



NOTICE OF COUNCIL MEETING

In accordance with Section 254C of the *Local Government Regulation 2012* this notice is to advise that the Trustee Council and Ordinary Council Meetings for the month of **MARCH 2026** will be held on **Warraber (Torres Strait)** and will also be accessible online by Microsoft (TEAMS) as follows:

Tuesday, 24 March 2026

- **Trustee Meeting (9.00am to 10.30am)**

- **Ordinary Meeting (10.30am to 5.00pm)**

Microsoft (TEAMS) Meeting ID: 468 395 201 952 12 | Passcode: YQ9eW2GN

Wednesday, 25 March 2026

- **Ordinary Meeting (9.00am to 12.30pm)**

Microsoft (TEAMS) Meeting ID: 469 952 982 961 05 | Passcode: qp2gG7KB

The attendance of each Councillor is requested.

Agenda papers for this meeting are attached and will soon be available on Council's website (except for any Closed Business papers) and can be accessed by clicking on the link below:

<https://tsirc.qld.gov.au/about-us/meetings/>

Please note that this meeting is live streamed on Council's YouTube Channel and a recording following the meeting will be available at the following location:

<https://www.youtube.com/@IslandCouncil/streams>

James William
Chief Executive Officer

19 March 2026





Time: 10.30am to 5.00pm

Venue: Warraber (Torres Strait)

Microsoft (TEAMS) Meeting ID: 468 395 201 952 12 | Passcode: YQ9eW2GN

ORDER OF BUSINESS – DAY 1

(Tuesday, 24 March 2026)

10.30am

- A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES
- B. APOLOGIES
- C. CONFLICT OF INTEREST DECLARATIONS
- D. LIVE STREAM. [This meeting is live streamed on Council's YouTube Channel.](#)

1. MINUTES OF PREVIOUS MEETING

- 1.1. Ordinary Council Meeting (18 February 2026)
- 1.2. Special Council Meeting (6 March 2026)
- 1.3. Strategic Action Reference Group (SARG) Standing Committee Meeting (7 November 2025)
- 1.4. Action Items Update

2. MAYORAL REPORTS

- 2.1. Mayoral Monthly Report
- 2.2. Mayoral Minute *(at Mayoral discretion)*

3. CHIEF EXECUTIVE OFFICER REPORTS

- 3.1. CEO Monthly Report (March 2026)

OFFICER REPORTS FOR DECISION

4. BUILDING SERVICES DIRECTORATE

Nil.

5. COMMUNITY SERVICES DIRECTORATE

- 5.1. Climate Resilience Project – Update
- 5.2. Social Housing Strategy 2026

6. CORPORATE SERVICES DIRECTORATE

- 6.1 Community Grants Program Allocation (February 2026)
- 6.2 Funding Acquisition Report (February 2026)
- 6.3 Exemption Request – Tender Consideration Plan in Relation to FY2026—27 Insurance Renewal
- 6.4 Change of Council Meeting Date – June 2026 Trustee & Ordinary Council Meetings

7. ENGINEERING SERVICES DIRECTORATE

Nil.

8. FINANCIAL SERVICES DIRECTORATE

8.1 Financial Dashboard Report (February 2026)

9. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

10. CHIEF EXECUTIVE OFFICER

10.1 *[Standing Agenda Item]* **Update on Current Legal Matters before Council**
(verbal update)

[Reason for this matter to be discussed in Closed Business: This matter may contain legal advice obtained by the local government or legal proceedings involving the local government including, for example, legal proceedings that may be taken by or against the local government].

10.2 Outstanding Payments to Enterprise Management Group

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

11. BUILDING SERVICES DIRECTORATE

Nil.

12. CORPORATE SERVICES DIRECTORATE

12.1 Impact of Rapidly Increasing Fuel Costs on Commercial Fuel Fees

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

13. ENGINEERING SERVICES DIRECTORATE

13.1 Contractual Matter – Tender Evaluation and Award of Contract TC25192 Central Islands 2025 DRFA Works

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

13.2 Funding Matter – 2026-27 ATSI TIDS Iama Barge Ramp Upgrade

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

13.3 Funding Matter – TSIRC.0053.2425L.REC Disaster Recovery Funding Arrangement (DRFA)

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

13.4 Funding Matter – TSIRC.0054.2425L.REC Disaster Recovery Funding Arrangement (DRFA)

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

13.5 Capital Works – Information Report

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

14. FINANCIAL SERVICES DIRECTORATE

14.1 General Contracted Exposure Due to Rapidly Rising Fuel Costs

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

15. [** Restricted Discussion for Councillors Only ****] Update on Legal Matter Under Section 254J(3)(e) of the Local Government Regulation 2012**

[Reason for this matter to be discussed in Closed Business: This matter relates to legal advice obtained by the local government or legal proceedings involving the local government including, for example, legal proceedings that may be taken by or against the local government].

16. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

17. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

18. ITEMS ARISING

19. INFORMATION REPORTS

19.1 BUILDING SERVICES (February 2026)

19.2 COMMUNITY SERVICES (February 2026)

19.3 CORPORATE SERVICES (February 2026)

19.4 ENGINEERING SERVICES (Engineering Operations)

19.5 ENGINEERING SERVICES - Water & Wastewater (February 2026)

20. NEXT MEETING – 22 April 2026 (VC)

21. CLOSE OF MEETING & PRAYER

5.00pm



Time: 9.00am to 12.30pm

Venue: Warraber (Torres Strait)

Microsoft TEAMS Meeting ID: 469 952 982 961 05 | Passcode: qp2gG7KB

ORDER OF BUSINESS – DAY 2

(Wednesday, 25 March 2026)

9.00am	<p>A. WELCOME & QUORUM CONFIRMATION ACKNOWLEDGEMENTS OPENING PRAYER OBSERVANCES</p> <p>B. APOLOGIES</p> <p>C. CONFLICT OF INTEREST DECLARATIONS</p>
	<p>DEPUTATIONS</p>
9.05am	<p>DEPUTATION #1: Australian National University (ANU) <i>TSIRC Contact: Office of the Mayor</i></p> <p><u>Discussion Topic:</u> Japan Zenadth Kes Project Update</p> <p><u>Deputation Lead Speaker:</u> Ms Jacinta Barabug Research Officer Centre for Heritage and Museum Studies</p> <p><u>Other Deputation Attendees:</u> Dr Julie Lahn Fellow Centre for Heritage and Museum Studies, ANU</p>
10.05am	<p>DEPUTATION #2: Australian Border Force (ABF) <i>TSIRC Contact: Office of the Mayor</i></p> <p><u>Discussion Topic:</u> Operation Broadstaff</p> <p><u>Deputation Lead Speaker:</u> Superintendent North Queensland Tracie Griffin Qld Operations East Regional Operations ABF</p> <p><u>Other Deputation Attendees:</u> Inspector Bob Cain Thursday Island ABF</p>
<i>[if required]</i>	<p>[CONTINUATION OF AGENDA ITEMS FROM DAY 1]</p>
12.30pm	<p>CLOSE OF MEETING & PRAYER</p>



