



NOTICE OF COUNCIL MEETING

In accordance with Section 254C of the *Local Government Regulation 2012* this notice is to advise that the Trustee Council and Ordinary Council Meetings for the month of **JANUARY 2026** will be held online by Microsoft (TEAMS) as follows:

Wednesday, 28 January 2026

- Trustee Meeting (9.00am to 10.30am)
- Ordinary Meeting (10.30am to 5.00pm)

Microsoft (TEAMS) Meeting ID: 422 905 299 745 60 | Passcode: CK3GL9aU

The attendance of each Councillor is requested.

Agenda papers for this meeting are attached and will soon be available on Council's website (except for any Closed Business papers) and can be accessed by clicking on the link below:

<https://tsirc.qld.gov.au/about-us/meetings/>

Please note that this meeting is live streamed on Council's YouTube Channel and a recording following the meeting will be available at the following location:

<https://www.youtube.com/@IslandCouncil/streams>

James William

Chief Executive Officer

23 January 2026





Time: 9.00am to 10.30am

Venue: Microsoft (TEAMS) Meeting ID: 422 905 299 745 60 | Passcode: CK3GL9aU

ORDER OF BUSINESS

9.00am	<p>A. WELCOME & QUORUM CONFIRMATION ACKNOWLEDGEMENTS OPENING PRAYER OBSERVANCES</p> <p>B. NOTING OF APOLOGIES</p> <p>C. CONFLICT OF INTEREST DECLARATIONS</p> <p>D. LIVE STREAM. <u>This meeting is live streamed on Council's YouTube Channel.</u></p>
Standing Agenda Item	<p>1. CONFIRMATION OF MINUTES (10 December 2025)</p> <p>1.1. Update on Action Items from Previous Meetings</p>
	<p>2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC</p>
	<p>3. Culture, Arts, Land & Heritage (CALH) Advisory Committee - Update on Land and Native Title Strategic Matters – <i>verbal update by Cr Chelsea Aniba</i></p> <p><i>[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].</i></p>
	<p>4. Regional Social Housing Indigenous Land Use Agreement – Project Update</p> <p><i>[Reason for Closed Discussion: This matter involves a contract proposed to be made by the Trustee Council for which a public discussion would be likely to prejudice the interests of the Trustee Council or someone else].</i></p>
	<p>5. Native Title Future Acts Regime Review</p> <p><i>[Reason for Closed Discussion: This matter involves discussions relating to a legal matter for which a public discussion would be likely to prejudice the interests of the Trustee Council or someone else].</i></p>
	<p>6. Iama DOGIT Transfer – Judicial Review, Appeal and Recoverable Costs</p> <p><i>[Reason for Closed Discussion: This matter involves discussions relating to a legal matter for which a public discussion would be likely to prejudice the interests of the Trustee Council or someone else].</i></p>
	<p>7. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION</p>
	<p>8. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION</p>
	<p>9. ITEMS ARISING</p>
	<p>10. NEXT MEETING – 18 February 2026 (VC)</p>
10.30am	<p>11. CLOSE OF MEETING</p>



TRUSTEE MEETING

28 JANUARY 2026

Agenda Item

1

DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

CONFIRMATION OF MINUTES (10 DECEMBER 2025)

OFFICER RECOMMENDATION:

Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 10 December 2025.

EXECUTIVE SUMMARY:

Section 254F(4) of the *Local Government Regulation 2012* requires that at each local government meeting, the minutes of the previous meeting must be confirmed by the councillors or committee members present.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

Council (as Trustee) last met on 10 December 2025.

Section 254(6) of the *Local Government Regulation 2012* requires that a copy of the minutes of each local government meeting must be made publicly available by 5pm on the tenth day after the meeting is held. To meet these compliance requirements, a copy of the draft Minutes from the last meeting has been posted on the Council website.

