consultation:	N/A
Timelines:	N/A

OTHER COMMENTS:

That Council notes and provides any necessary feedback to this report.

Prepared:Georgina Thaiday

Recommended:
Kim Kerwin

Grants Revenue Officer Manager, Governance & Risk

Endorsed: Approved:

Víckí Bíshop

Vicki Bishop

Executive Director Corporate Services

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

Nil.

6.3

DIRECTORATE: Corporate Services

AUTHOR: Risk Officer, Governance and Risk

BUSINESS CONTINUITY POLICY REPORT

OFFICER RECOMMENDATION:

Council resolves to endorse the Business Continuity Policy.

EXECUTIVE SUMMARY:

The Business Continuity Policy has been developed to provide governance and guidance for managing business continuity, ensuring continuity of essential services during disruptions.

Interested Parties/Consultation:

Mayor and Councillors Executive Leadership Team (ELT) Audit and Risk Committee Manager Governance and Risk

Background

TSIRC provides essential services to our communities. A Business Continuity Policy is essential to ensure that Council can respond to and recover from disruptions while maintaining essential services. The Policy (attachment) was presented to and approved by the Audit and Risk Committee on 26th September 2025.

Report

The Business Continuity Policy outlines the organisation's approach to ensuring continuity of critical operations in the event of disruptions or disasters. The policy provides direction and guidance on business continuity management to minimise the impact on business operations and stakeholders.

The policy's objectives are to:

- Ensure continuity of essential services
- Protect assets, reputation, and financial stability
- · Comply with relevant statutory and regulatory requirements
- Foster a culture of resilience and adaptability
- Enhance the ability to respond to and recover from disruptions

The policy applies to all staff and stakeholders and covers all aspects of operations. It addresses disruptions caused by natural disasters, technological failures, human-induced disruptions, and other potential risks.

Key Features

- Business continuity planning and management framework
- Roles and responsibilities for business continuity
- Risk management and mitigation strategies
- Training and awareness programs

Business Continuity Plan

Council's Business Continuity Plan (BCP) supports the policy, outlining the specific steps to be taken in the event of a disruption. The BCP is subject to ongoing update and review to ensure it remains effective and relevant.

<u>Implementation</u>

The implementation of the Business Continuity Policy will involve:

- Ongoing review and update of the BCP
- Training and awareness programs for staff and stakeholders
- Regular monitoring and reporting on business continuity performance
- Continuous improvement of business continuity management practices

The Business Continuity Policy and BCP will be reviewed regularly to ensure they remain aligned with the organisation's strategic objectives and risk management framework.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Local Government Act 2009
	Local Government Regulation 2012
Budgetary:	Operational budget as approved by Council
Policy:	N/A
Legal:	N/A
Risk:	This report outlines progress on Council's Risk Management
RISK:	Framework and Enterprise Risk Management
Links to Strategic Plans:	Corporate Plan 2025-2030
	3 - A proactive and responsible Council
	3.1 – Provide good governance and leadership
	-Ensure responsible financial management and sustainability
	-Prioritize and manage risks effectively
Malungu Yangu Wakay	N/A
(The Masig Statement):	
Standing Committee Consultation:	N/A
Timelines:	N/A

Other Comments:

This report is submitted to Council for endorsement of the Business Continuity Policy.

Recommended:

Approved:

Víckí Bíshop

Vicki Bishop
Executive Director Corporate Services

Dawson Sailor Acting Chief Executive Officer

ATTACHMENTS:

Business Continuity Policy



Business Continuity Policy

1. PURPOSE

Torres Strait Island Regional Council (TSIRC) recognises the importance of business continuity in delivering essential services to the communities it serves.

The purpose of this Business Continuity Policy is to provide governance and guidance for managing business continuity, enabling the organisation to respond to and recover from disruptions while maintaining essential services.

2. SCOPE

This policy applies to all TSIRC staff, Councillors, and stakeholders, covering all aspects of TSIRC's operations and addressing disruptions caused by natural disasters, technological failures, human-induced disruptions, and other potential risks.

3. LINK TO CORPORATE PLAN

Strengthening Our Communities

- Ensures continuity of essential services and support to communities during disruptions or disasters.
- Maintains services that promote healthy lifestyles, engaged communities, and cultural heritage.

A Proactive and Responsible Council

- Prioritises risk management and business continuity to ensure good governance and leadership.
- Enables the Council to respond to and recover from disruptions or disasters while maintaining its commitment to accountability, transparency, and ethical decisionmaking.

4. POLICY STATEMENT

By implementing this policy, Council aims to:

- Ensure the continuity of essential services critical to community health, safety, and well-being;
- Protect TSIRC's assets, reputation, and financial stability;
- Comply with relevant statutory and regulatory requirements;
- Foster a culture of resilience and adaptability; and
- Enhance TSIRC's ability to respond to and recover from disruptions.

This policy will be implemented in conjunction with TSIRC's Business Continuity Plan, which provides detailed procedures and guidelines for managing business continuity.

5. ROLES AND RESPONSIBILITIES

Refer to Council's Business Continuity Plan, which describes the roles of the Council, CEO, Business Continuity Teams, and Staff.

6. LEGISLATION AND RELATED DOCUMENTS

This policy is informed by the following legislation and documents:

- Queensland Local Government Act 2009: Provides the legislative framework for local government in Queensland.
- Queensland Disaster Management Act 2003: Provides the legislative framework for disaster management in Queensland.
- TSIRC's Business Continuity Plan: Outlines the procedures and strategies for responding to and recovering from disruptions.

7. DEFINITIONS

The following definitions apply to this policy:

Business Continuity: The ability of an organisation to continue delivering essential services and maintaining operations during and after a disruption.

Business Continuity Plan (BCP): A document outlining procedures and strategies for responding to and recovering from disruptions.

Disruption: An event or situation that interrupts normal business operations, such as natural disasters, technological failures, or human-induced disruptions.

Essential Services: Services critical to community health, safety, and well-being.

Governance: The framework of rules, policies, and practices that guide an organisation's decision-making and operations.

Resilience: The ability of an organisation to adapt to and recover from disruptions.

Risk Management: The process of identifying, assessing, and mitigating potential risks to an organisation's operations and assets.

8. MONITORING AND REPORTING

The effectiveness of this policy will be monitored and reported on a regular basis. Governance and Risk team will review the policy's implementation and provide recommendations for improvement to the CEO.

9. REVIEW

This policy is to be reviewed if legislation changes, or every three (3) years if no changes have been required to be enacted, at the direction of the Chief Executive Officer.

Policy type:	⊠ Council □ Administrative
Directorate:	Corporate Services
Responsible Officer	Manager Governance & Risk
Authorised on:	
Effective date:	
Next review date:	July 2028
Review history:	2025
Version	0.1





DIRECTORATE: Corporate Services AUTHOR: RPS Town Planning

DEVELOPMENT APPLICATION – OPERATIONAL WORKS (PRESCRIBED TIDAL WORKS) - PROPOSED WARRABER COASTAL DEFENCE PROJECT (SEAWALLS STAGES 2 AND 3) - LOTS 4, 26 and 907 ON SP270859

OFFICER RECOMMENDATION:

Council resolves to:

- 1. Approve the development application for Operational Works (Prescribed Tidal Works including Marine Plant Disturbance) and Material Change of Use (Environmentally Relevant Activity (ERA 16) (Seawalls Stage 2 and 3), on land described as Lot 4, 26 and 907 on SP270859 located at Esplanade, Warraber (Sue Island), subject to the conditions set out in the Recommendation in this report; and
- 2. Delegate authority to the Chief Executive Officer in accordance with the *Local Government Act 2009* to negotiate, finalise and execute any and all matters associated with or in relation to the development permit.

EXECUTIVE SUMMARY:

Warraber (Sue Island) like many islands in the Torres Strait, is subject to long term coastal erosion that is threatening existing houses and essential infrastructure on the island. To protect dwellings and essential infrastructure, it is proposed to construct seawalls around the island to arrest erosion and improve flood immunity. The proposed works are defined as 'tidal works'. In addition, the proposed extraction of sand from the beach area for the construction of geobag seawalls is identified as an Environmentally Relevant Activity.

This Development Application covers Stages 2 and 3 of the Warraber Coastal Defence project. Council previously approved Stage 1 of the Warraber Coastal Defence Project in 2023 via DA08-22-10(1).

TSIRC has prepared a Development Application for Operational Works (Prescribed Tidal works), including marine plant disturbance and an application for Material Change of Use (Environmentally Relevant Activity (ERA 16) – Extractive and Screening Activities, including an Environmental Authority (Environmentally relevant Activity) for sand extraction on Warraber (Sue Island).

The proposed development is depicted in Figure 1 Warraber Island Seawall.

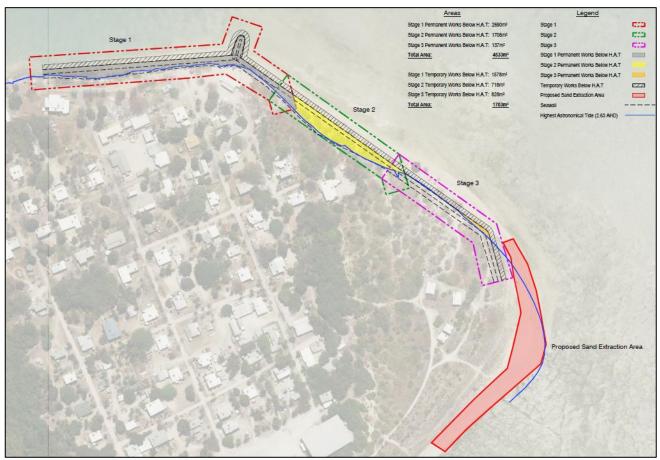


Figure 1: Warraber Island Seawall - Coastal Defence Project (Stages 2 & 3)

Source: RPS

Interested Parties/Consultation:

- Councillor Kabay Tamu, Division 10: Warraber
- DOGIT Transfer, Land Tenure and Native Title Advisor
- Manager Governance and Risk
- Executive Director Engineering Services
- State Assessment and Referral Agency (SARA)

The State Assessment and Referral Agency (SARA) require that Council provide an environmental offset for the extent of clearing / damage to marine plants.

The application and referral to the State sought approval for all of the works for Stage 2 and 3, with advice that the works would be undertaken in Stages as funding permits.

There are no planning issues, and the application is recommended for approval subject to conditions.

Attachments:

- 1. Approved Plans:
 - (i) Warraber Island Seawall Design Stage 2 & 3
 - (ii) Warraber Island Seawall Marine Plants- Extent of Impact
- 2. Referral Agency Conditions
- 3. Environmental Authority P-EA-100932352

Background / Previous Council Consideration:

The project is funded by the Commonwealth Government (through the Torres Strait Regional Authority (TSRA)) and State Government (via TSIRC).

Torres Strait Island Regional Council (TSIRC as applicant) seeks development approval for Prescribed Tidal Works (Sea Walls), on land at Esplanade, Warraber (Sue Island), described as Lot 4 & 26 & 907 on SP270859.

Warraber has been the subject of a previous application and approval for the construction of Stage 1 coastal defences. Stage 1 development approval are as follows:

- DA08-22-10(1) Warraber Coastal Defence Project Development Permit Operational Works (Prescribed Tidal Works), including Marine Plant Disturbance; Material Change of Use (Environmentally Relevant Activity 16 – Extractive and Screening Activities) and Environmental Authority was granted on 14 August 2023.
- Environmental Authority P-EA-100337486 was granted by the Department of Environment, Tourism, Science and Innovation in 2023 for the extraction of sand for the geobags.

The Department of Natural Resources and Mines, Manufacturing and Regional and Rural Development on behalf of the State of Queensland, provided owner's consent to the lodgement of the development application for operational works and material change of use.

Site and Proposal Details

The location of the proposed works is along the seafront to the northeast of the island adjacent to Lots 4, 26 and 907 on SP270859 for the purpose of arresting erosion and improving flood immunity. The proposed works comprise:

- The construction of a geobag seawall on the northern foreshore of the island to the north of the Esplanade starting from the west of Aikuru Street and extending to the west of Lot 26 on SP270859.
- The construction of a rock groyne from recycle rock extending from the geobag seawall and extending to the northeast for approximately 30 metres.
- The construction of a geobag seawall extending from the seawall above to the southeast along the foreshore adjacent to Lot 4 on SP270859 to the eastern most point of the island; and
- Extraction of up to 100,000 tonnes of sand from the beach at the eastern extent of the island for the purpose of filling geobags.

Town Planning Assessment

The proposed Operations Works as defined as 'Tidal Works' under the *Planning Regulation 2017* and identified as assessable development requiring Code Assessment. The development can comply with all relevant assessment benchmarks and State development codes.

Additionally, this application is also for another Environmental Authority for the Environmentally Relevant Activity (ERA 16 – extraction and screening activities) for extraction of sand from the beach area for the construction of the geobag seawalls for Stage 2 and 3.

These applications are subject to code assessment.

The proposed development is located within the Environmental Management and Conservation Zone/Township Zones of TSIRC Zenadth Kes Planning Scheme. However, the proposed works are "Operational Works by or for a public sector entity" and cannot be made assessable under the planning scheme (in accordance with Schedule 6, part 3, section 8 of the *Planning Regulation 2017)*. Therefore, the proposed development is not required to be assessed against the planning scheme.

As the works are Prescribed Tidal Works, Torres Strait Island Regional Council will act as the Assessment Manager with referrals to the State agencies.

Referral Agency

The application was required to be referred to the State Assessment and Referral Agency (SARA) for:

- Schedule 10, Part 5, Division 4, Subdivision 2, Table 1 Material change of use for an environmentally relevant activity (non-devolved)
- Schedule 10, Part 6, Division 3, Subdivision 3, Table 1 Operational work involving removal, destruction or damage of marine plants
- Schedule 10, Part 17, Division 3, Subdivision 1, Table 1 Operational work that is tidal works or work in a coastal management district
- Schedule 10, Part 17, Division 3, Subdivision 2, Table 1 Operational work that is in tidal waters (maritime safety)

The State has issued Concurrence Agency conditions (<u>Attachment 2</u>), which must be included in Council's approval of the works.

The Concurrence Agency conditions require an agreed delivery arrangement for the environmental offset to counterbalance the significant residual impacts on the matter/s of state environmental significance being 3,503m² of marine plants.

The offset requires agreement with the State for the works associated with the environmental offset. Based on previous works, this would be either

- the revegetation of four (4) times the area of proposed disturbance (4 x 0.35ha = 1.4 ha); or
- Payment of a financial contribution of in the order of \$87,575.00

Compliance / Considerations:

Statutory:	 Local Government Act 2009 Planning Act 2016 Planning Regulation 2017
Budgetary:	Payment of financial contribution in lieu of environmental offset
Policy:	N/A
Legal:	The report was prepared by RPS on behalf of Council. Under the Planning Act 2016 a development permit for operational works is required. TSIRC is the assessment manager for the application.
Risk / Risk Mitigation:	Nil
Links to Strategic Plans:	TSIRC Corporate Plan 2025–2030 (Bisnis Plan) Focus Area – Maintaining and Renewing Our Infrastructure
Malungu Tangu Wakay (Masig Statement):	N/A
Standing Committee Consultation:	N/A
Timelines:	N/A

Other Comments

1. Public Notification

As the application is subject to Code Assessment, Part 4 of the Development Assessment Rules is not applicable to this development application.

2. Engineering

The works have been designed by consultant engineers Royal Haskoning DHV.

The application included plans of the works and supported by technical advice including:

- Appendix A Development Application Forms
- Appendix B State Government landowners Consent
- Appendix C Relevant Approvals DA08-22-10(1) Warraber Coastal Defence Project G82172
- Appendix D Warraber Coastal Hazard Risk Assessment and Mitigation report,
- Appendix E Warraber Basis of Design Report, prepared by AECOM and dated 21 May 2019
- Appendix F Proposal Plans Warraber Coastal Defences
- Appendix G Warraber Island Seawall Marine Plants Extent of Impact
- Appendix H Environmental Assessment Report and Environmental Management Plan

3. Planning Issues

The project is funded by the Commonwealth Government through the Torres Strait Regional Authority (TSRA) and State Government.

The proposed development seeks to establish a Development Permit for Prescribed Tidal Works (Sea Walls), for Stages 2 and 3 of the Warraber Coastal Defence Project. Planning approval for Stage 1 was issued on 27 June 2023 (DA08-22-10(1)) and contained conditions allowing the work to be undertaken in Stages.

The proposed Operations Works as defined as 'Tidal Works' under the *Planning Regulation 2017* and identified as assessable development requiring Code Assessment. The development can comply with all relevant assessment benchmarks within the relevant local plan, and State development codes.

This application includes the extraction of sand from the beach area for the construction of geobag seawalls. Planning application DA08-22-10(1) required an Environmental Authority to undertake extraction in the Environmentally relevant Activity (ERA -16 – dredging of a minimum of 1,000 tonne in a year). Environmental Authority P-EA-100932352 has been granted and is provided for reference as Attachment 3.

This approval is in accordance with Planning approval DA08-22-10(1) and is specifically for Stages 2 and 3.

The Planning Scheme Strategic Plan for Warraber indicates the possible location of graves in this vicinity. However historical mapping from 1999 indicates the position of these graves is now somewhere on or below the toe of the beach (also noting that the shoreline has eroded approximately 40-50m since 1999 in this location). As it is uncertain when construction will commence, a condition has been added to undertake further investigations in consultation with traditional owners prior to commencing construction works.

4. Additional Conditions to Development Application Approval

4.1 Approved Plans

(i) The proposed development is to be undertaken generally in accordance with the following approved drawings:

Plan/Document Number	Plan/Document Name	Date
PA3906-RHD-00-ZZ-DR-C-0001 Revision CO1	Title Sheet, Site Location, and Drawing List	23.01.2025
PA3906-RHD-00-ZZ-DR-C-0101 Revision CO1	Specification Notes	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1001 Revision CO1	General Arrangement Overview Plan	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1002 Revision CO1	Setout Plan	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1101 Revision CO1	Site Plan – Existing Condition – Sheet 1	23.01.2025

PA3906-RHD-00-ZZ-DR-C-1102 Revision CO1	Site Plan – Existing Condition – Sheet 2	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1103 Revision CO1	Site Plan – Existing Condition – Sheet 3	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1104 Revision CO1	Site Plan – Existing Condition – Sheet 4	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1201 Revision CO1	Site Works – Plan and Long Section – Sheet 1	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1202 Revision CO1	Site Works – Plan and Long Section – Sheet 2	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1203 Revision CO1	Site Works – Plan and Long Section – Sheet 3	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1204 Revision CO1	Site Works – Plan and Long Section – Sheet 4	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1301 Revision CO1	Site Works - Groyne	23.01.2025
PA3906-RHD-00-ZZ-DR-C-1302 Revision CO1	Site Works – Seawall Geobag – Bend and End Details	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2001 Revision CO1	Seawall – Stage 1 – Typical Cross- Section	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2002 Revision CO1	Seawall – Stage 2 & 3 – Typical Cross-Section	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2101 Revision CO1	Seawall – Stage 1 – Cross Sections – Sheet 1	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2102 Revision CO1	Seawall – Stage 1 – Cross Sections – Sheet 2	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2103 Revision CO1	Seawall – Stage 1 – Cross Sections – Sheet 3	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2104 Revision CO1	Seawall – Stage 1 – Cross Sections – Sheet 4	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2105 Revision CO1	Seawall – Stage 1 – Cross Sections – Sheet 5	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2201 Revision CO1	Seawall – Stage 2 & 3 – Cross Sections – Sheet 1	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2202 Revision CO1	Seawall – Stage 2 & 3 – Cross Sections – Sheet 2	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2203 Revision CO1	Seawall – Stage 2 & 3 – Cross Sections – Sheet 3	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2204 Revision CO1	Seawalls – Stage 2 & 3 – Cross Sections – Sheet 4	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2205 Revision CO1	Seawalls – Stage 2 & 3 – Cross Sections – Sheet 5	23.01.2025
PA3906-RHD-00-ZZ-DR-C-2206 Revision CO1	Seawalls – Stage 2 & 3 – Cross Sections – Sheet 6	23.01.2025
392205-1	Warraber Island Seawalls – Marine Plants – Extent of Impact	19.03.2025

subject to any alterations:

- (a) found necessary by Chief Executive Officer at the time of examination of drawings or during construction of the works because of particular financial, engineering or cultural requirements and to ensure the works comply in all respects with the requirements of FNQROC Development Manual and good engineering practice; and
- (b) to comply with project specific conditions
- (ii) All works must be carried out in accordance with the approved plans, conditions and specifications, to the requirements and satisfaction of the Chief Executive Officer.
- (iii) Council's examination of the documents should not be taken to mean that the documents have been checked in detail and Council takes no responsibility for their accuracy. If during construction, inadequacies of the design are discovered, it is the responsibility of the Consulting Engineers and/or the applicant to resubmit amended plans to Council for approval and rectify works accordingly.
- (iv) Notwithstanding any approval given to engineering documents, where a discrepancy occurs between these documents and Council's standards, then Council's standards shall apply. All works must be performed in accordance with Council standards and Local Laws and other statutory requirements, unless specifically listed in the project specific conditions.

(v) If there are errors, omissions of insufficient detail on the plans for the purpose of construction, these deficiencies shall be made good during construction and Council reserves the right to withhold approval of construction until such deficiencies are made good to its satisfaction.

4.2 Potential Damage

- (i) Any existing Council infrastructure or private property (including but not limited to services, kerb, concrete structures, pits, channel, pavement, footpath, RCP, RCBC, etc.) damage due to the proposed works is to be rectified or replaced at the applicant's expense prior to the commencement of use. The applicant must notify Council immediately of the affected infrastructure.
- (ii) The applicant is responsible for the cost of any alteration to public utilities as a result of complying with the conditions of this Development Permit.

4.3 Erosion and Sedimentation

The applicant, or its contractor, are required to ensure that sediment and erosion control measures implemented on the site meet best management practice guidelines to mitigate any adverse impacts to surrounding properties.

4.4 Weed Management

The applicant, or its contractor, are required to ensure that appropriate weed and pest management measures are implemented on the site to meet best practice guidelines to prevent the introduction or spread of known or potential pest or weed species.

4.5 Cultural Heritage

- (i) Torres Strait Islander cultural heritage is protected under the Torres Strait Islander Cultural Heritage Act 2003. This Act establishes a cultural heritage duty of care and in section 23(1) mandates that a person who carries out an activity must take all reasonable and practicable measures for ensuring activities are managed to avoid or minimise harm to Torres Strait Islander cultural heritage. The Duty of Care Guidelines gazetted pursuant to the Aboriginal Cultural Heritage Act 2003 provide guidance on identifying and protecting cultural heritage to fulfil the duty of care.
- (ii) The applicant is to undertake further consultation with traditional owners as to the location of graves or other cultural heritage items prior to the commencement of any construction works
- (iii) The applicant is to adopt a Cultural Heritage Finds procedure for the works.

4.6 Environmental Authority

The conditions of the Environmental Authority P-EA-100932352 (Prescribed Environmentally Relevant Authority (ERA are to be complied with:

- ERA 16(1)(b): dredging more than 10,000t but not more than 100,000t per year; and
- ERA 16(1)(a): extracting, other than dredging, in a year, 5,000 but not more than 100.000t.

4.7 <u>Environmental Management</u>

The requirements of the Environmental Management Plan submitted with the application are to be complied with during all construction periods.

4.8 <u>Currency</u>

This approval is valid for ten (10) years.

4.9 Staging

The works may be undertaken in stages.

4.10 Referral Agency Conditions

The development must be carried out in accordance with the Referral Agency response SARA reference: 2506-46730 SRA - Response with conditions dated 4 September 2025.

Reviewed:

Kim Kerwin

Kim Kerwin Manager Governance and Risk

Recommended:

Approved:

Víckí Bíshop

Vicki Bishop

Executive Director Corporate Services

Dawson Sailor

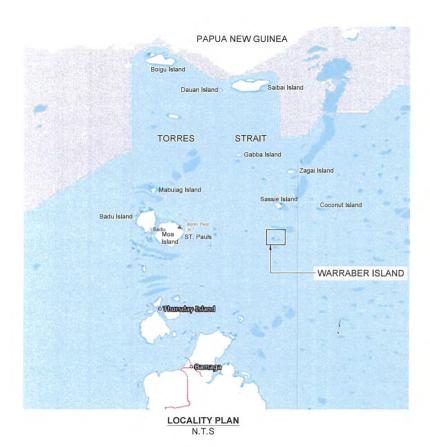
Acting Chief Executive Officer

ATTACHMENTS:

- 1. Approved Plans:
 - i. Warraber Island Seawall Design Stage 2 & 3
 - ii. Warraber Island Seawall Marine Plants- Extent of Impact
- 2. Referral Agency Conditions
- 3. Environmental Authority P-EA-100932352

WARRABER ISLAND SEAWALL DESIGN

WARRABER ISLAND, QLD



DRAWING LIST:

PA3906-RHD-00-ZZ-DR-C-0001	TITLE SHEET. SITE LOCATION, AND DRAWING LIST	
PA3906-RHD-00-ZZ-DR-C-0101	SPECIFICATION NOTES	
PA3906-RHD-00-ZZ-DR-C-1001	GENERAL ARRANGEMENT OVERVIEW PLAN	
PA3906-RHD-00-ZZ-DR-C-1002	SETOUT PLAN	
PA3906-RHD-00-ZZ-DR-C-1101	SITE PLAN - EXISTING CONDITION - SHEET 1	
PA3906-RHD-00-ZZ-DR-C-1102	SITE PLAN - EXISTING CONDITION - SHEET 2	
PA3906-RHD-00-ZZ-DR-C-1103	SITE PLAN - EXISTING CONDITION - SHEET 3	
PA3906-RHD-00-ZZ-DR-C-1104	SITE PLAN - EXISTING CONDITION - SHEET 4	
PA3906-RHD-00-ZZ-DR-C-1201	SITE WORKS - PLAN AND LONG SECTION - SHEET 1	
PA3906-RHD-00-ZZ-DR-C-1202	SITE WORKS - PLAN AND LONG SECTION - SHEET 2	
PA3906-RHD-00-ZZ-DR-C-1203	SITE WORKS - PLAN AND LONG SECTION - SHEET 3	
PA3906-RHD-00-ZZ-DR-C-1204	SITE WORKS - PLAN AND LONG SECTION - SHEET 4	
PA3906-RHD-00-ZZ-DR-C-1301	SITE WORKS - GROYNE	
PA3906-RHD-00-ZZ-DR-C-1302	SITE WORKS - SEAWALL GEOBAG - BEND AND END DETAILS	
PA3906-RHD-00-ZZ-DR-C-2001	SEAWALL - STAGE 1 - TYPICAL CROSS-SECTION	
PA3906-RHD-00-ZZ-DR-C-2002	SEAWALL - STAGE 2 & 3 - TYPICAL CROSS-SECTION	
PA3906-RHD-00-ZZ-DR-C-2101	SEAWALL - STAGE 1 - CROSS SECTIONS - SHEET 1	
PA3906-RHD-00-ZZ-DR-C-2102	SEAWALL - STAGE 1 - CROSS SECTIONS - SHEET 2	
PA3906-RHD-00-ZZ-DR-C-2103	SEAWALL - STAGE 1 - CROSS SECTIONS - SHEET 3	
PA3906-RHD-00-ZZ-DR-C-2104	SEAWALL - STAGE 1 - CROSS SECTIONS - SHEET 4	
PA3906-RHD-00-ZZ-DR-C-2105	SEAWALL - STAGE 1 - CROSS SECTIONS - SHEET 5	
PA3906-RHD-00-ZZ-DR-C-2201	SEAWALL - STAGE 2 & 3 - CROSS SECTIONS - SHEET 1	
PA3906-RHD-00-ZZ-DR-C-2202	SEAWALL - STAGE 2 & 3 - CROSS SECTIONS - SHEET 2	
PA3906-RHD-00-ZZ-DR-C-2203	SEAWALL - STAGE 2 & 3 - CROSS SECTIONS - SHEET 3	
PA3906-RHD-00-ZZ-DR-C-2204	SEAWALL - STAGE 2 & 3 - CROSS SECTIONS - SHEET 4	
PA3906-RHD-00-ZZ-DR-C-2205	SEAWALL - STAGE 2 & 3 - CROSS SECTIONS - SHEET 5	
PA3906-RHD-00-ZZ-DR-C-2206	SEAWALL - STAGE 2 & 3 - CROSS SECTIONS - SHEET 6	

NOTES:

ALL LEVELS SHOWN IN METRES TO AUSTRALIAN HEIGHT DATUM
 TIN SURVEY SURFACE PROVIDED BY RPS APP CONSULTING PTY LTD (DATED 03/10/2024)

C VUSERSI922998/ROYAL HASKONINGDHV/P-PA3906-WARRABER-SEAWALL-DESIGN - TEAM/WIP/04_CAD/PA3906-RHD-00-ZZ-M2-C-0001-COVER



NOT FOR CONSTRUCTION

A2 ISSUED FOR TENDER

NOTES

- THESE DRAWINGS SHALL BE READ IN CONJUNCTION WITH MANUFACTURERS SPECIFICATION AND THE DESIGN REPORT, AND WITH SUCH WRITTEN INSTRUCTION AS MAY BE ISSUED DURING THE COURSE OF THE CONTRACT BY THE ENGINEER.
- 2. ALL DISCREPANCIES SHALL BE REFERRED TO THE ENGINEER FOR RESOLUTION REFORE PROCEEDING
- DURING CONSTRUCTION THE CONTRACTOR SHALL BE RESPONSIBLE FOR MAINTAINING THE WORKS INCLUDING ADJACENT STRUCTURES IN A SUITABLE CONDITION ENSURING NO PART IS OVER STRESSED.
- 4. UNO ALL DIMENSIONS IN METERS.
- ALL DIMENSIONS RELATING TO EXISTING WORK, GROUND AND SEABED LEVELS OR ITEMS SUPPLIED BY OTHERS, SHALL BE VERIFIED ON SITE BY THE CONTRACTOR PRIOR TO COMMENCEMENT OF ANY FABRICATION OR ERECTION WORKS. THE CONTRACTOR SHALL BE BESPONSIBLE FOR THEIR CORRECTIVESS
- ALL PROPRIETARY ITEMS SHALL BE INSTALLED STRICTLY IN ACCORDANCE WITH MANUFACTURERS/SUPPLIERS INSTRUCTIONS.
- THE CONTRACTOR SHALL BE RESPONSIBLE FOR TEMPORARY SITE
 DRAINAGE AND GENERAL MAINTENANCE OF THE AREA DURING
 CONSTRUCTION.
- 8. THE CONTRACTOR SHALL RECORD PHOTOGRAPHIC EVIDENCE OF ALL EXCAVATIONS PRIOR TO ANY BACK FILLING.
- GEO-BAGS TO BE FILLED SNUGGLY IN ACCORDANCE WITH MANUFACTURERS SPECIFICATION.
- CAST IN SITU CONCRETE STEPS SHALL BE USED TO ESTABLISH AN
 EVEN STRETCHER BOND PROFILE WHERE THE BOTTOM LAYER BAGS
 ARE FOUNDED ON UNEVEN BEACH ROCK.
- 11. STRETCHER BOND PLACEMENT OF BAGS REQUIRED TO ACHIEVE GOOD INTERLOCKING OF FACE ARMOUR.
- 12. AT CORNERS BAGS ARE NOT TO BE PLACED SUCH THAT OVERLAP
 ONTO ADJACENT BAGS OCCURS. THIS MAY REQUIRE BESPOKE BAGS
 MODIFICATIONS ON SITE (WITH SEWN IN ANGLED BASE) TO ENSURE
 BAGS FIT SNUGGLY THROUGH THE CORNER
- GEOTEXTILE IS TO BE PLACED IN 6M WIDE STRIPS WITH ROLLS
 RUNNING DOWN (NOT ALONG) THE FACE. SHEETS TO HAVE A
 MINIMUM 0.5M OVERLAP WITH ADJACENT SHEET.

SURVEY DETAILS

SURVEY DATES

SURVEY SUPPLIED BY	RPS	
DRAWING NO.	AU017	7742-1
MERIDIAN	MGAZ	54 (GDA2020)
VERTICAL DATUM	AHD A	USGEOID 98
ORIGIN OF LEVELS	OPM	126629
	E	699912.613
	N	8871447.936
	RL	2.037 M AHD

LEGEND TO DATUMS

TIDA	L PLANE	LEVEL (M AHD
HIGH	HEST ASTRONOMICAL TIDE (HAT)	2.64
HIGH	HER HIGH WATER SUMMER SOLSTICE	(HHWSS) 2.56
MEA	N HIGH WATER SPRINGS (MHWS)	1.57
MEA	N HIGH WATER NEAPS (MHWN)	0.68
MEA	N SEA LEVEL (MSL)	0.51
MEA	N LOW WATER NEAPS (MLWN)	0.34
MEA	N LOW WATER SPRINGS (MLWS)	-0.55
INDI	AN SPRING LOW WATER (ISLW)	-1.27
LOW	EST ASTRONOMICAL TIDE (LAT)	-1.54
AHD	AUSTRALIAN HEIGHT DATUM	1.54 M LAT
		-0.51 M MSL

BAG FILLING

- BAGS ARE TO BE FILLED AND COMPACTED IN ACCORDANCE WITH THE MANUFACTURERS INSTRUCTIONS.
- IT IS UNDERSTOOD THAT GEOFBARICS 2.5 M³ ELCOROCK CONTAINERS ARE TO BE FILLED WITH CLEAN SAND USING HYDRAULIC DELIVERY.
- BE AWARE THAT CONSTRUCTION WILL NEED TO TAKE WATER FROM THE OCEAN FOR CONSTRUCTION AND WILL NOT BE ALLOWED TO USE TOWN SUPPLIES FOR BAG FILLING. FURTHER BE AWARE THAT DURING LOW TIDES THE OCEAN RECEDES HUNDREDS OF METERS.
- 4. IF DOMESTIC BEACH SAND IS TO BE USED THE TAKING AND STOCKPILING OF SAND NEEDS TO UNDERTAKEN IN CLOSE CONSULTATION WITH THE ENGINEER. NOTE SOURCING SAND FROM ISLAND BEACHES WILL REQUIRE PRE-PLANNING.

SELECT FILL

- SELECT FILL, USED AS FILL BEHIND THE SEAWALL, IS TO BE A GRANULAR MATERIAL FREE OF RUBBISH (STEEL, ORGANICS AND TYRES) OR LARGE BLOCKS (>0.3 M).
- 2. SELECT FILL CAN BE BEACH SAND.
- ALL FILL TO BE COMPACTED USING HYDRAULIC (WATER IN) AND/OR MECHANICAL METHODS TO ENSURE SAND CONSOLIDATION TO MINIMUM 60% DENSITY INDEX.

CONCRETE

- 1. CONCRETE AND CONCRETE WORK SHALL CONFORM TO AS 3600.
- 2. MAXIMUM NOMINAL SIZE OF AGGREGATE 20 MM.
- 3. STRENGTH GRADE S32 UNO.
- 4. MAXIMUM SLUMP 80±15 MM

16/01/2025 9·51 AM

GEORAG MATERIAL SPECIFICATIONS

GEOFBARICS 2.5 M³ VANDAL RESISTANT ELCOROCK SAND FILLED CONTAINERS (ER250V) OR APPROVED EQUIVALENT.

PROPERTY	SPECIFICATION
VOLUME FILLED	2.5 M ³
LENGTH FILLED	2.3 M
WIDTH FILLED	1.8 M
DEPTH FILLED	0.6 M
GEOFABRIC MASS	2,200 G/M ²
CBR BURST STRENGTH	12,000 N
WIDE STRIP TENSILE STRENGTH (XMD)	85 KN/M
WIDE STRIP TENSILE STRENGTH (MD)	50 KN/M
ABRASION RESISTANCE (BAW ROTATING DRUM)	>75% RETAINED STRENGTH
SEAM STRENGTH (XMD)	55 KN/M
SEAM STRENGTH (MD)	50 KN/M
HYDROCARBON DIESEL RESISTANCE	>90% RETAINED STRENGTH
ABRASION SEAM (BAW ROTATING DRUM)	100% RETAINED STRENGTH
UV RESISTANCE 500 HOURS	>80% RETAINED STRENGTH
PORE SIZE O ₉₅ – SIEVE METHOD	<75 μM
FLOW RATE @ 100MM HEAD	15 L/M ² /S

GEOFABRIC MATERIAL SPECIFICATIONS

GEOFABRICS TEXCEL 1200R OR APPROVED EQUIVALENT.