ORDINARY MEETING
24-25 MARCH 2026

Agenda Item

1.1

DIRECTORATE: Corporate Services
AUTHOR: Executive Director Corporate Services

**CONFIRMATION OF MINUTES – ORDINARY COUNCIL MEETING
(18 FEBRUARY 2026)**

OFFICER RECOMMENDATION:

Council confirms the Minutes of the Ordinary Council Meeting held on 18 February 2026.

EXECUTIVE SUMMARY:

Section 254F(4) of the *Local Government Regulation 2012* requires that at each local government meeting, the minutes of the previous meeting must be confirmed by the councillors or committee members present.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

The previous monthly Ordinary Council meeting was held online on 18 February 2026.

Section 254F(6) of the *Local Government Regulation 2012* requires that a copy of the minutes of each local government must be made publicly available by 5pm on the tenth day after the meeting is held. To meet these compliance requirements, a copy of the draft Minutes of this meeting has already been posted on the Council website.

Following endorsement by Council, the confirmed Minutes will be uploaded onto the Council website.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254F(4) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	N/A
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Draft Minutes of the Ordinary Council Meeting held on 18 February 2026.



ORDINARY MEETING

18 FEBRUARY 2026

MINUTES

Time: 10.30am to 5.00pm

Venue: *Microsoft (TEAMS) Meeting ID: 418 688 724 070 54 | Passcode: Xy2m5Ri9*

PRESENT:

Mayor

Division 2 – Dauan

Division 3 – Saibai

Division 4 – Mabuiag

Division 5 – Badu / **Deputy Mayor**

Division 6 – Kubin

Division 7 – Wug (St. Pauls), Mua Island

Division 8 – Kirirri (Hammond Island)

Division 9 – Iama

Division 10 – Warraber

Division 11 – Poruma

Division 12 – Masig

Division 13 – Ugar

Division 14 – Erub

Division 15 – Mer

Cr Phillemon Mosby

Cr Torenzo Elisala

Cr Chelsea Aniba – *joined meeting at 1.30pm*

Cr Keith Fell

Cr Ranetta Wosomo

Cr Iona Manas – *left meeting at lunch break for medical reasons and returned to the meeting at 2.30pm*

Cr John Levi

Cr Seriaro Dorante

Cr Aggie Hankin – *joined meeting at 1.30pm*

Cr Kabay Tamu

Cr Francis Pearson

Cr Ted Mosby

Cr Rocky Stephen

Cr Nixon Mye

Cr Bob Kaigey

APOLOGIES:

Division 1 – Boigu

Cr Dimas Toby – *medical reasons*

OFFICERS:

Chief Executive Officer

Executive Director Building Services

Acting Executive Director Community Services

Executive Director Corporate Services

Head of Engineering Services

Executive Director Financial Services

Manager Governance & Risk

Consultant

Executive Assistant to the CEO

Executive Assistant to the Mayor

TSIRC Secretariat

Mr James William

Mr Wayne Green

Mr David Abednego

Ms Vicki Bishop

Mr Adeah Kabai

Ms Hollie Faithfull

Ms Kim Kerwin

Mr Anthony Ottaway – *for Agenda Item 14.2 only*

Ms Amy Orr

Ms Trudy Lui

Mr Darryl Brooks

GUESTS:

MacDonnells Law

Director Recruitment, LG Services Group

Ms Joanne Parisi – *for Agenda Item 15.1 only*

Ms Helen Lever – *for Agenda Item 15.2 only*

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 11.40am, the Mayor welcomed the Deputy Mayor and Councillors, Executives and staff and members of the public to the Ordinary Council meeting for the month of February 2026, noting that a quorum of members was present.

The Mayor made the following opening acknowledgements on behalf of Council:

- Our Heavenly Father for His awesome wisdom, knowledge, understanding and favour upon our people, our region and our Council; and
- The Traditional Custodians, Elders and leaders - past, present and emerging – across the land and seas throughout the length and breadth of Zenadth Kes, as well as in the TSIRC footprint in (Gimuy) Cairns and the Traditional Custodians, Elders and leaders - past, present and emerging for that region.

The Mayor acknowledged and conveyed to those members of the Torres Strait Islander community throughout the homelands and on the Australian mainland who may currently be experiencing Sad News/Sorry Business, the collective thoughts, prayers and condolences of Council during this time.

B. NOTING OF APOLOGIES

#C24-28/2026-2/B

The following apologies were noted and unanimously accepted by Council:

Division	Councillor/Reason	Mover/Seconder
Div. 1 – Boigu	Cr Dimas Toby – <i>medical reasons</i>	CR FELL / CR PEARSON

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor advised that no written COI notifications were provided by Councillors in relation to the Council Meeting for February 2026.

The Mayor reminded Councillors to advise of COI declarations as soon as any matters arise during deliberations.

D. LIVE STREAM

The Mayor advised Council that this meeting is being LIVE STREAMED on Council's YouTube Channel and welcomed members of the general public who may be viewing proceedings. The Mayor added that this livestreaming service offers transparency and allows members of the general public and organisational partners across the TSIRC footprint to be informed of Council's deliberations and decisions which impact on the region.

1. CONFIRMATION OF MINUTES (28 JANUARY 2026)

#C24-28/2026-2/1

CR PEARSON / CR FELL

Council confirms the Minutes of the Ordinary Council Meeting held on 28 January 2026.

