



NOTICE OF COUNCIL MEETING

In accordance with Section 254C of the *Local Government Regulation 2009* this notice is to advise that the Trustee Council and Ordinary Council Meetings for the month of **NOVEMBER 2025** will be held online by Microsoft (TEAMS) as follows:

Wednesday, 19 November 2025 - Trustee Meeting (9.00am to 10.30am)
- Ordinary Meeting (10.30am to 5.00pm)

Microsoft (TEAMS) Meeting ID: 458 941 718 744 | Passcode: ij7i6hb6

The attendance of each Councillor is requested.

Agenda papers for this meeting are attached and will soon be available on Council's website (except for any Closed Business papers) and can be accessed by clicking on the link below:

<https://tsirc.qld.gov.au/about-us/meetings/>

Please note that this meeting is live streamed on Council's YouTube Channel and a recording following the meeting will be available at the following location:

<https://www.youtube.com/@IslandCouncil/streams>

James William

Chief Executive Officer

17 November 2025





Time: 9.00am to 10.30am

Venue: Microsoft (TEAMS) Meeting ID: 458 941 718 744 | Passcode: ij7i6hb6

ORDER OF BUSINESS

9.00am	A. WELCOME & QUORUM CONFIRMATION ACKNOWLEDGEMENTS OPENING PRAYER OBSERVANCES B. NOTING OF APOLOGIES C. CONFLICT OF INTEREST DECLARATIONS D. LIVE STREAM. <i>This meeting is live streamed on Council's YouTube Channel.</i>
Standing Agenda Item	1. CONFIRMATION OF MINUTES (21 October 2025) 1.1. Update on Action Items from Previous Meetings
	2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC
	3. Culture, Arts, Land & Heritage (CALH) Advisory Committee - Update on Land and Native Title Strategic Matters – <i>verbal update by Cr Chelsea Aniba</i> <i>[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].</i>
	4. Regional Social Housing ILUA – Indicative Costs <i>[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].</i>
	5. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION
	6. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION
	7. ITEMS ARISING
	8. NEXT MEETING – 10 DECEMBER 2025 (VC) – <i>for noting</i>
10.30am	9. CLOSE OF MEETING



TRUSTEE MEETING

19 NOVEMBER 2025

Agenda Item

1

DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

CONFIRMATION OF MINUTES (21 OCTOBER 2025)

OFFICER RECOMMENDATION:

Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 21 October 2025.

EXECUTIVE SUMMARY:

Section 254F(4) of the *Local Government Regulation 2012* requires that at each local government meeting, the minutes of the previous meeting must be confirmed by the councillors or committee members present.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

Council (as Trustee) last met on 21 October 2025.

Section 254(6) of the *Local Government Regulation 2012* requires that a copy of the minutes of each local government meeting must be made publicly available by 5pm on the tenth day after the meeting is held. To meet these compliance requirements, a copy of the draft Minutes from the last meeting has been posted on the Council website.

Following endorsement by the Trustee, the confirmed Minutes will replace the draft Minutes on the Council website.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254F(4) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	N/A
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ 3.1 Provide good governance & leadership
<i>Malungu Yangu Wakay</i> (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:

Vicki Bishop

Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Draft Minutes of the Trustee Meeting held on 21 October 2025.



TRUSTEE MEETING

21 OCTOBER 2025

MINUTES

Time: 9.00am to 10.30am

Venue: Tabipa Mau Recreation Centre, Dauan (Torres Strait)

Microsoft TEAMS Meeting ID: 493 850 364 48 | Passcode: ip2Ee2MC

PRESENT:

Mayor

Division 1 – Boigu

Division 2 – Dauan

Division 3 – Saibai

Division 5 – Badu / **Deputy Mayor**

Division 6 – Kubin

Division 8 – Kirirri (Hammond Island)