PROPERTY	SPECIFICATION
GEOFABRIC MASS	2,200 G/M ²
CBR BURST STRENGTH	8,850 N
WIDE STRIP TENSILE STRENGTH (XMD)	57.2 KN/M
WIDE STRIP TENSILE STRENGTH (MD)	45.5 KN/M
ABRASION RESISTANCE (BAW ROTATING DRUM)	>75% RETAINED STRENGTH
WIDE STRIP TOUGHNESS (XMD)	30.0 KJ/M ²
WIDE STRIP TOUGHNESS (MD)	21.7 KJ/M ²
GRAB TENSILE STRENGTH (XMD)	3,260 N
GRAB TENSILE STRENGTH (MD)	2,800 N
HYDROCARBON DIESEL RESISTANCE	>90% RETAINED STRENGTH
ABRASION SEAM (BAW ROTATING DRUM)	100% RETAINED STRENGTH
UV RESISTANCE 500 HOURS	>80% RETAINED STRENGTH
PORE SIZE O ₉₅ – SIEVE METHOD	<75 µM
FLOW RATE @ 100MM HEAD	30 L/M ² /S

NOTE TESTS UNDERTAKEN IN ACCORDANCE WITH AS3706



SPECIFICATION NOTES



A2

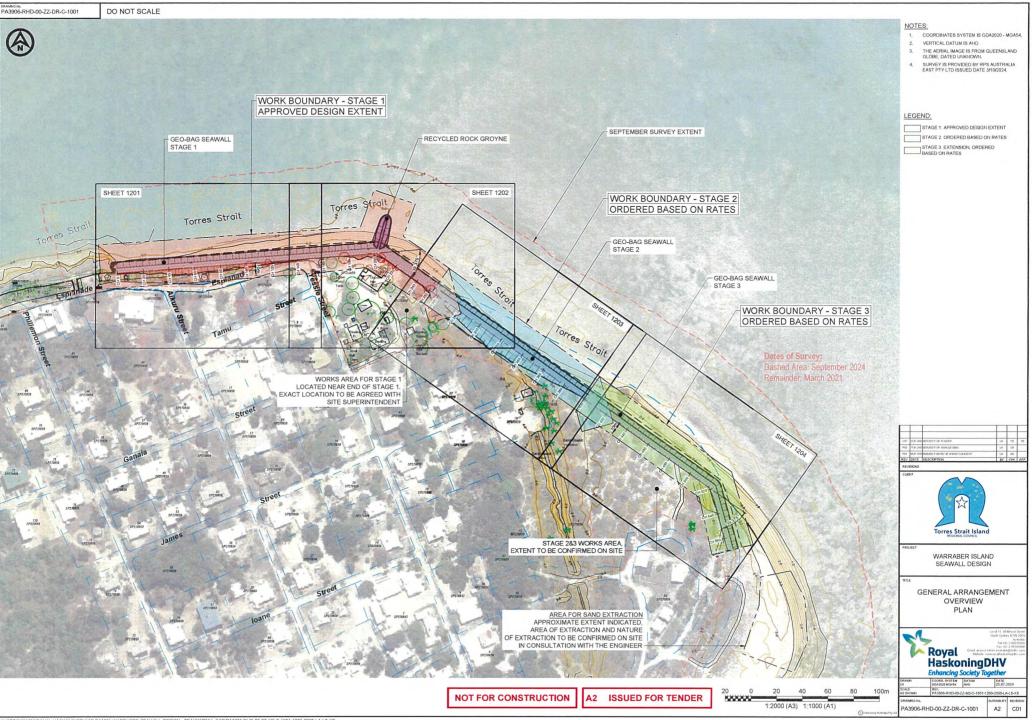
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NOT FOR CONSTRUCTION

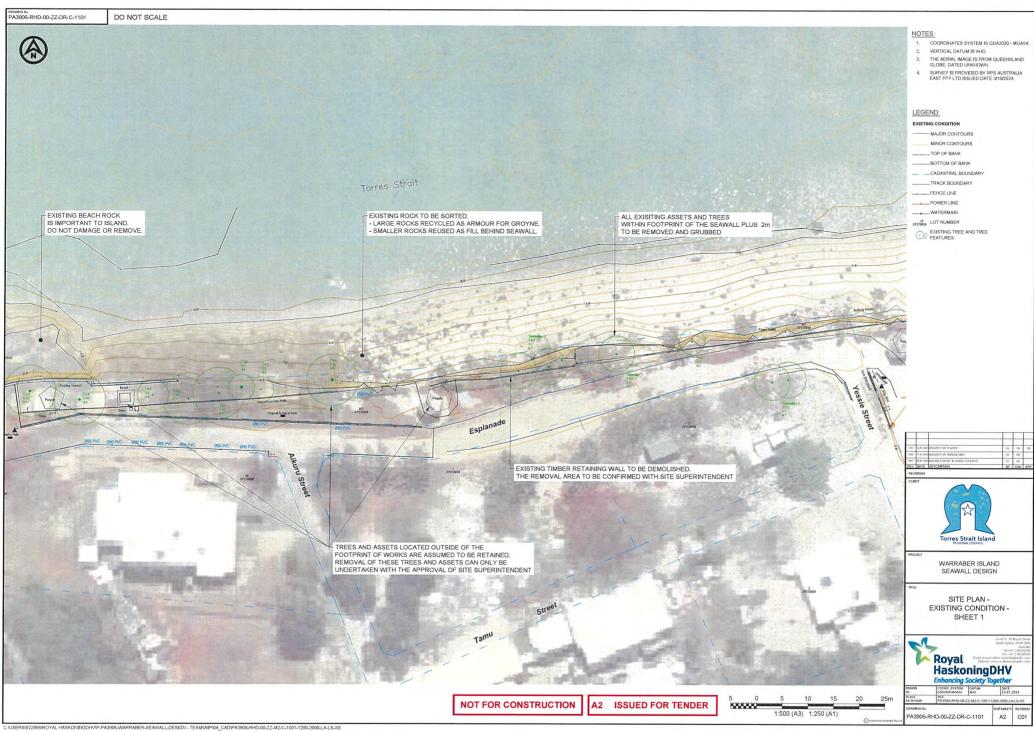
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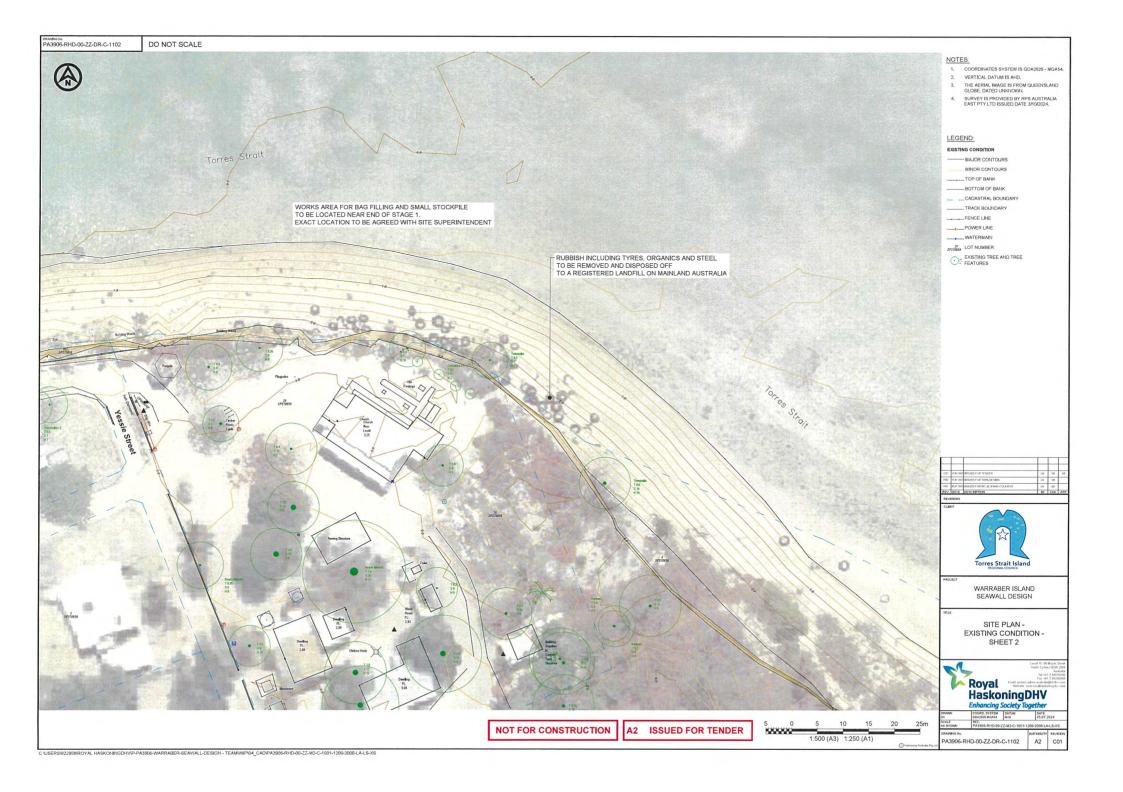
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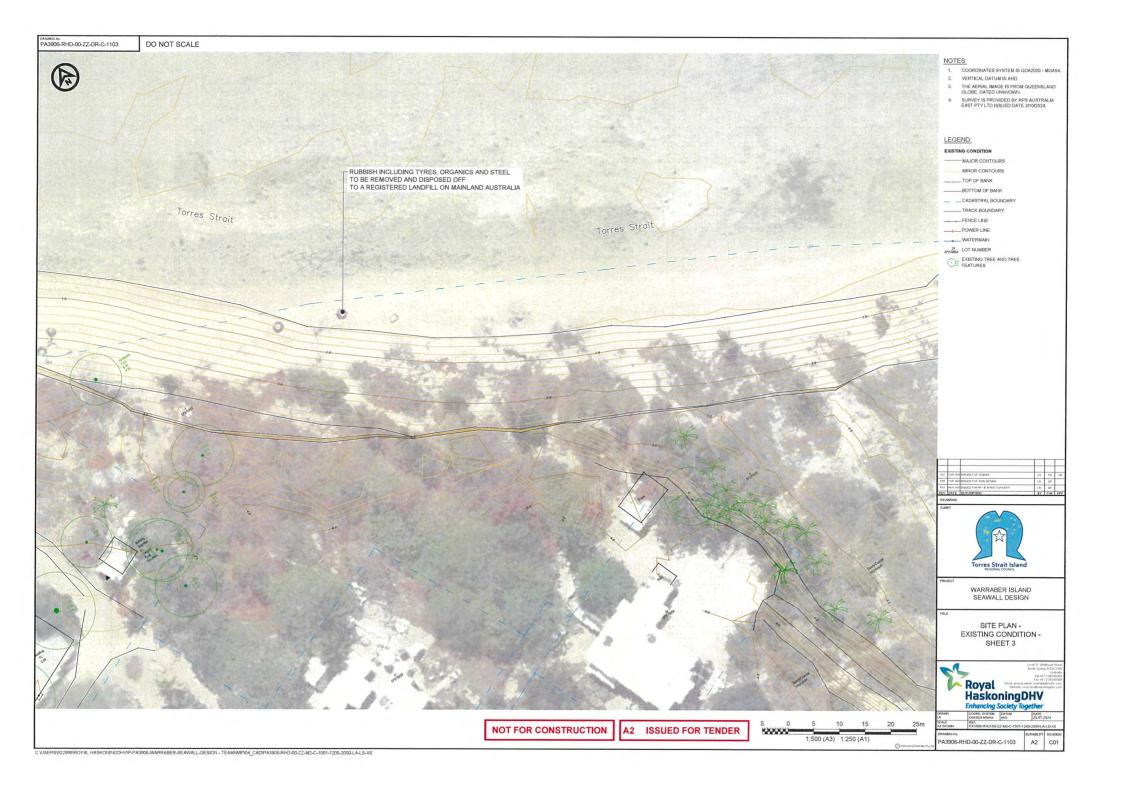
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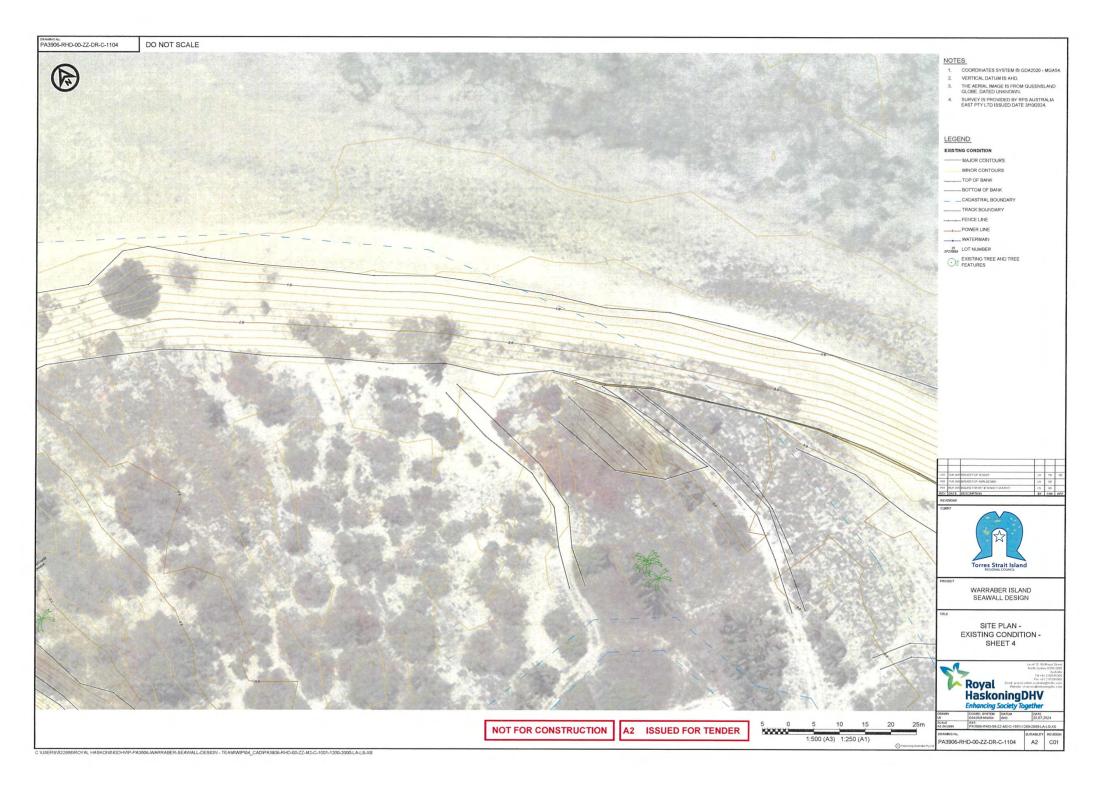


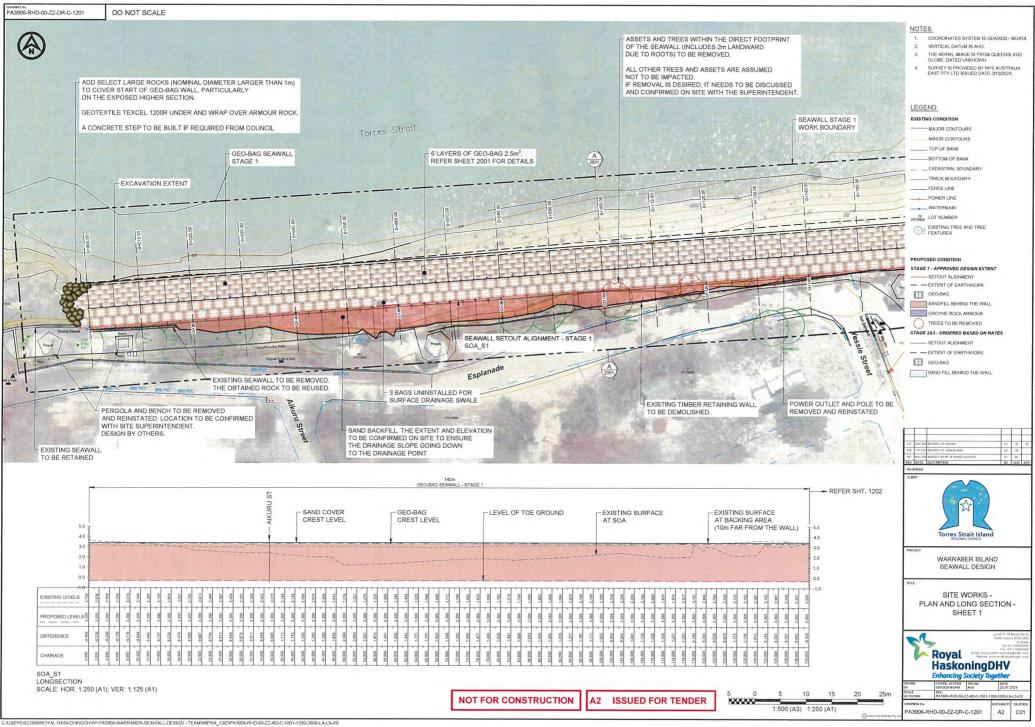


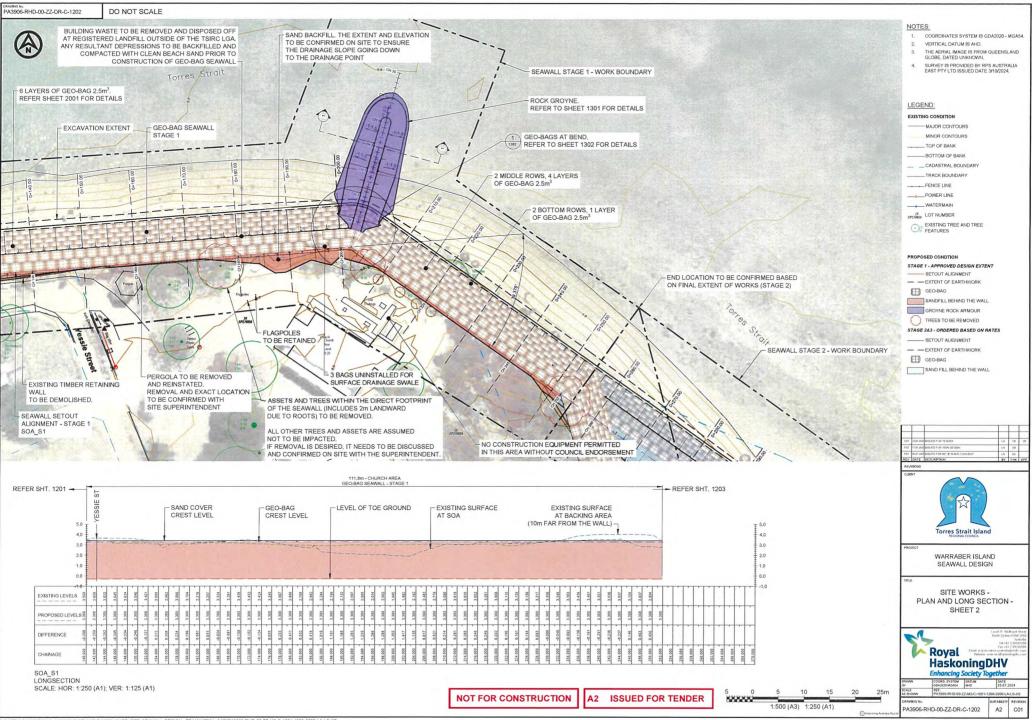


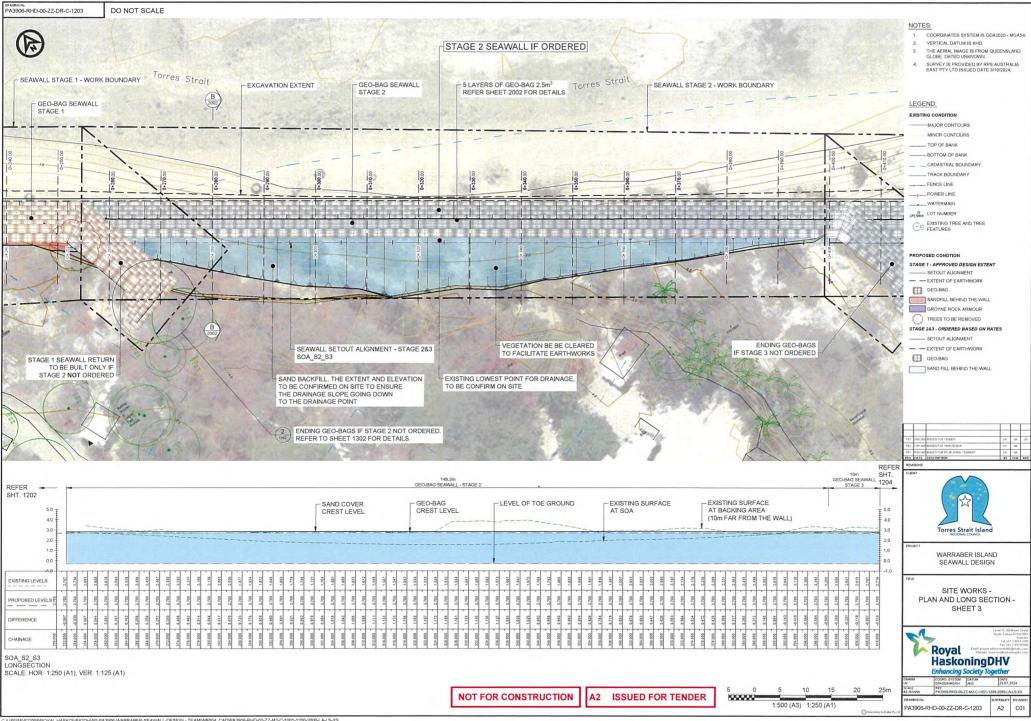


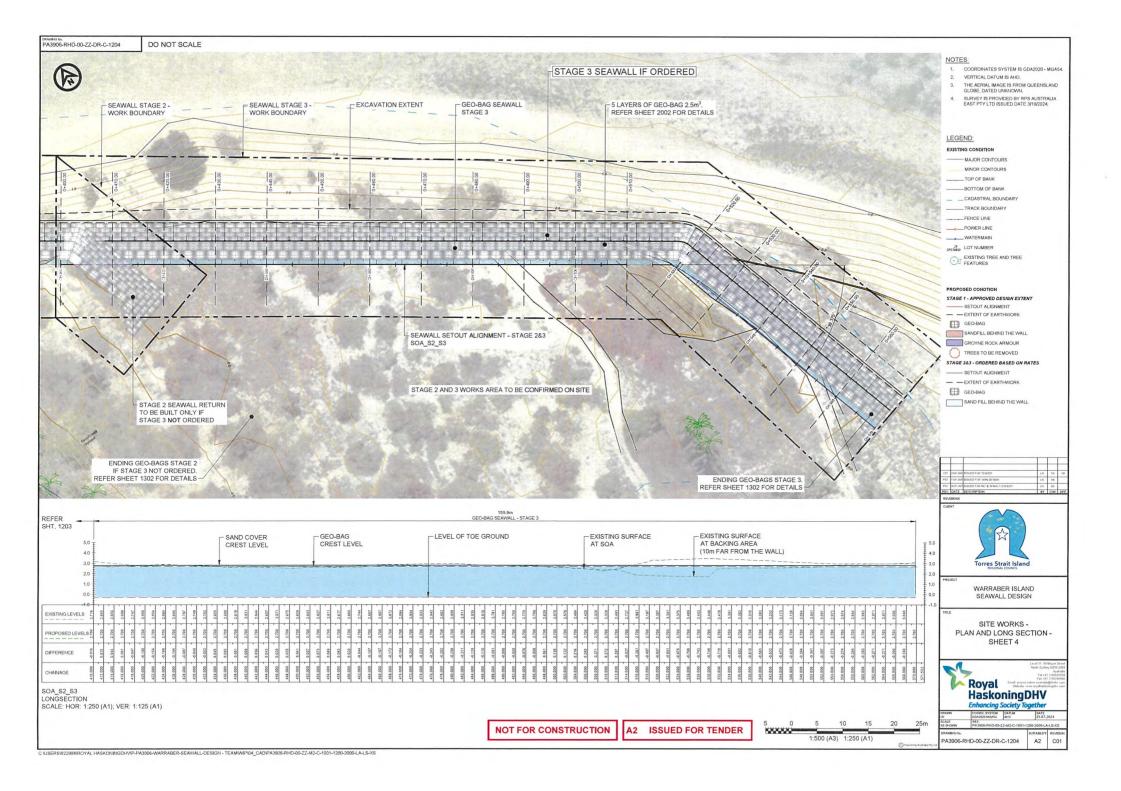


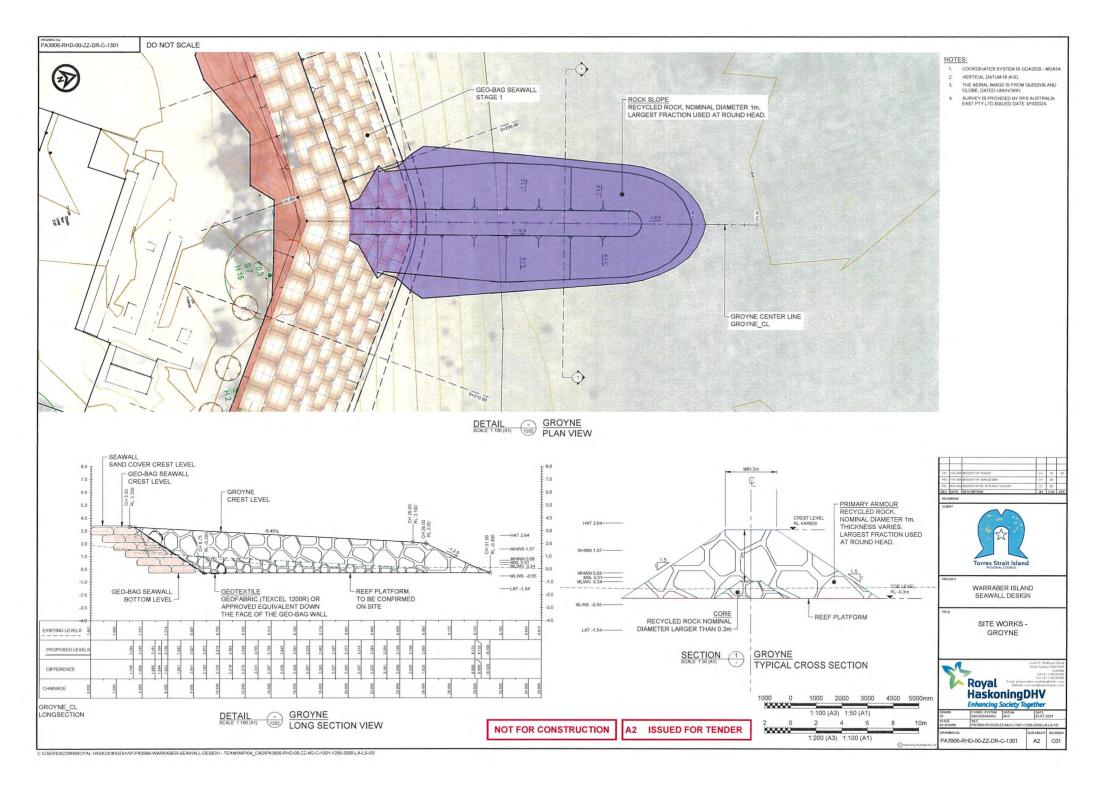






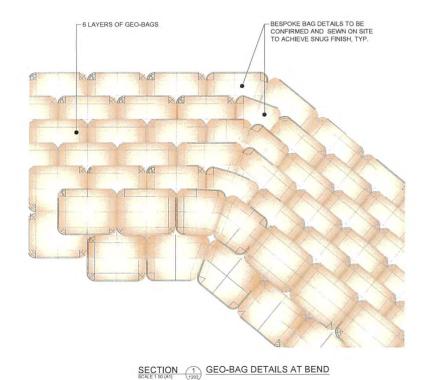


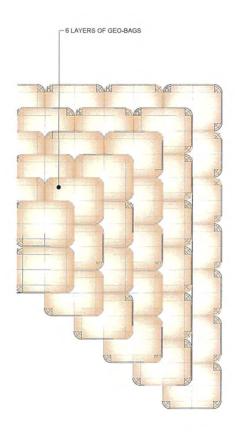




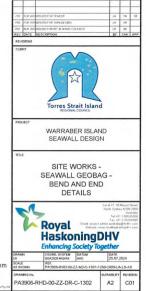


DO NOT SCALE





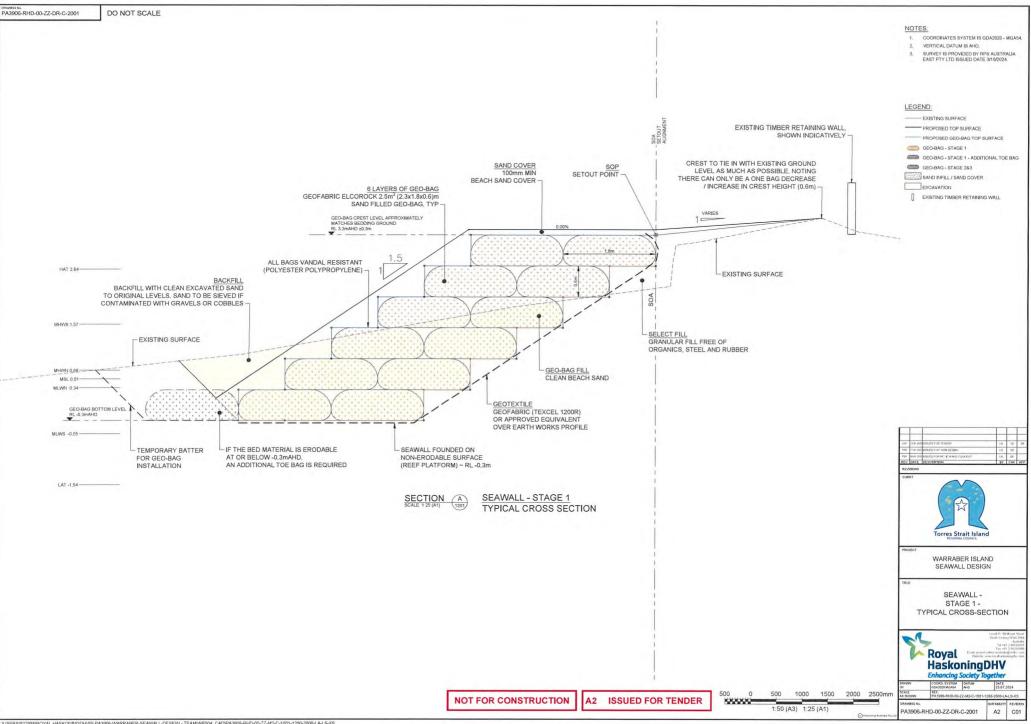
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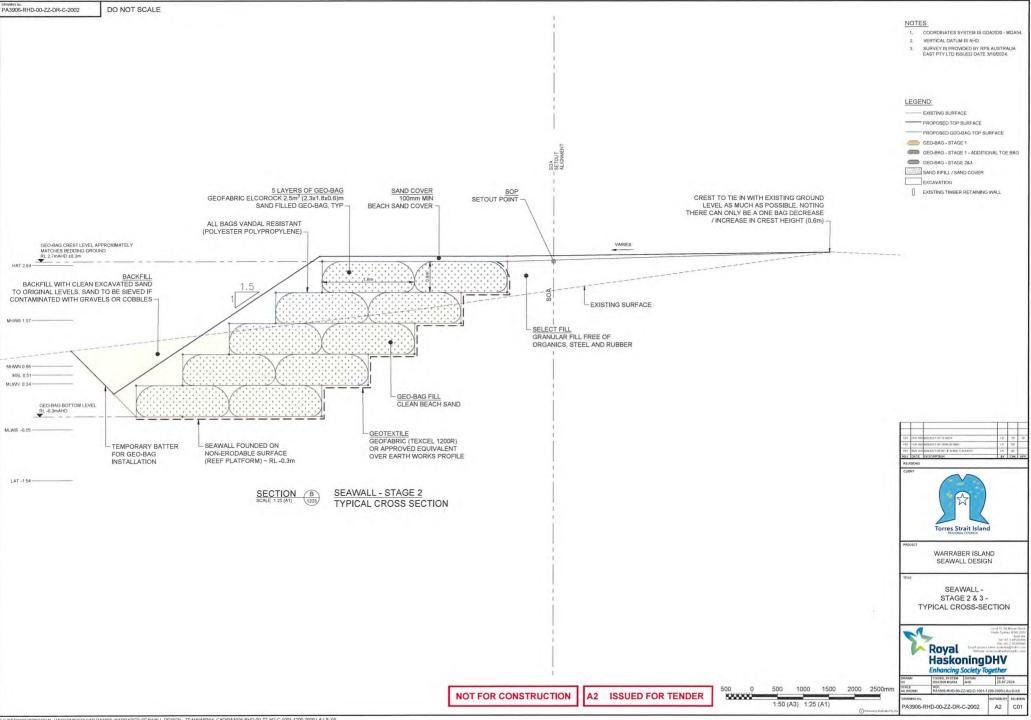


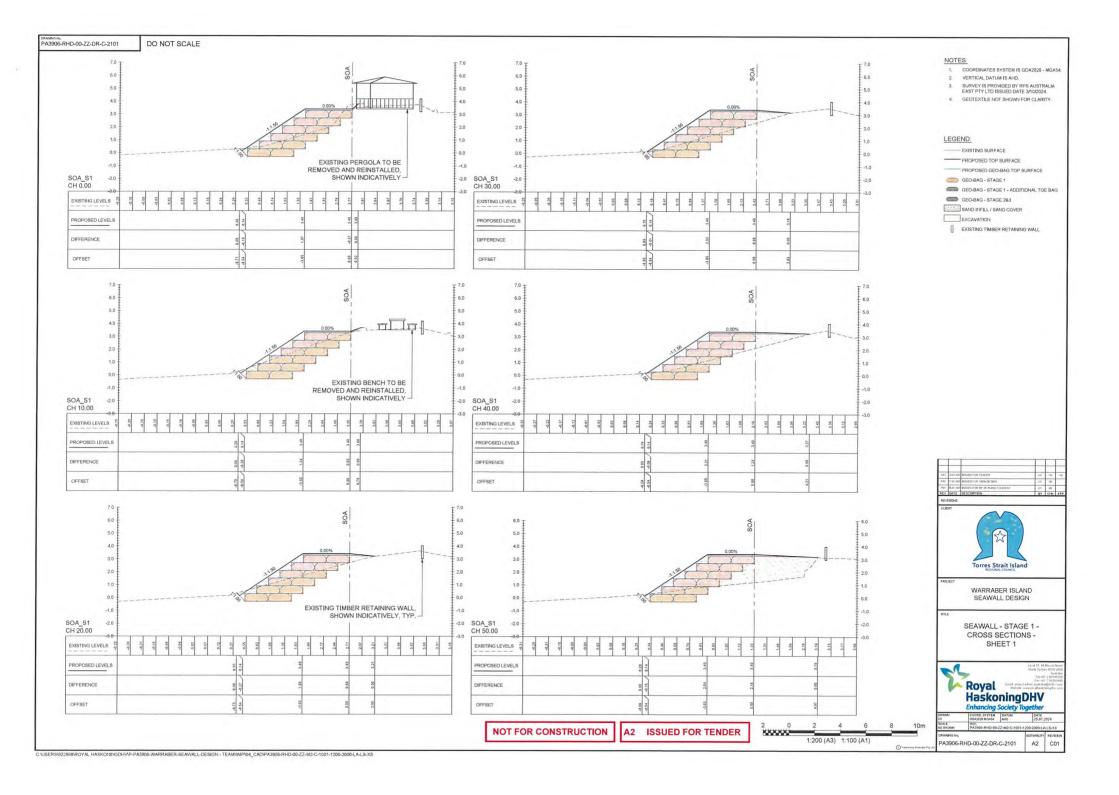
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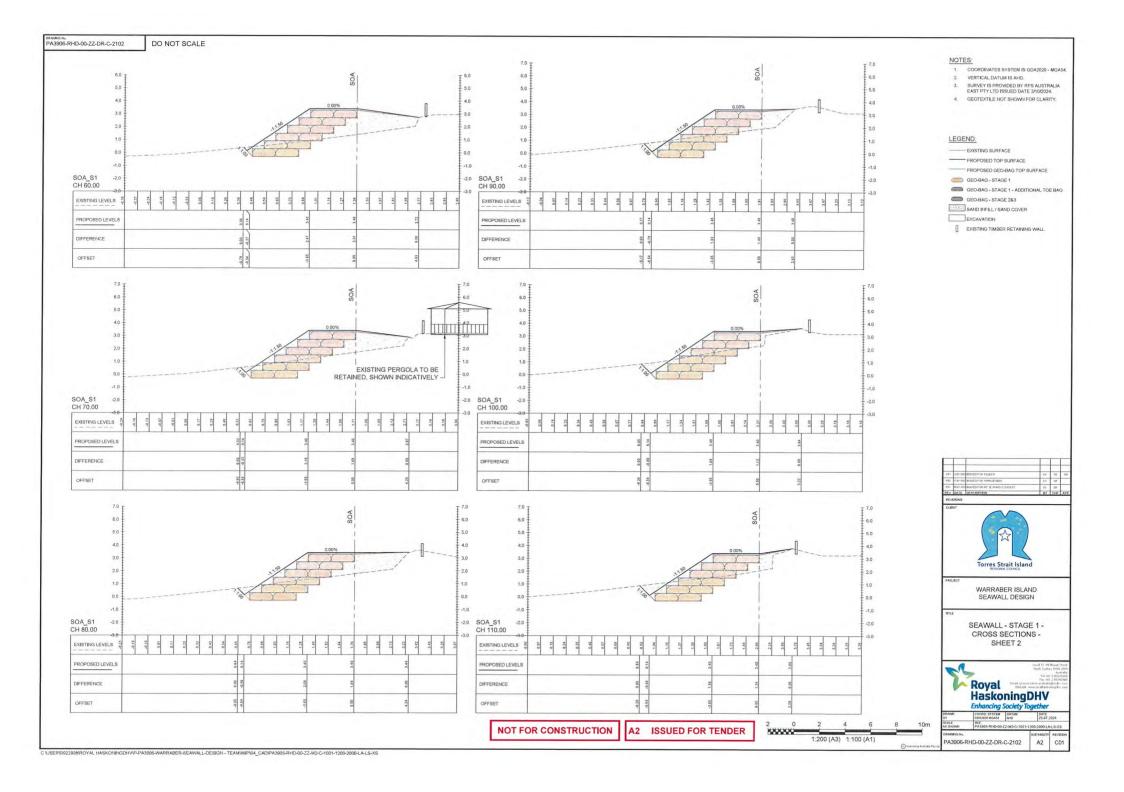
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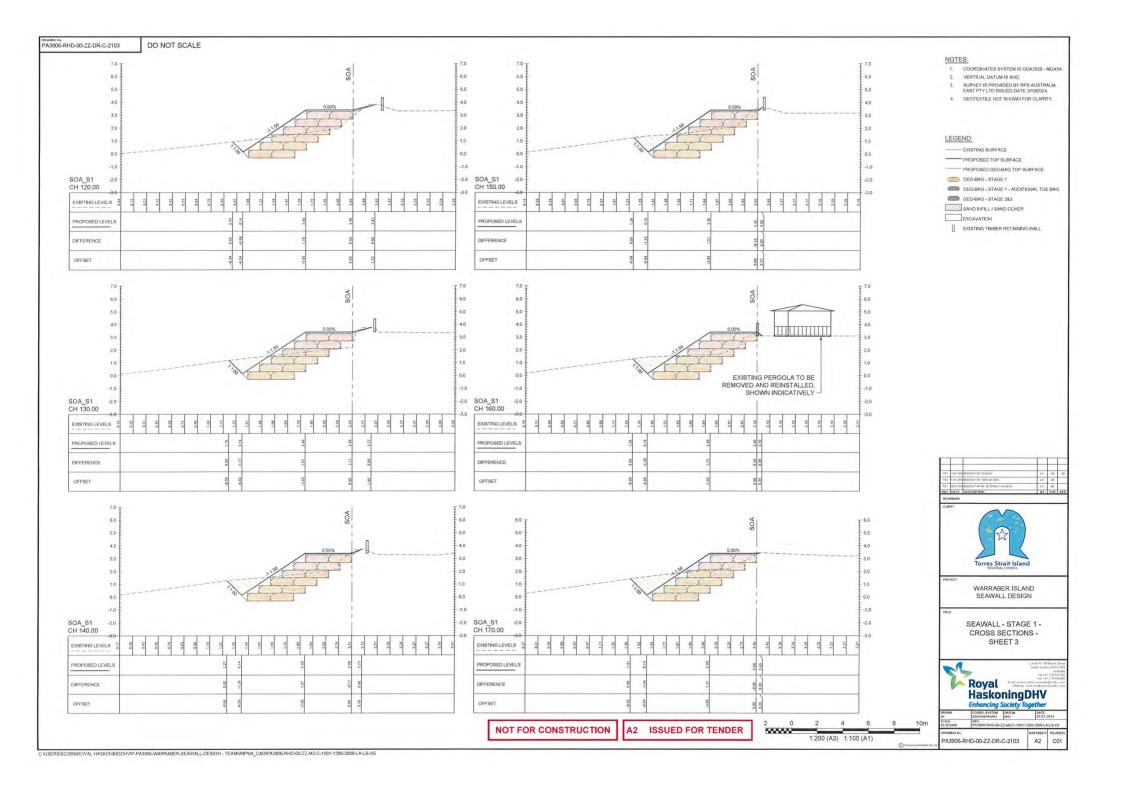
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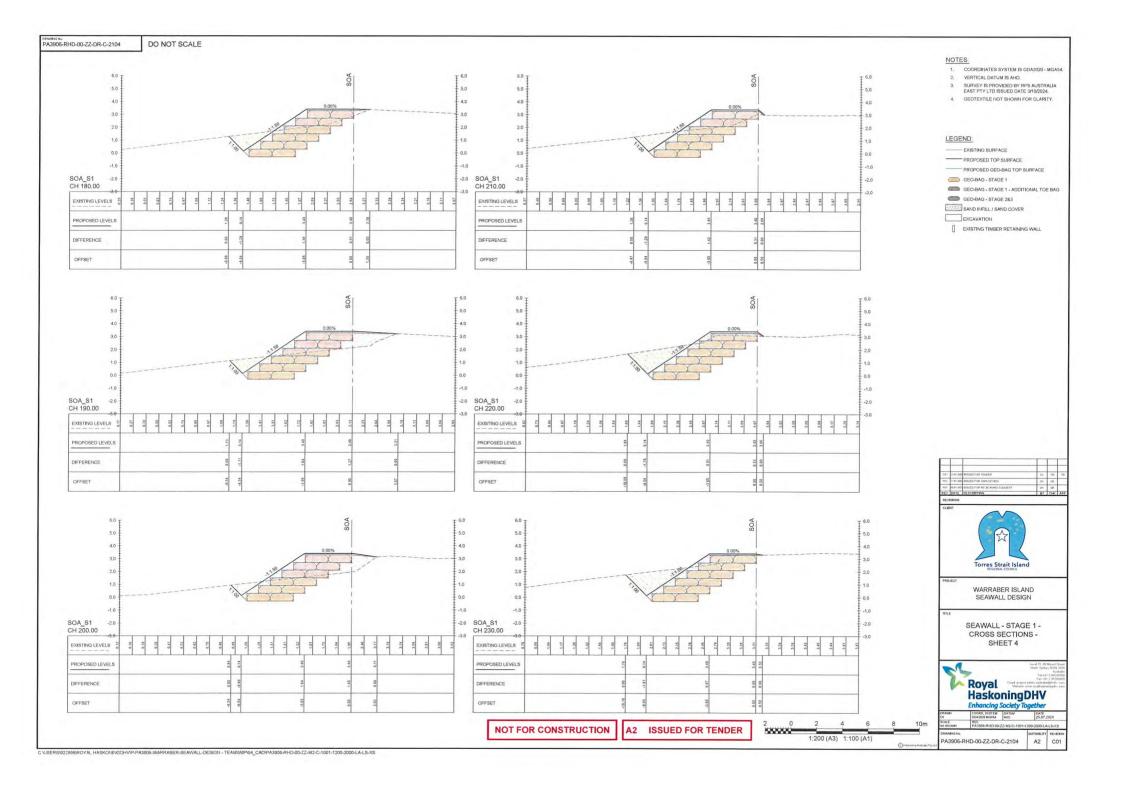