Following endorsement by the Trustee, the confirmed Minutes will replace the draft Minutes on the Council website.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254F(4) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	N/A
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ 3.1 Provide good governance & leadership
<i>Malungu Yangu Wakay</i> (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Draft Minutes of the Trustee Meeting held on 10 December 2025.



TRUSTEE MEETING

10 DECEMBER 2025

MINUTES

Time: 9.00am to 10.30am

Venue: *Microsoft (TEAMS) Meeting ID: 466 069 832 218 | Passcode: vR3gj2k2*

PRESENT:

Mayor

Division 1 – Boigu
Division 2 – Dauan
Division 3 – Saibai
Division 4 – Mabuia
Division 5 – Badu / **Deputy Mayor**
Division 8 – Kirirri (Hammond Island)
Division 9 – Iama
Division 10 – Warraber
Division 11 – Poruma
Division 12 – Masig
Division 13 – Ugar
Division 14 – Erub
Division 15 – Mer

Cr Phillemon Mosby
Cr Dimas Toby
Cr Torenzo Elisala – *joined meeting at 9.15am*
Cr Chelsea Aniba
Cr Keith Fell
Cr Ranetta Wosomo
Cr Seriako Dorante
Cr Aggie Hankin
Cr Kabay Tamu – *joined meeting at 9.10am*
Cr Francis Pearson
Cr Ted Mosby
Cr Rocky Stephen
Cr Nixon Mye
Cr Bob Kaigey

APOLOGIES:

Division 6 – Kubin
Division 7 – Wug (St. Pauls), Mua Island
Cr Iona Manas – *Sad News/Sorry Business*
Cr John Levi – *prior travel commitments*

OFFICERS:

Chief Executive Officer

Executive Director Building Services
Executive Director Community Services
Executive Director Corporate Services
Executive Director Engineering Services
Manager Governance & Risk
DOGIT Transfer, Land Tenure and
Native Title Advisor
Executive Assistant to the CEO
TSIRC Secretariat

Mr James William
Mr Wayne Green
Mr Dawson Sailor
Ms Vicki Bishop
Mr David Baldwin
Ms Kim Kerwin
Ms Joanne Bryant
Ms Amy Orr
Mr Darryl Brooks

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 9.05am the Mayor formally opened the December 2025 Trustee Council meeting, noting that a quorum of members was present.

The Mayor welcomed attendees and made the following acknowledgements:

- Our Heavenly Father for His awesome wisdom, knowledge, understanding and favour upon our lives, our leadership, our families, our communities and our constituents throughout the length and breadth of Zenadth Kes;
- all Traditional Custodians of land and sea Country in the homelands here and from Mer in the East to Boigu in the West and the communities and constituents that Council serves; and
- The Traditional Custodians of Kaurareg and Cairns who host elements of the TSIRC footprint.

The Mayor acknowledged and conveyed to those members of the Torres Strait Islander community throughout the homelands and on the Australian mainland who may currently be experiencing Sad News/Sorry Business, the collective thoughts, prayers and well wishes of Council during this time.

Cr Francis Pearson delivered the opening prayer and the Trustee Council observed a minute of silence as a gesture of respect and reflection to honour the memory of deceased loved ones.

B. NOTING OF APOLOGIES

The following apologies were noted and accepted by the Trustee Council:

Division	Councillor/Reason	Mover/Second
Div. 6 – Kubin	Cr Iona Manas – <i>Sad News/Sorry Business</i>	CR TOBY / CR HANKIN
Div. 7 – St Pauls (Mua Community)	Cr John Levi – <i>prior travel commitments</i>	CR PEARSON / CR ANIBA

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor advised that he had not received any COI notifications in writing from Councillors in relation to the Trustee Meeting for December 2025 and requested Councillors to advise of COI declarations should any matters arise during deliberations.

D. LIVE STREAM

The Mayor advised that this meeting is being LIVE STREAMED on Council's YouTube Channel and welcomed those members of the general public who may be viewing proceedings. The Mayor added that this livestreaming service is Council's commitment to the community to offer transparency and to allow members of the general public and organisational partners in the region and across the TSIRC footprint to be informed of the Trustee Council's deliberations and decision-making processes.