Division 9 – Iama

Division 11 – Poruma

Division 12 – Masig

Division 13 – Ugar

Division 14 – Erub

Division 15 – Mer

Cr Phillemon Mosby

Cr Dimas Toby

Cr Torenzo Elisala

Cr Chelsea Aniba – *joined meeting at 9.30am by TEAMS*

Cr Ranetta Wosomo

Cr Iona Manas

Cr Seriako Dorante – *by TEAMS*

Cr Aggie Hankin

Cr Francis Pearson

Cr Ted Mosby

Cr Rocky Stephen

Cr Nixon Mye

Cr Bob Kaigey

APOLOGIES:

Division 7 – Wug (St. Pauls), Mua Island

Division 10 – Warraber

Cr John Levi – *Sad news*

Cr Kabay Tamu

ABSENT:

Division 4 – Mabuiag

Cr Keith Fell

OFFICERS:

Chief Executive Officer

Executive Director Community Services

Executive Director Corporate Services

Executive Director Engineering Services

Executive Director Financial Services

DOGIT Transfer, Land Tenure and Native

Title Advisor

Manager Governance & Risk

Manager Information Technology

Executive Assistant to the CEO

TSIRC Travel Officer

TSIRC Secretariat

Mr James William

Mr Dawson Sailor – *joined meeting at 9.45am*

Ms Vicki Bishop

Mr David Baldwin – *by TEAMS*

Ms Hollie Faithfull – *joined meeting at 9.45am*

Ms Joanne Bryant – *by TEAMS*

Ms Kim Kerwin

Mr Warren Jenkins

Ms Amy Orr

Ms Emma William

Mr Darryl Brooks

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 9.05am the Mayor formally opened the October 2025 Trustee Council meeting, noting that a quorum of members was present.

The Mayor welcomed attendees and made the following acknowledgements:

- Traditional Custodians of land and sea throughout the length and breadth of Zenadth Kes and the communities and constituents that Council serves; and
- The Traditional Custodians of Kaurareg and Cairns who host elements of the TSIRC footprint.

The Mayor conveyed to those members of the Torres Strait Islander community locally and throughout the homelands and on the Australian mainland who may currently be experiencing Sorry Business, the collective thoughts, prayers and well wishes of the Trustee Council during this time.

Cr Francis Pearson delivered the opening prayer and the Trustee Council observed a minute of silence as a gesture of respect and reflection to honour the memory of deceased loved ones.

The Mayor also made special acknowledgement of the Dauanalga (Torres Strait Islanders) Corporation RNTBC and requested that Cr Elisala convey to the Corporation Council's thanks for the very warm welcome to Council and staff by **Mr Wrench Mau** at the Dauan Community Dinner on 20 October 2025.

The Mayor also made special acknowledgement to **Cr Torenzo Elisala** as the hosting Councillor for the October 2025 Trustee and Ordinary Council Meetings, thanking him for all of the preparation work undertaken in the lead-up to this meeting. The warmth of the Dauan Community (including the Welcome Dinner on 20 October 2025) was very heartfelt and appreciated by Councillors and visiting TSIRC staff and the Mayor requested that Cr Elisala pass on these sentiments to his Community on behalf of Council.

Cr Elisala welcomed Council and staff to Dauan and advised that the Dauan Community have rallied tremendously in the lead-up to ensure that this Council meeting will be a success and a memorable occasion for all in attendance.

The Mayor welcomed back the Chief Executive Officer (Mr James William) and thanked Mr Dawson Sailor for his leadership during his time as Acting Chief Executive Officer, as well as acknowledging the Executive Team for supporting the Acting Chief Executive Officer during the previous two months.

The Mayor also welcomed the Executive Director Corporate Services (Ms Vicki Bishop) and the Manager Governance and Risk (Ms Kim Kerwin) to the meeting.

The **Chief Executive Officer** (Mr James William) reiterated the Mayor's comments and commended the performance of the Acting Chief Executive Officer and the Executive Team during his absence.