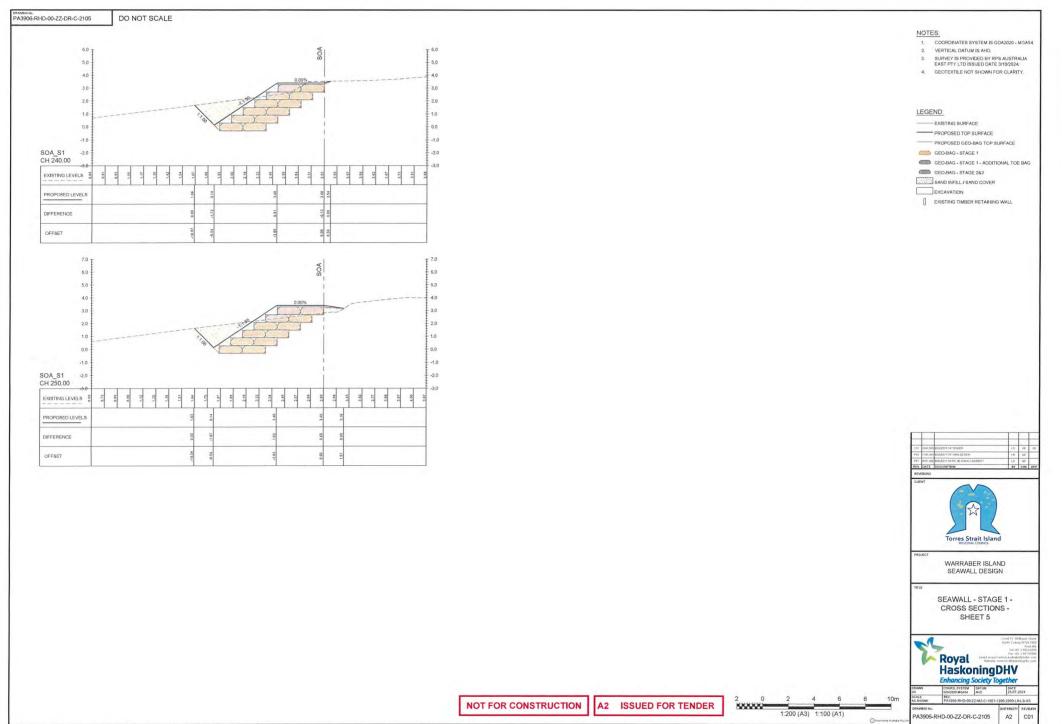


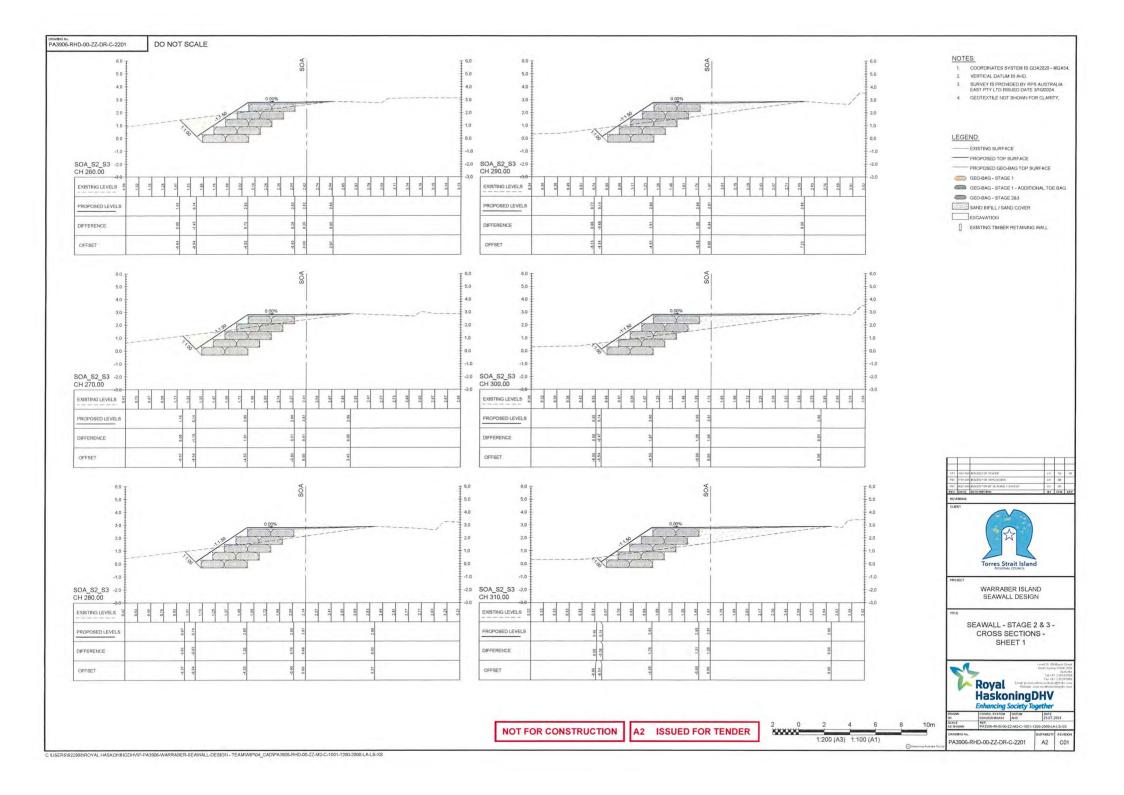


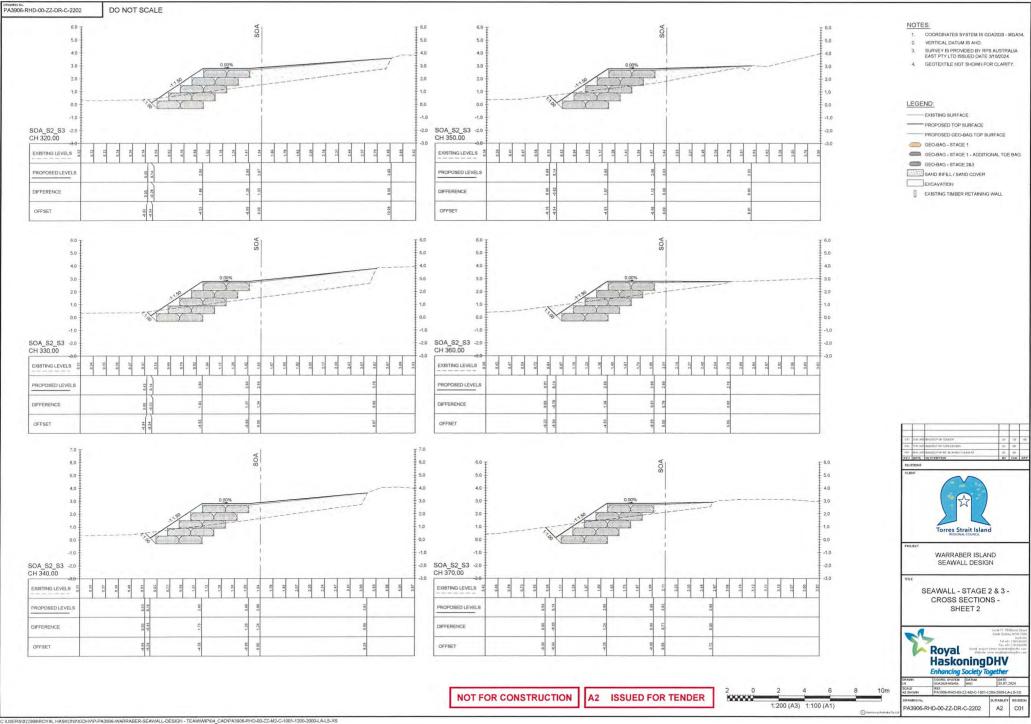


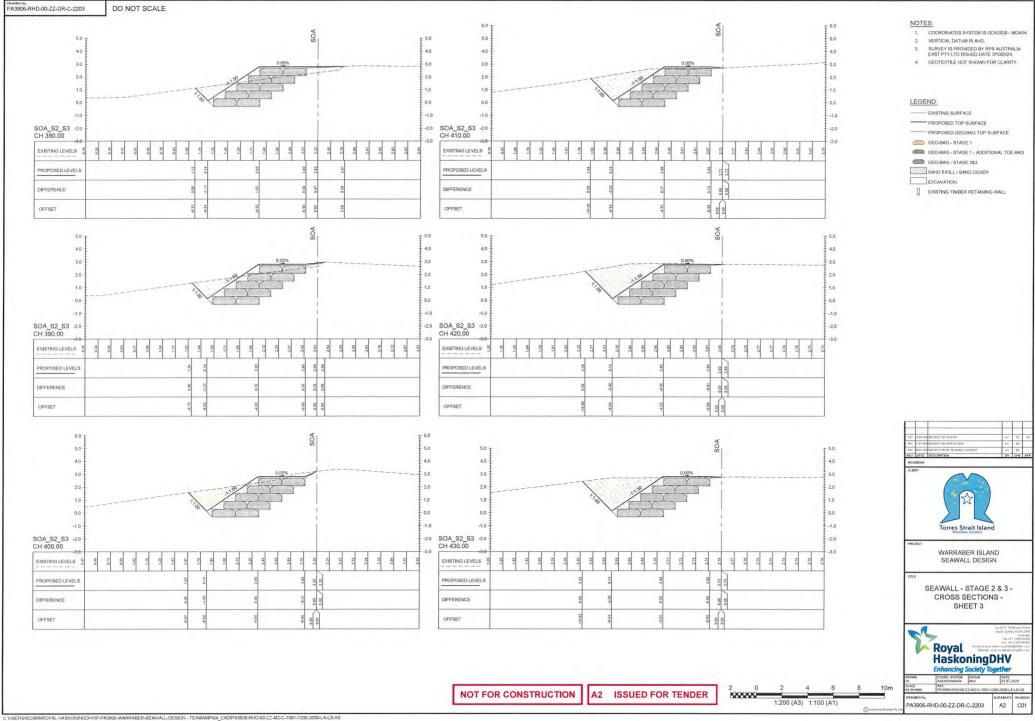


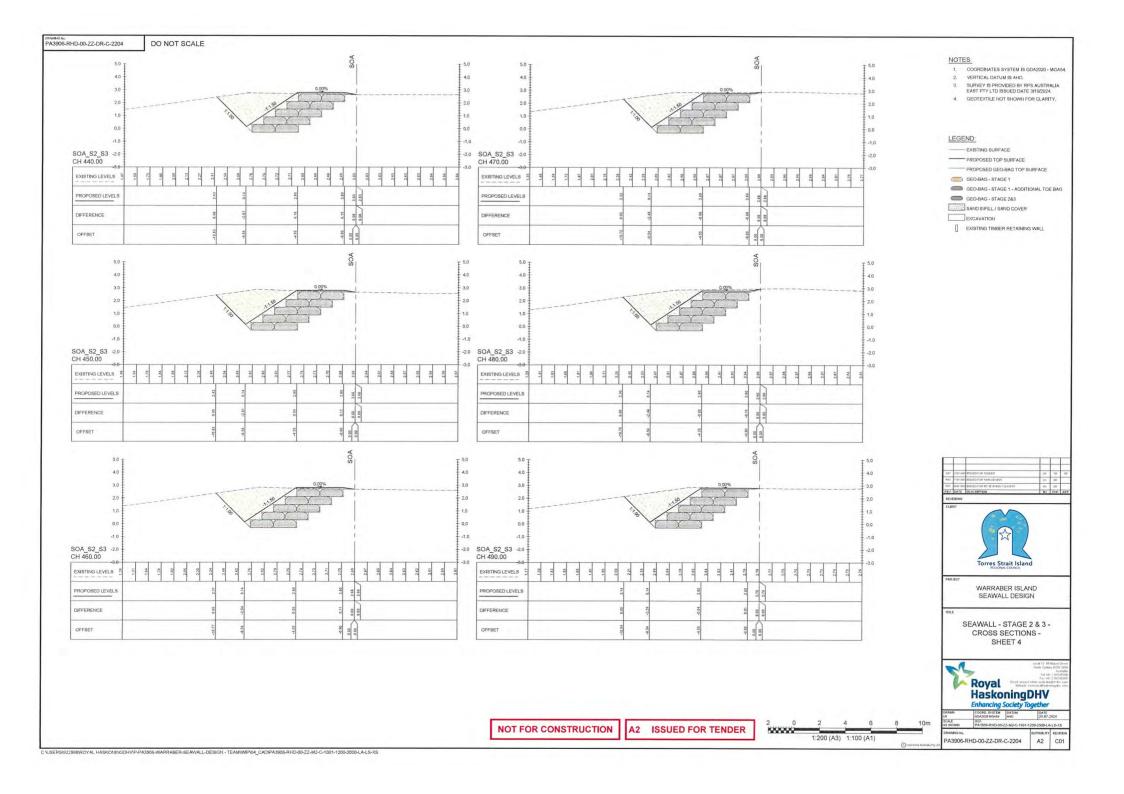


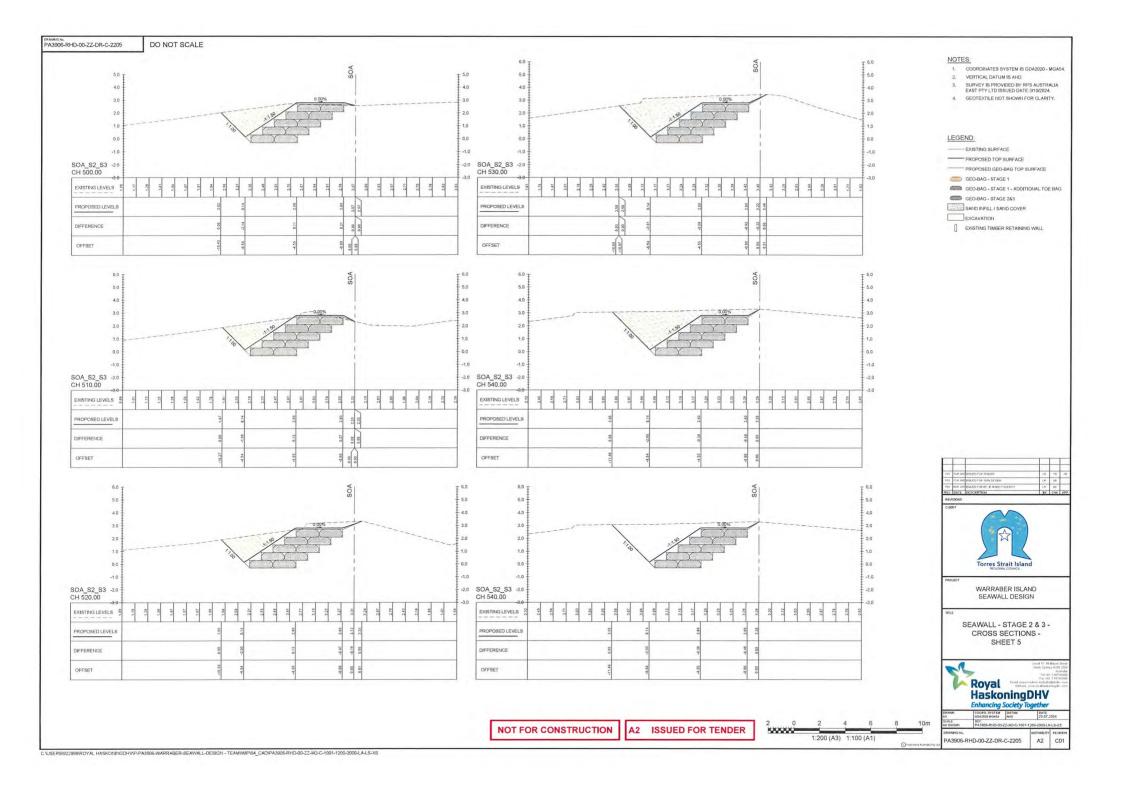


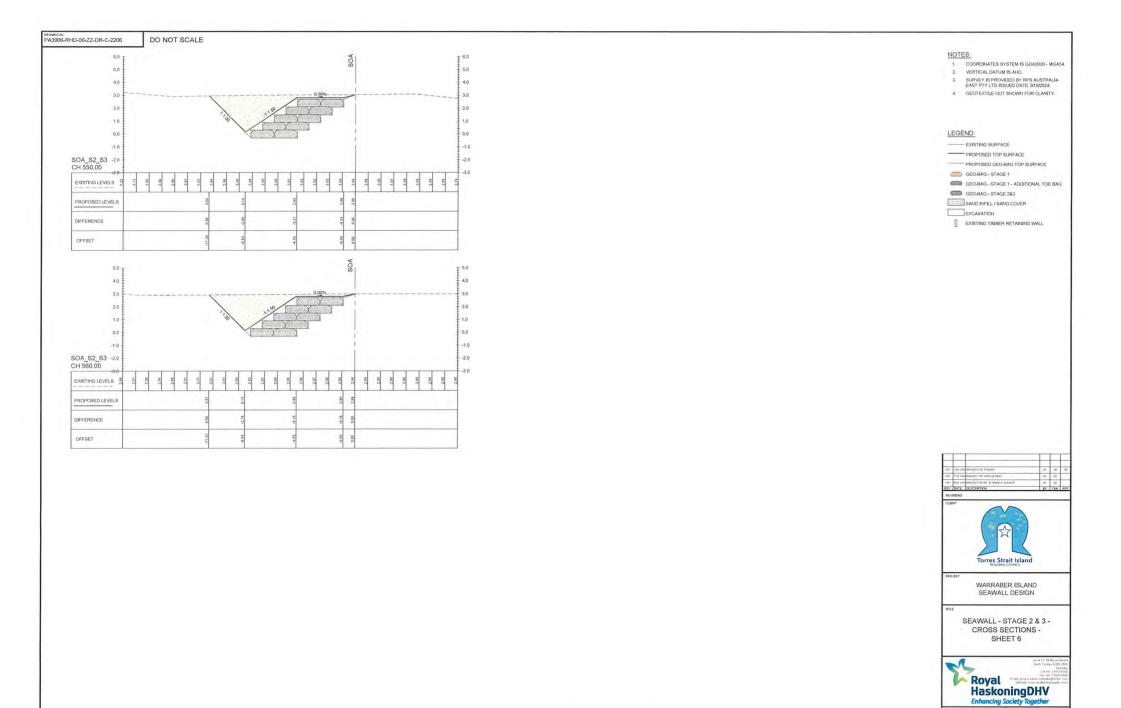












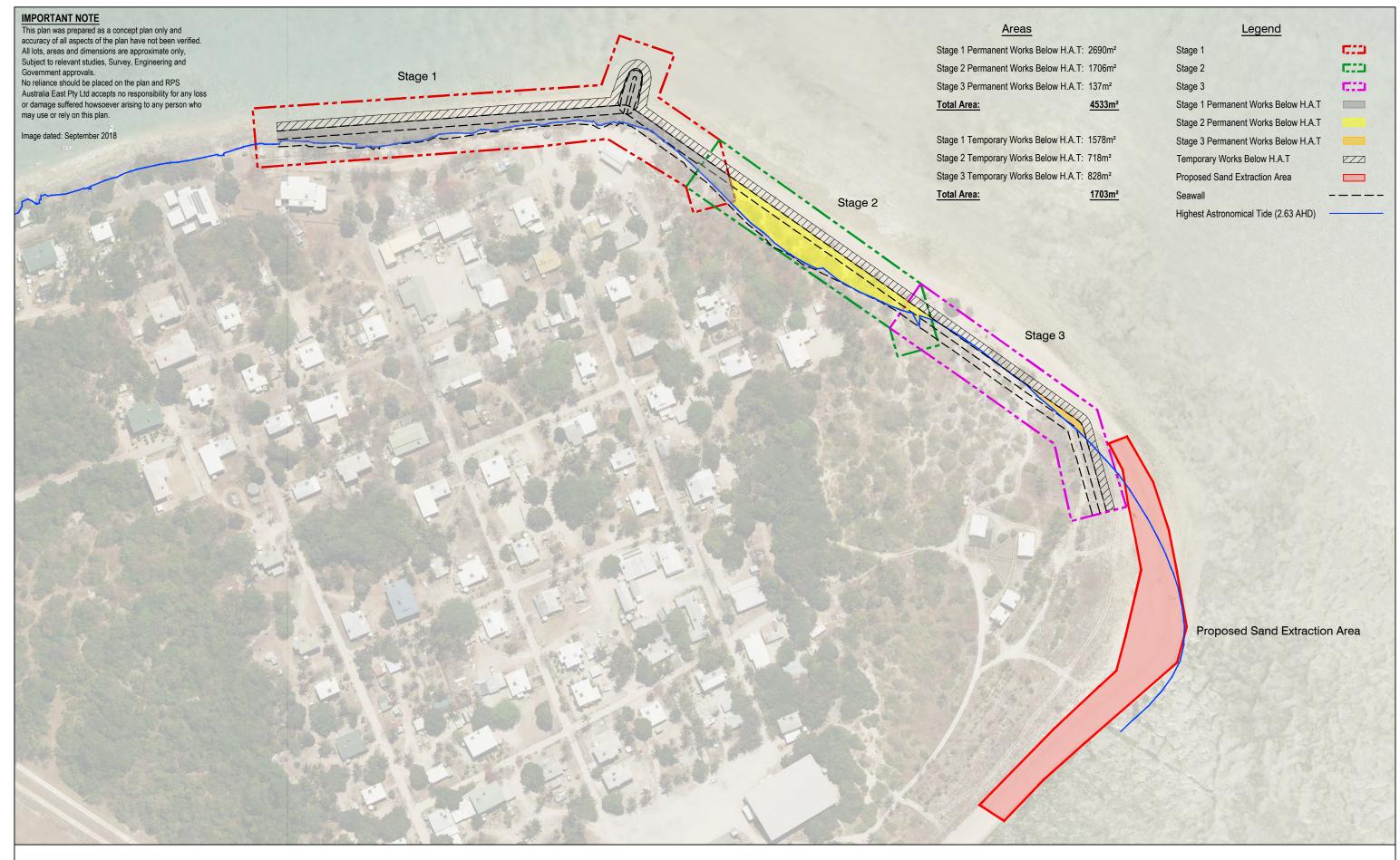
NOT FOR CONSTRUCTION

A2 ISSUED FOR TENDER

1:200 (A3) 1:100 (A1)

PA3906-RHD-00-ZZ-DR-C-2206

A2 C01





Warraber Island Seawall Marine Plants - Extent of Impact

RPS AAP Consulting Pty Ltd ACN 117 883 173 135 Abbott St PO Box 1949 CAIRNS QLD 4870 T +61 7 4031 1336 F +61 7 4031 2942 W rpsgroup.com



Drawing: 392205-1



Department of

State Development,

Infrastructure and Planning

SARA reference: 2506-46730 SRA

Council reference: DA 05-25-10(1) Warraber Seawalls Stage 2 and 3

Applicant reference: 392205

4 September 2025

Chief Executive Officer
Torres Strait Island Regional Council
PO Box 7336
Cairns QLD 4870
info@tsirc.qld.gov.au

Attention: Ian Doust

Dear Ian

SARA referral agency response—Esplanade, Warraber Islet (Sue Islet) – Warraber Coastal Defence Project (Seawalls Stage 2 and 3)

(Referral agency response given under section 56 of the *Planning Act 2016*)

The development application described below was confirmed as properly referred by the State Assessment and Referral Agency (SARA) on 5 August 2025.

Response

Outcome: Referral agency response – with conditions

Date of response: 4 September 2025

Conditions: The conditions in **Attachment 1** must be attached to any

development approval

Advice: Advice to the applicant is in **Attachment 2**

Reasons: The reasons for the referral agency response are in **Attachment 3**

Development details

Description: Development permit - Operational work (Prescribed tidal

works)

- Operational work (Marine plant

disturbance)

Material change of use for the undertaking of an Environmentally relevant activity (ERA 16)

SARA role: Referral agency

SARA trigger: Schedule 10, Part 17, Division 3, Table 1, Item 1 (Planning Regulation

2017) - Operational work that is tidal works or work in a coastal

management district

Schedule 10, Part 17, Division 3, Table 2, Item 1 (Planning Regulation

2017) – Operational work that is tidal works or work in a coastal

management district in tidal waters

Schedule 10, Part 5, Division 4, Table 2, Item 1 (Planning Regulation

2017) – Environmentally relevant activity

Schedule 10, Part 6, Division 3, Subdivision 3, Table 1, Item 1 (Planning Regulation 2017) – Operational work involving removal,

destruction or damage of marine plants

SARA reference: 2506-46730 SRA

Assessment manager: Torres Strait Island Regional Council

Street address: Esplanade, Warraber Islet

Real property description: Lots 4, 26 and 907 on SP270859

Applicant name: Torres Strait Island Regional Council

Applicant contact details: C/- RPS AAP Consulting Pty Ltd

PO Box 1949 Cairns QLD 4870

Patrick.Clifton@rpsconsulting.com

Environmental Authority:

This referral included an application for an environmental authority under section 115 of the *Environmental Protection Act 1994*. Below are the details of the decision:

- Approved
- Reference: P-EA-100932352
- Effective date: In accordance with Section 200 of the Environmental Protection Act 1994
- Prescribed environmentally relevant activity (ERA):
 - o ERA 16 (1)(b) dredging more than 10,000t but not more than 100,000t per year
 - o ERA 16 (2)(a) extracting, other than dredging, in a year, 5,000t to 100,000t

If you are seeking further information on the environmental authority, the Department of Environment, Tourism, Science and Innovation's website includes a register. This can be found at: www.des.qld.gov.au

Human Rights Act 2019 considerations:

Consideration of the 23 fundamental human rights protected under the *Human Rights Act 2019* has been undertaken as part of this decision. It has been determined that this decision does not limit human rights.

Representations

An applicant may make representations to a concurrence agency, at any time before the application is decided, about changing a matter in the referral agency response (s.30 Development Assessment Rules). Copies of the relevant provisions are in **Attachment 4**.

A copy of this response has been sent to the applicant for their information.

For further information please contact Felicity Laub, Principal Planning Officer, on (07) 4898 6814 or via email MIWSARA@dsdilgp.qld.gov.au who will be pleased to assist.

Yours sincerely

Nastassja Lazarus

Manager (Planning)

cc Torres Strait Island Regional Council, Patrick.Clifton@rpsconsulting.com

enc Attachment 1 - Referral agency conditions

Attachment 2 - Advice to the applicant

Attachment 3 - Reasons for referral agency response

Attachment 4 - Representations about a referral agency response provisions

Attachment 5 - Documents referenced in conditions

Attachment 1—Referral agency conditions

(Under section 56(1)(b)(i) of the *Planning Act 2016* the following conditions must be attached to any development approval relating to this application) (Copies of the documents referenced below are found at Attachment 5)

No. Conditions Condition timing

Operational work

Schedule 10, Part 6, Division 3, Subdivision 3, Table 1, Item 1 of the Planning Regulation 2017 – Operational work that involves removal, destruction or damage of marine plants—The chief executive administering the *Planning Act 2016* nominates the Director-General of the Department of Primary Industries to be the enforcement authority for the development to which this development approval relates for the administration and enforcement of any matter relating to the following condition(s):

- 1. The geofabric seawall, rock groyne and sand extraction works must be undertaken generally in accordance with the following plans:
 - (a) Site Works Plan and Long Sections Sheet 1 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1201, revision C01.
 - (b) Site Works Plan and Long Sections Sheet 2 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1202, revision C01.
 - (c) Site Works Plan and Long Sections Sheet 3 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1203, revision C01.
 - (d) Site Works Plan and Long Sections Sheet 4 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1204, revision C01.
 - (e) Site Works Groyne prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1301, revision C01.
 - (f) Site Works Seawall Geobag Bend and End Details prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1302, revision C01.
 - (g) Seawall Stage 1 Typical Cross-section prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2001, revision C01.
 - (h) Seawall Stage 2 & 3 Typical Cross-section prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2002, revision C01.
 - Seawall Stage 1 Cross Sections Sheet 1 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2101, revision C01.
 - (j) Seawall Stage 1 Cross Sections Sheet 2 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2102, revision C01.
 - (k) Seawall Stage 1 Cross Sections Sheet 3 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2103, revision C01.
 - (I) Seawall Stage 1 Cross Sections Sheet 4 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2104, revision C01.
 - (m) Seawall Stage 1 Cross Sections Sheet 5 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2105, revision C01.
 - (n) Seawall Stage 2 & 3 Cross Sections Sheet 1 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2201, revision C01.
 - (o) Seawall Stage 2 & 3 Cross Sections Sheet 2 prepared

For the duration of the works

	 by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2202, revision C01. (p) Seawall – Stage 2 & 3 – Cross Sections – Sheet 3 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2203, revision C01. (q) Seawall – Stage 2 & 3 – Cross Sections – Sheet 4 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2204, revision C01. (r) Seawall – Stage 2 & 3 – Cross Sections – Sheet 5 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2205, revision C01. (s) Seawall – Stage 2 & 3 – Cross Sections – Sheet 6 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2206, revision C01. 	
2.	Enter into an agreed delivery arrangement to deliver an environmental offset in accordance with the Environmental Offsets Act 2014 to counterbalance the significant residual impacts on the matter/s of state environmental significance being 3503m² of marine plants.	Prior to commencing any works that impact on the marine plants.
3.	Development is: limited to the permanent removal, destruction or damage of 4533m² of marine plants and the temporary removal, destruction or damage of 1703m² of marine plants as shown on Warraber Island Seawall Marine Plants - Extent of Impact, prepared by RPS AAP Consulting Pty Ltd, dated 19.03.25, drawing 392205-1.	At all times
4.	Submit written notice to the Department of Primary Industries at notifications@daf.qld.gov.au advising when the development authorised under this referral agency response: (a) will start (b) when it has been completed. Any notice must state the application's reference number: 2506-46730 SRA	(a) At least 5 business days but no greater than 20 business days prior to the commencement of the works (b) Within 15 business days of the completion of the fisheries development works
5.	Spoil is not disposed of on tidal lands or within waterways and is managed to prevent acid soil development.	At all times
6.	This fisheries development (as defined by the Fisheries Act 1994) constitutes a place that is required to be open for inspection by an inspector, pursuant to section 145 of the Fisheries Act 1994.	At all times
7.	Restore the area where marine plants are temporarily removed, damaged or destroyed by this development generally in accordance with the Warraber Island Seawall Marine Plants - Extent of Impact, prepared by RPS AAP Consulting Pty Ltd, dated 19.03.25, drawing 392205-1.	As stated in Warraber Island Seawall Marine Plants – Extent of Impact
8.	 (a) Remove marine plants that have been authorised for removal as part of this development from the intertidal zone. (b) Dispose of all material associated with the development (e.g., debris, construction material, soil, etc.) from the intertidal zone at an appropriate licensed facility. Note: part (b) of this condition does not apply to sand extracted for the purpose of filling geotextile bags. 	(a) As soon as reasonably practicable after the marine plants have been removed (b) As soon as reasonably practicable
9.	(a) Monitoring of impacts to marine plants adjacent to the sand	For the duration of the

extraction works must be undertaken by an appropriately qualified works person. (b) In the event that impacts to marine plants are observed as a result of monitoring actions undertaken in relation to part (a) of this condition, report the extent of impacts to the Department of Primary Industries. Note: Appropriately qualified person means a person or persons who has professional qualifications, training, skills and experience relevant to marine plant biology and can give authoritative assessment, advice and analysis in relation to marine plant biology using the relevant protocols, standards, methods or literature. 10. Restore tidal land profiles to pre-work profiles that are temporarily Within 10 business disturbed by the development works as shown on: days of completion of (a) Site Works - Plan and Long Sections - Sheet 1 prepared by the works and prior to Royal HaskoningDHV, dated 23.01.2025, drawing PA3906post works notification RHD-00-ZZ-DR-C-1201, revision C01. (b) Site Works – Plan and Long Sections – Sheet 2 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1202, revision C01. (c) Site Works - Plan and Long Sections - Sheet 3 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1203, revision C01. (d) Site Works - Plan and Long Sections - Sheet 4 prepared by

Schedule 10, Part 17, Division 3, Table 1, Item 1 of the Planning Regulation 2017– Operational work that is tidal works or work in a coastal management district — The chief executive administering the *Planning Act 2016* nominates the Director-General of the Department of Environment, Tourism, Science and Innovation to be the enforcement authority for the development to which this development approval relates for the administration and enforcement of any matter relating to the following condition(s):

Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-

11. The construction of the seawall and groyne must be undertaken generally in accordance with the following plans:

RHD-00-ZZ-DR-C-1204, revision C01.

- For the duration of the works
- (a) Setout Plan prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1002, revision C01.
- (b) Site Works Plan and Long Sections Sheet 1 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1201, revision C01.
- (c) Site Works Plan and Long Sections Sheet 2 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1202, revision C01.
- (d) Site Works Plan and Long Sections Sheet 3 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1203, revision C01.
- (e) Site Works Plan and Long Sections Sheet 4 prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1204, revision C01.
- (f) Site Works Groyne prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-1301, revision C01.
- (g) Seawall Stage 1 Typical Cross-section prepared by Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2001, revision C01.
- (h) Seawall Stage 2 & 3 Typical Cross-section prepared by

	Royal HaskoningDHV, dated 23.01.2025, drawing PA3906-RHD-00-ZZ-DR-C-2002, revision C01.	
12.	For the proposed works, only use clean materials which are free from prescribed water contaminants.	For the duration of the works
13.	Development must prevent the release of sediment to tidal waters by installing and maintaining erosion and sediment control measures in accordance with the Best Practice Erosion and Sediment Control (BPESC) guidelines for Australia (International Erosion Control Association).	For the duration of the works
14.	Should the geo-bag seawall collapse, fail or otherwise suffer structural consequences which impact their integrity or ability to function as intended, the geo-bag seawall must be:	As soon as reasonably practicable subsequent to the damage
	(a) reinstated in accordance with this development approval; or(b) removed and disposed of at an appropriately licensed facility.	
15.	Submit "As Constructed drawings" to palm@detsi.qld.gov.au or mail to: Department of the Environment, Tourism, Science and Innovation Permit and Licence Management Implementation and Support Unit GPO Box 2454 Brisbane Qld 4001	Within 20 business days of the completion of the works
16.	(a) In the event that the works cause disturbance or oxidisation of acid sulfate soil, the affected soil must be treated and thereafter managed (until the affected soil has been neutralised or contained) in accordance with the current Queensland Acid Sulfate Soil Technical Manual: Soil Management Guidelines, prepared by the Department of Resources, 2023.	(a) Upon disturbance or oxidisation until the affected soil has been neutralised or contained
	(b) Submit certification from an appropriately qualified person on acid sulfate soil, confirming that the affected soil has been neutralised or contained in accordance with (a) above to palm@detsi.qld.gov.au or mailed to: Department of the Environment, Tourism, Science and	(b) At the time the soils have been neutralised or contained
	Innovation Permit and Licence Management Implementation and Support Unit GPO Box 2454 Brisbane Qld 4001	
	Note: Appropriately qualified person(s) means a person or persons who has professional qualifications, training, skills and experience relevant to soil chemistry or acid sulfate soil management and can give authoritative assessment, advice and analysis in relation to acid sulfate soil management using the relevant protocols, standards, methods or literature.	
17.	The geofabric sandbags must be inspected for degradation by a appropriately qualified person and replaced in accordance with this development approval where the integrity of the geofabric sandbag is compromised.	Every five years.
	Note: Appropriately qualified person(s) means a person or persons who has professional qualifications, training, skills and experience	

relevant to engineering and can give authoritative assessment, advice and analysis in relation to the suitability of geofabric sandbags using the relevant protocols, standards, methods or literature.

Schedule 10, Part 17, Division 3, Table 2, Item 1 of the Planning Regulation 2017– Operational work that is tidal works or work in a coastal management district in tidal waters— The chief executive administering the *Planning Act 2016* nominates the Director-General of Maritime Safety Queensland to be the enforcement authority for the development to which this development approval relates for the administration and enforcement of any matter relating to the following condition(s):

18. Submit written notice to the Regional Harbour Master (Cairns) email (a) At least ten rhmcairns@msq.qld.gov.au when the development authorised under business days prior to this development: the commencement of works (a) is scheduled to commence; and (b) has been completed. (b) Within ten business days of the completion Each notice must state 2506-46730 SRA, the location and the name of of works the registered place and the condition number under which the notice is being given. 19. Remove and dispose of any debris or similar obstruction encountered For the duration of the whilst undertaking the work at an appropriately licensed facility. works

Material change of use

Schedule 10, Part 5, Division 4, Table 2, Item 1of the Planning Regulation 2017– Environmentally relevant activity — The chief executive administering the *Planning Act 2016* nominates the Director-General of the Department of Environment, Tourism, Science and Innovation to be the enforcement authority for the development to which this development approval relates for the administration and enforcement of any matter relating to the following condition(s):

Prior to the 20. The dredging and extraction of material must be undertaken: (a) along the Warraber Islet beach; and commencement of use (b) the dredging and extraction must only occur above lowest and to be maintained astronomical tide (LAT); and at all times. (c) the material must be extracted whilst it is not inundated by the tide. 21. Development authorised under this approval for: At all times (a) ERA 16 (1)(b) - dredging more than 10,000t but not more than 100,000t per year; and ERA 16(2)(a) – extracting, other than dredging, in a year, 5,000t to 100,000t; is limited to the 'proposed sand extraction area' as shown in Warraber Island Seawall Marine Plants - Extent of Impact, prepared by RPS AAP Consulting Pty Ltd, dated 19.03.25, drawing 392205-1.

Attachment 2—Advice to the applicant

General advice

- 1. Terms and phrases used in this document are defined in the *Planning Act 2016*, its regulation or the State Development Assessment Provisions (SDAP) (version 3.2). If a word remains undefined it has its ordinary meaning.
- 2. Removal, destruction or damage of marine plants

The Notice of Election for the Significant Residual Impact of 3503m² to marine plants associated with this development approval/referral agency response (2506-46730 SRA) should be submitted to Mackay Isaac Whitsunday regional office MIWSARA@dsdilgp.qld.gov.au

Should the authority holder wish to deliver a proponent driven offset to counterbalance the Significant Residual Impact to 3503m² of marine plants, it is recommended that they seek prelodgement advice through the State Assessment and Referral Agency in relation to a proposed Notice of Election and associated Offset Delivery Plan. This will assist in identifying any potential development triggers under the *Planning Act 2016*, will engage relevant state agencies, and is likely to result in a smoother offset delivery process.

An Agreed Delivery arrangement must be entered into prior to any impact on the matter(s) of State environmental significance marine plants).