CARRIED UNANIMOUSLY

1.1. Action Items Update

The Chief Executive Officer (Mr James William) spoke to this item. The update was noted by Council. *Items noted as 'completed' during this update will be removed from future reports.*

2. MAYORAL REPORTS

2.1. Mayoral Monthly Report *(verbal update)*

The Mayor advised of the following activities undertaken by him since the previous Council meeting:

- following the recent/ongoing incursions of foreign illegal fishing in the Torres Strait, the Mayor has been engaged with ongoing media commitments which has assisted in raising the matter to the wider community
- engagement with the Minister for Local Government (together with the Chief Executive Officer and Council's consultant Mr Anthony Ottaway) with regard to the financial sustainability of Council;
- finalising with SARG members the Chief Executive Officer's Annual Performance Review 2025; and
- attending the SARG Standing Committee Meeting in Cairns on 4 February 2026.

The update was noted by Council.

3. CHIEF EXECUTIVE OFFICER REPORTS

3.1. CEO Monthly Report (February 2026)

The Chief Executive Officer (Mr James William) spoke to his report. The report was noted by Council.

4. BUILDING SERVICES DIRECTORATE

4.1. Contractual Matter – Expression of Interest for Contract TC26001: Construction, Delivery and Installation of Modular Housing on Badu Island

#C24-28/2026-2/4.1

CR FELL / CR PEARSON

Council resolves, for the purpose of establishing a shortlist of suitably qualified tenderers for Contract TC26001 for the construction, delivery and installation of modular housing on Badu Island in accordance with Regulation 231 of the *Local Government Regulation 2012*, to:

1. **publish invitations for expressions of interest from suitably qualified persons for at least 21 days:**

- a. on the Council’s external website, and
 - b. on the VendorPanel platform;
2. delegate power to the Chief Executive Officer pursuant to Sections 236 and 257 of the *Local Government Act 2009* to:
- a. approve shortlisted candidates on the basis of the sound contracting principles listed in Section 106(3) of the *Local Government Act 2009*;
 - b. enter into, negotiate, make, sign, amend or discharge contracts with suppliers on the shortlist once select tender process has been conducted; and
 - c. Appoint shortlisted respondents to Council’s Approved Contractor List which was established in accordance with Regulation 231 of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

5. COMMUNITY SERVICES DIRECTORATE

Nil.

6. CORPORATE SERVICES DIRECTORATE

- *Cr Kabay Tamu had a Declarable COI in relation to application CG2026-026 for Agenda Item 6.1 below and was absent from the meeting during discussion of this item.*

6.1. Community Grants Program Allocation (January 2026)

#C24-28/2026-2/6.1

In accordance with Sections 194 and 195 of the *Local Government Regulation 2012* and Council’s Community Grants Policy, Council resolves:

1. to allocate Community Grants Program funding to the following applicants:

- CG2026-026 – RUSANTI MISICK, WARRABER for \$2,000.00;

**MOVED/SECONDED: CR ANIBA / CR FELL
CARRIED UNANIMOUSLY**

- CG2026-070 – SAIBAI BOYZAL, SAIBAI for \$1,000.00; and

**MOVED/SECONDED: CR FELL / CR MANAS
CARRIED UNANIMOUSLY**

2. to note the information in this report.

**MOVED/SECONDED: CR TAMU / CR MYE
CARRIED UNANIMOUSLY**

6.2. Funding Acquisition Report (January 2026)

#C24-28/2026-2/6.2

CR PEARSON / CR ANIBA

Council receives and notes this report and its content.

CARRIED UNANIMOUSLY

6.3. Operational Plan 2025-26 – Q2 Progress Report

#C24-28/2026-2/6.3

CR STEPHEN / CR PEARSON

Council receives and notes the progress report on the implementation of the FY2025-2026 Operational Plan for the period October to December 2025 (Q2).

CARRIED UNANIMOUSLY

7. ENGINEERING SERVICES DIRECTORATE

Nil.

8. FINANCIAL SERVICES DIRECTORATE

8.1. Financial Dashboard Report (January 2026)

#C24-28/2026-2/8.1

CR WOSOMO / CR STEPHEN

Council receives and endorses the monthly financial statements attached to the officer's report for the 2025-26 year to date, for the period ended 31 January 2026, as required under Section 204 of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

➤ *The Mayor suspended deliberations from 12.35pm to 1.30pm for lunch.*

➤ *Prior to the formal move into Closed Business, the Deputy Mayor sought approval from the Mayor to seek Council endorsement for an additional item to be added to the published February 2026 Ordinary Council Meeting agenda for discussion by Councillors only in Closed Business.*

➤ *The Mayor agreed to the request and the Deputy Mayor tabled a motion which resulted in the following resolution by Council:*

#C24-28/2026-2/A-9

CR TAMU / CR KAIGEY

Council agrees to an amendment to the published agenda for the February 2026 Ordinary Council Meeting to include a discussion in Closed Business for Councillors only which

relates to section 254J(e) of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

9. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#C24-28/2026-2/9

CR STEPHEN / CR ELISALA

The Council resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

CARRIED UNANIMOUSLY

10. CHIEF EXECUTIVE OFFICER

**10.1. *[Standing Agenda Item]* Update on Current Legal Matters before Council
(verbal update)**

[Reason for this matter to be discussed in Closed Business: This matter may contain legal advice obtained by the local government or legal proceedings involving the local government including, for example, legal proceedings that may be taken by or against the local government].

Noted by Council.

11. BUILDING SERVICES DIRECTORATE

Nil.

12. CORPORATE SERVICES DIRECTORATE

Nil.

13. ENGINEERING SERVICES DIRECTORATE

13.1 Contractual Matter – Tender Evaluation and Award of Contract TC25191 – Hammond Island 2025 DRFA Works

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2026-2/13.1

CR PEARSON / CR DORANTE

Council resolves:

- 1. To award contract number TC25191 for Hammond Island 2025 DRFA Works to Torres Strait Island Homes Pty Ltd for the lump sum price of \$1,049,638.04 ex GST; and**

2. Pursuant to section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
 - a. power to make, amend or discharge the contract; and
 - b. power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

13.2 Contractual Matter – Tender Evaluation and Award of Contract TC25196 – Saibai Aerodrome Refuelling Apron Upgrade

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2026-2/13.2

CR ELISALA / CR FELL

Council resolves:

1. To award contract number TC25196 for Saibai Aerodrome Refuelling Apron Upgrade to T.I. Concrete Works Pty Ltd for the lump sum price of \$1,777,741.76 ex GST; and
2. Pursuant to section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
 - a. power to make, amend or discharge the contract; and
 - b. power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

13.3 Contractual Matter – Tender Evaluation and Award of Contract TC25135 – Erub Kemus Road Culvert Upgrade

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2026-2/13.3

CR PEARSON / CR MYE

Council resolves:

1. To award contract number TC25135 for Erub Kemus Road Culvert Upgrade to T.I. Concrete Works Pty Ltd for the lump sum price of \$793,519.00 ex GST; and
2. Pursuant to section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
 - a. power to make, amend or discharge the contract; and

- b. power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

13.4 Contractual Matter – Tender Evaluation and Award of Contract TC25102 – Erub 2025 DRFA REPA Works

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2026-2/13.4

CR ANIBA / CR FELL

Council resolves:

1. To award contract number TC25102 for Erub 2025 DRFA REPA Works to T.I Concrete Works Pty Ltd for the lump sum price of \$10,396,782.74 ex GST; and
2. Pursuant to section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
 - a. power to make, amend or discharge the contract; and
 - b. power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

13.5 Capital Works – Information Report

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

#C24-28/2026-2/13.5

CR TAMU / CR WOSOMO

Council resolves to note this report.