1. CONFIRMATION OF MINUTES (19 NOVEMBER 2025)

#T24-28/2025-12/1

CR PEARSON / CR STEPHEN

Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 19 November 2025

CARRIED UNANIMOUSLY

1.1. UPDATE ON ACTION ITEMS FROM PREVIOUS MEETINGS

The Chief Executive Officer (Mr James William) spoke to this item and the update was noted by the Trustee Council.

2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#T24-28/2025-12/2

CR MYE / CR ANIBA

Council (as Trustee) resolves to close the meeting to the public pursuant to section 84 of the *Local Government Act 2009* to allow the Trustee to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

CARRIED UNANIMOUSLY

3. Culture, Arts, Land & Heritage (CALH) Advisory Committee – Update on Land & Native Title Strategic Matters – *verbal update by Cr Chelsea Aniba*

[Reason for Closed Discussion: To discuss business which public discussion would be likely to prejudice the interests of the trustee council or someone else].

Council (as Trustee) noted the verbal update.

Action Required:

Chief Executive Officer / DOGIT Transfer, Land Tenure and Native Title Advisor to provide the Trustee with clarification on which body represents the native title interests for the Kiriri Community pending the outcomes of the current native title claim over that Community.

4. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#T24-28/2025-12/4

CR TOBY / CR PEARSON

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009*.

CARRIED UNANIMOUSLY

5. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

The Mayor advised that no decisions were made by Council (as Trustee) during closed session discussions.

6. ITEMS ARISING

Nil.

7. NEXT MEETING – TBA January 2026 (VC)

The Trustee Council noted that the 2026 Schedule of meetings will be determined at the December 2025 Ordinary Council meeting.

8. CLOSE OF MEETING

The Mayor closed the Trustee Council meeting at 10.00am.

MINUTES CONFIRMED – 28 January 2026

.....
Cr Phillemon Mosby
Mayor
Torres Strait Island Regional Council

.....
James William
Chief Executive Officer
Torres Strait Island Regional Council



TRUSTEE COUNCIL MEETING ACTION ITEMS

(Updated as at 23 January 2026)

Agenda Item

1.1

Agenda Item	Expected Completion Date	Action Area	Current Status
<p>Sept 2025 Mtg AI 7 Consideration of Matters Discussed in Closed Session</p> <p>Action Required:</p> <p>CEO to oversee:</p> <ol style="list-style-type: none">Exploring options for an Inquiry (at Parliamentary level) into the increasingly high costs of housing delivery in the region – including the need for Cabinet and Budgetary Committees to be fully aware and have it formally recognised that the cost of infrastructure delivery in the region is continually rising and is severely impacting on the delivery of critical housing needs.		CEO	<p>Ongoing. A/CEO commenced enquiries with various contacts on best approach and schedule/timeframes.</p> <p>Update at Nov 2025 Meeting: Executive Leadership Team is mindful of Council's concerns and are actively seeking opportunities to alleviate high costs.</p>
<p>Sept 2024 Mtg AI 3.2 Items Arising Medivac Helicopter Issues at the St Paul's Community (Cr John Levi)</p> <p>Action Required:</p> <p>Cr Levi and the Executive Director Community Services to discuss alternative landing sites for the Medivac Helicopter on St Pauls Community.</p>		Cr Levi / ED Community Services	<p>Ongoing. Cr Levi in discussion with the TSIRC Division Manager to organise a community information session. Cr Levi advised that he has been in contact with the PBC Chair on this matter.</p> <p>Update 19/11/25: Cr Levi advised that a site has been identified on the Community Master Plan and contact is being made with Cr Manas in relation to the site identified.</p>