Attachment 3—Reasons for referral agency response

(Given under section 56(7) of the *Planning Act 2016*)

The reasons for the SARA's decision are:

- SARA assessed the development against the following code(s) of the State Development Assessment Provisions (SDAP), version 3.2:
 - o State code 7: Maritime safety (State code 7)
 - o State code 8: Coastal development and tidal works (State code 8)
 - o State code 11: Removal, destruction or damage of marine plants (State code 11)
 - o State code 22: Environmentally relevant activities (State code 22)
- The development complies with the assessment benchmarks of State code 7 of the SDAP in that the development:
 - will not compromise the operation of aids to navigation or the safe operation of vessels in navigable waterways.
- The development complies with the assessment benchmarks of State code 8 of the SDAP in that the development is designed and located to:
 - o protect life, buildings and infrastructure form the impacts of coastal erosion
 - o maintain coastal processes
 - o account for the projected impacts of climate change
 - o not result in a significant residual impact on a matter of state environmental significance.
- The development complies with the assessment benchmarks of State code 11 of the SDAP in that the development:
 - o minimises impacts on the management, use, development and protection of fisheries resources and fish habitat
 - o is designed and located to avoid impacts or, where the matters of state environmental significance cannot be reasonably avoided, impacts are reasonably minimised and mitigated
 - o results in a significant residual impact on a matter of state environmental significance (marine plants) and an offset is provided
- the development complies with the assessment benchmarks of State code 22 of the SDAP in that the proposed environmentally relevant activities:
 - o are located and designed to avoid or mitigate environmental harm on environmental values of the natural environment, adjacent sensitive land uses and sensitive receptors
 - o are designed and located to avoid impacts, or where the matters of state environmental significance cannot be reasonably avoided, impacts are reasonably minimises and mitigated.

Material used in the assessment of the application:

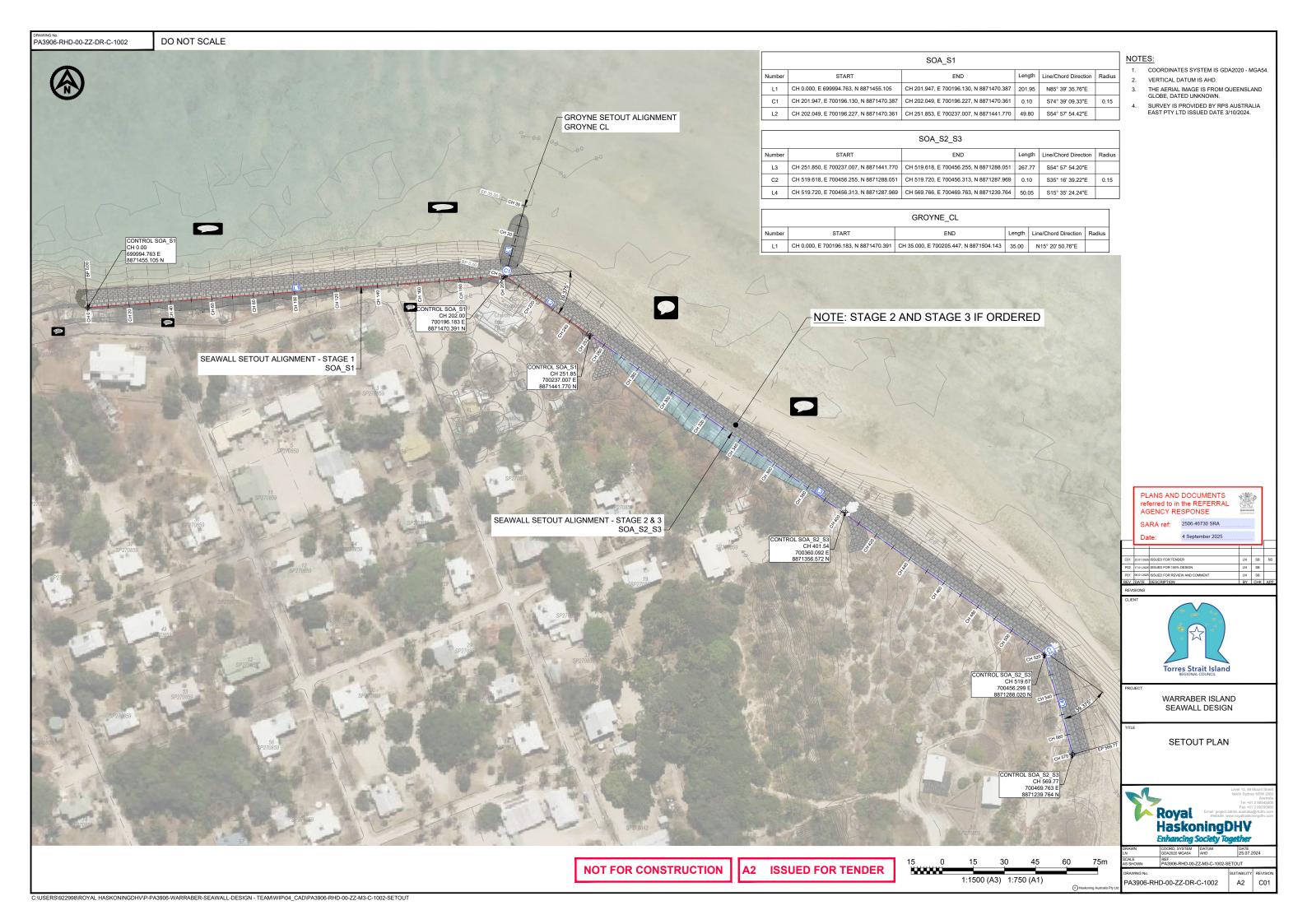
- the development application material and submitted plans
- Planning Act 2016
- Planning Regulation 2017
- the SDAP (version 3.2), as published by SARA
- the Development Assessment Rules
- SARA DA Mapping system
- section 58 of the Human Rights Act 2019

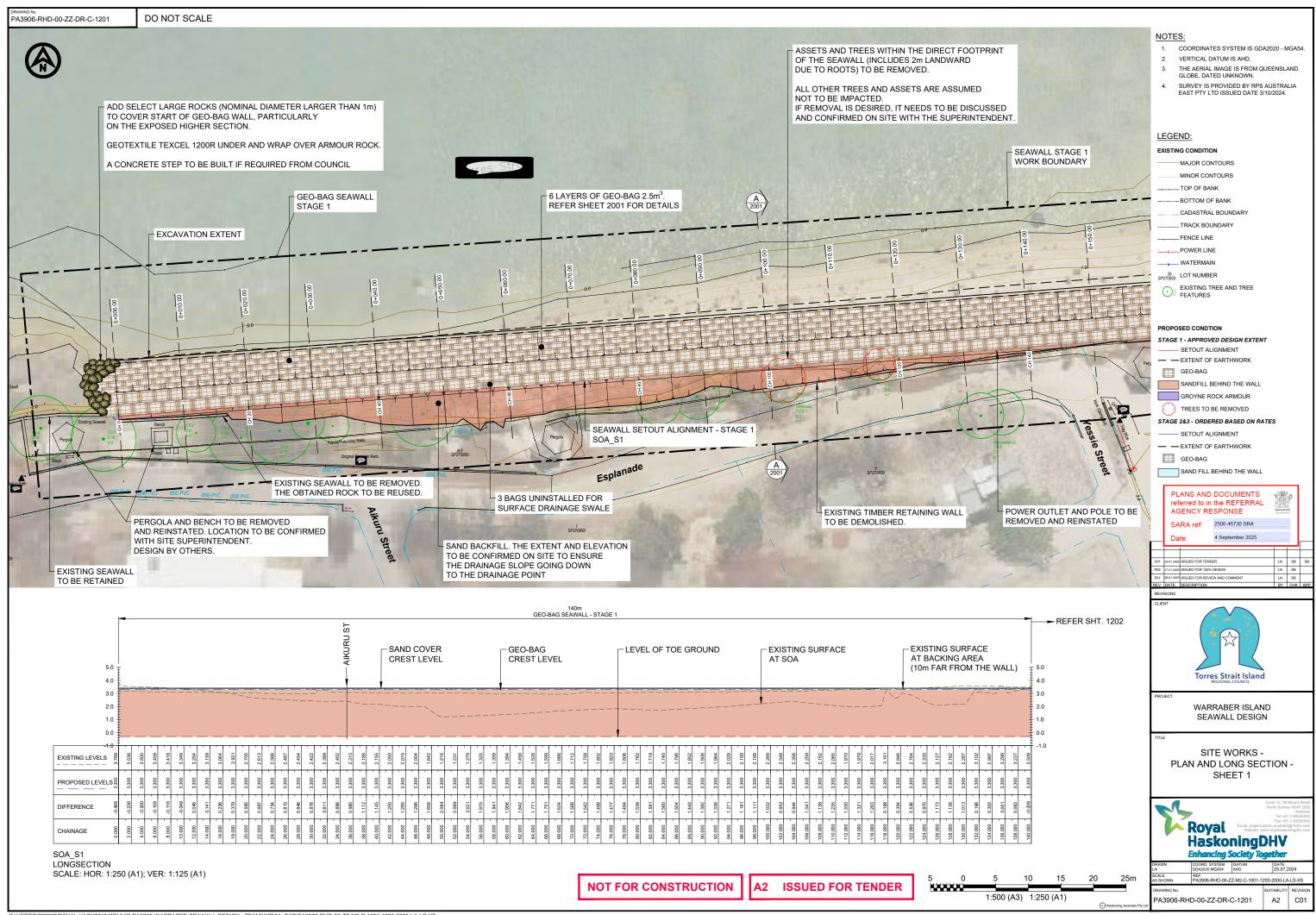
Attachment 4—Representations about a referral agency response provisions

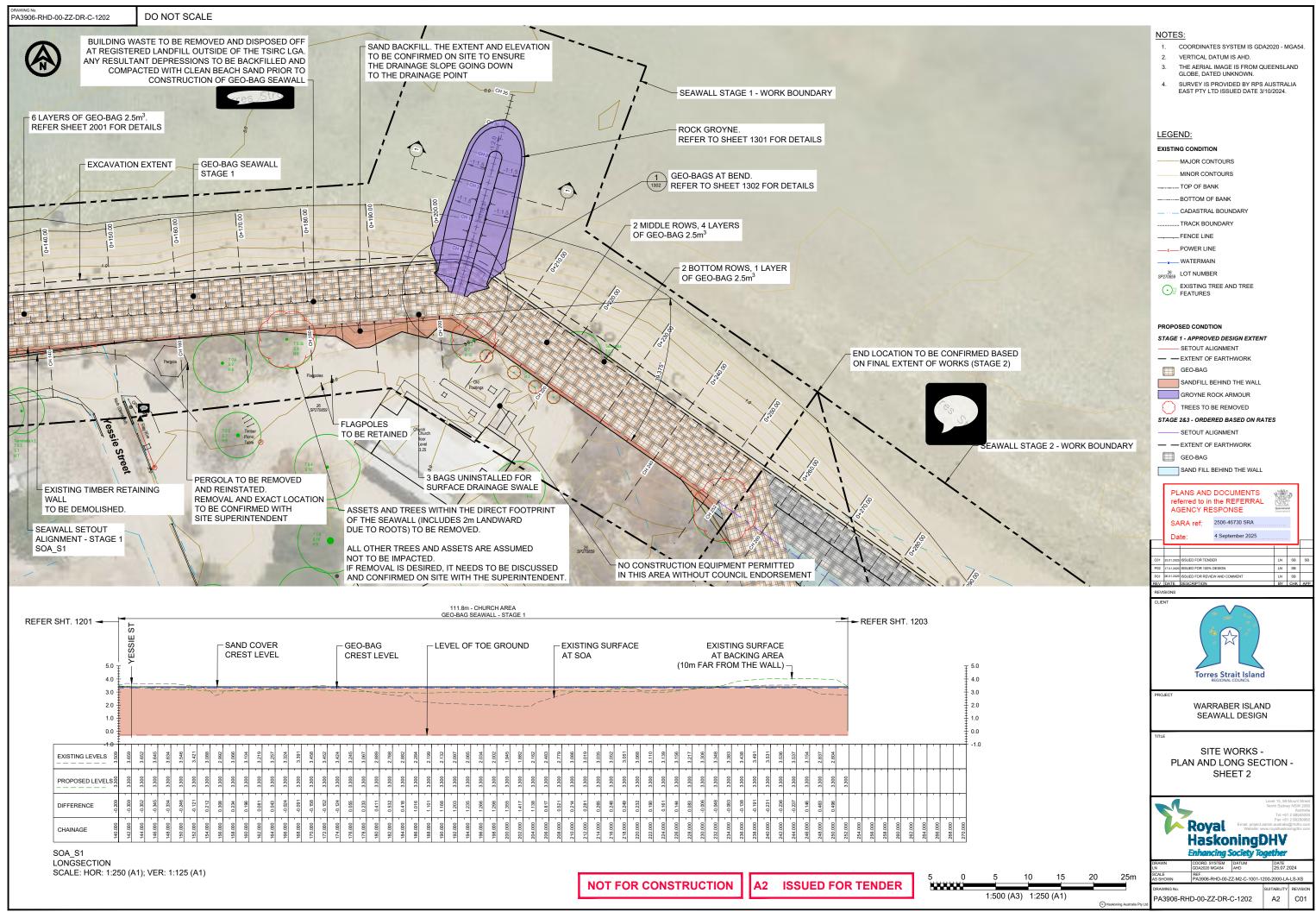
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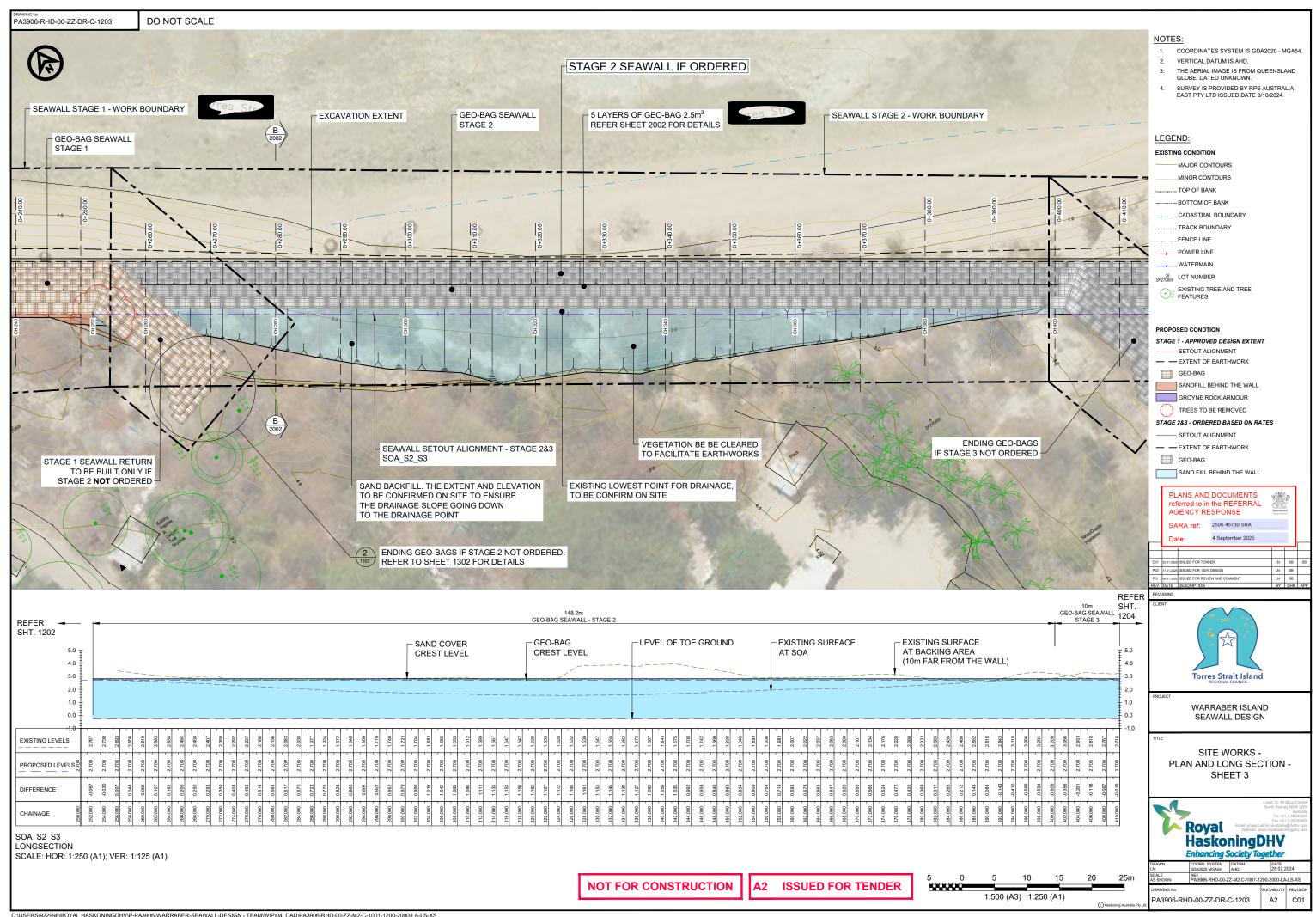
Attachment 5—Documents referenced in conditions

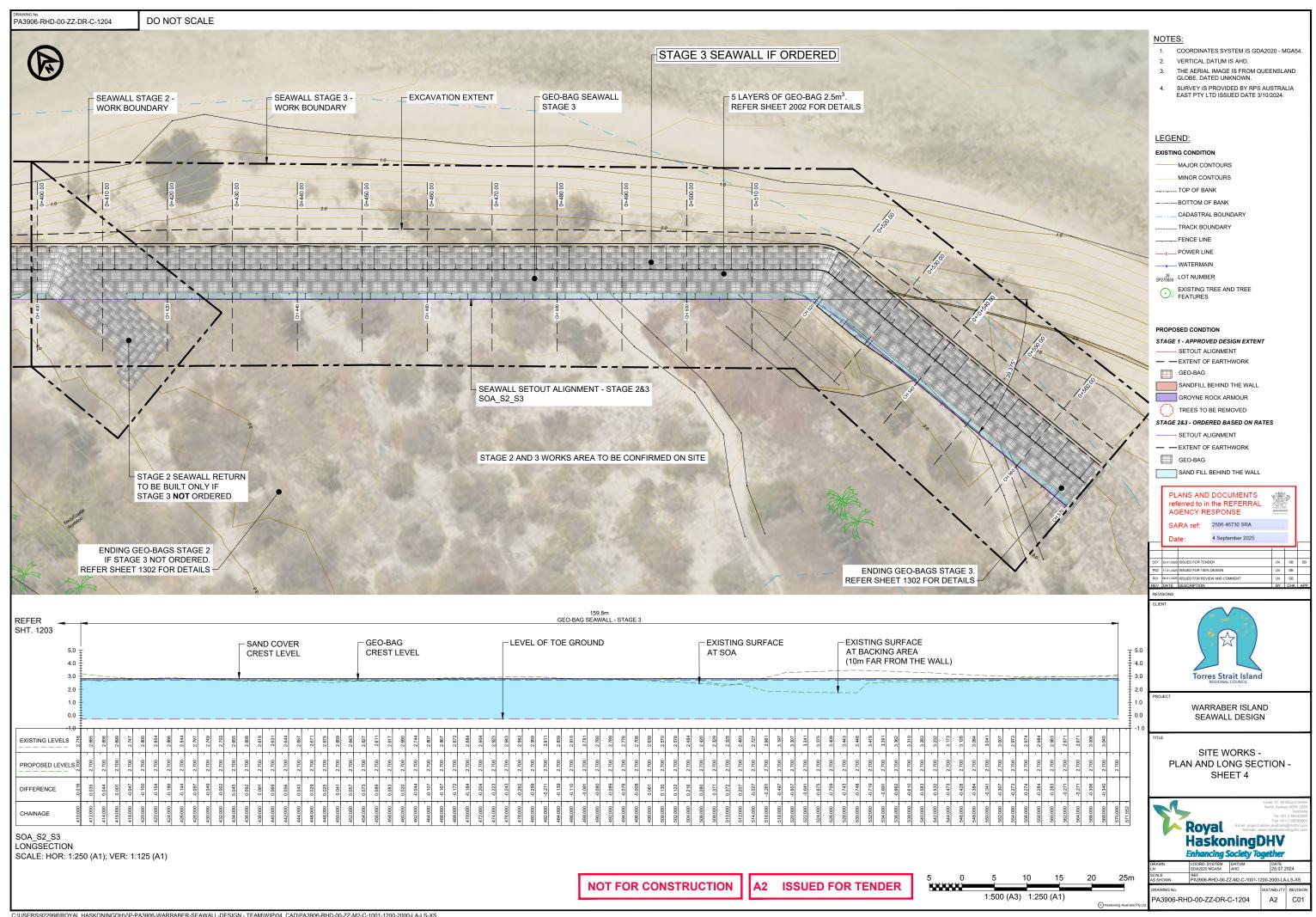
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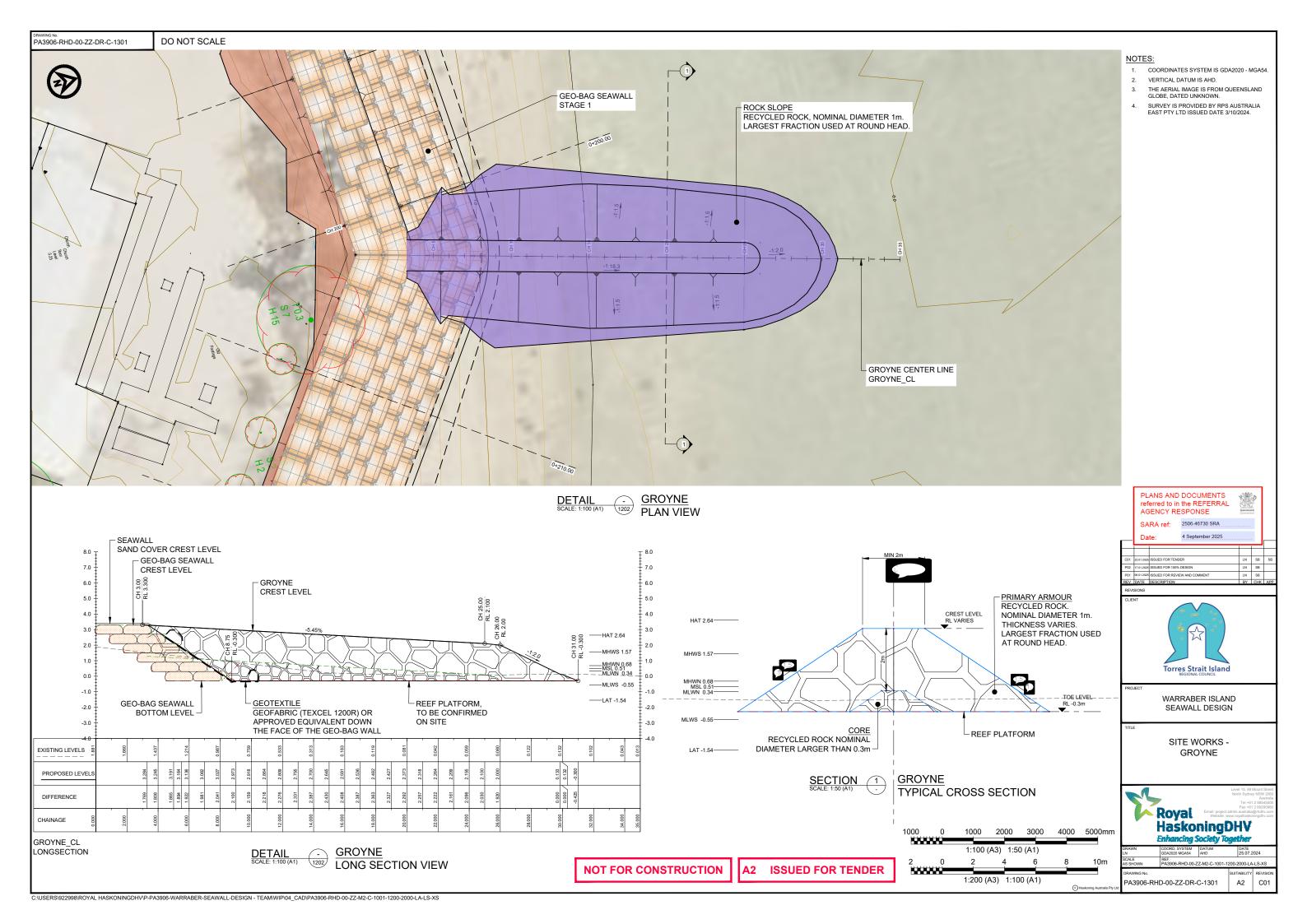


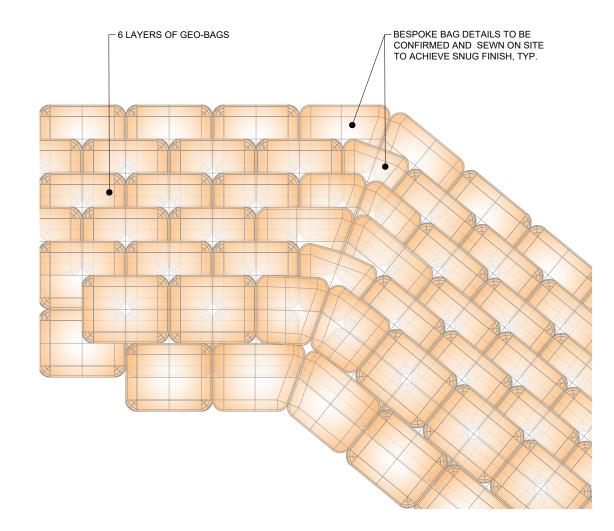




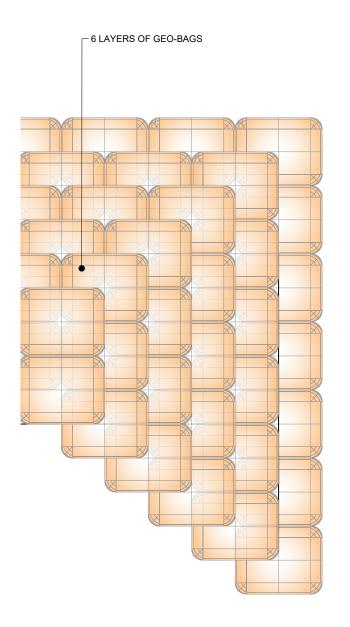








 $\underset{\text{SCALE 1:50 (A1)}}{\underline{\text{SECTION}}} \quad \underset{\text{1:2002}}{\underbrace{\text{1}}} \quad \underset{\text{1:202}}{\underline{\text{GEO-BAG DETAILS AT BEND}}}$