CARRIED UNANIMOUSLY

14. FINANCIAL SERVICES DIRECTORATE

14.1. Strategic Investment Plan – 5-Year Capital Plan – Annual Refresh

[Reason for this matter to be discussed in Closed Business: In accordance with section 254J of the Local Government Regulation 2012, it is recommended that this matter be considered by Council in Closed Business as it pertains to negotiations relating to a commercial matter involving Council for which a public discussion would be likely to prejudice the interests of the local government.]

#C24-28/2026-2/14.1

CR WOSOMO / CR TAMU

Council resolves to:

1. **Endorse the Strategic Investment Plan (FY2026 – FY2030); and**
2. **Delegate authority to the Chief Executive Officer in accordance with the *Local Government Act 2009* to make any further minor administrative amendments to the Strategic Investment Plan (FY2026 – FY2030).**

CARRIED UNANIMOUSLY

- *Mr Anthony Ottaway (Consultant) joined the meeting at 3.55pm to speak to Agenda Item 14.2 below and then dialled out of the meeting following Council's decision.*

14.2. Strategic Investment Plan – Outcomes from Articulating the ‘So—What’

[Reason for this matter to be discussed in Closed Business: In accordance with section 254J of the Local Government Regulation 2012, it is recommended that this matter be considered by Council in Closed Business as it pertains to negotiations relating to a commercial matter involving Council for which a public discussion would be likely to prejudice the interests of the local government.]

#C24-28/2026-2/14.2

CR LEVI / CR ANIBA

Council:

1. **Notes the previously agreed prioritisation principles;**
2. **Notes the story developed to support the use of the Strategic Investment Plan (FY2026 to FY2030) in Council's advocacy efforts;**
3. **Endorses the Strategic Investment Plan (SIP) Advocacy Development and the ‘Essential Infrastructure: Summary of investment needs’ as attached to the officer's report; and**
4. **Delegates authority to the Chief Executive Officer in accordance with the *Local Government Act 2009* the power to make any further minor administrative amendments to the advocacy documents attached to the officer's report.**

CARRIED UNANIMOUSLY

- *At 2.30pm the Mayor requested that all staff (including the Chief Executive Officer) leave the meeting to enable Councillors to consider Agenda Items 15.1 and 15.2 below in a discussion restricted to Councillors only.*
- *For the purposes of these Minutes, Agenda Item 15.1 has been listed as such to reflect an in—Council decision (#C24-28/2026-2/A-9) as detailed in the*

Minutes above and the original Agenda Item 15 listed on the published agenda for this meeting has been renumbered as Agenda Item 15.2.

- *Ms Joanne Parisi (MacDonnells Law) dialled in to the meeting to discuss Agenda Item 15.1 below and dialled out of the meeting following the decision by Council.*

15.1 [** Restricted Discussion for Councillors Only ****] Outcomes of Discussion Held Relating to Section 254J(3)(e) of the *Local Government Regulation 2012***

#C24-28/2026-2/15.1

CR PEARSON / CR ANIBA

Pursuant to Section 240 of the *Local Government Act 2009*, Council resolves to authorise Ms Hollie Faithfull to:

- give instructions and act as Council's authorised agent in relation to legal proceedings commenced on 19 December 2025; and
- sign all documents.

CARRIED UNANIMOUSLY

- *Ms Helen Lever (Director Recruitment, LG Services Group) dialled in to the meeting to assist discussions and left the meeting following the decision by Council.*
- *Cr Ted Mosby advised that he had a Declarable COI (close family member) and dialled out of the meeting prior to discussion of Agenda Item 15.2 and rejoined the meeting following the decision by Council.*

15.2 [** Restricted Discussion for Councillors Only ****] Chief Executive Officer's Annual Performance Review 2025**

[Reason for this matter to be discussed in Closed Business: This matter relates to the appointment, discipline or dismissal of the chief executive officer].

#C24-28/2026-2/15.2-1

CR HANKIN / CR FELL

Council:

- notes the report provided by Ms Helen Lever (Director Recruitment, LG Services Group);
- notes the findings and endorses the recommendations of the Strategic Advisory Reference Group (SARG) Standing Committee as outlined from its meetings held on 2 and 3 February 2026 in relation to the Chief Executive Officer's performance for the period ending January 2026;
- agrees that the Chief Executive Officer is operating at a commendable level as determined under the marking methodology used for the programme and described in that instrument as "better than satisfactory level" for the subject period; and

4. acknowledges and thanks the Chief Executive Officer for his work and leadership of the TSIRC organisation and his advice and support to the Mayor and Councillors along with our communities more broadly in this important role.

CARRIED UNANIMOUSLY

- *The Mayor left the meeting prior to Council's decision taken below as he had a Declarable COI (close family member). The Deputy Mayor assumed the role as meeting Chairperson during the Mayor's absence.*

#C24-28/2026-2/15.2-2

CR PEARSON / CR FELL

In accordance with sections 194 and 257 of the *Local Government Act 2009*, Council delegates authority to the Mayor to enter into negotiations on behalf of the Council with the Chief Executive Officer and to execute a Contract with the incumbent, Mr James William, for a further period of four (4) years following the expiry of the current Contract.

CARRIED UNANIMOUSLY

- *At 3.55pm all staff (including the Mayor, the Chief Executive Officer and Cr T. Mosby) were invited to rejoin the meeting.*

16. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#C24-28/2026-2/16

CR FELL / CR DORANTE

The Council resolves to move out of closed discussions pursuant to Section 254I of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

17. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

Council formally resolved as indicated in relation to Agenda Items 10-16 above.