B. NOTING OF APOLOGIES

The following apologies were noted and accepted by the Trustee Council:

Division	Councillor/Reason	Mover/Seconder
Div. 7 – Wug (St. Pauls)	Cr John Levi – <i>Sad News</i>	CR PEARSON / CR WOSOMO

Div. 10 - Warraber	Cr Kabay Tamu	CR ELISALA / CR MANAS
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C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor invited Councillors to advise if they had any COI declarations to disclose in relation to items listed on the agenda. No declarations were made.

D. LIVE STREAM

The Mayor advised that this meeting is being LIVE STREAMED on Council's YouTube Channel and welcomed those members of the general public who may be viewing proceedings. The Mayor added that this livestreaming service offers transparency and allows members of the general public and organisational partners in the region TSIRC footprint to be informed of the Trustee Council's deliberations.

1. CONFIRMATION OF MINUTES (24 SEPTEMBER 2025 & 30 SEPTEMBER 2025)

#T24-28/2025-10/1

- (a) Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 24 September 2025 (inquorate); and

MOVED/SECONDED: CR MYE / CR T. MOSBY

CARRIED UNANIMOUSLY

- (b) Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 30 September 2025.

MOVED/SECONDED: CR MANAS / CR KAIGEY

CARRIED UNANIMOUSLY

1.1. UPDATE ON ACTION ITEMS FROM PREVIOUS MEETINGS

The Chief Executive Officer (Mr James William) spoke to this item and the update was noted by the Trustee Council.

2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#T24-28/2025-10/2

CR MANAS / CR MYE

Council (as Trustee) resolves to close the meeting to the public pursuant to section 84 of the *Local Government Act 2009* to allow the Trustee to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

CARRIED UNANIMOUSLY

- *In the absence of Cr Chelsea Aniba, the DOGIT Transfer, Land Tenure & Native Title Advisor (Ms Joanne Bryant) spoke to the following agenda item.*

3. Culture, Arts, Land & Heritage (CALH) Advisory Committee – Update on Land & Native Title Strategic Matters – *verbal update by Cr Chelsea Aniba*

[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].

Council (as Trustee) noted the verbal update.

4. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#T24-28/2025-10/4

CR ELISALA / CR STEPHEN

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009*.

CARRIED UNANIMOUSLY

5. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

The Mayor advised that no resolutions were made by Council (as Trustee) during closed session discussions.

6. ITEMS ARISING

Nil.

7. NEXT MEETING – TBA (VC)

The next meeting date for Council (as Trustee) to be determined under Agenda Item 3.2 of the October 2025 Ordinary Council Meeting.

8. CLOSE OF MEETING

The Mayor closed the Trustee Council meeting at 10.10am.

MINUTES CONFIRMED – 19 November 2025

.....
Cr Phillemon Mosby
Mayor
Torres Strait Island Regional Council

.....
James William
Chief Executive Officer
Torres Strait Island Regional Council



TRUSTEE COUNCIL MEETING ACTION ITEMS

(Updated as at 21 October 2025)

Agenda Item

1.1

Agenda Item	Action Area / Completion Date	Current Status
Sept 2025 Mtg AI 7 Consideration of Matters Discussed in Closed Session Action Required: CEO to oversee: Exploring options for an Inquiry (at Parliamentary level) into the increasingly high costs of housing delivery in the region – including the need for Cabinet and Budgetary Committees to be fully aware and have it formally recognised that the cost of infrastructure delivery in the region is continually rising and is severely impacting on the delivery of critical housing needs.	CEO	Ongoing. A/CEO commenced enquiries with various contacts on best approach and schedule/timeframes.
Sept 2024 Mtg AI 3.2 Items Arising Medivac Helicopter Issues at the St Paul's Community (Cr John Levi) Action Required: Cr Levi and the Executive Director Community Services to discuss alternative landing sites for the Medivac Helicopter on St Pauls Community.	Cr Levi / ED Community Services	Ongoing. Cr Levi in discussion with the TSIRC Division Manager to organise a community information session. Cr Levi advised that he has been in contact with the PBC Chair on this matter. Update 17/6/25: Meeting to be held with Division Manager in w/b 23/6/25. Update 30/9/25: Item pending outcome from a community meeting.