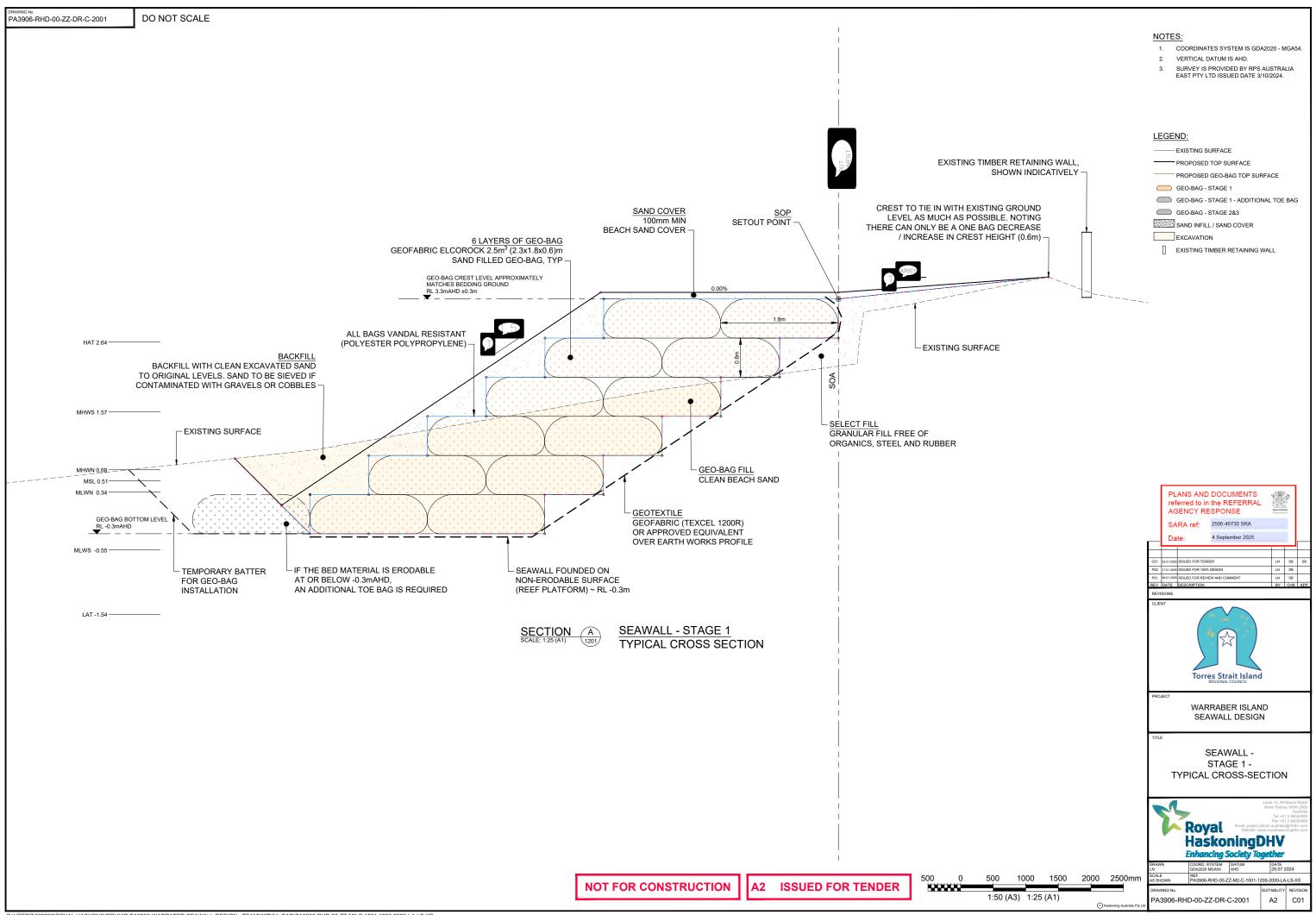
SECTION 2 END GEO-BAG DETAILS

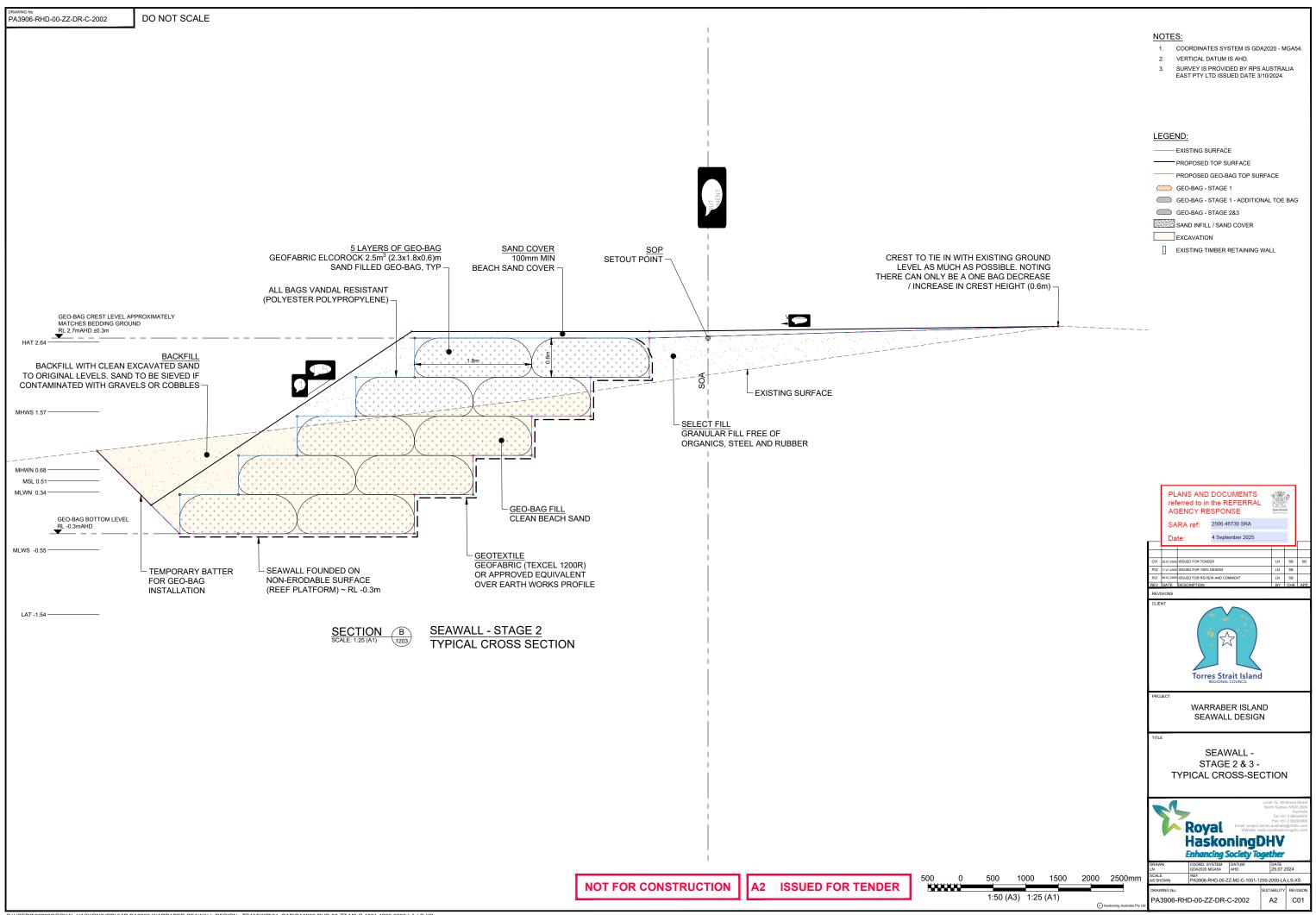


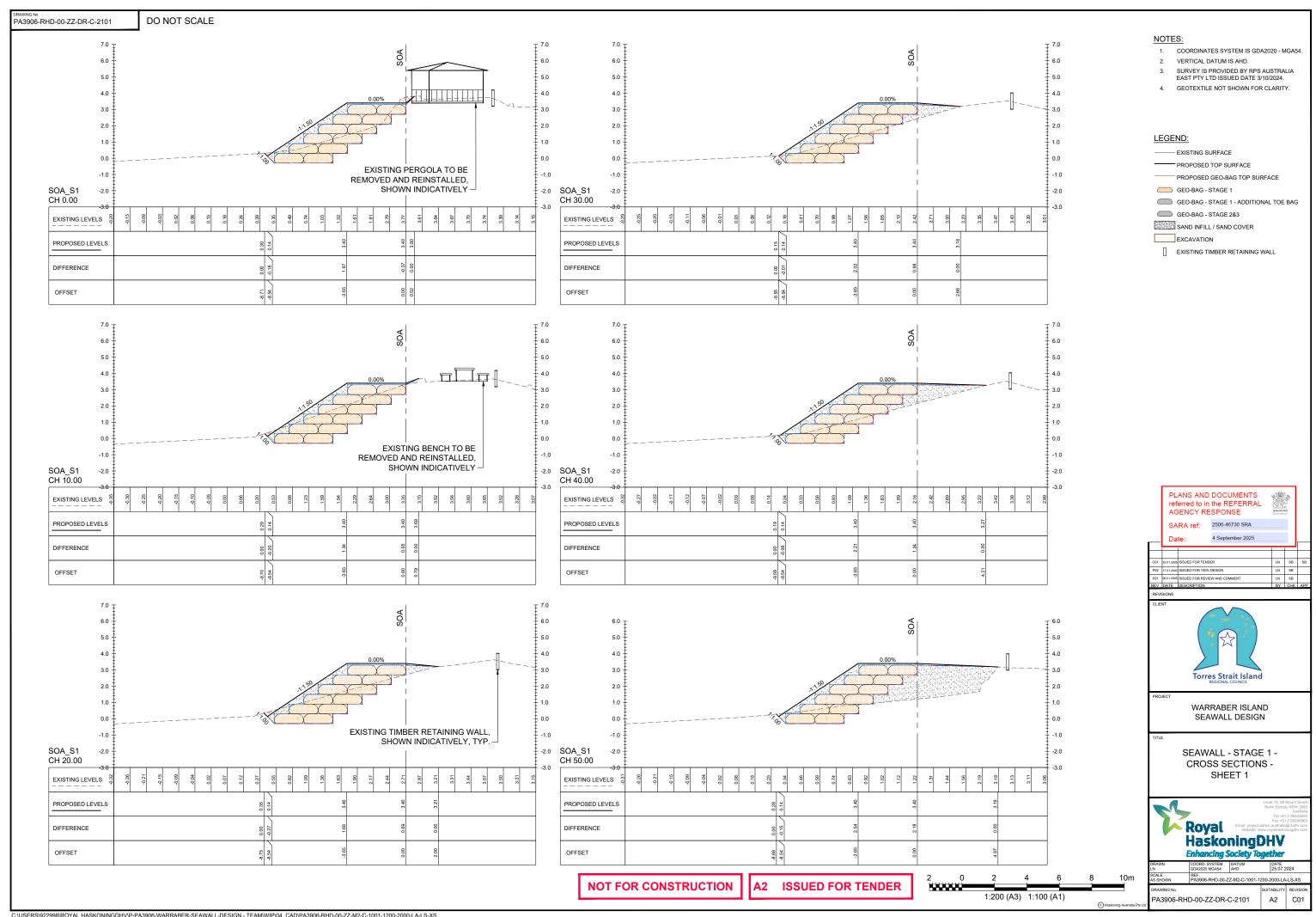
NOT FOR CONSTRUCTION

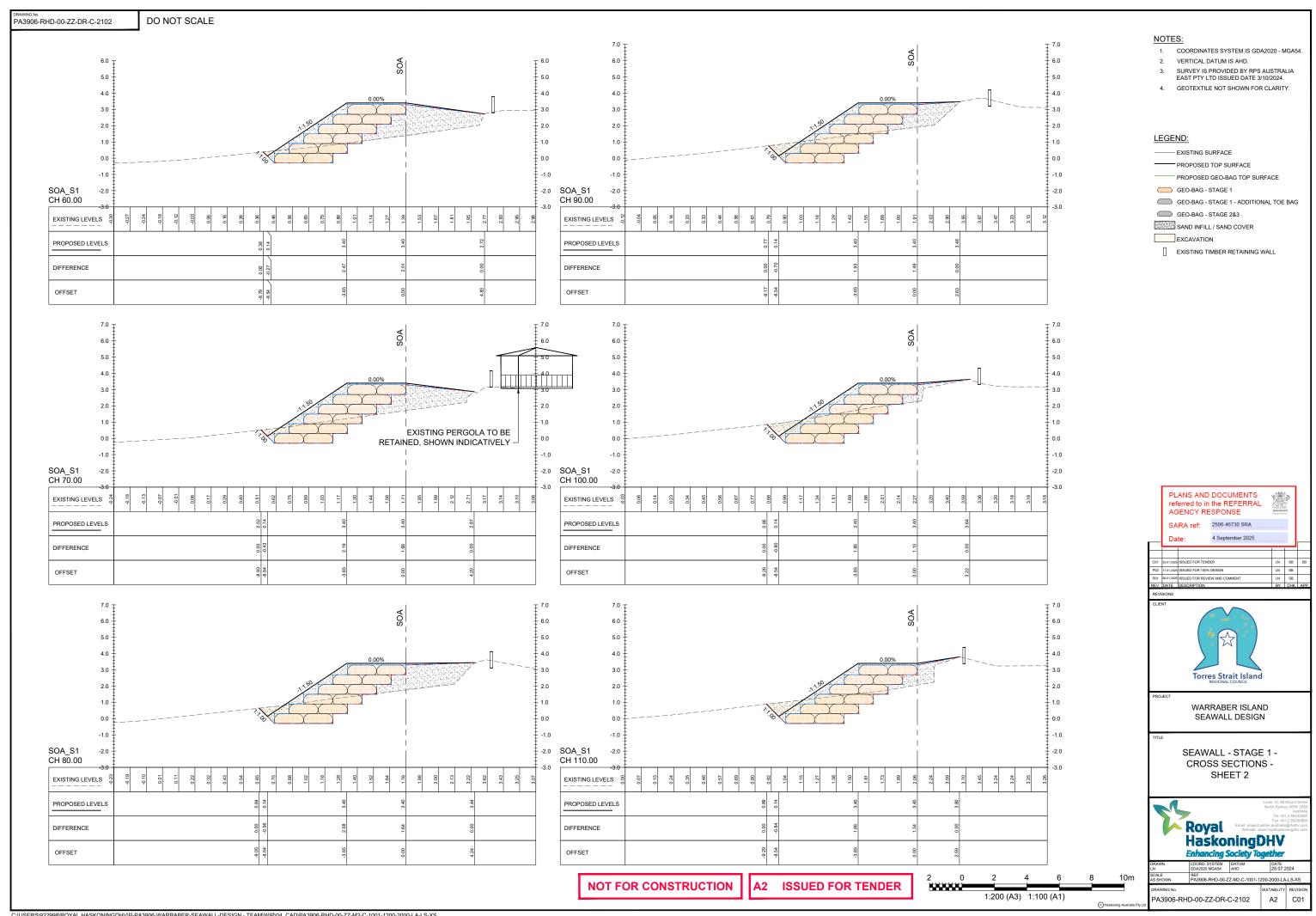
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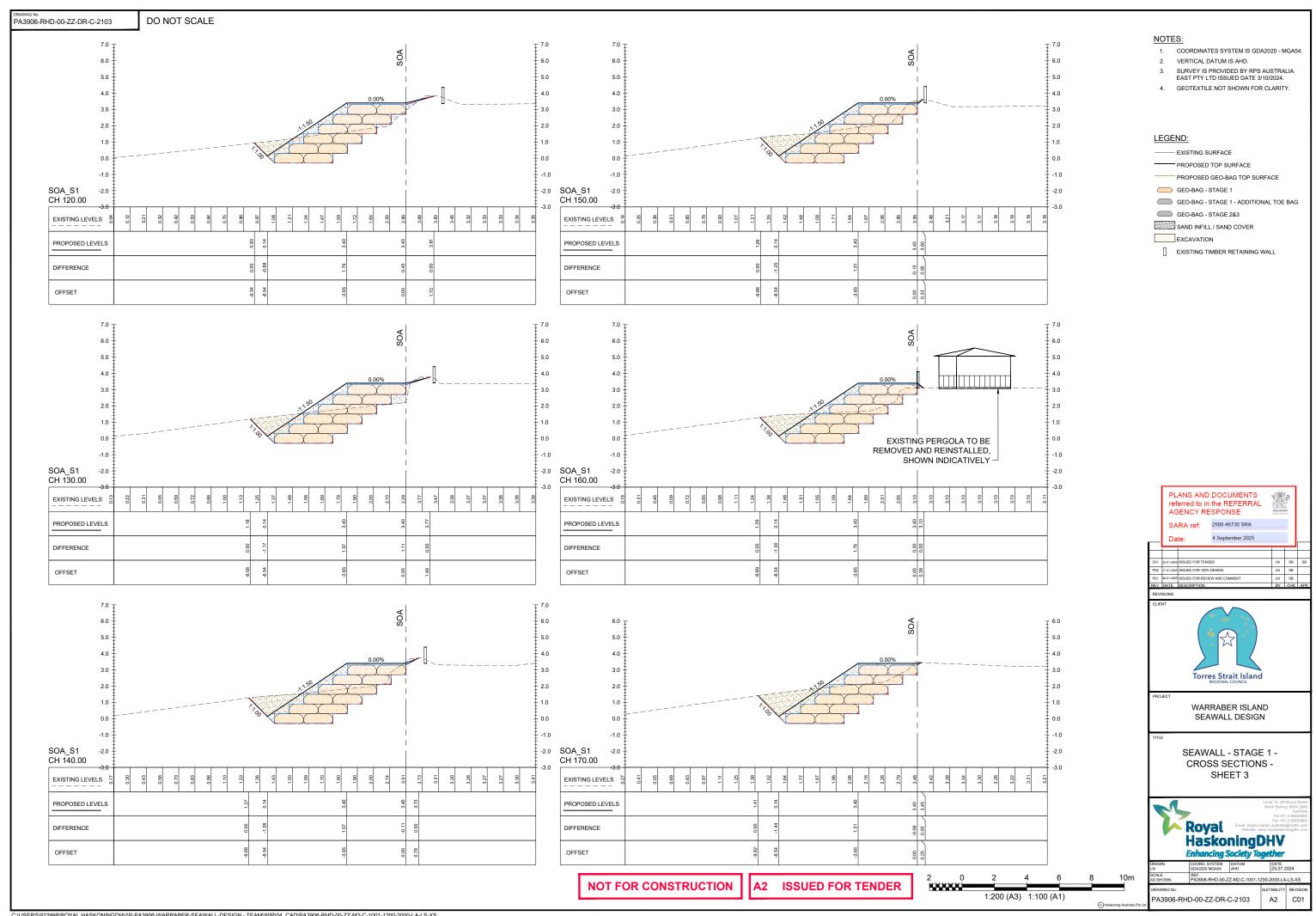
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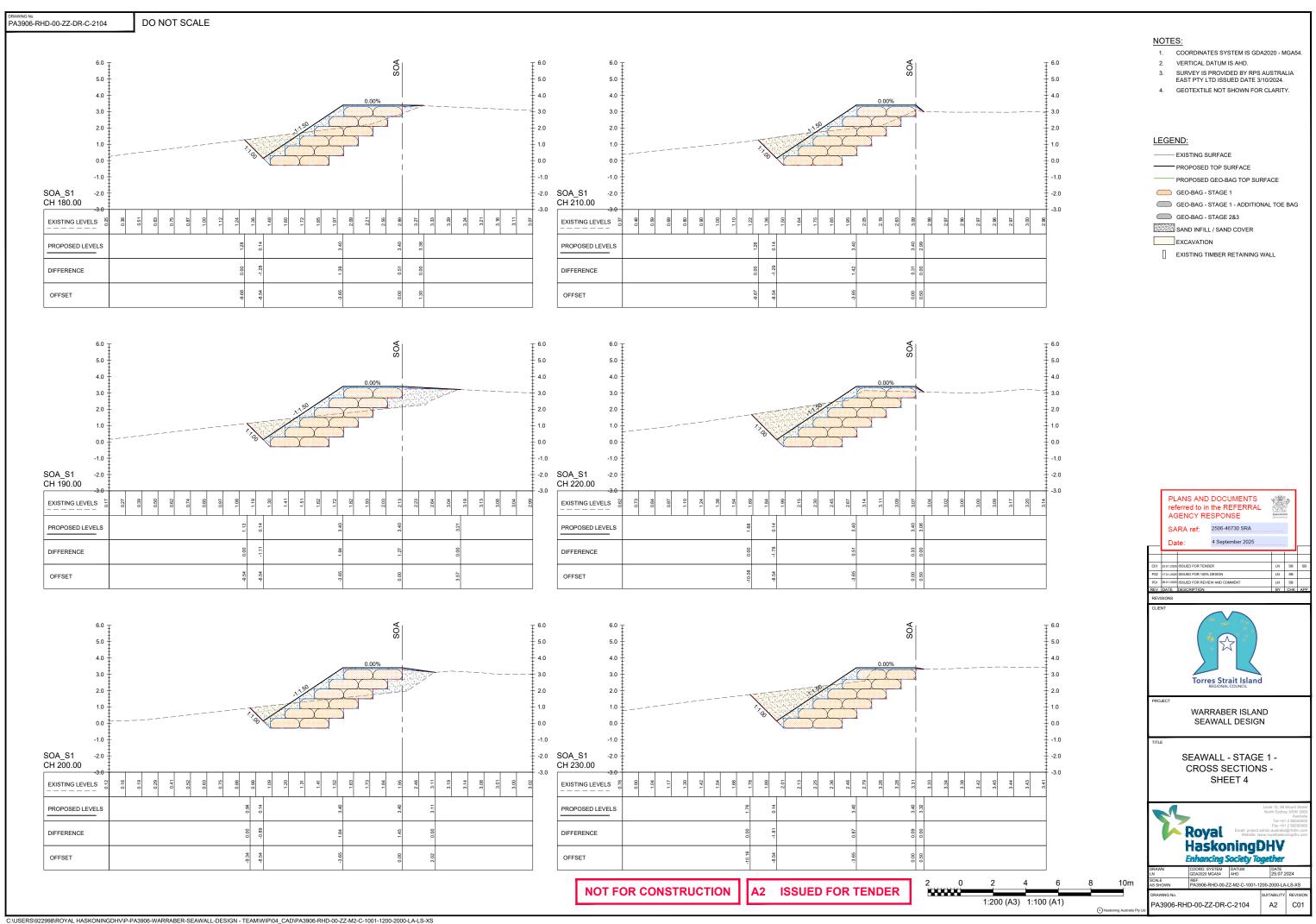












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NOTES:

- COORDINATES SYSTEM IS GDA2020 MGA54.
- VERTICAL DATUM IS AHD.
- SURVEY IS PROVIDED BY RPS AUSTRALIA EAST PTY LTD ISSUED DATE 3/10/2024.
- 4. GEOTEXTILE NOT SHOWN FOR CLARITY.

LEGEND:

— EXISTING SURFACE

PROPOSED TOP SURFACE

PROPOSED GEO-BAG TOP SURFACE

GEO-BAG - STAGE 1 - ADDITIONAL TOE BAG GEO-BAG - STAGE 2&3

SAND INFILL / SAND COVER EXCAVATION

EXISTING TIMBER RETAINING WALL

PLANS AND DOCUMENTS referred to in the REFERRAL AGENCY RESPONSE

SARA ref: 2506-46730 SRA

4 September 2025



WARRABER ISLAND SEAWALL DESIGN

SEAWALL - STAGE 1 -CROSS SECTIONS -SHEET 5



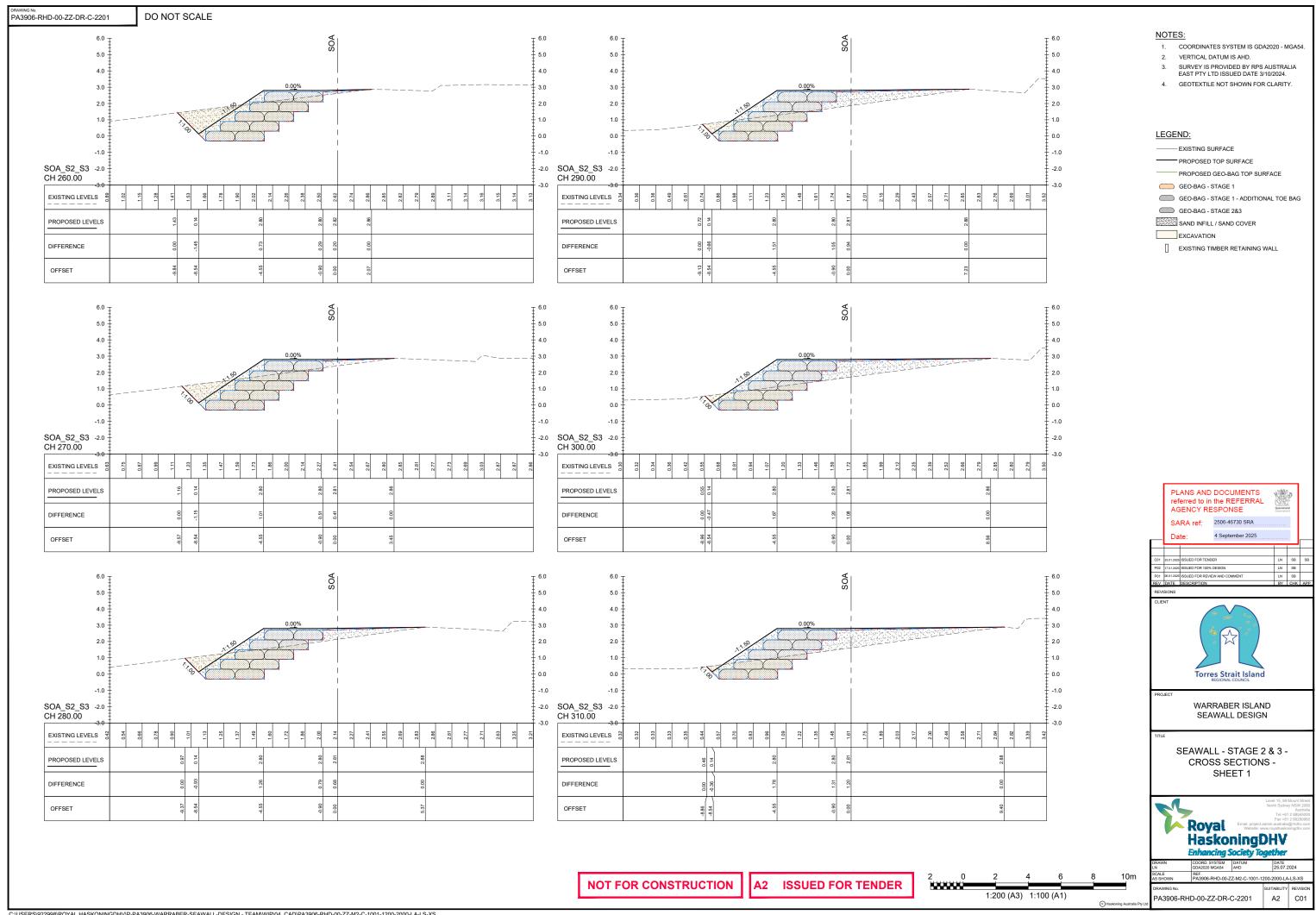
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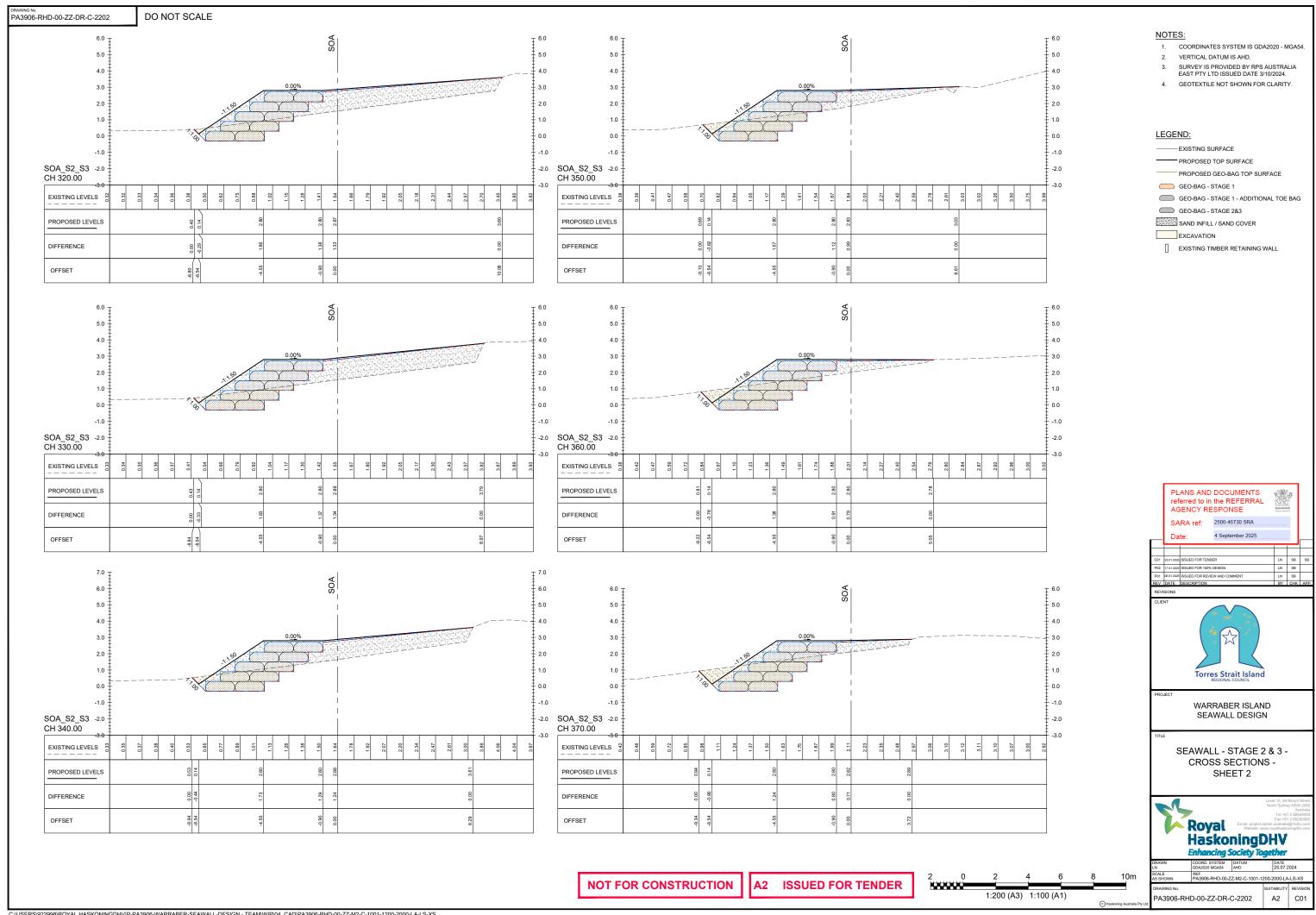
A2 C01

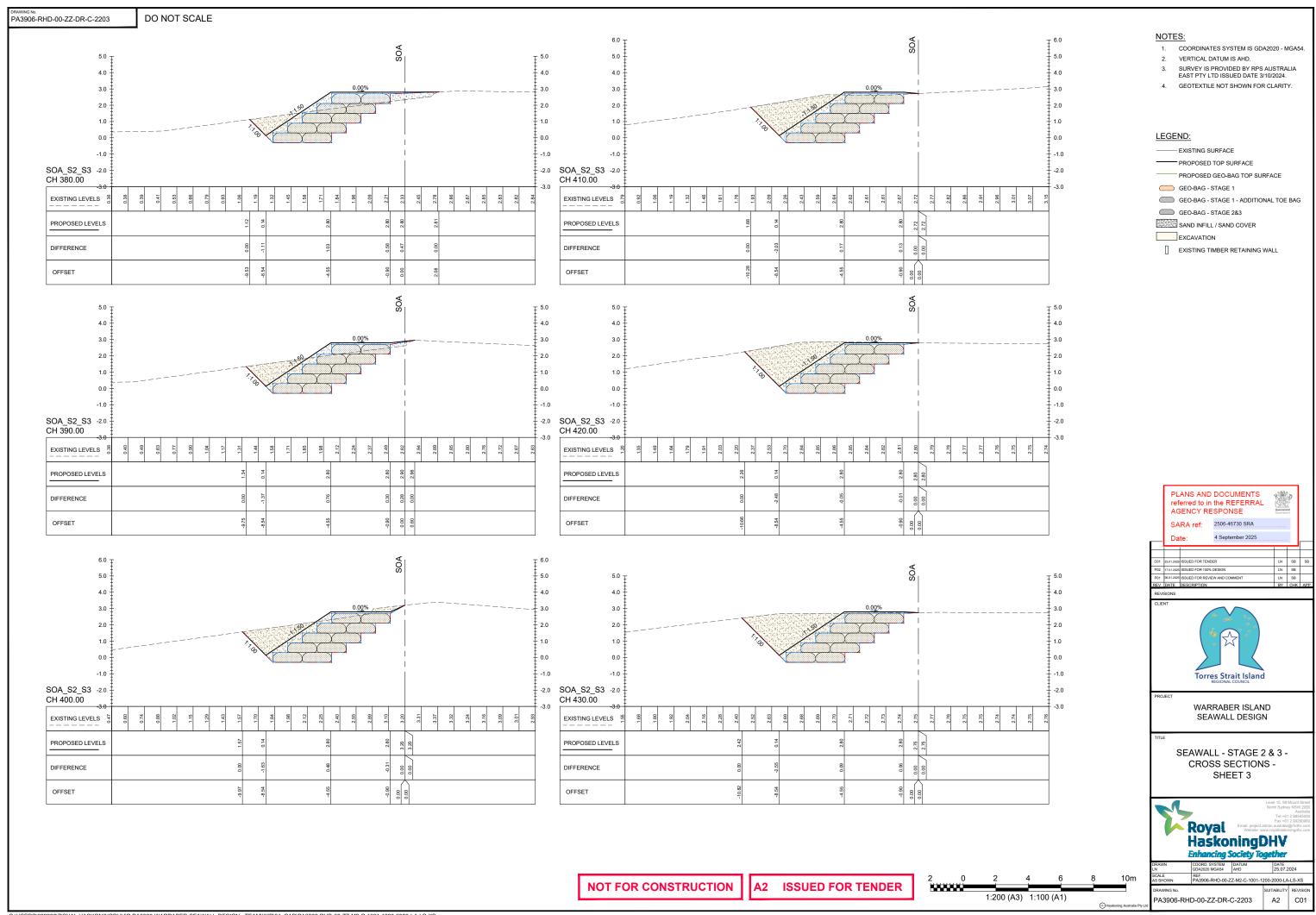
Enhancing Society Together

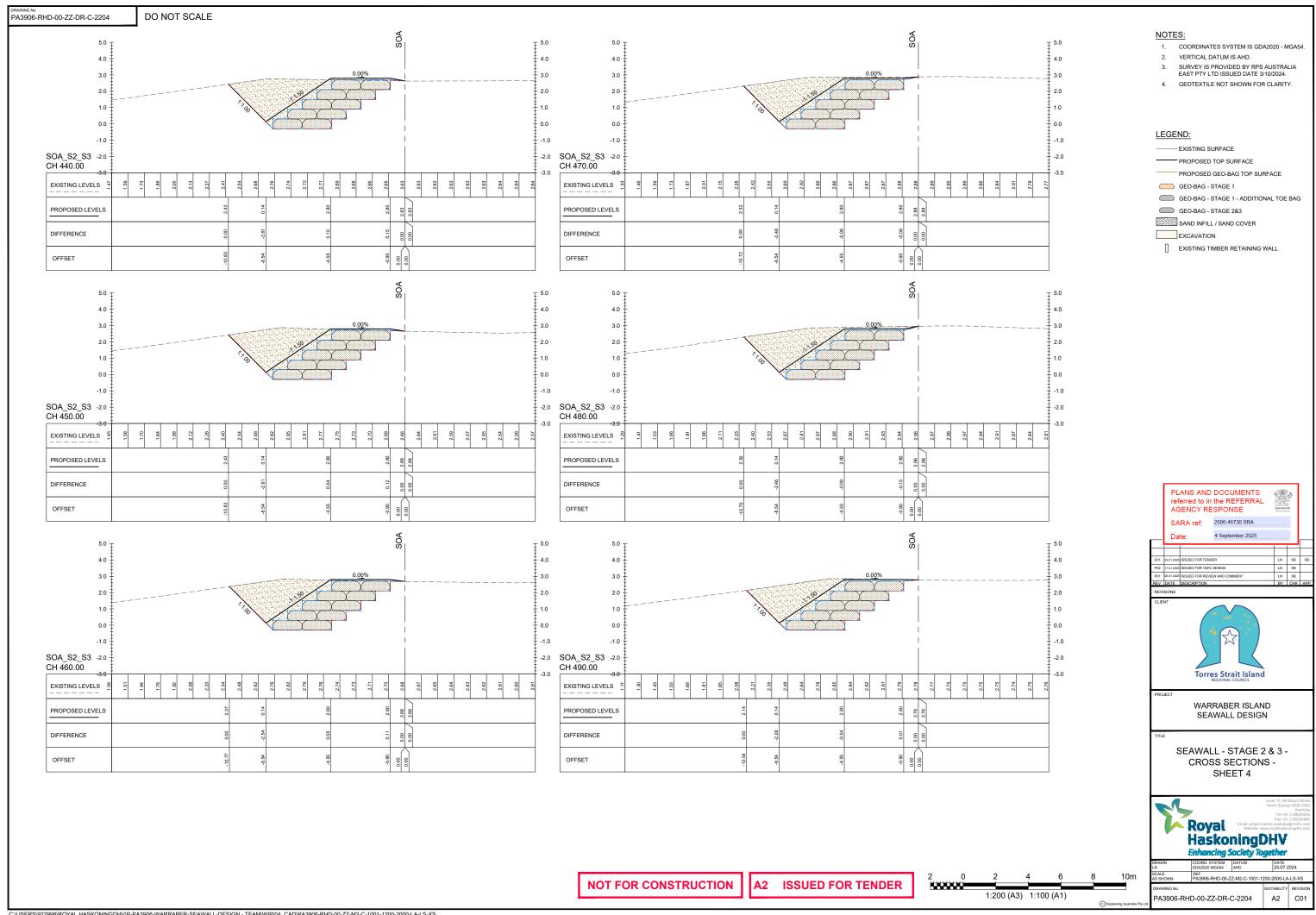
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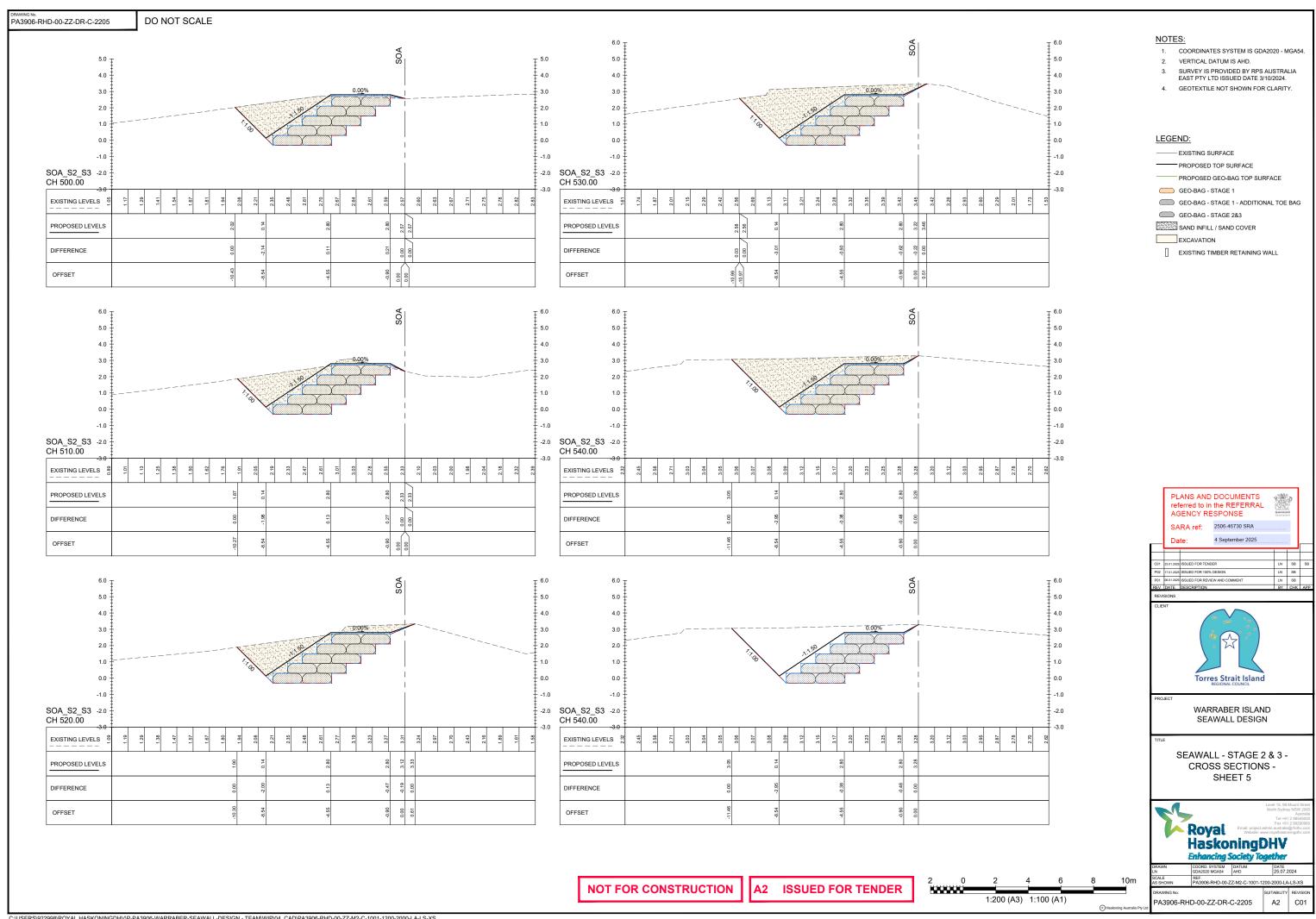
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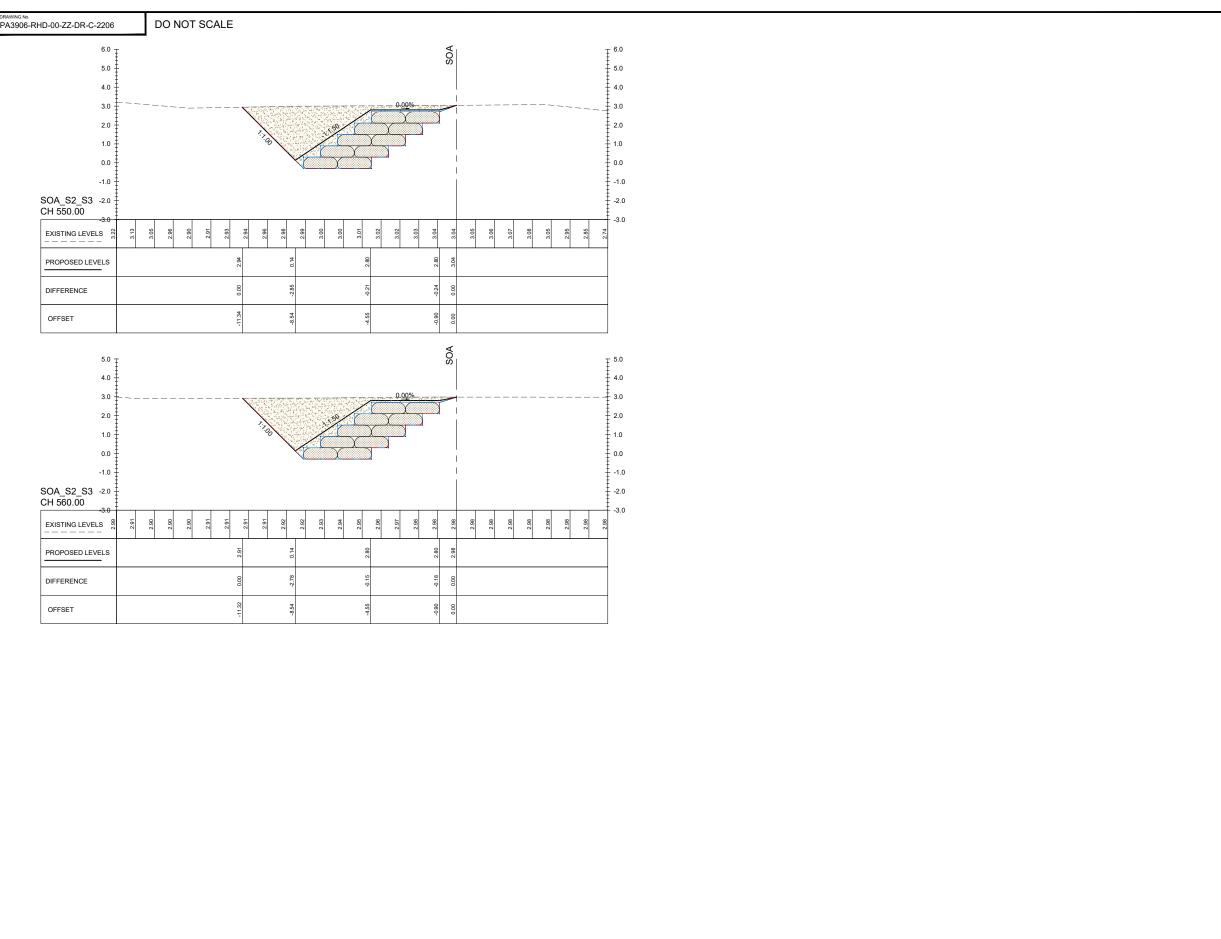


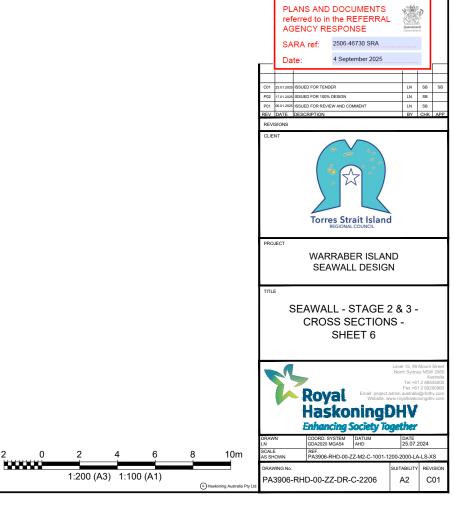












A2 ISSUED FOR TENDER

NOT FOR CONSTRUCTION

NOTES:

LEGEND:

COORDINATES SYSTEM IS GDA2020 - MGA54.

 SURVEY IS PROVIDED BY RPS AUSTRALIA EAST PTY LTD ISSUED DATE 3/10/2024.

4. GEOTEXTILE NOT SHOWN FOR CLARITY.

VERTICAL DATUM IS AHD.

- EXISTING SURFACE

GEO-BAG - STAGE 2&3

EXCAVATION

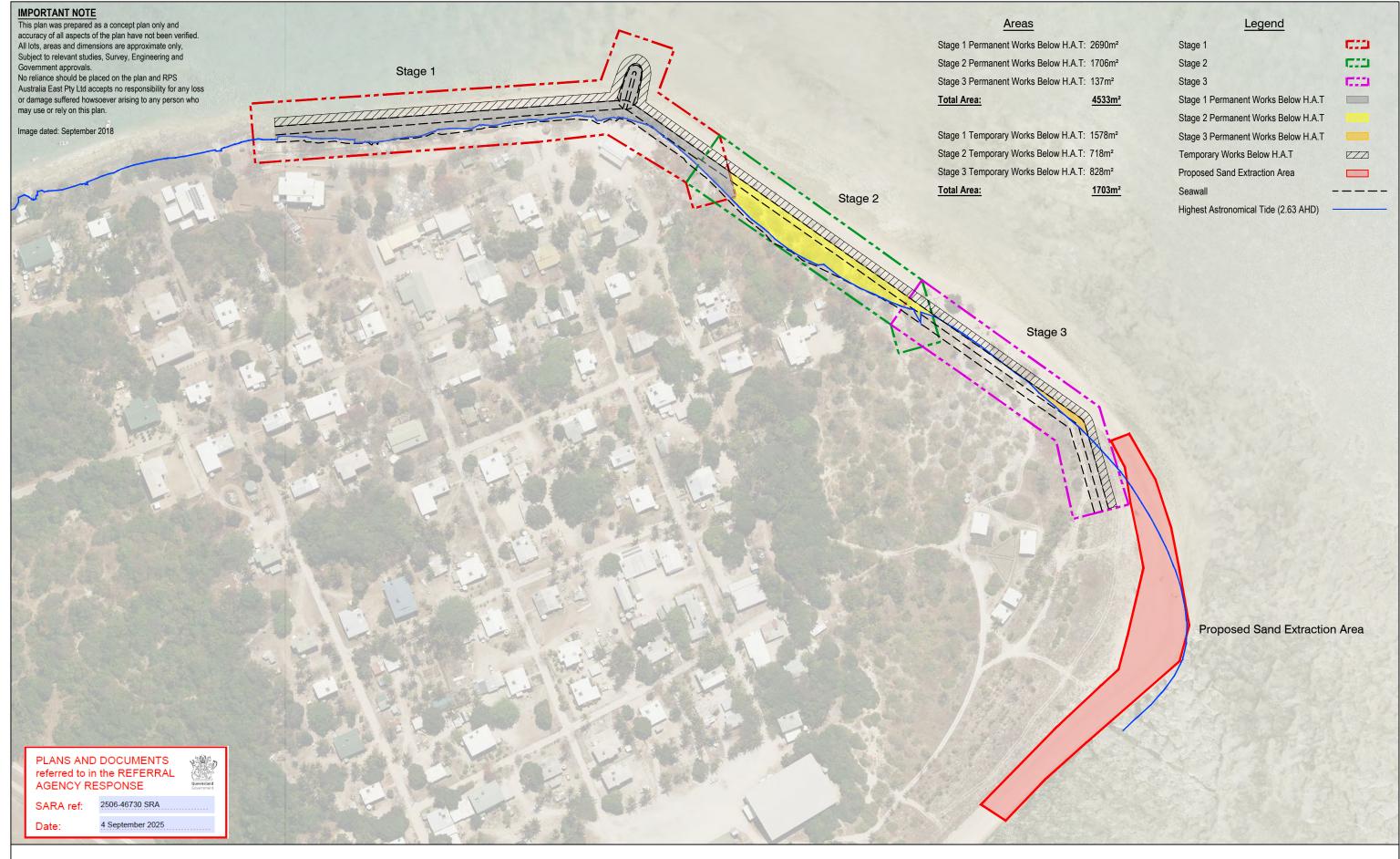
SAND INFILL / SAND COVER

PROPOSED TOP SURFACE

PROPOSED GEO-BAG TOP SURFACE

EXISTING TIMBER RETAINING WALL

GEO-BAG - STAGE 1 - ADDITIONAL TOE BAG





Warraber Island Seawall Marine Plants - Extent of Impact

RPS AAP Consulting Pty Ltd ACN 117 883 173 135 Abbott St PO Box 1949 CAIRNS QLD 4870 T +61 7 4031 1336 **F** +61 7 4031 2942 W rpsgroup.com



Permit

Environmental Protection Act 1994

Environmental Authority

This environmental authority is issued by the administering authority under Chapter 5 of the Environmental Protection Act 1994.

Environmental authority number: P-EA-100932352

Environmental authority takes effect on the date that your related development approval take effect. This is the take effect date.

Within 5 business days of the environmental authority taking effect, the administering authority must be given written notice of the occurrence. Prior to the commencement of the activity, the administering authority must be given written notice of the proposed date of commencement.

The first annual fee is payable within 20 business days of the take effect date.

The anniversary date of this environmental authority is the same day each year as the take effect date. The payment of the annual fee will be due each year on this day.

Environmental authority holder(s)

Name(s)	Registered address
Torres Strait Island Regional Council	68 Douglas Street, Thursday Island, 4875, QLD

Environmentally relevant activity and location details

Environmentally relevant activity/activities	Location(s)
ERA 16 (1)(b) - dredging more than 10,000t but not more than 100,000t per year.	Unallocated State Land adjacent to and within Lot 4 on SP270859, Lot 26 on SP270859 and Lot 907 on SP270859.
ERA 16(2)(a) – extracting, other than dredging, in a year, 5,000t to 100,000t	Unallocated State Land adjacent to and within Lot 4 on SP270859, Lot 26 on SP270859 and Lot 907 on SP270859.

Additional information for applicants

Environmentally relevant activities

The description of any environmentally relevant activity (ERA) for which an environmental authority (EA) is issued is a restatement of the ERA as defined by legislation at the time the EA is issued. Where there is any inconsistency between that description of an ERA and the conditions stated by an EA as to the scale, intensity or manner of carrying out an ERA, the conditions prevail to the extent of the inconsistency.