The Mayor thanked the **Deputy Mayor** for her leadership around some of the particular matters leading up to the Closed Business discussions and also thanked Councillors for supporting the Deputy Mayor in these matters.

The **Mayor** congratulated the Chief Executive Officer on behalf of Council on his reappointment and thanked him for his leadership throughout his current term, noting that Council's position today is a reflection of the CEO's leadership and '*apasin*' – both to the elected and administrative arms of Council and commended the CEO for his contributions to date.

The Mayor also noted that the CEO's reappointment for a further four (4) years will provide Council with stability, leadership and continuity for the remainder of Council's current term

and into the term of the next Council and will equally provide confidence for the CEO to continue to drive the strategic priorities of Council during this pivotal and critical time.

The **CEO** responded by reaffirming his strong '*apasin*' to support all functions of Council to deliver better outcomes for the people and region of Zenadth Kes.

18. ITEMS ARISING

(a) Mabuia Community

Cr Fell advised the meeting that planning is underway to celebrate the opening of the new road and two new homes on Mabuia and this celebration will coincide with Council's meeting on Mabuia in July 2026. Invitations have been sent to Engineering Services staff to attend the event and for the Mayor to officially open the new road. The **Mayor** advised Cr Fell to liaise with the CEO's Office in relation to this matter.

(b) Seawall Projects

Cr Tamu canvassed the need to lobby to secure dollar-for-dollar funding from the State Government to conclude the projects. The **Mayor** advised that lobbying has been commenced around this issue, including with the TSRA, and requested the CEO to continue to pursue this further.

(c) Climate Resilience Project Officers

Cr Stephen requested advice around the role of Council's Climate Resilience Project Officers in relation to Council's Coastal Hazard Adaptation Strategy (CHAS). The **Chief Executive Officer** responded that a briefing will be prepared for Council on the roles, which can also consider strengthening the coordination between TSIRC, Torres Shire Council and GBK on how these roles can be best located and coordinated across the region. **Cr Tamu** (Chair of Council's Environment and Climate Change Adaptation (ECCA) Advisory Committee supported the CEO's proposal.

Action Required:

Executive Director Community Services to provide a report to Council in relation to best utilisation of the Climate Resilience Project Officer roles.

(d) Roll out of DFRA Projects

The **Mayor** requested the Engineering Services Directorate to contact **Cr Kaigey** to provide him with an update on the status of DFRA projects/timelines for Mer. The Head of Engineering Services (**Mr Adeah Kabai**) advised that he will follow-up offline with Cr Kaigey.

19. INFORMATION REPORTS

19.1. **BUILDING SERVICES – Building Services Report (January 2026)**

19.2. **COMMUNITY SERVICES – Community Services (January 2026)**

19.3. **CORPORATE SERVICES - Corporate Services Information Report (January 2026)**

19.4. ENGINEERING SERVICES – Engineering Operations

19.5. ENGINEERING SERVICES – Information Report - Water and Wastewater (January 2026)

Council receives and notes the information reports. *Any enquiries by Councillors in relation to the information reports can be raised directly by Councillors with the respective Directorate Executive Director, or the Chief Executive Officer.*

20. NEXT MEETING – 24-25 MARCH 2026 (Warraber)

Noted by Council. **Cr Tamu** also requested that Councillors and the Administration confirm with him their attendance for this meeting in order to ensure that catering and accommodation arrangements can be finalised.

21. CLOSE OF MEETING & PRAYER

The Mayor noted that these are pivotal times for Council and he encouraged Councillors to be vigilant around their political roles to advocate for community and to work with Council's capability partners, with PBCs and local TSRA members and to utilise Council's advocacy documents and materials which have been prepared for this dialogue, and for dialogue with communities and stakeholders – particularly critical issues like financial sustainability in order for our communities ultimately to be prosperous, sustainable and autonomous.

The Mayor thanked the Deputy Mayor, Councillors and Officers for their participation and constructive engagement throughout the meeting.

The Mayor also acknowledged and thanked the Chief Executive Officer and his Executive Team for their support around each Council meeting and requested that they convey to their staff the Council's appreciation for their contribution to the work Council.

The Mayor formally closed the meeting at 4.55pm and **Cr Francis Pearson** delivered the closing prayer.

MINUTES CONFIRMED – 24 March 2026

.....
Cr Phillemon Mosby
Mayor
Torres Strait Island Regional Council

.....
James William
Chief Executive Officer
Torres Strait Island Regional Council



ORDINARY MEETING
24-25 MARCH 2026

Agenda Item

1.2

DIRECTORATE: Corporate Services
AUTHOR: Executive Director Corporate Services

**CONFIRMATION OF MINUTES – SPECIAL COUNCIL MEETING
(6 MARCH 2026)**

OFFICER RECOMMENDATION:

Council confirms the Minutes of the Special Council Meeting held on 6 March 2026.

EXECUTIVE SUMMARY:

Section 254F(4) of the *Local Government Regulation 2012* requires that at each local government meeting, the minutes of the previous meeting must be confirmed by the councillors or committee members present.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

A Special Council Meeting was held on 6 March 2026 to discuss a matter under section 254J(3)(a) of the *Local Government Regulation 2012*.

Section 254F(6) of the *Local Government Regulation 2012* requires that a copy of the minutes of each local government must be made publicly available by 5pm on the tenth day after the meeting is held. To meet these compliance requirements, a copy of the draft Minutes of this meeting has already been posted on the Council website.