Nov 2023 Mtg AI 6 Action Items from Previous Meetings Action Required: <u>Saibai Island Church</u>/options to assist in the maintenance and/or restoration of heritage-listed sites and buildings to be considered at the December 2023 meeting. ➤ <i>Cr Aniba advised the August 2025 Trustee Meeting that it was her understanding that the Saibai PBC is considering a financial co—contribution from its community fund towards the restoration work for the building, however, this cannot proceed without consensus from the Saibai Community. Cr Aniba will provide a further update at the next Trustee Council meeting.</i>	Community Services	Ongoing work. The Saibai Island Church matter (as it unfolds) is being treated as a model to use right across the TSIRC footprint. Updated 30/9/25: Efforts to identify suitable funding stream/ partners and opportunities (Govt and philanthropic) continue. Met with Consultants to map out different approach including investigating opportunity to list on National heritage-listed Register
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DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

OFFICER RECOMMENDATION:

Council (as Trustee) resolves to close the meeting to the public pursuant to section 84 of the *Local Government Act 2009* to allow the Trustee to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

EXECUTIVE SUMMARY:

Section 84 of the *Local Government Act 2009* allows the Trustee Council to close its meeting to the public to discuss business for which public discussion would be likely to:

- (a) prejudice the interests of the trustee council or someone else; or
- (b) enable a person to gain a financial advantage.

For example, a meeting may be closed to the public to allow the trustee council to discuss:

- (a) the appointment, discipline or dismissal of local government employees; or
- (b) industrial matters affecting local government employees; or
- (c) starting or defending legal proceedings; or
- (d) that part of the budget that relates to the trust land; or
- (e) contracts proposed to be made by the trustee council.

Section 84(5) of the *Local Government Act 2009* stipulates that the trustee council must not make a resolution (other than a procedural resolution) in a meeting that is closed to the public.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
<i>Malungu Yangu Wakay</i> (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:

Vicki Bishop

Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

OFFICER RECOMMENDATION:

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009*.

EXECUTIVE SUMMARY:

Section 84(1) of the *Local Government Act 2009* requires that all meetings relating to trust land must be open to the public.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:

Vicki Bishop

Vicki Bishop
Executive Director Corporate Services

Approved:

A handwritten signature in black ink, appearing to be 'James William', with a stylized, looped design.

James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

OFFICER RECOMMENDATION:

For Council (as Trustee) to formally resolve on the matters discussed in its Closed Session.

EXECUTIVE SUMMARY:

Section 84(5) of the *Local Government Act 2009* stipulates that the trustee council must not make a resolution (other than a procedural resolution) in a meeting that is closed to the public.

The open meeting must resume to pass a resolution if any decisions are necessary following the closed-meeting discussion.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:

Vicki Bishop

Vicki Bishop
Executive Director Corporate Services

Approved:

A handwritten signature in black ink, appearing to be 'James William', with a stylized, looped design.

James William
Chief Executive Officer

ATTACHMENTS:

Nil.



TRUSTEE MEETING

19 NOVEMBER 2025

Agenda Item

7

DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

ITEMS ARISING

OFFICER RECOMMENDATION:

For Council (as Trustee) to formally resolve to consider those items arising after the agenda for the meeting has been made public.

EXECUTIVE SUMMARY:

Section 254D(4) of the *Local Government Regulation 2012* allows for a local government or a committee of local government to discuss or deal with (at any meeting) items arising after the agenda for the meeting has been made available to Councillors.

Standard practice is that business not on the published agenda, or not fairly arising from the agenda, should not be considered at any local government meeting unless permission for that purpose is given by the local government at the meeting (*Source: TSIRC Standing Orders Policy – August 2024*)

Council will need to make a formal resolution to consider/discuss any items nominated for this agenda item.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254D(4) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
<i>Malungu Yangu Wakay</i> (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:

Vicki Bishop

Vicki Bishop
Executive Director Corporate Services

Approved:

James William
Chief Executive Officer

ATTACHMENTS:

Nil.