<p>Nov 2023 Mtg AI 6 Action Items from Previous Meetings</p> <p>Action Required: <u>Saibai Island Church</u>/options to assist in the maintenance and/or restoration of heritage-listed sites and buildings to be considered at the December 2023 meeting.</p> <ul style="list-style-type: none"> ➤ <i>Cr Aniba advised the August 2025 Trustee Meeting that it was her understanding that the Saibai PBC is considering a financial co—contribution from its community fund towards the restoration work for the building, however, this cannot proceed without consensus from the Saibai Community. Cr Aniba will provide a further update at the next Trustee Council meeting.</i> ➤ 19/11/25: <i>Cr Fell proposed that Community Trustee Funds could be utilised to address the issue if that is approved by the Community. The CEO advised that in the case of Saibai matter, the costs associated with the repairs required is well higher than the balances available in the Community Trust Funds. In addition, external funding is difficult to secure due to the age and state of repairs required with many of these structures right across the TSIRC footprint were built well before the introduction of building codes.</i> 		ED Community Services	<p>Ongoing work. The Saibai Island Church matter (as it unfolds) is being treated as a model to use right across the TSIRC footprint.</p> <p>Updated 19/11/25: Efforts to identify suitable funding stream/ partners and opportunities (Govt and philanthropic) continue. Met with Consultants to map out different approach including investigating opportunity to list on National heritage-listed Register</p>
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DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

OFFICER RECOMMENDATION:

Council (as Trustee) resolves to close the meeting to the public pursuant to section 84 of the *Local Government Act 2009* to allow the Trustee to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

EXECUTIVE SUMMARY:

Section 84 of the *Local Government Act 2009* allows the Trustee Council to close its meeting to the public to discuss business for which public discussion would be likely to:

- (a) prejudice the interests of the trustee council or someone else; or
- (b) enable a person to gain a financial advantage.

For example, a meeting may be closed to the public to allow the trustee council to discuss:

- (a) the appointment, discipline or dismissal of local government employees; or
- (b) industrial matters affecting local government employees; or
- (c) starting or defending legal proceedings; or
- (d) that part of the budget that relates to the trust land; or
- (e) contracts proposed to be made by the trustee council.

Section 84(5) of the *Local Government Act 2009* stipulates that the trustee council must not make a resolution (other than a procedural resolution) in a meeting that is closed to the public.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
<i>Malungu Yangu Wakay</i> (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

OFFICER RECOMMENDATION:

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009*.

EXECUTIVE SUMMARY:

Section 84(1) of the *Local Government Act 2009* requires that all meetings relating to trust land must be open to the public.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

OFFICER RECOMMENDATION:

For Council (as Trustee) to formally resolve on the matters discussed in its Closed Session.

EXECUTIVE SUMMARY:

Section 84(5) of the *Local Government Act 2009* stipulates that the trustee council must not make a resolution (other than a procedural resolution) in a meeting that is closed to the public.

The open meeting must resume to pass a resolution if any decisions are necessary following the closed-meeting discussion.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the <i>Local Government Act 2009</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



TRUSTEE MEETING

28 JANUARY 2026

Agenda Item

9

DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

ITEMS ARISING

OFFICER RECOMMENDATION:

For Council (as Trustee) to formally resolve to consider those items arising after the agenda for the meeting has been made public.

EXECUTIVE SUMMARY:

Section 254D(4) of the *Local Government Regulation 2012* allows for a local government or a committee of local government to discuss or deal with (at any meeting) items arising after the agenda for the meeting has been made available to Councillors.

Standard practice is that business not on the published agenda, or not fairly arising from the agenda, should not be considered at any local government meeting unless permission for that purpose is given by the local government at the meeting (*Source: TSIRC Standing Orders Policy – August 2024*)

Council will need to make a formal resolution to consider/discuss any items nominated for this agenda item.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254D(4) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
<i>Malungu Yangu Wakay</i> (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:

Vicki Bishop
Executive Director Corporate Services

Approved:

James William
Chief Executive Officer

ATTACHMENTS:

Nil.