An EA authorises the carrying out of an ERA and does not authorise any environmental harm unless a condition stated by the EA specifically authorises environmental harm.



A person carrying out an ERA must also be a registered suitable operator under the *Environmental Protection Act 1994* (EP Act).

Mobile and temporary activities

If you operate a mobile and temporary environmentally relevant activity (ERA), other than regulated waste transport, you are required to maintain a work diary. You must:

- use the approved form for a work diary (ESR/2015/1696);
- keep the work diary records for 2 years after the last entry;
- inform the administering authority within 7 days of the work diary being lost or stolen;
- record the information required in the work diary for each location within 1 day of leaving the location.

Contaminated land

It is a requirement of the EP Act that an owner or occupier of land give written notice to the administering authority if they become aware of the following:

- the presence of, or happening of an event involving, a hazardous contaminant on the land that is causing, or is reasonably likely to cause, serious or material environmental harm (notice must be given within 24 hours); or
- if the land is contaminated land a change in the condition of the land that is causing, or is reasonably likely to cause, serious or material environmental harm (notice must be given within 24 hours); or
- a notifiable activity (as defined in Schedule 3) having been carried out, or is being carried out, on the land (notice must be given within 20 business days).

For further information, including the form for giving written notice, refer to the Queensland Government website www.qld.gov.au, using the search term 'duty to notify'.

Take effect

Please note that, in accordance with section 200 of the EP Act, an EA has effect:

- a) if the authority is for a prescribed ERA and it states that it takes effect on the day nominated by the holder of the authority in a written notice given to the administering authority on the nominated day; or
- b) if the authority states a day or an event for it to take effect on the stated day or when the stated event happens; or
- c) otherwise on the day the authority is issued.

However, if the EA is authorising an activity that requires an additional authorisation (a relevant tenure for a resource activity, a development permit under the *Planning Act 2016* or an SDA Approval under the *State Development and Public Works Organisation Act 1971*), this EA will not take effect until the additional authorisation has taken effect.

If this EA takes effect when the additional authorisation takes effect, you must provide the administering authority written notice within 5 business days of receiving notification of the related additional authorisation taking effect.

The anniversary day of this environmental authority is the same day each year as the effective date. The payment of the annual fee will be due each year on this day. An annual return will be due each year on 01 April.

If you have incorrectly claimed that an additional authorisation is not required, carrying out the ERA without the additional authorisation is not legal and could result in your prosecution for providing false or misleading information or operating without a valid environmental authority.

Amanda Gray

3/9/2025

Date

Signature

Delegate:

Amanda Gray
Department of the Environment, Tourism, Science and Innovation
Delegate of the Chief Executive
Coastal Protection and Management Act 1995

Enquiries:

Permit and Licence Management Department of the Environment, Tourism, Science and Innovation GPO Box 2454 BRISBANE QLD 4001 Phone: 1300 130 372 (select option 4)

Email: palm@detsi.qld.gov.au

Obligations under the Environmental Protection Act 1994

In addition to the requirements found in the conditions of this environmental authority, the holder must also meet their obligations under the EP Act, and the regulations made under the EP Act. For example, the holder must comply with the following provisions of the Act:

- general environmental duty (section 319)
- duty to notify environmental harm (section 320-320G)
- offence of causing serious or material environmental harm (sections 437-439)
- offence of causing environmental nuisance (section 440)
- offence of depositing prescribed water contaminants in waters and related matters (section 440ZG)
- offence to place contaminant where environmental harm or nuisance may be caused (section 443).

Other permits required

This permit only provides an approval under the *Environmental Protection Act 1994*. In order to lawfully operate you may also require permits / approvals from your local government authority, other business units within the department, and other State and Federal Government agencies prior to commencing any activity at the site. For example, this may include permits / approvals with your local Council (for planning approval), the Department of Transport and Main Roads (to access State controlled roads), the Department of Natural Resources and Mines, Manufacturing, and Regional and Rural Development (to clear vegetation), and the Department of Primary Industries (to clear marine plants or to obtain a quarry material allocation).

Obligations under the Environment Protection and Biodiversity Conservation Act 1999 (EPBC Act)

Matters of national environmental significance (MNES) are regulated under the Commonwealth EPBC Act rather than under state legislation. You may need to submit a referral if your project potentially impacts any matters protected under the EPBC Act. For more information on self-assessments, and referral and assessment processes please visit the Department of Climate Change, Energy, the Environment and Water webpage, https://www.dcceew.gov.au/environment/epbc/advice.

Obligations under the Mining and Quarrying Safety and Health Act 1999

If you are operating a quarry, other than a sand and gravel quarry where there is no crushing capability, you will be required to comply with the *Mining and Quarrying Safety and Health Act 1999*. For more information on your obligations under this legislation contact Mine Safety and Health at https://www.nrmmrrd.qld.gov.au/, or phone 13 QGOV (13 74 68) or your local Mines Inspectorate Office.

Development Approval

This permit is not a development approval under the *Planning Act 2016*. The conditions of this environmental authority are separate, and in addition to, any conditions that may be on the development approval. If a copy of this environmental authority is attached to a development approval, it is for information only, and may not be current. Please contact the Department of the Environment, Tourism, Science and Innovation to ensure that you have the most current version of the environmental authority relating to this site.

Obligations under the Aboriginal Cultural Heritage Act 2003 and Torres Strait Islander Cultural Heritage Act 2003 (the Cultural Heritage Acts)

The Cultural Heritage Acts require anyone who carries out a land-use activity to exercise a duty of care. This 'duty of care' means land users must take all reasonable and practicable measures to ensure their activity does not harm Aboriginal or Torres Strait Islander cultural heritage, and applies to any activity where Aboriginal or Torres Strait Islander cultural heritage is located. For more information on your obligations under this legislation, please visit the Department of Women, Aboriginal and Torres Strait Islander Partnerships and Multiculturalism webpage at, https://www.dwatsipm.qld.gov.au/.

Conditions of Environmental Authority

Agency interest: General		
Condition number	Condition	
G1	Activities under this environmental authority must be conducted in accordance with all of the following limitations:	
	 The dredge and extraction area must be along the Warraber Islet beach. The dredging and extraction must only occur above lowest astronomical tide (LAT) and the material must be extracted whilst it is not inundated by the ebb and flow of the tide. Dredge and extracted material is to only be used for the purpose of filling geofabric sandbags, constructing bunds and establishing seawall foundations in accordance with the following plan: Warraber Island Seawall Marine Plants – Extent of Impact prepared by RPS AAP Consulting Pty Ltd dated 19/03/2025, drawing number 392205-1, revision [not provided]. 	
G2	All reasonable and practicable measures must be taken to prevent or minimise environmental harm caused by the activity .	
G3	Any breach of a condition of this environmental authority must be reported to the administering authority as soon as practicable within 24 hours of becoming aware of the breach. Records must be kept including full details of the breach and any subsequent actions taken.	
G4	Other than as permitted by this environmental authority, the release of a contaminant into the environment must not occur.	
G5	Environmental monitoring results must be kept until surrender of this environmental authority. All other information and records that are required by the conditions of this environmental authority must be kept for a minimum of five (5) years. All information and records required by the conditions of this environmental authority must be provided to the administering authority , or nominated delegate upon request, within the required timeframe and in the specified format.	
G6	An appropriately qualified person(s) must monitor, record and interpret all parameters that are required to be monitored by this environmental authority and in the manner specified by this environmental authority.	
G7	When required by the administering authority , monitoring must be undertaken in the manner prescribed by the administering authority , to investigate a complaint of environmental nuisance arising from the activity. The monitoring results must be provided within 10 business days to the administering authority upon its request.	
G8	The activity must be undertaken in accordance with written procedures that:	
	 identify potential risks to the environment from the activity during routine operations, closure and an emergency; and establish and maintain control measures that minimise the potential for environmental harm; and 	
	 ensure plant, equipment and measures are maintained in a proper and effective condition; and ensure plant, equipment and measures are operated in a proper and effective manner; and ensure that staff are trained and aware of their obligations under the <i>Environmental Protection Act 1994</i>; and ensure that reviews of environmental performance are undertaken at least annually. 	
	2. 2.12.1.2 state of the state	

Agency interest: Air			
Condition number	Condition		
A1	Odours or airborne contaminants must not cause environmental nuisance to any sensitive place or commercial place .		
Agency int	erest: Water		
Condition number	Condition		
WT1	The only contaminants to be released to surface waters are:		
	Bed sediments necessarily disturbed during dredging at locations indicated in condition G1.		
WT2	In addition to WT1, the release to waters must not:		
	 Have any other properties at a concentration that is capable of causing environmental harm. Produce any slick or other visible evidence of oil or grease, nor contain visible floating oil, grease, scum, litter or other visually objectionable matter. 		
WT3	Dredged and extracted material placed within the geofabric sandbags must be material that is suitable for marine placement in accordance with the <i>National Assessment Guideline for Dredging (2008)</i> .		
Agency int	erest: Land		
Condition number			
L1	Treatment and management of acid sulfate soils must comply with the guidance provided in the current edition of the Queensland Acid Sulfate Soil Technical Manual.		
L2	Land that has been disturbed for activities conducted under this environmental authority must be rehabilitated in a manner such that:		
	the final landform profile is stable and consistent with adjacent profiles as determined by an appropriately qualified person.		
Agency int	erest: Noise		
Condition number	Condition		
N1	Noise generated by the activity must not cause environmental nuisance to any sensitive place or commercial place .		
Agency int	Agency interest: Waste		
Condition number	Condition		
W1	All waste generated in carrying out the activity must be reused, recycled or removed to a facility that		

can lawfully accept the waste.

Definitions

Key terms and/or phrases used in this document are defined in this section. Where a term is not defined, the definition in the *Environmental Protection Act 1994*, its regulations or environmental protection policies must be used. If a word remains undefined it has its ordinary meaning.

Activity means the environmentally relevant activities, whether resource activities or prescribed activities, to which the environmental authority relates.

Administering authority means the Department of Environment and Science or its successor or predecessors.

Appropriately qualified person(s) means a person or persons who has professional qualifications, training, skills or experience relevant to the nominated subject matter and can give authoritative assessment, advice and analysis to performance relative to the subject matter using the relevant protocols, standards, methods or literature.

Commercial place means a place used as a workplace, an office or for business or commercial purposes and includes a place within the curtilage of such a place reasonably used by persons at that place.

Disturbed areas includes areas:

- 1. that are susceptible to erosion;
- 2. that are contaminated by the activity; and/or
- 3. upon which stockpiles of soil or other materials are located.

Dredged material means mud, sand, coral, shingle, gravel, clay, earth and other material removed by dredging. Dredged material includes dredge spoil and extracted quarry material.

Dredging includes extraction of mud, sand, coral, ballast, shingle, gravel, clay, earth and other material from the bed of Queensland tidal and non-tidal waters. Dredging does not include the banks of a waterway.

Environmental value means a quality or physical characteristic of the environment that is conducive to ecological health or public amenity or safety; or another quality of the environment identified and declared to be an environmental value under an environmental protection policy or regulation.

Groundwater means water that occurs naturally in, or is introduced artificially into, an aquifer

Land means any land, whether above or below the ordinary high-water mark at spring tides (i.e. includes tidal land).

Material includes clay, gravel, loam, rock, sand and other substances found in the earth.

Measures has the broadest interpretation and includes plant, equipment, physical objects, bunding, containment systems, monitoring, procedures, actions, directions and competency.

Nominated delegate means another government agency that provides services to the administering authority.

Records include breach notifications, written procedures, analysis results, monitoring reports and monitoring programs required under a condition of this authority.

Release of a contaminant into the environment means to:

- deposit, discharge, emit or disturb the contaminant
- cause or allow the contaminant to be deposited, discharged, emitted or disturbed
- fail to prevent the contaminant from being deposited, discharged emitted or disturbed
- allow the contaminant to escape
- fail to prevent the contaminant from escaping.

Sensitive place includes the following and includes a place within the curtilage of such a place reasonably used by persons at that place:

- a dwelling, residential allotment, mobile home or caravan park, residential marina or other residential premises; or
- a motel, hotel or hostel; or
- a kindergarten, school, university or other educational institution; or
- a medical centre or hospital; or

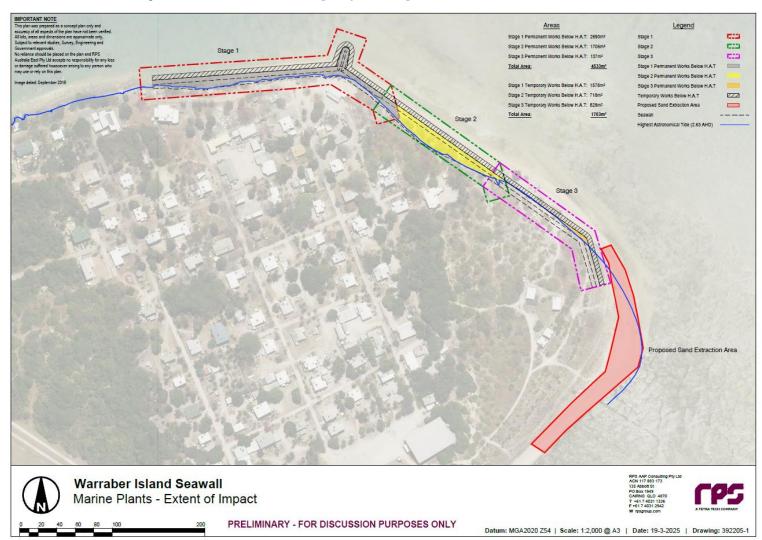
- a protected area under the *Nature Conservation Act 1992*, the *Marine Parks Act 2004* or a World Heritage Area; or
- a public thoroughfare, park or gardens; or
- for noise, a place defined as a **sensitive receptor** for the purposes of the *Environmental Protection (Noise)*Policy 2008.

Warraber Islet beach means the area outlined as sand extraction area within the following plan: Warraber Island Seawall Marine Plants – Extent of Impact prepared by RPS AAP Consulting Pty Ltd dated 19/03/2025, drawing number 392205-1, revision [not provided].

Waters includes river, stream, lake, lagoon, pond, swamp, wetland, unconfined surface water, unconfined water, natural or artificial watercourse, bed and bank of any waters, dams, non-tidal or tidal waters (including the sea), stormwater channel, stormwater drain, roadside gutter, stormwater run-off, and groundwater and any part thereof.

Appendices

Warraber Island Seawall Marine Plants – Extent of Impact prepared by RPS AAP Consulting Pty Ltd dated 19/03/2025, drawing number 392205-1, revision [not provided].



END OF ENVIRONMENTAL AUTHORITY



DIRECTORATE: Financial Services

AUTHOR: Acting Head of Financial Services

FINANCE DASHBOARD REPORT – September 2025

OFFICER RECOMMENDATION:

That Council receives and endorses the monthly financial statements attached to the officer's report for the 2025-26 year to date, for the period ended 30 September 2025, as required under Section 204 *Local Government Regulation 2012*.

EXECUTIVE SUMMARY:

This report seeks Council's endorsement of the monthly financial statements for the 2025-26 year to date, for the period ended 30 September 2025.

Background:

The 2025–26 Original Budget was adopted at the July 2025 Ordinary Council Meeting, incorporating consideration of anticipated challenges for the year ahead. These include, but are not limited to, labour shortages arising from shifting workforce dynamics, limited contractor availability due to remote operating conditions, materials supply constraints, and potential funding shortfalls. The strategic budget planning process reflects management's commitment to proactively addressing these challenges, ensuring the organisation is positioned for resilient financial performance while maintaining the delivery of essential community services.

In accordance with legislative requirements, the financial report outlines the progress made against the budget for the financial year to a date as near as practicable to the end of the month preceding this meeting. Monthly year-to-date financial statements are prepared to monitor actual results against the adopted budget.

The following section provides a summary of financial performance for the period stated above, with actual results compared to the year-to-date Original Budget for 2025–26. (Refer to <u>Appendix A</u> for the Summary Financial Statements by Department and <u>Appendix B</u> for the Detailed Capital Report.

Resource implications:

As at 30 September 2025, Council's operating result (before depreciation) shows a surplus of \$16.4 million — \$10.4 million better than budget. This is mainly due to most departments spending less than expected and the early receipt of the Indigenous Councils Funding Program (ICFP) grant, which was budgeted to be paid in October 2025. This has offset the Financial Assistance Grant (FAG) of which \$13.5M (85%) was budgeted in July 2025, but 50% was received in advance in June 2025, with the remainder to be paid in quarterly instalments over the 2025/26 financial year.

FINANCIAL PERFORMANCE AT A GLANCE – Year to Date (YTD) 30 September 2025

Key financial results	Annual budget	YTD Original	YTD actual	YTD variance \$	YTD	Status
Rey Illiancial results		budget			variance %	
Recurrent revenue	76,880,743	25,531,605	34,519,736	8,988,132	35.2%	
Other income	21,392	130,740	177,927	47,187	36.1%	
Recurrent expenditure (excl. depreciation)	(79,462,000)	(19,726,219)	(18,281,901)	1,444,318	7.3%	
Operating result (excl. depreciation)	(2,559,865)	5,936,126	16,415,762	10,479,637	176.5%	
Capital revenue	57,137,151	7,913,324	6,106,597	(1,806,728)	(22.8%)	
Capital expenses	(3,487,000)	(871,750)	14,003	885,753	101.6%	
Net result (excl. depreciation)	51,090,286	12,977,700	22,536,362	9,558,662	73.7%	
Depreciation expense	(65,845,275)	(16,461,319)	(163,445)	16,297,874	99.0%	
Net result	(14,754,989)	(3,483,619)	22,372,917	25,856,536	742.2%	

Key:

Act Vs Bud Var % is <= -10% Act Vs Bud Var % is > -10% and <= -5%

Act Vs Bud Var % is > -5%

Operating Result to Date – Favourable \$10.4M variance attributed to:

Revenue \$9.0M favourable variance:

- Favourable variance primarily due to the early receipt of the ICFP grant (\$16.9M), budgeted to receive
 in October 2025. This has offset the Financial Assistance Grant of \$13.5M (85%) budgeted to receive
 in July 2025; however, a 50% advance payment was made in June 2025, with the remainder to be paid
 in quarterly instalments over the 2025/26 financial year. This variance will move the other way once
 October is reached, however the budget review will be adjusted to reflect changes in assumptions.
- Building Services (BSU) recoverable works revenue higher than budget due to a higher number of works being completed. Capital works also need to be identified and reallocated to capital revenue (budgeted approx. \$580k per month)

Expenditure \$1.4M favourable variance:

- \$646K reduction in employee benefits due to a significant number of vacancies has been offset by increased reliance on temporary staff, contractors, and consultant costs
- \$826K lower materials and services costs this is seen across most departments (excluding Building Services) are attributed to the high vacancy rate, which has impacted project and service delivery and subsequently reduced expenditure combined with timing of commencement of projects. This is offset by BSU expenses being overstated by housing upgrade program works done year-to-date, which will be reallocated to capital and increased expenditure relating to the increase in the volume of R&M works.

Net Result to Date \$25.9M favourable variance:

 Depreciation has not been recorded year-to-date due to the inability to roll the TechOne assets module to the 2025/26 year until the 2024/25 audit is signed of Queensland Audit Office (QAO) – expected late October 2025.

Liquidity and Financial Sustainability Outlook

While current financial results appear favourable, this outcome is largely attributable to timing differences in the receipt of external funding, including the Indigenous Councils Funding Program (ICFP), as well as high vacancy rates that have delayed project delivery. Updated cashflow projections indicate that Council's available cash holdings are expected to fall below the legislated benchmark of four months' unrestricted cash reserves by December. This emerging position highlights several risks:

- Council's capacity to respond to unforeseen events will be diminished;
- heightened monitoring and management of operational cashflows will be required throughout FY2024–25; and

• with a net cash deficit projected for FY2025–26, Council's liquidity position is expected to further decline in the absence of corrective measures, with material cashflow pressures anticipated from July 2026.

STATEMENT OF FINANCIAL PERFORMANCE

	Annual	YTD Original	YTD actual	YTD variance	YTD variance
	Original	Budget		\$	%
	Budget	2		•	,,
Income					
Recurrent revenue					
Community levies, rates and charges	1,999,020	0	(8,178)	(8,178)	(100.0%)
Fees and charges	5,850,440	1,462,641	2,887,108	1,424,467	97.4%
Sales revenue	25,106,693	6,914,174	9,031,352	2,117,178	30.6%
Grants, subsidies, contributions and donations	38,419,949	15,688,229	20,720,485	5,032,256	32.1%
	71,376,103	24,065,045	32,630,767	8,565,723	35.6%
Capital revenue					
Grants, subsidies, contributions and donations	57,137,151	7,913,324	6,106,597	(1,806,728)	(22.8%)
	57,137,151	7,913,324	6,106,597	(1,806,728)	(22.8%)
Interest received	899,999	226,849	663,020	436,171	192.3%
Other income	21,392	130,740	177,927	47,187	36.1%
Rental income	4,604,641	1,239,711			(1.1%)
	, ,	, ,	, ,	, ,	, ,
Total income	134,039,285	33,575,669	40,804,260	7,228,591	21.5%
		, ,			
Expenses					
Recurrent expenses					
Employee benefits	36,893,893	9,148,992	8,502,817	646,175	7.1%
Materials and services	42,008,521	10,437,331	9,611,190	826,141	7.9%
Finance costs	559,585	139,896	167,894	(27,998)	(20.0%)
Depreciation and amortisation	65,845,275	16,461,319	163,445	16,297,874	99.0%
·	145,307,274	36,187,538	18,445,346	17,742,192	49.0%
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Capital expenses	3,487,000	871,750	(14,003)	(885,753)	(101.6%)
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Total expenses	148,794,274	37,059,288	18,431,343	(18,627,945)	(50.3%)
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Net result	(14,754,989)	(3,483,619)	22,372,917	25,856,536	(742.2%)

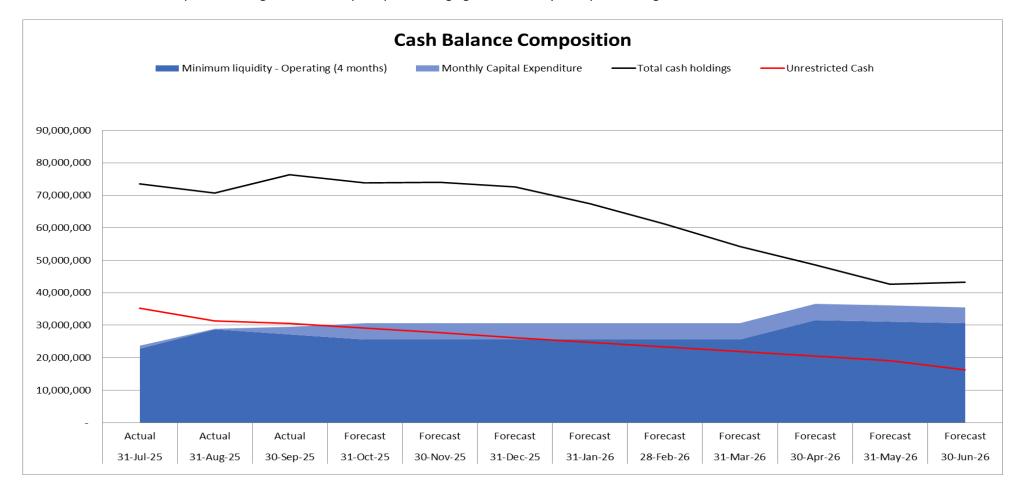
STATEMENT OF FINANCIAL POSITION

Disclaimer: Balance sheet figures will be subject to change from what is presented below as Council is in the process of finalising their financial statements for 30 June 2025.

	Current Month	Prior Month	variance \$	variance %
Current assets				
Cash and cash equivalents	97,356,239	81,712,058	15,644,181	19.1%
Short term deposit	72,997	72,997	0	0.0%
Trade and other receivables	14,578,214	13,865,647	712,567	5.1%
Inventories	393,966	393,966	0	0.0%
Contract assets	6,097,870	4,527,199	1,570,671	34.7%
Lease receivables	513,785	513,785	0	0.0%
Total current assets	119,013,071	101,085,652	17,927,419	17.7%
Non-current assets				
Lease receivables	10,967,561	10,967,561	0	0.0%
Property, plant and equipment	1,088,371,127	1,084,829,431	3,541,696	0.3%
Right of use assets	2,458,411	2,618,352	(159,941)	(6.1%)
Total non-current assets	1,102,322,037	1,098,940,282	3,381,755	0.3%
Total assets	1,221,335,108	1,200,025,934	21,309,174	0.1%
Current liabilities				
Trade and other payables	360,621	6,805,772	6,445,151	94.7%
Borrowings	-	-	0	
Provisions	6,806,792	6,732,384	(74,408)	(1.1%)
Contract liabilities	41,739,895	36,056,957	(5,682,938)	(15.8%)
Lease liabilities	122,994	337,480	214,486	63.6%
Total current liabilities	49,030,302	49,932,593	902,291	1.8%
Non-current liabilities				
Provisions	26,579,923	26,292,971	(286,953)	(1.1%)
Lease liabilities	1,416,966	1,416,966	1	(=:=/3)
Total non-current liabilities	27,996,889	27,709,937	(286,952)	(1.0%)
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,	(, ,	(,
Net community assets	1,144,307,916	1,122,383,403	21,924,513	2.0%
Community Equity				
Asset revaluation surplus	825,699,266	825,699,266	0	0.0%
Retained surplus/(deficiency)	307,461,964	307,461,966	(2)	(0.0%)
Current Year Surplus/(Deficit)	11,146,685	- 10,777,825	21,924,511	(203.4%)
	1,144,307,915	1,122,383,406	21,924,509	2.0%

Cash Forecasting

The Department of State Development, Infrastructure, Local Government, and Planning sustainability ratios require that the Council maintain a minimum liquidity of four months' operating cashflows. The council has based the monthly cashflow projections on the 25/26 Original Budget projections. Grant revenue has been forecasted based on the expected timing of funds receipt as per funding agreements. July to September figures reflect actual cash balances.



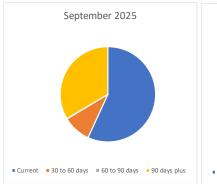
Current balance September 2025 – Overall Cash Balance - \$76.3M – Unrestricted Cash - \$30.5M

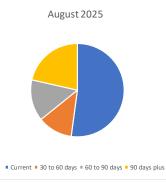
Overall cash balance is \$76.3M, with unrestricted cash of \$30.5M. The increase in total cash is primarily due to upfront payments for major capital projects (restricted for specific purposes and not available for general operations), along with 50% payment of 25/26 Financial Assistance Grant in June 25 and early receipt of the ICFP.

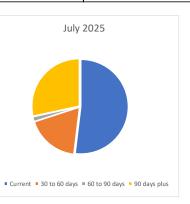
Note: Unrestricted cash figures are currently based on estimates pending finalisation of end-of-year processes.

Debtor Analysis

	As at 30 Septemb	er 2025	As at 31 August	t 2025	As at 31 July 2	2025
	\$	%	\$	%	\$	%
Current	3,896,557	57%	3,734,335	52%	3,171,218	52%
30 to 60 days	653,447	10%	864,620	12%	1,104,144	18%
60 to 90 days	9,750	0%	1,028,061	14%	97,120	2%
90 days plus	2,296,719	33%	1,535,747	21%	1,736,695	28%
Total aged debtors	6,856,473	100%	7,162,764	100%	6,109,177	100%
Housing debtors (Note 1)	12,431,261		12,470,334		12,469,235	
Total Provision	- 13,221,529		- 13,191,503		- 13,161,477	
Net debtors (exc. Unapplied credits)	6,066,205		6,441,595		5,416,936	
Unapplied Credits	- 515,079		- 1,630,364		- 487,922	







Payroll Analysis





Grant Analysis:

Refer to the 'Funding Acquisition Report' by Corporate Services.

Consultation and communication:

Senior Executive Team
Department Heads / Managers
Finance Department

COMPLIANCE / CONSIDERATIONS:

	Local Govern	ment Act 200	9			
Statutory:	Local Govern	ment Regulat	tion 2012			
Budgetary:		There are no direct financial implications that arise from this recommendation.				
Policy:	N/A					
Legal:	N/A					
	efficiently mastrategic pricing the Corporation of	anage risks the orities, operaterate and Oper isks:	s from Council's i at may have an in ional goals and p rational Plans.	mpact on the ac	hievement of s as defined	
	Risk	Likelihood	Consequence	Treatment	Financial Impact	
Risk:	Increase in material prices	High	Increased cost to deliver contract and recoverable works	Consider revising service agreements with funding partners to account for material increases	Negative impact to gross margins and ultimately net profits	
	Poor weather conditions	Low	Delay in operational and capital works resulting in reduced community service delivery	Consider works schedule	Negative impact to net profits and service delivery	

	Lack of available resources	High	Delays and inability to complete contract and recoverable works and capital programs	Consider methods for engaging skilled resources	Negative impact on gross margins and risk of returning grant funds if not able to deliver works
Links to Strategic Plans:	Aligns with th	ne Corporate	Plan 2020-2025		
Masig Statement:	N/A				
Standing Committee Consultation:	N/A				
Timelines:	At a meeting	of the local g	overnment once	a month.	

Other Comments:

In terms of financial performance and risk management, the Finance Team continues to work closely with business departments to analyse and report on financial outcomes, while also assessing the implications for future performance—particularly the ability to deliver within budget. This forward-looking approach enables management to identify emerging trends early and implement timely corrective actions where required.

Numerous factors have influenced council operations during the financial year. Inflationary pressures—driven by rising energy costs, global supply chain disruptions, and labour shortages—have increased the cost of goods and services across Australia, including for Council.

While inflation appears to be stabilising, the cumulative impact on Council operations over the coming months, through to year-end and beyond, remains uncertain due to the unpredictability of domestic and global events. Management will continue to adapt, monitor, and plan proactively as circumstances evolve. Ongoing economic uncertainty and fluctuating market conditions will continue to make future forecasting challenging.

Recommended:

Frank Barbieri

Frank Barbieri Acting Head of Financial Services **Endorsed**

Hollie Faithfull

Executive Director, Financial Services

Approved:

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

- Appendix A Key Financial Results by Department
- Appendix B Capital Works Program

APPENDIX A

KEY FINANCIAL RESULTS BY DEPARTMENT

Executive Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	0	0	200,000	200,000	0.0%	
Other income	0	0	0	0	0.0%	
Recurrent expenditure (excl. depreciation)	(4,400,011)	(1,061,131)	(875,311)	185,820	17.5%	
Operating surplus (exc. Depreciation)	(4,400,011)	(1,061,131)	(675,311)	385,820	36.4%	
Capital revenue	0	0	0	0	0.0%	
Capital expenses	0	0	0	0	0.0%	
Net result (excl. depreciation)	(4,400,011)	(1,061,131)	(675,311)	385,820	36.4%	
Depreciation Expense	0	0	0	0	0.0%	
Net result	(4,400,011)	(1,061,131)	(675,311)	385,820	36.4%	

Favourable Operating/Net Result

Operating surplus (exc. Depreciation) due to additional \$200K grant funding for climate alliance and risk project.

Building Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	21,350,000	5,975,001	8,234,668	2,259,667	37.8%	
Other income	0	0	33,313	33,313	0.0%	
Recurrent expenditure (excl. depreciation)	(19,402,239)	(4,837,841)	(6,438,770)	(1,600,929)	-33.1%	
Operating surplus (exc. Depreciation)	1,947,761	1,137,160	1,829,210	692,051	60.9%	
Capital revenue	1,320,500	330,123	0	(330,123)	-100.0%	
Capital expenses	0	0	0	0 '	0.0%	
Net result (excl. depreciation)	3,268,261	1,467,283	1,829,210	361,928	24.7%	
Depreciation Expense	0	0	0	0'	0.0%	
Net result	3,268,261	1,467,283	1,829,210	361,928	24.7%	

Comments:

Favourable Operating Result:

Recurrent revenue exceeded budget, driven by increased invoicing and the delivery of high-value projects. Expenditure increased correspondingly, resulting in a reasonable overall position.

Favourable Net result:

Capital Revenue - Timing of Building Capitisations.

Corporate Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	5,753	1,438	(49,717)	(51,156)	-3556.8%	
Other income	10,000	2,500	15,168	12,668	506.7%	
Recurrent expenditure (excl. depreciation)	(3,982,670)	(1,035,455)	(409,216)	626,239	60.5%	
Operating surplus (exc. Depreciation)	(3,966,917)	(1,031,517)	(443,765)	587,751	57.0%	
Capital revenue	0	0	0	0	0.0%	
Capital expenses	0	0	0	0	0.0%	
Net result (excl. depreciation)	(3,966,917)	(1,031,517)	(443,765)	587,751	57.0%	
Depreciation Expense	0	0	0	0	0.0%	
Net result	(3,966,917)	(1,031,517)	(443,765)	587,751	57.0%	

Comments:

Unfavourable Recurrent Revenue

A prior-year adjustment has impacted revenue in the current financial year

Favourable Operating/Net Result

Travel, IT license, and insurance expenses are impacted by timing differences in budget allocation.

Health and Community Services

Key Financial Results	Annual Budget	YTD Budget	YTD Actual	YTD Variance	YTD Variance	Status
	\$	\$	\$	\$	%	
Recurrent revenue	13,987,493	3,624,737	4,951,370	1,326,633	36.6%	
Other income	511,392	128,240	122,248	(5,992)	-4.7%	
Recurrent expenditure (excl. depreciation)	(20,426,051)	(5,139,679)	(4,729,302)	410,376	8.0%	
Operating surplus (exc. Depreciation)	(5,927,166)	(1,386,702)	344,316	1,731,018	124.8%	
Capital revenue	12,145,574	2,882,643	2,199,659	(682,984)	-23.7%	
Capital expenses	0	0	0	0'	0.0%	
Net result (excl. depreciation)	6,218,408	1,495,942	2,543,975	1,048,033	70.1%	
Depreciation Expense	(35,272,066)	(8,818,017)	0	8,818,017	100.0%	
Net result	(29,053,659)	(7,322,075)	2,543,975	9,866,050	134.7%	

Comments:

Favourable Operating Result:

Recurrent Revenue - Commercial Property Rent over budget YTD \$1.349M due to timing of invoicing vs budget; Accommodation under budget \$86K & Grant revenue recognition \$72K higher than budgeted YTD

Recurrent Expenditure - Insurance expense reduced \$359K, awaiting finalisation of valuations with high probability of increase in insurance costs; other major impacts include Subsidy helicopter charters \$103K higher than budgeted, electricity \$140K lower than budgeted

Favourable Net result:

Capital Revenue - budget to be adjusted to align with receipt of capital programs payments; BSU Capitalisations not processed to date

Depreciation Expense - not processed YTD due to assets module in TechOne being unable to be rolled onto the 25/26 year until QAO sign off the 2024-2025 accounts

Financial Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	33,125,384	14,201,247	19,192,938	4,991,691	35.1%	
Other income	399,999	226,849	663,020	436,171	192.3%	
Recurrent expenditure (excl. depreciation)	(1,494,698)	(287,655)	(176,781)	110,874	38.5%	
Operating surplus (exc. Depreciation)	32,030,685	14,140,442	19,679,177	5,538,735	39.2%	
Capital revenue	1,901,271	300,086	1,276,518	976,432	325.4%	
Capital expenses	(3,500,000)	(875,000)	0	875,000	100.0%	
Net result (excl. depreciation)	30,431,956	13,565,528	20,955,695	7,390,167	54.5%	
Depreciation Expense	(1,160,515)	(290,129)	(163,445)	126,684	43.7%	
Net result	29,271,441	13,275,399	20,792,250	7,516,851	56.6%	

Comments:

Favourable Operating Result:

Revenue favourable variance attributable to; the early receipt of ICFP which has offset the non-receipt of the Financial Assistance Grant which 50% was prepaid in the prior financial year-budget review will be amended to reflect this change; higher interest income based on higher cash levels for funding received

Recurrent expenditure favourable variance due to tming differences in material & services - expect expenses to come back in line in following months

Favourable Net result:

Depreciation Expense - not processed YTD due to inability to roll TechOne assets module to the 25/26 year until QAO sign off the 2024-2025 audit

Engineering Services

Key Financial Results	Annual Budget	YTD Budget	YTD Actual	YTD Variance	YTD Variance	Status
	\$	\$	\$	\$	%	
Recurrent revenue	5,594,114	1,022,832	886,432	(136,400)	-13.3%	
Other income	0	0	5,605	5,605	0.0%	
Recurrent expenditure (excl. depreciation)	(27,564,998)	(6,867,724)	(5,484,803)	1,382,921	20.1%	
Operating surplus (exc. Depreciation)	(21,970,885)	(5,844,891)	(4,592,765)	1,252,126	-21.4%	
Capital revenue	41,300,019	4,283,025	2,586,500	(1,696,525)	-39.6%	
Capital expenses	0	0	0	0	0.0%	
Net result (excl. depreciation)	19,329,134	(1,561,866)	(2,006,266)	(444,399)	-28.5%	
Depreciation Expense	(28,755,174)	(7,188,794)	0	7,188,794	100.0%	
Net result	(9,426,040)	(8,750,660)	(2,006,266)	6,744,394	77.1%	

Comments:

Favourable Operating result:

Recurrent / Other Revenue -slightly lower recurrent grants & fees and charges revenue lower compared to budgeted.

Recurrent expenditure - overall expenditure is lower then budget due to vacant positions and timing on expenditure.

Favourable Net result

The timing of capital works has caused capital revenue to be less than YTD budget.

Depreciation Expense - not processed YTD due to assets module in TechOne being unable to be rolled onto the 25/26 year until QAO sign off the 2024-2025 accounts.

Fuel and Fleet Services

Key Financial Results	Annual Budget	YTD Budget	YTD Actual	YTD Variance	YTD Variance	Status
	\$	\$	\$	\$	%	
Recurrent revenue	1,918,000	479,500	441,026	(38,474)	-8.0%	
Other income	0	0	1,593	1,593	0.0%	
Recurrent expenditure (excl. depreciation)	(2,191,332)	(496,735)	(155,190)	341,545	68.8%	
Operating surplus (exc. Depreciation)	(273,332)	(17,235)	287,429	304,663	1767.7%	
Capital revenue	469,787	117,447	43,920	(73,527)	-62.6%	
Capital expenses	13,000	3,250	14,003	10,753	-330.9%	
Net result (excl. depreciation)	209,455	103,462	345,352	241,890	233.8%	
Depreciation Expense	(657,519)	(164,380)	0	164,380	100.0%	
Net result	(448,064)	(60,918)	345,352	406,269	666.9%	

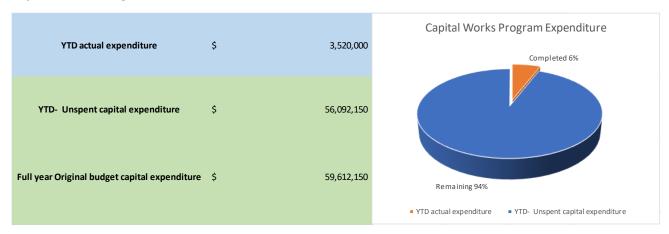
Comments:

Favourable Operating/Net Result

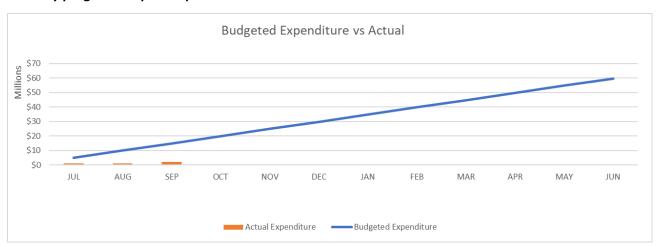
Depreciation will be recognised once the depreciation schedule has been approved by auditors.