Following endorsement by Council, the confirmed Minutes will be uploaded onto the Council website.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254F(4) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	N/A
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Draft Minutes of the Special Council Meeting held on 6 March 2026



Time: 10.00am to 10.30am

Venue: *Microsoft TEAMS Meeting ID: 470 081 987 553 | Passcode: yT7GW6Mj*

PRESENT:

Mayor

Division 2 – Dauan
Division 3 – Saibai
Division 4 – Mabuiag
Division 5 – Badu / **Deputy Mayor**
Division 6 – Kubin
Division 7 – Wug (St. Pauls), Mua Island
Division 8 – Kirirri (Hammond Island)
Division 11 – Poruma
Division 12 – Masig
Division 13 – Ugar
Division 14 – Erub

Cr Phillemon Mosby
Cr Torengo Elisala – *joined meeting at 10.25am*
Cr Chelsea Aniba
Cr Keith Fell
Cr Ranetta Wosomo
Cr Iona Manas
Cr John Levi
Cr Seriako Dorante
Cr Francis Pearson
Cr Ted Mosby
Cr Rocky Stephen
Cr Nixon Mye

APOLOGIES:

Division 1 – Boigu
Division 9 – Iama
Division 10 – Warraber

Cr Dimas Toby – *prior commitments*
Cr Aggie Hankin – *prior commitments*
Cr Kabay Tamu – *prior commitments*

ABSENT:

Division 15 – Mer

Cr Bob Kaigey – *attempted to join the meeting but was unable to do so due to connectivity difficulties*

OFFICERS:

Chief Executive Officer
Executive Director Building Services
Executive Director Community Services

Executive Director Corporate Services
Executive Director Financial Services
Executive Assistant to the CEO
TSIRC Secretariat

Mr James William
Mr Wayne Green
Mr Dawson Sailor *[delegated by CEO as Lead Executive for this meeting in the absence of the CEO]*

Ms Vicki Bishop
Ms Hollie Faithfull
Ms Amy Orr
Mr Darryl Brooks

GUESTS:

Director Recruitment, LG Services Group Ms Helen Lever

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 10.15am, the Mayor welcomed attendees and made the following acknowledgements:

- Traditional Custodians of the lands and seas throughout the length and breadth of Zenadth Kes and the communities and constituents that Council serves;
- The Traditional Custodians of Gimuy (Cairns) and surrounding areas who host elements of the TSIRC footprint.

The Mayor conveyed to those members of the Torres Strait Islander community throughout the homelands and on the Australian mainland who may currently be experiencing Sorry Business, the collective thoughts, prayers and well wishes of Council during this time.

Cr John Levi delivered the opening prayer.

B. APOLOGIES

#C24-28/2026-3-S/B

The following apologies were noted and unanimously accepted by Council:

Division	Councillor/Reason	Mover/Seconder
Div. 1 – Boigu	Cr Dimas Toby – <i>prior commitments</i>	CR FELL / CR LEVI
Div. 9 – Iama	Cr Aggie Hankin – <i>prior commitments</i>	CR PEARSON / CR ANIBA
Div. 10 – Warraber	Cr Kabay Tamu – <i>prior commitments</i>	CR FELL / CR PEARSON

Cr Bob Kaigey attempted to join the meeting but was unable to do so due to connectivity difficulties.

The Mayor made a special acknowledgement to **Cr Ranetta Wosomo (Deputy Mayor)** who interrupted her approved leave to attend this meeting to ensure that Council had a quorum of members in attendance.

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor invited Councillors to advise if they had any COI declarations to disclose in relation to items listed on the agenda.

- **Cr T. Mosby** advised that he had a Declarable COI in relation to the meeting, as the subject matter for this meeting involves a close family member and he will leave the meeting prior to the commencement of discussions.

1. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#C24-28/2026-3-S/1

CR FELL / CR ANIBA

Council resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

CARRIED UNANIMOUSLY

- *The Mayor also advised the meeting that the Chief Executive Officer (Mr James William) has nominated Mr Dawson Sailor (Executive Director Community Services) to be available during the restricted session (if required) to respond as a Lead Executive to any administrative matters which may arise during the restricted discussions.*
- *At 10.25am the Mayor requested that Cr T. Mosby and all staff present (including the Chief Executive Officer) leave the meeting to enable Councillors to consider Agenda Item 2 below in a discussion restricted to Councillors and Ms Helen Lever only.*
- *The Mayor requested that Mr Dawson Sailor (Executive Director Community Services) remain present to respond to any administrative matters which may arise during the restricted discussions.*
- *Ms Helen Lever (Director Recruitment, LG Services Group) lead discussions in relation to Agenda Item 2 below.*
- *Mr Dawson Sailor (Executive Director Community Services) dialled out of the closed session prior to commencement of discussion around the actual Contractual details and was requested to rejoin the meeting following that discussion.*

2. [** Restricted Discussion for Councillors Only ****] Discussion of a matter under section 254J(3)(a) of the Local Government Regulation 2012**

[Reason for this matter to be discussed in Closed Business: This matter relates to the appointment, discipline or dismissal of the chief executive officer].

#C24-28/2026-3-S/2

CR ELISALA / CR MANAS

Council:

- 1. receives and notes the confidential report provided by Ms Helen Lever (Director Recruitment, LG Services Group) during a discussion restricted to Councillors only;**
- 2. notes comments provided by the Mayor during the restricted discussion above in relation to the outcome of the contractual negotiation process with the incumbent Chief Executive Officer, Mr James William, held in accordance with Council's Decision (#C24—28/2026—2/15.2-2) on 18 February 2026; and**
- 3. in accordance with sections 194 and 257 of the Local Government Act 2009 delegates authority to the Mayor to execute on behalf of the Council the now mutually agreed Contract with the incumbent, Mr James William, for a further period of four (4) years commencing on 7 March 2026.**

CARRIED UNANIMOUSLY

3. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#C24-28/2026-3-S/3

CR STEPHEN / CR PEARSON

The Council resolves to move out of closed discussions pursuant to Section 254I of the Local Government Regulation 2012.

CARRIED UNANIMOUSLY

➤ *At 11.10am staff were invited to rejoin the meeting.*

4. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

Council formally resolved as indicated in relation to Agenda Items 2 and 3 above.

5. CLOSE OF MEETING & PRAYER

The Mayor acknowledged and thanked **Ms Helen Lever** for her professional engagement and advice throughout this process.

The Mayor also acknowledged and thanked the **Chief Executive Officer** for working with the Deputy Mayor, the Mayor and Ms Lever to conclude the negotiation process.

The Mayor advised that the next steps will be for Council's Strategic Action Reference Group (SARG) Standing Committee to begin work on setting the CEO's KPIs for the new contract.

The Mayor thanked the **Chief Executive Officer** on behalf of the Council for his commitment to Council to date and wished him all the best during this new contract.

The Mayor thanked **Councillors** for their trust and confidence throughout this process and for supporting the Mayor and Deputy Mayor when requested.

The Mayor formally closed the Special Council Meeting at 11.15am and also delivered the Closing Prayer.