Appendix B

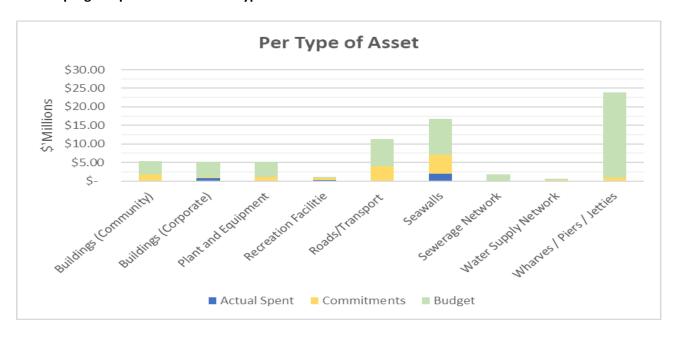
Capital Works Program



Monthly progress-Capital expenditure



Overall program performance - Per Type of Asset



DIRECTORATE: Financial Services

AUTHOR: Executive Director Financial Services

AUDIT COMMITTEE MEETING MINUTES (14 August 2025)

OFFICER RECOMMENDATION:

Council receives and notes the confirmed minutes of the Audit Committee meetings held on 14 August 2025.

EXECUTIVE SUMMARY:

Section 211(c) Local Government Regulation 2012 mandates that a written report about the matters reviewed at an audit committee meeting and the committee's recommendations about the matters should be given to Council as soon as practicable after the meeting.

A meeting of the Audit Committee was held on 14 August 2025 and a copy of the minutes of that meeting will be provided to Council following confirmation by the Audit Committee.

Background:

Audit Committee members confirmed the minutes of the Audit Committee meeting held on 14 August 2025.

COMPLIANCE / CONSIDERATIONS:

	Local Government Act 2009				
Statutory:					
	Local Government Regulation 2012				
	There are no direct financial implications that arise from this				
Budgetary:	recommendation.				
Policy:	N/A				
Legal:	N/A				
Risk:	N/A				
	Corporate Plan 2025-30				
Links to Strategic Plans:	3 A proactive and responsible Council				
	3.1 Provide good governance and leadership				
Masig Statement:	N/A				
Standing Committee	N/A				
Consultation:	.4				
Timelines:	As soon as practicable after an audit committee meeting				

Recommended:

Madhim

Hollie Faithfull Executive Director, Financial Services

Approved:

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

1. Audit Committee Meeting Minutes – 14 August 2025



MINUTES

Time: 10.00am

Venue: Committee Room, Level 3, 111 -115 Grafton Street, Cairns

Microsoft TEAMS [Meeting ID: 461 745 945 633] / Passcode: KT9FX6RS

PRESENT:

ChairpersonMr. Cam Charlton TeamsDeputy ChairpersonMr. Darryl Bell TeamsMemberCr. Keith Fell AbsentMemberCr. Ted Mosby Teams

OFFICERS

Acting Chief Executive Officer

Executive Director Financial Services

Executive Director Corporate Services

Acting Executive Director Community Services

Executive Director Building Services

Mr. David Abednego Absent

Mr. Wayne Green

Executive Director Building Services

Executive Director Engineering Services

Acting Executive Director Engineering Services

Mr. David Baldwin Absent

Mr. Adeah Kabai

Engineering Services
Head of Financial Services • Financial Services
Engagement Leader (BDO Audit [NTH QLD] P/L)

Ms. Margaret Dewhurst Teams

Scribe Ms. Julie Marino

APOLOGIES:

Director Queensland Audit Office (QAO)

Mayor TSIRC

Division 4, Mabuiag

Mr. Will Cunningham

Cr. Phillemon Mosby

Cr Keith Fell

Chief Executive Officer Mr James William

1. WELCOME & APOLOGIES

Opening of meeting, welcome; confirmation that the meeting will be recorded & quorum confirmation

At 10:00am the Chairperson (Mr. Cam Charlton) welcomed participants and formally opened the meeting, thanked them for their audience; confirmed that this meeting will be recorded; and noted a Quorum was achieved.

2. OPENING PRAYER

Cr. Ted Mosby delivered the opening prayer.

3. APOLOGIES

The following apologies were noted by the Committee:

- Mayor TSIRC; Cr. Phillemon Mosby
- Division 4, Mabuiag; Cr Keith Fell
- Chief Executive Officer; Mr James William
- Director Queensland Audit Office (QAO); Mr Will Cunningham

4. POTENTIAL CONFLICT OF INTEREST DECLARATIONS

The Chairperson called for attendees to declare any Conflict-of-Interest matters.

No declarations were made.

5. CONFIRMATION OF PREVIOUS MEETING MINUTES & REVIEW OF CLOSING MATTERS FROM PREVIOUS MEETING

5.1 Confirmation of Previous Meeting Minutes (@ 20 June 2025)

Resolution:

Moved: Mr Darryl Bell Seconded: CR. Ted Mosby

The Audit Committee confirms the Minutes of its meeting held on 20 June 2025.

CARRIED UNANIMOUSLY.

5.2 Audit Committee Active Action Items Register (@ 20 June 2025).

The Executive Director Financial Services (Ms Hollie Faithfull) provided an update on the Committee's Action Items Register. The update was noted by the Committee.

6. FINANCIAL REPORTING (verbal update).

The Executive Director Financial Services provided a verbal update, highlighting areas that are currently in focus:

- 6.1 Draft 2024/2025 Financial Statements
- 6.2 Variance analysis on Draft 2024/2025 Financial Statements

The Committee noted the Executive Director Financial Service's verbal update.

Resolution:

Moved: MR. DARRYL BELL Seconded: CR. TED MOSBY CARRIED UNANIMOUSLY.

7. NEXT AUDIT COMMITTEE MEETING

The next meeting of the Audit Committee will be held on 26 September 2025 (10.00am).

8. CLOSE

Cr. Ted Mosby delivered the closing prayer and the Chairperson thanked attendees for their

contributions throughout the meeting and declared the meeting closed at 10:43am.

MINUTES CONFIRMED – 14 August 2025	
Mr. Cam Charlton	Mr. Dawson Sailor
Chairperson TSIRC Audit	Acting Chief Executive Officer
Committee	Torres Strait Island Regional Council



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

OFFICER RECOMMENDATION:

Council resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

EXECUTIVE SUMMARY:

A local government meeting is open to the public unless the local government or committee has resolved that the meeting is to be closed.

Section 254J of the *Local Government Regulation 2012* allows the Council to close its meeting to the public to discuss one or more of the following matters:

- (a) the appointment, discipline or dismissal of the chief executive officer;
- (b) industrial matters affecting employees;
- (c) the local government's budget;
- (d) rating concessions;
- (e) legal advice obtained by the local government or legal proceedings involving the local government including, for example, legal proceedings that may be taken by or against the local government;
- (f) matters that may directly affect the health and safety of an individual or a group of individuals:
- (g) negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government;
- (h) negotiations relating to the taking of land by the local government under the *Acquisition of Land Act 1967*;
- (i) a matter the local government is required to keep confidential under a law of, or formal arrangement with, the Commonwealth or a State;
- (j) an investigation report given to the local government under chapter 5A, part 3, division 5 of the Act.

Section 254J(6) of the *Local Government Regulation 2012* stipulates that a local government or a committee of a local government must not make a resolution (other than a procedural resolution) in a local government meeting, or a part of a local government meeting, that is closed.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254J of the Local Government Regulation 2012				
Budgetary:	N/A				
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024				
Legal:	N/A				
Risk:	Council breach of its Statutory requirements above.				
	TSIRC Corporate Plan 2025-30				
Links to Strategic Plans:	Focus Area 3– A Proactive & Responsible Council				
	> 3.1 Provide good governance & leadership				
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.				
Standing Committee Consultation:	N/A				
Timelines:	Standard Procedure at each Monthly Council Meeting				

О	th	er	Co	m	m	er	ıts:

Nil.

Recommended: Approved:

Víckí Bíshop Vicki Bishop

Executive Director Corporate Services

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

OFFICER RECOMMENDATION:

Council resolves to move out of closed discussions pursuant to Section 254I of the *Local Government Regulation 2012*.

EXECUTIVE SUMMARY:

Section 254I of the *Local Government Regulation 2012* stipulates that a local government meeting is open to the public unless the local government or committee has resolved that the meeting is to be closed.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254I of the Local Government Regulation 2012				
Budgetary:	N/A				
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024				
Legal:	N/A				
Risk:	Council breach of its Statutory requirements above.				
	TSIRC Corporate Plan 2025-30				
Links to Strategic Plans:	Focus Area 3– A Proactive & Responsible Council				
	3.1 Provide good governance & leadership				
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.				
Standing Committee Consultation:	N/A				
Timelines:	Standard Procedure at each Monthly Council Meeting				

Other Comments:	
Nil.	
Recommended:	Approved:
Víckí Bíshop Vicki Bishop Executive Director Corporate Services	Dawson Sailor Acting Chief Executive Officer
ATTACHMENTS:	

Nil.

DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

OFFICER RECOMMENDATION:

For the Council to formally resolve on the matters discussed in its Closed Session.

EXECUTIVE SUMMARY:

Section 254J(6) of the *Local Government Regulation 2012* stipulates that a local government or a committee of local government must not make a resolution (other than a procedural resolution) in a local government meeting, or a part of a local government meeting, that is closed.

The open meeting must resume to pass a resolution if any decisions are necessary following the closed—meeting discussion.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254J(6) of the <i>Local Government Regulation 2012</i>				
Budgetary:	N/A				
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024				
Legal:	N/A				
Risk:	Council breach of its Statutory requirements above.				
	TSIRC Corporate Plan 2025-30				
Links to Strategic Plans:	Focus Area 3– A Proactive & Responsible Council				
	3.1 Provide good governance & leadership				
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Right of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.				
Standing Committee Consultation:	N/A				
Timelines:	Standard Procedure at each Monthly Council Meeting				

Other Comments:

Nil.

Recommended:

Vicki Bishop Vicki Bishop Executive Director Corporate Services Approved:

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

Nil.

DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

ITEMS ARISING

OFFICER RECOMMENDATION:

For Council to formally resolve to consider those items arising after the agenda for the meeting has been made public.

EXECUTIVE SUMMARY:

Section 254D(4) of the *Local Government Regulation 2012* allows for a local government or a committee of local government to discuss or deal with (at any meeting) items arising after the agenda for the meeting has been made available to Councillors.

Standard practice is that business not on the published agenda, or not fairly arising from the agenda, should <u>not</u> be considered at any local government meeting unless permission for that purpose is given by the local government at the meeting (Source: TSIRC Standing Orders Policy – August 2024)

Council will need to make a formal resolution to consider/discuss any items nominated for this agenda item.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254D(4) of the Local Government Regulation 2012		
Budgetary:	N/A		
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024 applies.		
Legal:	N/A		
Risk:	Council breach of its Statutory requirements above.		
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3— A Proactive & Responsible Council 3.1 Provide good governance & leadership		
Malungu Yangu Wakay (The Masig Statement):	In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.		
Standing Committee Consultation:	N/A		
Timelines:	Standard Procedure at each Monthly Council Meeting		

Nil.

Recommended: Approved:

Víckí Bíshop Vicki Bishop

Executive Director Corporate Services

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

Nil.

DIRECTORATE: Building Services

AUTHOR: Executive Director Building Services

BUILDING SERVICES REPORT (September 2025)

OFFICER RECOMMENDATION:

Council resolves to note the Building Services Report for September 2025.

EXECUTIVE SUMMARY:

This report provides an overview of the ongoing activities carried out by the Building Services Unit (BSU) during the reporting period of September 2025.

Interested Parties/Consultation:

- Building Services Executive Director
- Building Services Management
- Business Services Accountant
- Building Services Construction Software

Upgrade & HO Program:

BSU continues to initiate the delivery process for this financial year, Upgrade Works & Home Ownerships. Regular meetings continue with funding partners and are being held to address challenges related to high delivery costs, extended timeframes for project completion, and tender awarding.

Current Status (as of 01st October 2025)

Upgrade and HO Program - Revenue Comparison Sep

2024/2025 2025/2026 Variance \$ 4,421,833.74 \$ 4,526,298.60 \$ 104,464.86

The above figures are based upon actual invoices and do not include accruals.

Priority Upgrade works, in the HWS, Stove replacements, Vacant and Dis-Mod (OT) work types, has been initiated for enhanced visibility and priority actions.

Strategies are continuing the implementation of planning for the delivery of the NAHA Upgrade program and Home Ownerships. These strategies encompass:

- Reviewing contractors' existing workloads
- Prioritising essential works
- Conducting bulk tendering for all upgrades in each community
- Reviewing and modifying contracts to mitigate risk to TSIRC (e.g., material, freight, flights, etc.)

R&M Program:

The realignment of the Tier 1 stream has continually improved service delivery to our customers and most importantly our communities. This reshape has also led to increased revenue for TSIRC and decreased delivery timeframes.

As of 03 October 2025, there is a backlog of maintenance work comprising 652 tasks with a total value of approximately \$1.9 million that has been pending for over 30 days.

Current Status (as of 01 st October 2025)

R&M Program - Revenue Comparison Sep				
2024/2025		2025/2026	,	Variance
\$ 5,468,117.98	\$	5,330,015.23	5	138,102.75

Dept of Housing has continued to bank non essential maintenance requests (not releasing to TSIRC) which is impacting work for our contractors and TSIRC trade staff that is based locally within the remote isolated communities. We have continued to follow up with the Dept of Housing with several letters from the CEO to the DDG and with Cr Fell and the ED of BSU meeting face to face with Dept of Housing (16 September) to express and identify the urgency to release this banked maintenance works as it affects employment, community liveability and requests from tenants to reduce rent due to maintenance requests not being addressed.

Housing Investment Plan (Capital Housing Program) - \$14.4M:

Stage 1 funding was released on September 27, 2022. In October 2023 Council resolved to deliver the program through a staged approach and in partnership with QBuild. Working closely with Community Services and identifying the priorities for deliveries (domestic violence, disability services and overcrowding) the Communities of Erub, Iama, Mabuiag, Saibai and Warraber have been identified as priority 1.

Continuing to communicate with PBC's to build partnerships and progress through the ILUA/compensated 24 JAA process to deliver program.

Mabuiag ILUA finalised in April 2025 and construction to commence in factory in Cairns in November with a planned hand over date 30 June 2026. Community engagement completed Tuesday 09 September 2025 with a large attendance and some positive conversations planned for the end of August.

Additionally, as per the resolution passed in October 2023, CEO has delegation and approved a variation to construct 3 x new dwellings on Badu to ensure funding milestones are met and TSIRC does not lose the funding. Meeting held with tenants (10 September), building designs and siting plans discussed, currently following up with designers and architects regarding these tenants queries..

Business Relationships:

Meetings between BSU and key stakeholders continue on a weekly basis.

TSIRC BSU and Communities are working together in partnership to improve the delivery of service to our communities to ensure we are improving the livability within each Division.

Logistics:

TSIRC Contract documentation continually reviewed and updated to establish contractor accountability for the projects they undertake. Timely project delivery is a priority for TSRIC.

Reviewing current reporting processes to streamline and further reduce risk to TSIRC.

COMPLIANCE / CONSIDERATIONS:

Statutory:	 Local Government Act 2009 Local Government Regulation 2012 National Construction Code Building Act 1975 Building Regulation 2006 Queensland Building and Construction Commission Act 1991 Queensland Building and Construction Commission Regulation 2018 			
Budgetary:	N/A			
Policy:	N/A			
Legal:	N/A			
Risk:	 Continued review of scheduled works for this financial year to clarify projects and their financial impact. Ongoing review of departmental structure, resourcing, and processes to enhance service delivery across all levels. Regular monitoring of performance to manage revenue, expenses, service delivery, and community outcomes 			
Links to Strategic Plans:	Corporate Plan 2020-2025			
	Delivery of Capital Works program			
Masig Statement:	N/A			
Standing Committee Consultation:	N/A			
Timelines:	N/A			

OIL	~	
Otner	Comm	ents:

Nil.

Recommended:

Approved:

Wayne Green

Executive Director Building Services

Dawson Sailor

Acting Chief Executive Officer

ATTACHMENTS:

Nil



DIRECTORATE: Community Services

AUTHOR: David Abednego, Acting Executive Director Community Services

ORDINARY MEETING: October 2025

DATE: 22 October 2025

ITEM: Information Report for Noting only

SUBJECT: Information Report – 9 September – 10 October

AUTHOR: David Abednego, Acting Executive Director Community Services

OFFICER RECOMMENDATION:

That Council notes this report.

EXECUTIVE SUMMARY:

To provide Council an update on the functional areas within the Community Services department for activities undertaken between 9 September – 10 October 2025. The officers' comment in this report provides an outline of key strategic and operational activities, including notable and significant works for Community Services during reporting period.

Background / Previous Council Consideration:

From a combination of councils' own-source and external-source funding, the Community Services department delivers a diverse range of programs including:

- Community Care (child, aged and disability)
- Environment and Health
- Health and Wellbeing /Indigenous Knowledge Centre
- Housing Services
- Operation of Divisional Offices
- Events Coordination

Officers Comment:

Strategic: Key strategic items of significance is outlined below. These tasks are usually led by Executive Director and Head of Community Services.

Environment and Health matters

Planning for vet visit during this reporting period – Vet Visit – 21 October to 31 October 2025 Animal Management issues are ongoing in communities. A/EDCS working with A/CEO to progress Community Animal Management Plans.

Housing Matters

There are currently various housing matters that are ongoing which have been escalated to the Executive for direction. These matters are of a sensitive nature which requires consultation with PBC's and/or directly with tenants.

Community Services is committed to increase awareness and engage with all stakeholders to deliver effective tenancy management.

Head of Community Services and Housing to coordinate travel and visits to all divisions, this is ongoing planning.

• Climate Resilience Project

Community Services will lead the project with technical support from Engineering. Applications for the Senior positions closed on 10 October, interviews are scheduled for 24 October 2025.

Health and Wellbeing

Development of draft Community Health Action Plans, for further consultation with Council

Operations: An overview of items of importance by each team on operational matters. Further details can be provided upon request.

Housing

- The next scheduled (date TBC) Debt Recovery meeting, purpose of these meeting is to monitor and manage Community Services debtors for Housing and Childcare, these meetings are attended by relevant Managers and Head of Departments. Officers have been tasked with action items from these meetings to address debt recovery, particularly outstanding rental arrears.
- Total housing Application increased to 531 (total in region and external to region) representing –
 Category 1 80; Category 2 349; Category 3 & 4 105 combined.
- o Rental collection remains below regional average. Regional Average is 92%
- Planned community visits to communities to raise education and awareness on tenancy management matters.

Events

- Project Plan for implementation of QR Code Visitors Sign In this will enhance and have a more effective and efficient process for visitor management.
- Divisional Engagement Funds are currently available to support community-led initiatives, cultural events and activities in communities.

o Environment and Health

 The council continues to provide support to EHW for training to ensure they carry out their duties in line with legislative requirements.

• Divisional Administration

- o Divisional Administration continues to experience high turnover of staff, particularly in the MSAO roles
- o Traditional Visitors within the month of September
 - 20 (PNG to Dauan) 20 Approved Permits
 - 02 (Dauan to PNG) 02 Approved Permits
 - 18 (PNG to Saibai) 18 Approved Permits
 - 48 (Saibai to PNG) 48 Approved Permits
 - 01 (PNG to lama) 01 Approved Permit
 - 01 (PNG to Mer) *One vessel arrived with 2 passengers*
 - No other Divisions reported movements to /from PNG. Breaches are recorded where information is available and Divisional Managers requested to include health status of visits in information is readily available or provided through inter-agency information.

Interested Parties/Consultation:

Community Services Managers

COMPLIANCE / CONSIDERATIONS:

Statutory:	Local Government Act 2009		
	Local Government Regulation 2012		
	In addition, Community Services functional areas are subjected to a range		
	of Local, State and Commonwealth legislation relevant to roles and		
	teams.		
Budgetary:	Ongoing monitoring and process improvement to achieve financial governance, including austerity measures, is being implemented to strengthen budget management within each functional area of Community Services. The department continues to consider opportunities to increase revenue through the supply of services and submission for external-source funds.		
Policy:	N/A		
Legal:	N/A		
Risk:	Day-to-day risk is considered low however closely monitored and mitigated by the application of adherence to policy and procedures.		
Links to Strategic Plans:	TSIRC Corporate Plan 20258-2030 (Bisnis Plan) Outcome 1: We preserve cultural heritage, history, and place. Outcome 3: We ensure accessibility to community support services. Outcome 4: We are a transparent open and engaging council. Outcome 10: We advocate and foster regional prosperity through enterprise development.		
Malungu Yangu Wakay (The Masig Statement):	N/A		
Standing Committee Consultation:	N/A		
Timelines:	N/A		

Other Comments:

That Council resolves to note the Community Services Information Report.

Recommended:

David Abednego

Delivorigo

Acting Executive Director Community Services

Approved:

Dawson Sailor

Acting Chief Executive Officer

19.3

Corporate Services Directorate

AUTHOR: Executive Director Corporate Services

CORPORATE SERVICES INFORMATION REPORT FOR THE MONTH OF SEPTEMBER 2025

OFFICER RECOMMENDATION:

This report is for information.

EXECUTIVE SUMMARY:

To provide Council with an update on the functional areas within the Corporate Services directorate and updates on projects progress for the month of September 2025.

INTERESTED PARTIES/CONSULTATION:

Managers and SMEs Corporate Services.

REPORT:

The Corporate Services directorate delivers a diverse range of internal and external services. A snapshot of work undertaken as well as operational highlights is provided below and in the attachments.

Administration and Communication

The Communications team have been finalising the (internal) Strait from the Top and (external) Strait Talk publications and are putting the final touches on the Annual Report. They are also developing Christmas Card designs.

Videos produced include a/CEO on Australian Biosecurity, and Mayor on National Climate Risk Assessment and the release of the emissions reduction targets for 2035. Coverage was also provided for the 50th Anniversary of PNG Independence.

The refresh of TSIRC's corporate identity (brand and style guide) has begun and will be ready to roll out early December.

In September, the TSIRC website recorded a total of 5,078 site visits (down 14% from August)

	Followers	Posts	Engagement Rate
Facebook	11,597 (\$\textbf{\Lambda} 2.4%)	26 (🛦 13%)	6.87% (▼10.7%)
Instagram	679 (▲21.25%)	42 (🛦 31.25%)	8.12% (▼14.4%)
LinkedIn	2,662 (1.84%)	6 (▲20%)	7.75% (▼66.7%)

An overview of media activity can be found in *Attachment 1*.

Economic Development

Final Phase 1 Economic Development Community Engagement Report submitted to Torres Strait Regional Authority (TSRA) on 11 September 2025. No feedback received from TSRA.

Phase 1 Economic Development Community Engagement Report will be presented at the November Council Workshop. Emver Partners (John Palmer) will attend and present.

The Indigenous Land and Sea Corporation (ILSC) provided TSIRC a formal letter outlining reasons Council's funding application for the Hammond Island Ferry Service Feasibility Study was unsuccessful.

Governance, Risk, Legal, Land Tenure and Native Title

Trustee Policy

Now that the Trustee Policy is adopted, land assessments are being carried out for all applications to assess what approvals are required to inform the Trustee when applications are being considered, (e.g. town planning, native title consent, etc). Recruitment for the leasing officer is nearing finalisation. Community engagement for the decision-making process under the Policy is scheduled to start late October (Hammond) and early November (St Pauls). Hammond and St Pauls are being prioritised as they have the highest amount of EOIs. We have also developed a leasing database to track application progress, maintain accurate records, and monitor key timeframes. This centralised system will support improved visibility across the leasing process, timely decision-making, and provide consistency in how applications are managed and reported.

Social Housing Regional ILUA analysis

The ILUA that is proposed to seek native title consent for Council's ten-year housing strategy is estimated to take 3-4 years to negotiate. We are undertaking an assessment of costs involved and a report to the Trustee will be submitted in November.

SHAP (social housing accelerated program)

Project notices under the Regional ILUA for Masig, Warraber and Moa (for St Pauls) were issued to the PBCs and GBK for the SHAP program. 1x extension for Masig, 2 for St Pauls and 2 for Warraber. Once the 40-day period under the ILUA passes, a second notice will be issued to the PBCs (**15 November**), and at that point native title consent is achieved.

Business Continuity Planning

A draft Business Continuity Policy has been developed, and the Business Continuity Plan (BCP) has been revised, incorporating feedback from the Executive Leadership Team (ELT). All comments were carefully considered and incorporated into the documents. The updated policy and plan have been approved by the Audit and Risk Committee. The Business Continuity Policy is now ready for Council review and endorsement.

The draft Business Continuity Policy aims to provide governance and guidance for managing business continuity, enabling the organisation to respond to and recover from disruptions while maintaining essential services. The draft policy:

- Ensures continuity of essential services critical to community health, safety, and well-being
- Protects TSIRC's assets, reputation, and financial stability
- Complies with relevant statutory and regulatory requirements
- Fosters a culture of resilience and adaptability
- Enhances TSIRC's ability to respond to and recover from disruptions

The draft policy applies to all TSIRC staff, Councillors, and stakeholders, covering all aspects of TSIRC's operations and addressing disruptions caused by natural disasters, technological failures, human-induced disruptions, and other potential risks.

Risk Management

September has seen a thorough review of the LGM Risk Assessment reports from 2022 to 2025. The analysis identified opportunities to reduce repeated findings and improve progress in addressing identified weaknesses. The Governance and Risk team, together with the Audit and Risk Committee, have made recommendations for improvement and a plan will be developed to implement these recommendations and track progress.

An initial ELT Strategic Risk workshop has also been facilitated by the Risk Management Team, including preparation of draft strategic risks to support the exercise. The workshop was successful and as a result the Risk Register will be updated to reflect the refinements achieved. Further workshops will be held to build on this initial progress.

Legal

11 requests for Torres Strait Flage were received in September, with 37 year to date. Commercial revenue invoices have been issued. 2025/26 licence agreements have also been issued and are undergoing the execution process. The annual review of delegations from Council to the CEO has also continued.

Complaints

There were 23 outstanding complaints open at the beginning of September. During the month, two (2) new complaints were received. One (1) action item remains open.

Complaint assigned	Beginning of September	New	Closed	End of September
Building Services				
Community Services	13	2		15
Corporate Services	2			2
Engineering Services	8			8
Total	23	2		25

Table 2 – Complaints by directorate

Complaint type	Beginning of September	New	Closed	End of September
Staff	13	2		15
Local Laws (dogs)	3			3
Housing	3			3
Other	4			4
Total	23	2		25

Table 3 – Complaints by type

Information Technology Services

IT Services continue to monitor network activity in relation to cyber-security whilst also continuing to implement further security measures where possible, particularly with the integration of all devices into Microsoft InTune.

Implementation of increased password complexity to a minimum of sixteen characters with a mix of upper and lowercase letters, numbers and alphanumeric characters - completed

Stage two of MS Authenticator app implementation now in place.

The Manager, Information Technology Services, is working with Marsh and JLT Risk Solutions in relation to developing a number of cyber security implementations including Cyber Risk Training and Awareness, an Incident Response Plan (IRP) Development Workshop, and the next step in Incident Response Plan testing.

The new reporting system is now in place and reporting successfully. Further investigations to continue around the validity of a number of SIM services and whether they can be deactivated or not due to little or no usage. A more accurate figure will be calculated once the reporting has been finalized and a brief will be composed and submitted to the Sustainability Committee on this matter, including savings that may be achieved. From the committee it can then go to ELT. This project will be recommenced after December 2025 once the new bill reporting system has sufficient data history.

The Microsoft Team Calling project has been signed off by the former EDCS (Susanne Andres). A scope of work has been developed for procurement of required hardware and professional services utilising Pinnacle IT. Kick-off meeting to be held on 10/10/2025 with Pinnacle IT.

Once underway, utilizing the Technology Incentive Fund (TIF) though Telstra, there will be little upfront cost to the Council and a small monthly saving on the Telstra bill. Professional services will be amortised over three years through Telstra whilst still maintaining a monthly saving.

<u>Helpdesk</u>

During September 2025, 273 new IT Help desk tickets were created. Of these, 269 were closed, 1 remained in a 'Waiting' state and 3 remained open.

(Note: Whilst many requests for assistance are lodged via email to the help desk, there are many jobs that are attended to by telephone and therefore sometimes not logged into the ticketing system so the total number of requests and closures can be higher than the reported numbers provided. Also, BAU tasks such as equipment procurement, preparation, distribution and destruction, network administration etc., often do not get attributed to these figures).



Fuel and Fleet

Fuel and fleet operations have remained consistent over the past month. Vehicle disposals are ongoing with disposal vehicles removed to Cairns and then auctioned to the highest bidder. The COMPAC Fuel Systems planned maintenance program is progressing.

The Assets team is quoting on an upgrade to the CCTV system at Elphinstone Close. The completion estimation has been revised, and the upgrade is now expected to be completed in November/December 2025. In the meantime, daily staff site inspections ensuring that the property is secure, and all vehicles are accounted for will continue.

The recruitment for Fuel and Fleet Officer positions has been successful. The Fuel & Fleet Safety Management Plan and review of all work processes is continuing with the WHS Team.

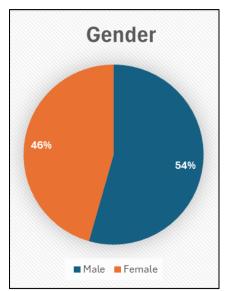
Project information can be found in Attachment 2.

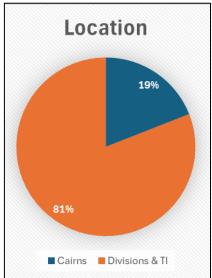
People and Wellbeing

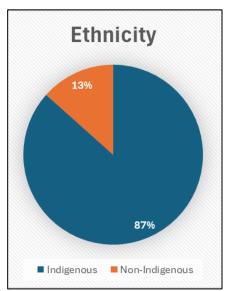
Certified Agreement 2024 was certified by the Industrial Relations Commission on 19 September 2025 and is now in place.

A student from St Teresa's College, Abergowrie, recently completed a placement with the Engineering Team on Saibai Island. During the placement, the student actively participated in a range of activities, including water quality testing and vegetation management. The placement was reported as highly successful, with the student demonstrating strong engagement and the team expressing positive feedback about the experience.

As of 30 September 2025, Council have a total of 373 staff members, with 323 of them being Indigenous, representing 87% of the workforce. The graph below provides additional insights into key employee statistics within the Council.







Graphs 2-4 – TSIRC Employee Statistics – September 2025

Employment statistics can be found in the Recruitment and Safety Report in Attachment 3.

COMPLIANCE/CONSIDERATIONS:

Ctatutanu	Local Government Act 2009			
Statutory:	Local Government Regulation 2012			
Budgetary:	Operational budget as approved by Council			
Policy:	N/A			
Legal:	N/A			
Risk:	Regular directorate reporting keeps Councillors informed of emerging			
RISK.	risks in the Corporate Services Directorate			
	Corporate Plan 2025-2030			
Links to Strategic Plans:	Focus Area 3 – A proactive and responsible Council			
	3.1 Provide good governance and leadership			
Malungu Yangu Wakay	N/A			
(Masig Statement):	IV/A			
Committee Consultation:	N/A			
Timelines:	N/A			

OTHER COMMENTS:

Nil.

Recommended:

Approved:

Víckí Bíshop

Vicki Bishop

Executive Director Corporate Services

Dawson Sailor

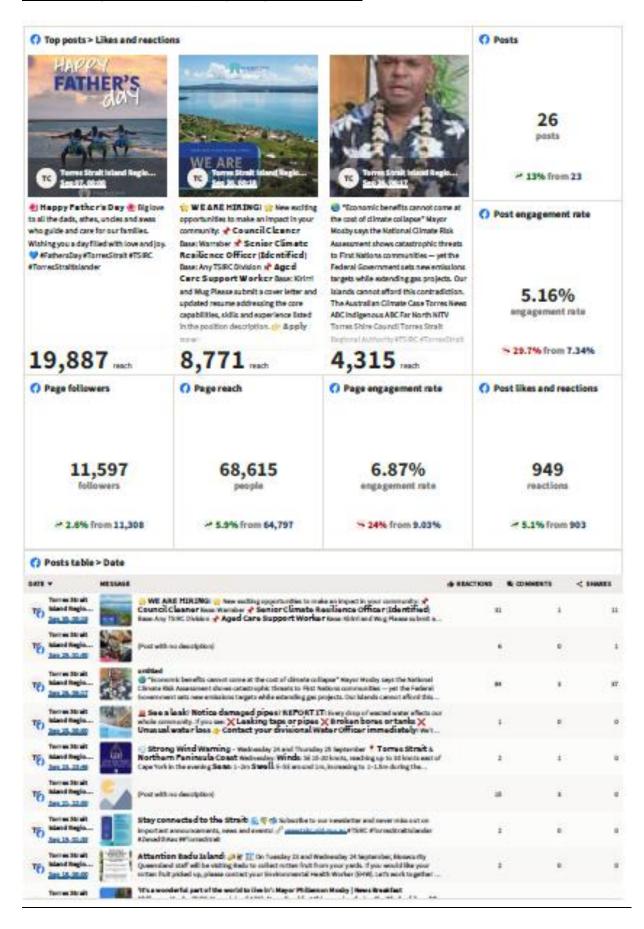
Acting Chief Executive Officer

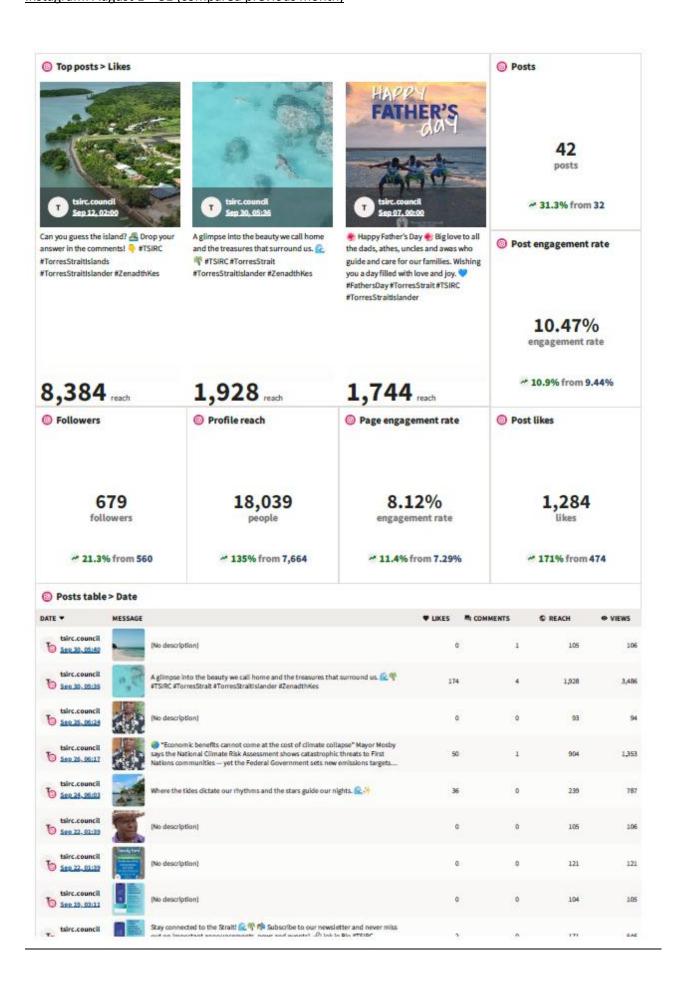
ATTACHMENTS:

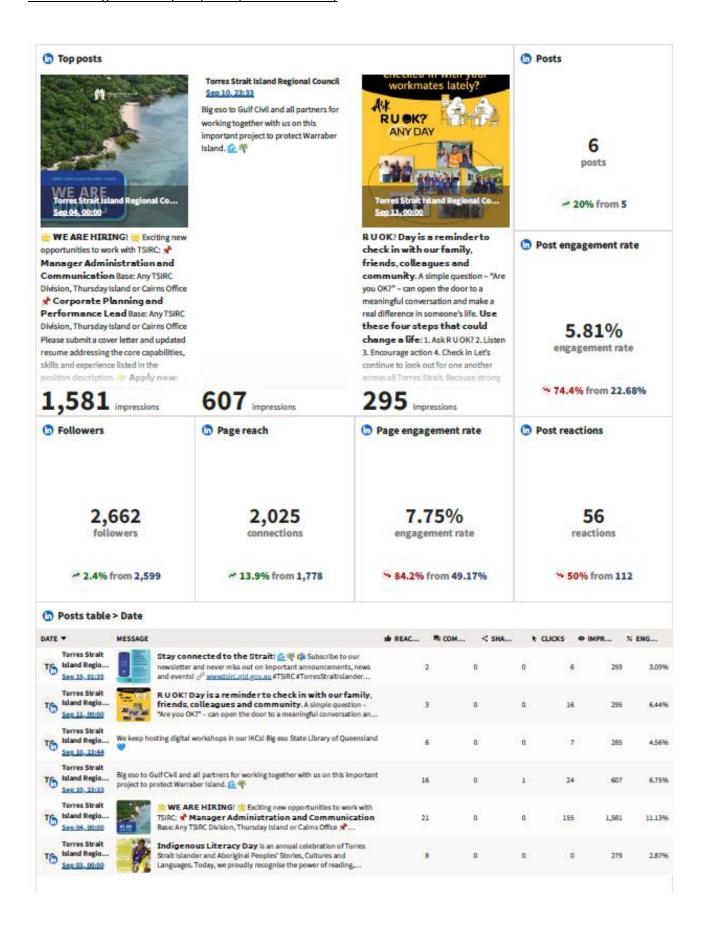
Attachment 1: Social Media Report

Attachment 2: Fuel Infrastructure Capital Project

Review Attachment 3: Recruitment and Safety Report







Attachment 2 – Fuel Infrastructure Capital Project Review

Community	Funding Source and Expiry Date	Funding Value	Expenditure to Date	Remaining Funding (Forecast)	Work Completed	Tender History	Tender Value	Status
Boigu	W4Q - 30/06/2024	\$400,000.00	\$321,672.72	\$5,000	100%	Contract	\$294,236.10	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified, contract securities are still held by TSIRC. Residual funds reallocated.
Dauan	LGGSP - 30/09/2024	\$400,000.00	\$0	\$49,371.80	100%	Contract	\$322,773.20	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified, contract securities are still held by TSIRC.
Saibai	BOR -	\$1,006,600.00	\$890,607.66	\$115,992.34	100%			Install completed DRP completed Backup generator and transfer switch on site waiting for connection.
Mabuiag	W4Q - 30/06/2024	\$400,000.00	\$315,379.64	\$9,000	100%	Contract	\$294,356.15	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified, contract securities are still held by TSIRC. Residual funds reallocated.

Community	Funding Source and Expiry Date	Funding Value	Expenditure to Date	Remaining Funding (Forecast)	Work Completed	Tender History	Tender Value	Status
Badu	N/A	Transtanks			100%			Diesel and ULP for TSIRC use only Project complete. Defects are still being rectified. Contract securities are still held by TSIRC.
Arkai (Kubin)	N/A	Transtanks			100%			Diesel and ULP for TSIRC use only
Wug (St Pauls)	N/A	Transtanks						IBIS ULP, Diesel from bulk tank
Hammond	LGGSP 30/09/2024	\$400,000.00	\$161,642.86	TBC	Stage 1 solar 100%	Stage 2 Tender closed Contract awarded SHAS	\$145,000.00	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified. Contract securities are still held by TSIRC.
lama	N/A	Transtanks - Diesel			100%			ULP External Card, trans tank for Diesel installed
Warraber	N/A	Transtanks - Diesel			100%			ULP External Card, trans tank for Diesel installed
Poruma	LGGSP 30/09/2024	\$400,000.00	\$0	\$65,555.39	100%	Contract TICW	\$309,573.20	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified. Contract securities are still held by TSIRC.
Masig	N/A	Transtanks - Diesel						IBIS ULP, Diesel from bulk tank

Community	Funding Source and Expiry Date	Funding Value	Expenditure to Date	Remaining Funding (Forecast)	Work Completed	Tender History	Tender Value	Status
Ugar	TSRA- 30/06/2023	\$572,718.00	\$89,974.16	\$482,743.84		Tender closed - 10/01/2023	\$890k - \$1.92m	Still on drums, Compac system approved, material ordered. Concept designs received. Installation date yet to be confirmed. Considerable cost escalations have been flagged with the funding body for additional grant funding.
Erub	W4Q 30/06/2024	\$400,000.00	\$341,717.63	\$0	98%	Awarded – SHAS, October Install	\$294,236.10 \$480k-\$770k	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified, contract securities are still held by TSIRC. Residual funds reallocated.
Mer	Council Own	\$572,718.00	\$41,698.70	\$531,019.30		Awarded – SHAS, September Install		Still on drums, Compac system approved, material ordered. Contractor mobilising once equipment is on site. Ongoing barging delays due to Seaswift capacity problems. PBC and Town Planning completed.

Attachment 3– Recruitment, Safety, Learning and Development Report <u>RECRUITMENT – Period 1st September 2025 to 30th September 2025</u>

Transition Readiness Rating (TRR) Key:

TRR	Criteria
1	Certificate
2	Diploma
3	Bachelor
4	Post-Graduate/ Masters

	Successful Appointments in September: Total [7]						
TRR	POSITION	LOCATION	STATUS/COMMENTS	APPOINTMENT TYPE			
1	Casual Assistant Children's Services Worker	Division 5, Badu	Successful appointment – 01/09/2025	External			
1	Engineering Officer	Division 8, Hammond	Successful appointment – 08/09/2025	External			
1	Environmental Health Worker	Division 13, Ugar	Successful appointment – 15/09/2025	External			
1	Healthy Lifestyle Officer	Division 10, Warraber	Successful appointment – 22/09/2025	External			
1	Divisional Engineering Officer (DEO)	Division 6, Kubin	Successful appointment – 23/09/2025	External			
1	Multi Skilled Admin Officer, Fixed Term	Division 9, lama	Successful appointment – 24/09/2025	External			
1-2-3	Manager Fuel & Fleet	Cairns	Successful appointment – 29/09/2025	External			

Long term vacancies – Corporate Services	Time to fill	Comments
Manager Administration and Communications	Vacant since March 2025	Position advertised. Shortlisting in progress.

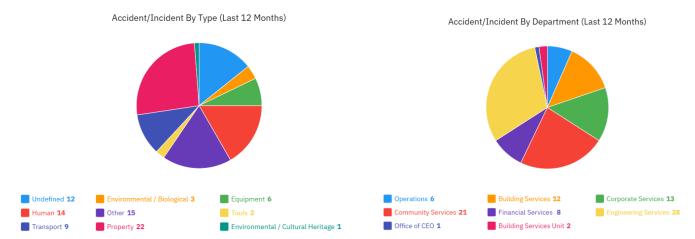
Long term vacancies – Financial Services	Time to fill	Comments
Administration Officer, Assets	Vacant since September 2024	No further progress
Team Leader, Creditors	Vacant since June 2024	Role to be advertised
1 x Finance Officer	Vacant since December 2024	Temp Staff in the interim
Creditor's Officer	Vacant since December 2024	Temp Staff in the interim

Long term vacancies - Building Services	Time to fill	Comments
R & M Supervisor	Over 12 months	Temp Staff
Team Leader – BSU	Over 12 months	Temp Staff
Project Supervisor Operations x 2	Vacant since July 2024/25	Temp Staff to be considered in the interim

Long term vacancies – Community Services	Time to fill	Comments
Housing Officer – Hammond	Over 12 months	No further progress
Aged Care Support Worker – St Paul's	Vacant since September 2024	Position advertised on 11.9.25. Closed 08.10.25
Casual Aged Care Worker – Mabuiag	Vacant since September 2024	Position advertised on 11.9.25. Closed 24.9.25. Shortlisting completed. Interview scheduled.
Childcare – Cleaner/Yardsman, Badu	Vacant since February 2024	No further progress
Childcare Cook	Vacant since 2023	Position advertised on 12.9.25. Closed 24.9.25. Shortlisting completed. Interview scheduled.
Childcare – CSW – Mixed Age, Badu	Vacant since 2023	Position advertised on 12.9.25. Closed 24.9.25. Shortlisting completed. Interview scheduled.
Aged Care Support Worker – Masig	Vacant since November 2024	No further progress
Aged Care Support Worker – Hammond	Vacant since December 2024	Position advertised on 11.9.25. No applications. Position re-advertised
Aged Care Support Worker – Kubin	Vacant since 2022	No further progress
Healthy Lifestyle Officer – Hammond	Vacant since September 2023	No further progress
Healthy Lifestyle Officer – Kubin	Over 12 months	No further progress
Healthy Lifestyle Officer – Saibai	Over 12 months	No further progress
Divisional Manager – Ugar	Over 12 months	No further progress

Long term vacancies – Engineering Services	Time to fill	Comments
2 x Senior Project Engineer	Vacant over 12 months	No further progress
Technical Officer	Vacant since 2023	No further progress
Project Engineer – Capital Works	Vacant since February 2024	No further progress
Graduate Engineer – Water & Wastewater	12 months	No further progress
Engineering Officer – Ugar	Vacant since 2024	No further progress

SAFETY AND WELLBEING - Period 1st September 2025 to 30th September 2025



Incident Management

- 8 new incident reports
- 4 incident reports closed
- 28 incident reports open



Safety & Wellbeing current action items

- Managing Psychosocial Risk Policy review
- WHS Management Plan is temporarily on hold, CEO waiting for legal advice.
- Reviewing new audiometric testing requirements to guide internal planning and compliance.
- CEO has overseen response to Improvement Notice from WHS Regulator from legal consultant.

Workers Compensation

- 1 closed
- 1 ongoing claim

Organisational Development – Period 1st September 2025 to 30th September 2025

Current areas of focus

- TSIRC Cultural Awareness and Visiting Communities Induction to be discussed with Cr Hankin
- TSIRC Responsible AI (Artificial Intelligence) Usage training has been rolled out
- TSIRC Employee Induction review to align with new Certified Agreement.
- Work experience placement from St Teresa's College, Abergowrie on Saibia with Engineering team.
 Placement included water testing, vegetation maintenance, fuel station operations and logging
 SMIMS data.
- · Exploring staff training requirements for ARO training.

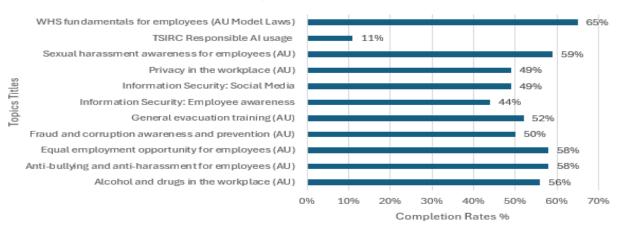
- TSIRC attended the AFL Cape York House Careers Expo as a stall holder to promote career pathways in Council
- Working with Housing Manager to source training for Housing Officers on topics including breach processes, conflict resolution, QCAT processes. Have commenced discussions with RTA who have previously delivered this training to TSIRC staff. Meeting with RTA in October to discuss further.

Training	Department	Update
Advanced Procurement	Building Services	One staff member completed the online training in Advanced Procurement offered by Peak Services.

Tribal Habits User Data:

Total users -269; total staff enrolments -370; agency staff users -10; total staff accessing platform in August -100.

Completion Rates of Mandatory e-learning topics September 2025



19.4

Engineering Services

INFORMATION REPORT - ENGINEERING SERVICES OPERATIONS

OFFICER RECOMMENDATION:

This report is for noting.

EXECUTIVE SUMMARY:

Council's Engineering Services is committed to undertake and deliver a range of operational and maintenance activities which provide high quality engineering services, public facilities, and amenities, including but not limited to.

- Roads, drainage, and ancillary works.
- Parks, gardens, and reserves
- · Water and Wastewater (Sewerage) operations/schemes
- Collection and treatment of solid waste
- Airport facilities
- · Marine facilities
- Preparedness and Preparation for disaster events.

Interested Parties/Consultation:

Executive Director Engineering Services, Head of Engineering, Manager Engineering Operations, Manager Water & Environmental Engineering, Manager Capital Works, Divisional Engineering Officers

Background:

Division 1: Boigu

Operations

- Weed sprayed along the fence line of Aerodrome.
- Grass maintenance around lights and gable markers completed including RWY strip.
- Maintenance works completed on RO unit at Water Treatment Plant.
- Daily Water testing completed in the community.

Disaster Management

- Satellite Phone: No (DM advised will do it but not done)
- HF Radio: No (DM advised will do it but not done)
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 2: Dauan

Operations

- Grass maintenance completed around the covered Lagoon.
- General maintenance and housekeeping around Seaport and Sea swift Loading area.

- Roadside and Council facility grass maintained.
- Repair minor water filter issue and closely monitor chlorine levels.
- Backfilling and compacting completed on Landfill.

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed and Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 3: Saibai

Operations

- Roadside grass maintenance completed and collected all green waste.
- Fire break completed around all TSIRC sites.
- Currently on Water Restriction and monitored closely and inspect for any leaks in the community.
- 50% Cemetery grass maintenance completed.
- Vegetation maintenance completed around the Telstra Tower.
- Re-installed Bowser Camera.

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed and Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 4: Mabuiag

Operations

- Currently monitoring Sewer rising Manhole.
- 75% Fire breaks completed around the community.
- Grass Maintenance completed in the Community.
- Cemetery and Basketball Court Grass kept.
- Grass maintenance completed around the workshop, Bowser and WTP.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 5: Badu

Operations

- Fire breaks around parks are all completed include TSIRC assets.
- General maintenance and housekeeping completed on Sewer ponds.
- Attend and rectify minor Water leaks in the community.
- Tree lopping, Grass maintenance completed around Well 1,2,3 and WTP.
- General cleaning around the Seaport area.

Disaster Management

- Satellite Phone: No
- HF Radio: No
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 6: Kubin

Operations

- Fire breaks around windsock/cemetery.
- Fixed water leak at Sewer Road
- Grass cutting at reservoir/water shed.
- Grass cutting on airport runway.
- Pick up large rubbish around community.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 7: St Pauls

Operations

- Civil work community cleaning up grass cutting roadside.
- Roadwork cleaning drain with bob cat
- Fire breaks around water and sewer lagoon.
- Road work potholes backfilling
- Fixed Water leaks in the community

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed and Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit NA

Division 8: Hammond

Operations

- Assist Rural Fire Service with bush fire near dump site.
- Assist Rural Fire Service with back burn in community.
- Clean the waiting shed area at jetty.
- Grass cutting- making fire breaks around community.
- Green waste and white goods removed to landfill.
- Commence pre-high risk weather season cleanup.

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed and Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 9: Iama

Operations

- Clean and wash down baskets Sewer pump station 1 & 2.
- Grass maintenance completed at Basketball court.
- Pick up large rubbish around community.
- Grass Maintenance around Sundown Lodge undertaken.
- Grass maintenance around council office
- Cleaning drains along Kebisu St, Oleary St, Church Road, Ergon and EY Kasa storm drain

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed and Operational

- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 10: Warraber

Operations

- Removing tree branches on left roadside by Ergon tree loppers
- Grass cutting around dump site making fire break.
- Cleaned laydown area at ramp for community and Sea swift use.
- Prepared old Desalination Unit compound for contractors to use for the Seawall project.
- Grass maintenance completed at Sewerage Treatment Plant and Sewage Pump Stations.
- Army has begun paving works in the community.

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed and Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 11: Poruma

Operations

- Backfill and Compact landfill area.
- Water office and tool shed housekeeping completed.
- Clean and hose down sewer baskets at 2 pump stations.
- Assist Sea swift with removing 3x IBC from aerodrome fuel loading area and replace with 3 new IBCs.
- Repair fallen seaport light at jetty caused by strong wind.
- Repair water leaks around community.

Disaster Management

- Satellite Phone: Test Completed (Fail to connect)
- HF Radio: Not operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 12: Masig

Operations

- Clean and hose baskets at Sewage Pump Station 1,2 & 3.
- Weed removal from Rotating Biological Contactor (RBS) tank 1 & 2 at Sewerage Treatment Plant.
- Cut and remove roots at near waiting shed at aerodrome area.
- Replace faulty seaport lights and install 2 new lights.
- Cut and remove iron pieces sticking out from cement blocks at ramp.
- Trim and remove tree branches from blind corners throughout community.

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed and Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 13: Ugar

Operations

- Grass maintenance and housekeeping completed around water assets.
- Conduct leak detection throughout community.
- Grass maintenance completed around Council office, accommodation and stadium.
- Roadworks completed near council office and community hall, fill in potholes.

Roadside grass maintenance completed throughout community.

Disaster Management

- Satellite Phone: Test Complete (Fail to connect)
- HF Radio: Not Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 14: Erub

Operations

- Weekly water run completed to new village.
- Conduct weed control at Seaview accommodation.
- White goods collection completed throughout community.
- Grass maintenance completed at Sewerage Treatment Plant and Sewage Pump Stations.
- Grass maintenance and inspections completed at Aerodrome.

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed, Operational but needs repairs.
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

Division 15: Mer

Operations

- Road maintenance from airport to Korog. Korog to Council office completed.
- Replace faulty lights and gable markers at aerodrome.
- Remove weed growth off runway edge.
- Grass maintenance and housekeeping completed at two community gazebos and council office.
- Grass maintenance and housekeeping completed at sewerage treatment plant.

Disaster Management

- Satellite Phone: Test Completed and Operational
- HF Radio: Test Completed and Operational
- Community Disaster Meeting Held No
- Local Community Disaster Coordinator visit No

COMPLIANCE / CONSIDERATIONS:

Statutory:	Local Government Act 2009, Disaster Management Act 2003
Budgetary:	Operating Costs as per approved Budget.
Policy:	
Legal:	
Risk:	Our communities are safe, healthy, and active.
Links to Stratogic Plans	Corporate/Operational Plan
Links to Strategic Plans:	TSIRC Community Plan (2009-2029)
Masig Statement:	
Standing Committee	NII
Consultation:	INIL
Timelines:	

Other Comments: Dauan HF Radio relocation completed during visit by contractor, radio was moved from IKC to the Divisional Engineering office, it was noted that the radio was inoperable due to a power outage on the island. This outage was caused by ongoing works being undertaken by Ergon, which resulted in a temporary loss of mains power. As the HF radio relies on a stable mains power supply, the technicians on site were unable to power the unit in the usual manner. However, they were able to perform basic testing by using a 12V battery they had available.

Considering this, Contractor strongly recommends that all HF radios on islands be equipped with a backup battery. This would mitigate the impact of any power disruptions and ensure that the radio stays operational even in case of a loss of mains power. The primary function of HF radios is to provide critical communication in emergency situations, particularly when other communication channels such as cellular or satellite networks are unavailable. Without a dedicated backup battery, the radio's reliability and effectiveness in such circumstances would be significantly compromised, making it ineffective during a critical event.

It is essential that backup power solutions be incorporated as part of the system design to support operational readiness and ensure the continued availability of the radio when most needed. After the relocation, the HF radio worked as intended.

Erub HF Radio was observed that it was experiencing a high Voltage Standing Wave Ratio (VSWR), resulting in a radio fault. The root cause of the issue was traced to a poor connection between the radio tuner and the HF antenna. The primary function of the tuner is to impedance-match the antenna to the frequency at which the radio is transmitting. However, due to severe corrosion present at both the radio-to-tuner connection and the tuner-to-antenna connection, the radio was unable to communicate effectively with the tuner. This disruption prevented the radio from reliably instructing the tuner to switch to the correct frequency, which in turn caused the observed high VSWR and impedance mismatch.

It is worth noting that while the tuner itself was found to be in good physical condition, the integrity of the electrical connections was compromised. As a result, the system was unable to function as designed, leading to communication failures.

To address the immediate issue, the technicians cleaned the contact points where the radio meets the tuner, and where the tuner interfaces with the antenna. This action restored the communication path, and normal functionality was resumed. However, it is strongly recommended that the corroded components—specifically the earthing strap and the connection lugs be replaced to ensure long-term reliability and to prevent recurrence of this issue. These components are crucial for supporting best signal integrity and overall system performance.

By addressing the corrosion and replacing the affected components, the system's reliability will be significantly enhanced, minimizing the risk of similar issues arising in the future, and ensuring the continued operational integrity of the radio system.

Ugar HF Radio was found to be displaying a high Voltage Standing Wave Ratio (VSWR), like the issue seen with the Erub HF system. To resolve the issue, the technicians tried to clean the electrical connections, hoping to improve the signal integrity. However, when attempting to tune the unit, the tuning process was unsuccessful.

During further troubleshooting and examination of the system's administrative settings, the technicians discovered that the HF radio was unable to detect the presence of the tuner. To investigate the fault further, the technicians conducted additional tests, ultimately narrowing the issue down to the interfacing box.

Based on their findings, the technicians believe the root cause of the problem lies with the HF tuner and the interfacing box, both of which are likely faulty. As a result, they recommend replacing both the tuner and the interfacing box to restore full functionality and ensure the system operates as intended.

Quotations have been sought and contractor engaged to complete the works needed to get Ugar's HF radio system back up and running as a matter of priority, option has been included to refurbish the Erub emergency HF radio to ensure its reliability is not impacted.

LCDC had collaborating with SES (State Emergency Services) with organizing a SES Chief Officer & Area Controller visitation to Saibai and Dauan Island purposely to view dynamic of the islands. Gather information of SES Facilities Equipment and Identify SES new members. Visitation schedule for 14th to 15th October 2025.

There is currently no satellite phone at the Thursday Island Office. The previous unit failed, was sent to St Pauls LCDC for a handset replacement, and is now operational. LCDC will return the unit to TI soon.

Authored:

Mathew Brodbeck

Manager, Engineering Services

Recommended:

Adeah Kabai

Head of Engineering

Ideal Kaba:

Endorsed:

David Baldwin

Executive Director, Engineering Services

Action Officer Contact Details: Mathew Brodbeck

Manager, Engineering Operations.

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ATTACHMENTS:

Attachment 1 – SATPHONE Serviceability Checks Attachment 2 – HF Radio Serviceability Checks

SATPHONE Serviceability Attachment 1

	SAT PHONE SERVICEABILTY CHECK												
	2024 2025												
Island Community	SAT Phone Number	October	November	December	January	February	March	April	May	June	July	August	September
Boigu	0147 181 217	✓	✓	✓	✓	X	✓	✓	✓	✓	✓	✓	✓
Dauan	0147 181 228	X	X	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Saibai	0147 169 314	\checkmark	\checkmark	\checkmark	✓	✓	✓	✓	✓	✓	\checkmark	\checkmark	✓
Mabuiag	0147 169 325	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Badu	0147 181 778	X	✓	✓	U/S	✓	U/S	X	X	✓	✓	✓	Х
Kubin	0147 181 178	✓	U/S	✓	✓	✓	✓	U/S	U/S	✓	✓	✓	✓
ST Paul's	0147 169 653	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Hammond	0147 181 490	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
lama	0147 181 295	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Warraber	0147 168 409	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Poruma	0147 180 275	✓	U/S	U/S	✓	X	✓	✓	✓	✓	✓	✓	✓
Masig	0147 181 972	✓	✓	✓	✓	✓	✓	\checkmark	✓	✓	✓	✓	✓
Ugar	0147 167 527	X	X	X	✓	✓	Χ	X	X	Х	✓	✓	✓
Erub	0147 168 918	\checkmark	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Mer	0147 168 220	✓	✓	✓	✓	✓	U/S	✓	✓	✓	✓	✓	✓
TI Office	0147 168 689	U/S	U/S	✓	✓	✓	\checkmark	✓	✓	✓	✓	✓	✓
TI Engineering	0147 183 853	Х	✓	X	X	X	Χ	Х	х	Х	х	х	U/S
Cairns	0147 186 884	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓

✓	Indicates succesful test
✓	Tested, but no connection
U/S	Indicated Equipment Issue
X	Indicates test was not completed

<u>Attachment 2</u> <u>HF Radio Serviceability Checks</u>

	HF RADIO SERVICEABILTY CHECK											
		2024			2025							
Island Community	October	November	December	January	February	March	April	May	June	July	August	September
Boigu	✓	Х	✓	х	✓	✓	✓	✓	✓	✓	✓	✓
Dauan	✓	✓	✓	✓	✓	✓	✓	✓	X	✓	U/S	✓
Saibai	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Mabuiag	✓	Х	\checkmark	х	\checkmark	✓	✓	✓	✓	✓	✓	✓
Badu	U/S	U/S	U/S	✓	✓	✓	X	✓	✓	\checkmark	✓	Х
Kubin	NA	NA	✓	U/S	U/S	U/S	U/S	U/S	U/S	✓	✓	✓
ST Paul's	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Hammond	✓	X	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
lama	✓	X	✓	✓	✓	\checkmark	\checkmark	\checkmark	✓	✓	✓	✓
Warraber	✓	Х	✓	U/S	✓	✓	✓	✓	✓	✓	✓	✓
Poruma	U/S	U/S	✓	✓	✓	✓	✓	✓	✓	✓	✓	U/S
Masig	U/S	U/S	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
Ugar	U/S	U/S	U/S	✓	✓	Х	Х	Х	Х	✓	U/S	U/S
Erub	U/S	U/S	✓	✓	Х	✓	✓	✓	✓	✓	U/S	✓
Mer	U/S	U/S	✓	✓	✓	✓	✓	Х	✓	✓	✓	✓

✓	Indicates successful test	
✓	Indicates test undertaken - no connection.	
U/S	Indicated Equipment Issue	
X	X Indicates test was not completed	
NA	Not HF Radio Available	

Engineering Services

INFORMATION REPORT - ENGINEERING SERVICES - WATER AND WASTEWATER

OFFICER RECOMMENDATION:

This report is for noting.

EXECUTIVE SUMMARY:

To provide Council with a status update of the water and wastewater scheme operations, as well as current details of capital works projects for water and wastewater assets.

Background:

Council is committed to undertake and deliver a range of maintenance, operations and planning activities associated with Council's water and wastewater schemes. This includes but is not limited to:

- Maintaining an adequate and safe potable water supply for the communities, which meets Australian Drinking Water Guidelines and regulatory requirements.
- Effective operation of the water treatment plants, water storage lagoons, reservoirs, water reticulation and associated plant and equipment.
- Effective operation of the wastewater treatment plant, pumping stations, sewerage reticulation and associated plant and equipment.
- Promoting the importance of water conservation to the community and promoting the importance of clean, safe water supply as an essential aspect of community wellbeing.
- Planning for and seeking future funding to ensure the security and reliability of water and wastewater services.
- Undertaking effective preventative and emergency repairs as required to ensure system reliability for both water and wastewater operations.

Interested Parties/Consultation:

- Engineering Staff
- Councillors as appropriate
- Regulators
- Funders

COMPLIANCE / CONSIDERATIONS:

	Water Supply (Safety and Reliability) Act 2008
Statutory:	Public Health Act 2005
	Environmental Protection Act 1994
	If an asset is being proposed (expenditure >\$10,000) whether there
Budgetary:	are capital funds available. For Operating costs - If resources are
	required to be spent whether the operating funds are available.
	Detail risk management process planned to be undertaken, key
Risk:	identified risks and how these risks are proposed to be managed.
NISK.	Include financial risk, technical risk, reputational risk, legal risk,
	participation, and completion risk and or political risk.

Corporate Plan 2025-2030: 2.1 Provide safe and reliable drinking water
Operational Plan: Objective No. 47 Sustainable Water and Wastewater Management Project.

Other Comments:

Please refer to the Monthly Water and Wastewater Report attached for September 2025.

Author:

Paul Ransom

Consultant Engineer

Recommended:

Exams

Emma Evans

Manager Water and Environmental Engineering

Recommended:

Adeah Kabai

Head of Engineering

David Baldwin

Endorsed:

Executive Director, Engineering Services

ATTACHMENTS:

Monthly Water & Wastewater Report.



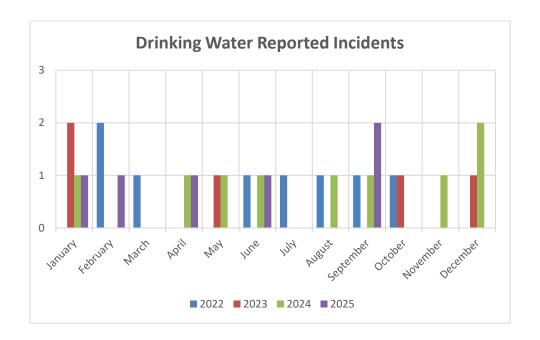
Engineering Services

MONTHLY WATER & WASTEWATER REPORT

September 2025

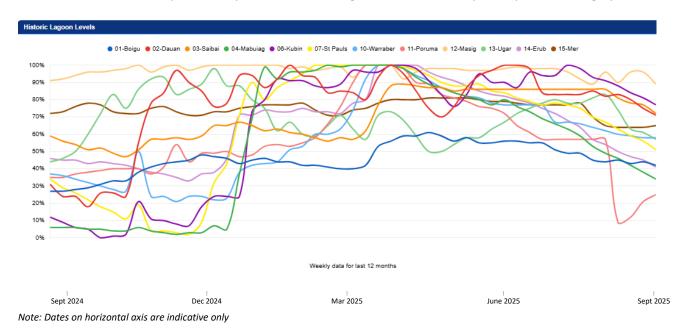
Author	Reviewer	Revision	Date
Paul Ransom	Emma Evans	1	14/10/2025

STATUS OF **W**ATER **A**LERTS



WATER SECURITY UPDATE

Water restrictions have been implemented in several communities to safeguard the water supply. This measure has resulted in a positive impact on water storage in each community, as depicted in the graph below:



Water security information as of Friday 13th October 2025 is summarised below.

Community	Water remaining	Primary Issue	Work being done to address security
01 – Boigu	3+ months' supply	Network/property leaks and high groundwater table	Level 4 Water Restrictions – Water available between 07:00-08:30, 12:00-13:00, and 16:00-19:30 only. Repairs to be done on the desalination units to improve lagoon levels.
02 – Dauan	5+ months' supply	Network leak	Level 2 Water Restrictions – No outdoor use.
03 – Saibai	6+ months' supply	Network/property leaks	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.
04 – Mabuiag	3+ months' supply	Network/property leaks	Level 4 Water Restrictions – Water available between 07:00-08:30, 12:00-13:00, and 16:00-19:30 only. Leaks investigations and emergency desalination unit.
05 – Badu	Groundwater source (assume 6+ months' supply)	High consumption, Network/property leaks	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.
06 – Kubin	6+ months' supply	Network/property leaks	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.
07 – St Pauls	6+ months' supply	Network/property leaks	Level 3 Water Restrictions – Water available between 07:00-21:00 only.
08 – Hammond	Chlorinated water supplied from TI	Network/property leaks	Level 2 Water Restrictions Outdoor use restricted to Saturday & Sunday 08:00-09:00 and 17:00-18:00
09 – Iama	Solely reliant on desalinated water	Network/property leaks	Level 3 Water Restrictions – water available between 07:00-21:00 only.
10 – Warraber	6+ months' supply	Network/property leaks	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.

Community	Water remaining	Primary Issue	Work being done to address security
11 – Poruma	Less than 3	Significant	Level 4 Water Restrictions – Water available
	months' supply,	Network/property	between 07:00-08:30, 12:00-13:00, and 16:00-
	but increasing	leaks	19:30 only.
			Emergency desalination setup to supplement
			the supply. Thorough leaks investigations and
			repairs.
12 – Masig	6+ months' supply	Network/property	Level 2 Water Restrictions – No outdoor use.
		leaks	
13 – Ugar	6+ months' supply	Network/property	Level 2 Water Restrictions – No outdoor use.
		leaks	
14 – Erub	4+ months' supply	Network/property	Level 3 Water Restrictions – Water available
		leaks	between 07:00-21:00 only.
15 – Mer	6+ months' supply	Network/property	Level 3 Water Restrictions – Water available
		leaks	between 07:00-21:00 only.

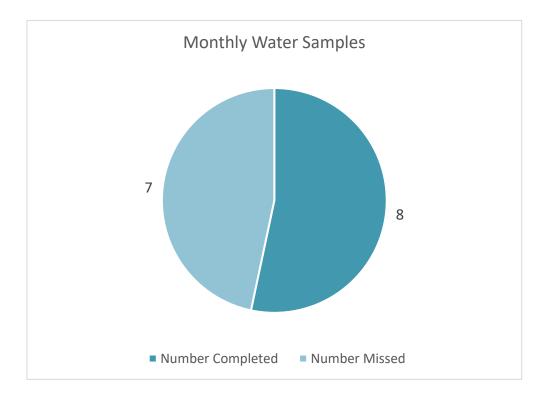
Note: Months of water remaining are calculated on the previous 4 weeks of consumption and production data, and does not include potential rainfall. The months of remaining water can change very quickly if a desalination plant is offline for an extended period of time.

WASTEWATER STATUS

#	Island	Comments	
1	Boigu Island	Normal operation. Repairs required.	
2	Dauan Island	No Sewage Treatment Plant	
3	Saibai Island	Normal operation	
4	Mabuiag Island	Not operational. Repairs/full upgrade required.	
5	Badu Island	Normal operation.	
6	Kubin Community	Normal operation.	
7	St Pauls Community	Normal operation.	
8	Hammond Island	No Sewage Treatment Plant	
9	lama Island	Normal operation. Repairs/full upgrade required.	
10	Warraber Island	Normal operation. Repairs required.	
11	Poruma Island	Not operational. Repairs/full upgrade required.	
12	Masig Island	Normal operation. Repairs required.	
13	Ugar Island	No Sewage Treatment Plant	
14	Erub Island	Normal operation.	
15	Mer Island	Normal operation. Repairs required.	

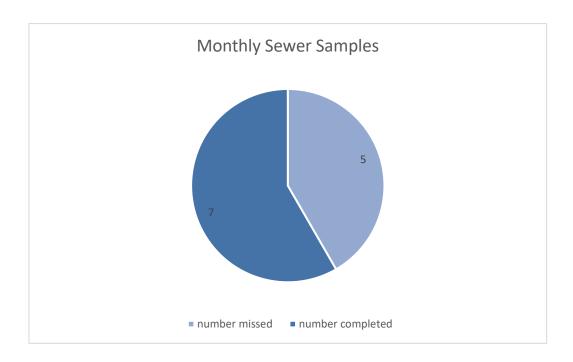
WATER AND WASTEWATER SAMPLING

Water



Monthly Water E Coli samples from 8 communities were completed and all passed.

Sewer



Monthly wastewater samples for September were collected and analysed in the Cairns NATA laboratory from 7 communities and samples from 5 communities were missed.

19.6

Engineering Services

INFORMATION REPORT - ENGINEERING SERVICES - KIRIRRI WASTEWATER

OFFICER RECOMMENDATION:

This report is for noting.

EXECUTIVE SUMMARY:

This report provides a brief summary of known studies and design related work relating to a proposed development of a reticulated and centralised wastewater system for the Kirirri Community.

Such a system would enable the replacement of the current 'property based' septic tank type treatment facilities currently in place. These septic systems present at Kirirri have been reported to have leakage and operations issues and are not fit for place and purpose.

Based on prior work undertaken and recent reviews by TSIRC Engineering, the likely estimated costs for a conventional system considering of a gravity and pressure collection piped main sending to a treatment plant and with a land and/or ocean treated outfall, as detailed in prior reports, would be in the order of \$50 Million.

The current MIP7 program that was announced earlier in 2025 is unlikely to accommodate such a project of this magnitude. There is no other apparent funding opportunity to accommodate this project.

Currently there is a nomination in Council's Strategic Investment Plan of \$320,000 to enable a review and project costing revisit to better inform current cost estimates and technology options to undertake the wastewater project. Noting that the last comprehensive study was taken some 15 years ago.

Background:

This report provides a summary and background relating to past known reports relating to conversion of the current Hammond Property Based Wastewater Treatment Systems to a common collection system and dedicated treatment plant/facility. Also noted are more recent considerations for enabling the conversion to progress.

Currently the property-based wastewater arrangements, which consist of a combination of septic tanks and drying beds and trenches, is managed and maintained by the State's Department of Housing. Private properties however are managed by the owners, including for TSIRC properties.

Reports of unsuitable septic tank arrangements and overflows are reported over the years, and for many years TSIRC has advocated for a 'modern' centralised collection and single treatment option, like what is in place on most TSIRC divisions.

Noting however, Dauan and Ugar are in the same situation as Hammond, with no centralised collection and treatment system, instead relying on septic tanks and trenches. Some other communities such as Mer and Erub also have isolated areas that are not connected to the main wastewater collection network.

Prior Investigations and Potential Funding:

In November 2016 the (then) MIP6 projects were announced by the State and TSIRC. Hammond Reticulation and Sewage Treatment Plant was nominated by TSIRC as a proponent project and was considered by the State and TSRA. However, the project, along with others, was not included in the MIP 6 scope due to the overall budget available under MIP 6.

There has not been a MIP since MIP6, however recently there has been a combined commitment from the State and Commonwealth to fund a MIP7 over the next 5 years to the amount of approximately \$82.4 Million. This amount is expected to be distributed across the 3 Councils.

At the recent September Council meeting, Council resolved to present a 'urgency risk based' list of projects to be presented for MIP 7 consideration by TSRA. In that list there was a total project listing of \$63M, however it has not included the Hammond Wastewater Project as that project alone would likely consume all and more of what proportion of the \$82.4M that TSIRC would be granted.

However, the Hammond Project has been communicated as a need to the State and Commonwealth in the past and more recently during the lead-up to the MIP 7 Program announcement in early 2025. The estimate need communicated to TSRA in 2022 was likely greater than \$30M to undertake the project. In 2024 a proposal was put forward to TSRA seeking \$300K to undertake a costing and

Currently there is a nomination in Council's Strategic Investment Plan of \$320,000 to enable a review and project costing revisit to better inform current cost estimates and technology options to undertake the wastewater project. Noting that the last comprehensive study was taken some 15 years ago and based on estimated inflation the equivalent current 2025 project budget need would be in the order of \$50M. Thus, there is merit on revisiting prior studies in-light of more current unit rate and costings and also with consideration of more modern treatment technologies and potential options.

Cardno MBK – Kirirri Community Infrastructure Total Management Plan 2000-2010, April 2000

Based on a referenced 1996 3rd party report for a Reticulated Sewage System to replace Household Septic Tank System, with lagoon treatment – est. Capital Cost \$2.1M (1999).

Maunsell/AECOM – MIP4 Hammon Island Sewage Reticulation & Treatment Project, Design Report, 18 Nov 2008

Summary of findings and options as summarised below.

Option of Probable Construction Costs:

Options include a Wastewater Plan or Lagoon Type Treatment

Combined Gravity and Pressure Option:

\$14.7M (2010)

Gravity and Rising Mains Option:

\$19.8M (2010)

Hammond Island to Thursday Island Submarine Rising Main Option:

\$22.6M (2010)

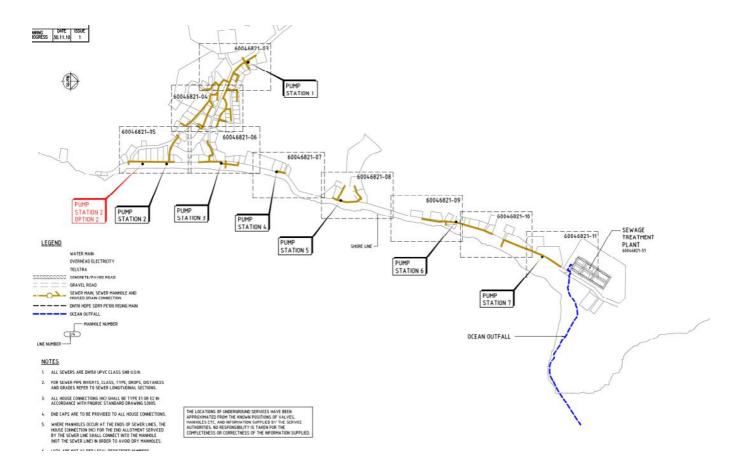
AECOM MIP 4 Hammond Island Sewerage Reticulation & Treatment Project

Preliminary Budget Review - \$21M (2009)

AECOM Design Drawing Set Prepared - as part of MIP4 in late 2010

Images attached to this report show general layout and site locations of the proposed wastewater scheme, assuming wastewater treated on-island.

Image Below (ref: AECOM 2010): Main Pumpstation Locations and Gravity Mains



Author:

David Baldwin

Executive Director Engineering Services

Attachments:

• Extract from previous Design related work.

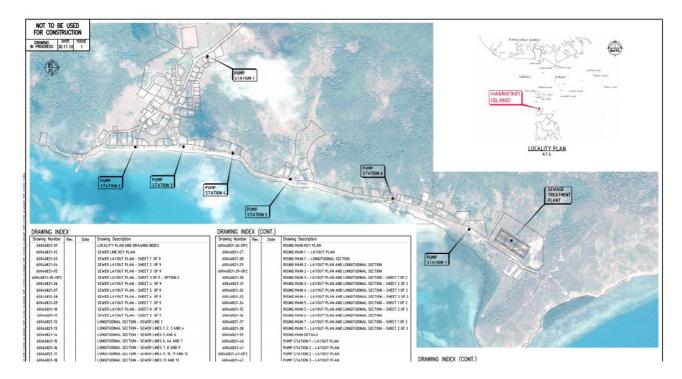


Image 1: Proposed Wastewater Pumpstation Layout

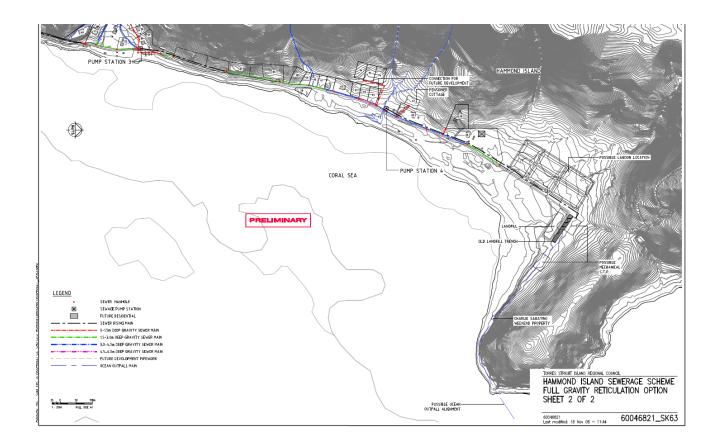


Image 2: Potential Wastewater Treatment Sites

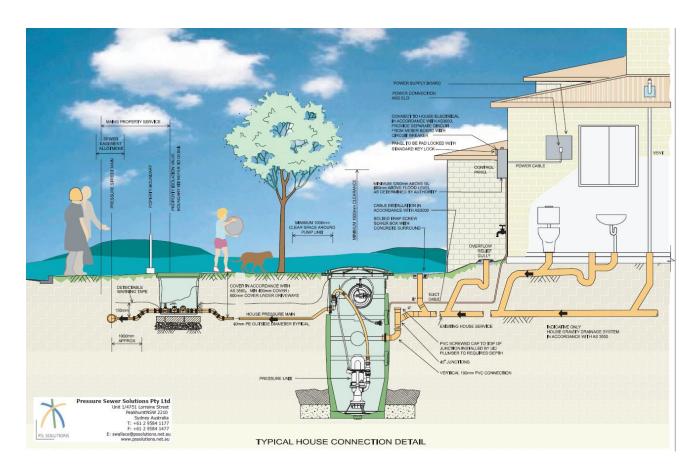


Image 3: Possible Household Connection to New Wastewater Collection Network

This option where gravity mains from Houses not possible due to falls and topography