MINUTES CONFIRMED – 24 March 2026

.....
 Cr Phillemon Mosby
 Mayor
 Torres Strait Island Regional Council

.....
 Mr James William
 Chief Executive Officer
 Torres Strait Island Regional Council



ORDINARY MEETING
24-25 MARCH 2026

Agenda Item

1.3

DIRECTORATE: *Corporate Services*
AUTHOR: *Executive Director Corporate Services*

STRATEGIC ACTION REFERENCE GROUP (SARG) STANDING COMMITTEE MINUTES (7 NOVEMBER 2025)

OFFICER RECOMMENDATION:

Council receives and notes the confirmed minutes of the Strategic Action Reference Group (SARG) Standing Committee meeting held on 7 November 2025.

EXECUTIVE SUMMARY:

Paragraph 7.7 of the SARG Standing Committee's Terms of Reference (TOR) requires that confirmed minutes from each Standing Committee meeting be submitted to Council for noting.

The SARG Standing Committee met in February 2026 where the minutes of its previous meeting held on 7 November 2025 were confirmed.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

The SARG Standing Committee was established by Council in July 2024 under section 264(1)(a) of the *Local Government Regulation 2012*.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 264(1)(a) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	N/A
Legal:	SARG Standing Committee Terms of Reference (July 2024)
Risk:	Standing Committee breach of its TOR requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure following confirmation of SARG Standing Committee meeting minutes.

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Confirmed Minutes of the SARG Standing Committee Meeting held on 7 November 2025



**STRATEGIC ACTION
REFERENCE GROUP
(SARG) STANDING
COMMITTEE MEETING
7 NOVEMBER 2025**

MINUTES

Time: 9.00am to 4.00pm

Venue: TSIRC Committee Room, Level 3, 111 Grafton Street, Cairns
Microsoft TEAMS Meeting ID: 462 229 464 486 | Passcode: M3hC2vm3

PRESENT:

Mayor/Chair

Deputy Mayor

Chair - Culture, Arts, Land & Heritage (CALH) Advisory Committee

Chair - Economic Growth (EG) Advisory Committee

Chair - Governance & Leadership Advisory Committee

Chair - Housing, Families and Safe & Healthy Communities (HFSHC) Advisory Committee

Cr Phillemon Mosby

Cr Ranetta Wosomo

Cr Chelsea Aniba

Cr Rocky Stephen

Cr Dimas Toby

Cr Keith Fell

OFFICERS:

Chief Executive Officer

Executive Director Community Services

Executive Director Corporate Services

Executive Director Financial Services

Manager Governance and Risk

Executive Assistant to the Mayor

Executive Assistant to the CEO

TSIRC Secretariat

Mr James William

Mr Dawson Sailor

Ms Vicki Bishop

Ms Hollie Faithfull

Ms Kim Kerwin

Ms Trudy Lui

Ms Amy Orr

Mr Darryl Brooks

APOLOGIES:

Chair - Environment & Climate Adaptation (ECCA) Advisory Committee

Cr Kabay Tamu – *community commitments/Sad News*

GUESTS:

Chief Executive Officer, LG Services Group

Mr Scott Mason

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 9.05am, the Mayor welcomed Committee Members, Executives and guests to the meeting, noting that a quorum of members was present.

The Mayor made the following acknowledgements:

- Our Great Creator (Papa God) for his wisdom, knowledge, understanding, favour upon our lives, families, the region the Council and the services it provides to our communities; and
- The Traditional Custodians and Elders (past, present and emerging) throughout the length and breadth of Zenadth Kes – from Mer in the East to Boigu in the West and Gimuy Country for the TSIRC Cairns Office.

The Mayor also conveyed to those members of the Torres Strait Islander community –throughout the homelands and on the Australian mainland – and others who may be observing Sorry Business/Sad News at this time, the collective thoughts and prayers of the Committee.

Cr Keith Fell delivered the opening prayer. This was followed by a minute of silence for reflection purposes.

B. NOTING OF APOLOGIES

The following apologies were noted and accepted by the Standing Committee:

Advisory Committee	Councillor/Reason	Mover/Seconder
ECCA Chair	Cr Kabay Tamu – <i>Sad News</i>	CR WOSOMO / CR ANIBA

C. CONFLICT OF INTEREST DECLARATIONS

The Mayor invited attendees to table any prescribed or declarable COI matters. No COI declarations were made. The Mayor requested that Committee Members advise of any COI declarations should they arise throughout discussions.

The Mayor also invited attendees to advise of any legal matters that would prevent members from participation in today's meeting. No matters were declared.

D. LIVE STREAM

The Mayor advised that this meeting is being LIVE STREAMED on Council's YouTube Channel and welcomed members of the general public who may be viewing proceedings.

1. CONFIRMATION OF MINUTES (8 OCTOBER 2025)

#SSC24-28/2025-11/1

CR FELL / CR TOBY

The Standing Committee confirmed the Minutes of its meeting held on 8 October 2025.

CARRIED UNANIMOUSLY

1.1. ACTION ITEMS FROM PREVIOUS MEETINGS

The Chief Executive Officer (Mr James William) spoke to this item. The update was noted by the Standing Committee.

2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#SSC24-28/2025-11/2

CR ANIBA / CR FELL

The Standing Committee resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

CARRIED UNANIMOUSLY

- *The Chief Executive Officer of LG Services Group (Mr Scott Mason) spoke to Agenda Item 3.1 below.*

3. CHIEF EXECUTIVE OFFICER

3.1. TSIRC Transition Action Plan (TAP) Update *(verbal update by Mr Scott Mason)*

[Reason for this matter to be discussed in Closed Business: This matter contains matters that may directly affect the health and safety of an individual or a group of individuals.]

The update was noted by the Standing Committee.

4. MAYORAL ITEMS *(verbal discussion)*

4.1. Nam Zagethaw Yabugud (NZY) – Joint Venture *(Cr Rocky Stephen)*

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

The Standing Committee noted the presentation made by Cr Rocky Stephen.

4.2. Alternative Transport Proposal Feasibility Study (Cr Rocky Stephen)

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

At the request of Cr Rocky Stephen and the Chief Executive Officer (Mr James William), this matter will be considered by the Standing Committee at a later date.

4.3. TS&NPA ROC (Mayor)

[Reason for this matter to be discussed in Closed Business: This matter contains information on negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government".]

The Standing Committee noted the comments by the Mayor.

5. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#SSC24-28/2025-11/5

CR STEPHEN / CR FELL

The Standing Committee resolves to move out of closed discussions pursuant to Section 254I of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

6. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

The Mayor advised that no formal resolutions resulted from the Closed Session discussions.

Action Required:

1. Executive Director Corporate Services to prepare a report to the November 2025 Council Meeting seeking Council decision on the way forward for the Nam Zagethaw Yabugud Pty Ltd (the entity established by Council as a beneficial enterprise to deliver services under the Australian Government's Community Development Program).
2. Executive Director Financial Services to organise a presentation on the proposed way forward for the Nam Zagethaw Yabugud Pty Ltd (the entity established by Council as a beneficial enterprise to deliver services under the Australian Government's Community Development Program) to a meeting of Council's Audit Committee for consideration of any associated auditing/compliance requirements.
3. Executive Director Corporate Services to prepare a report to the November 2025 Council Meeting on TS&NPA ROC and TCICA matters.

7. CHIEF EXECUTIVE OFFICER

7.1. SARG Standing Committee – Next Meeting & 2026 Meeting Schedule

Not considered by the Standing Committee.

8. BUILDING SERVICES DIRECTORATE

Nil.

9. COMMUNITY SERVICES DIRECTORATE

Nil.

10. CORPORATE SERVICES DIRECTORATE

Nil.

11. ENGINEERING SERVICES DIRECTORATE

Nil.

12. FINANCIAL SERVICES DIRECTORATE

Nil.

13. MATTERS ARISING

Nil.

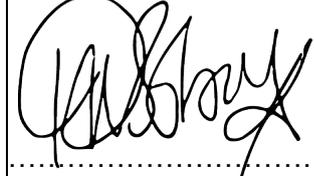
14. NEXT MEETING – 14 JANUARY 2026 (Microsoft TEAMS)

Noted by the Standing Committee.

15. CLOSE OF MEETING & PRAYER

The Mayor thanked Standing Committee members and officers for their attendance and contributions, commitment and participation for this meeting. The Mayor formally closed the meeting at 12.35pm and Cr Rocky Stephen delivered the closing prayer.

MINUTES CONFIRMED – 4 February 2026



.....
Cr Phillemon Mosby
Mayor
Torres Strait Island Regional Council



.....
James William
Chief Executive Officer
Torres Strait Island Regional Council



ORDINARY COUNCIL MEETING ACTION ITEMS

(Updated as at 19 March 2026)

Agenda Item

1.4

Agenda Item	Expected Completion Date	Action Area	Current Status
<p>Feb 2026 Mtg AI 18 Items Arising</p> <p>Climate Resilience Project Officers</p> <p>Action Required:</p> <p>Executive Director Community Services to provide a report to Council in relation to best utilisation of the Climate Resilience Project Officer roles.</p>	ASAP	ED Community Services	<p>Info report prepared for March 2026 Ordinary Council Meeting (AI 5.1).</p> <p>Close this action.</p>
<p>Jan 2026 Mtg AI 3.1 CEO Monthly Report</p> <p>Action Required:</p> <p>Chief Executive Officer to coordinate the preparation of a report to Council in relation to ready-to-activate contingency planning for major weather events which impact on communications, food security and other community operational capacities.</p>	Mar 2026	CEO	<p>In progress. Update provided to the SARG meeting on 4 Feb 2026. SARG will oversight the development of a plan and will recommend a report to a future Council meeting.</p>

<p>Dec 2025 Mtg AI 19 Information Reports</p> <p>Action Required:</p> <ol style="list-style-type: none"> 1. Chief Executive Officer to report back to a future Council meeting options available to Council to address ongoing housing repair and maintenance issues (including the establishment of a Torres Strait Housing Authority). 2. Chief Executive Officer/Executive Director Community Services to lobby the State Government to convene a Torres Strait Regional Housing Summit as soon as possible. 		<ol style="list-style-type: none"> 1. CEO 2. CEO / ED Community Services 	<ol style="list-style-type: none"> 1. In progress. Internal discussions commenced to determine best approach. 2. To be raised with visiting Deputy Director-General Housing in February 2026.
<p>Nov 2025 Mtg AI 2.1 Mayoral Monthly Report</p> <p>Action Required:</p> <p>Executive Director Corporate Services to obtain a video of the Mayor's community address during the November 2025 Council Workshop which can be distributed across the TSIRC footprint to shed light on the geographic and financial challenges before Council in providing services on-ground to community.</p>		ED Corporate Services	<p>In progress, presentation and script being reviewed for discussions with Mayor and preparation of the video in the new year (2026).</p> <p>Update 10/12/25: Further work being undertaken to identify opportunities during F2F Council Meetings & Council Workshops to capture on video key messaging moments by Council and high-level deputations.</p> <p>Update 22/01/2026: Pending appointment of key staff, a meeting is to be scheduled with the Mayor to discuss draft narratives.</p>
<p>Nov 2025 Mtg AI 8.1 Financial Dashboard Report (October 2025)</p> <p>Action Required:</p> <p>Executive Director Financial Services and Executive Director Corporate Services to explore messaging to be put on the public record to alert both Government and the Opposition on Council's cash-flow situation in relation to soaring costs to deliver services across the TSIRC footprint.</p>		ED Financial Services / ED Corporate Services	<p>In progress, draft letters and collateral for the ministers are currently being finalized, this collateral will be leveraged to develop consistent Community messaging.</p>

<p>Oct 2025 Mtg AI 18 Items Arising</p> <p>Action Required:</p> <ol style="list-style-type: none"> Executive Director Community Services to liaise with the Manager Housing to explore options to reduce noise pollution from tenants of public housing, as well as liaison with QPS on Thursday Island for local police to be made aware of growing public nuisance incidents across the communities. Executive Director Community Services to explore options around the introduction of night curfews for youth and/or social supports for families to engage bored youth. 		<ol style="list-style-type: none"> ED Community Services / Manager Housing ED Community Services 	<ol style="list-style-type: none"> Ongoing collaboration with QPS and TSIPLOs. In addition, plan to raise awareness through Community consultation of Housing Policies in 2026 and Community information sessions. Ongoing.
<p>Oct 2025 Mtg Deputation Torres & Cape Hospital and Health Service (TCHHS)</p> <p>Action Required:</p> <p>Executive Director Community Services to provide TCHHS with a copy of the outcomes report/data on the “Deadly For Diabetes” trial in the TSIRC footprint.</p>		ED Community Services	In Progress. Follow-up on formal correspondence from CEO to TCHHS advocating for financial support for the continuation of this successful program.
<p>Sep 2025 Mtg AI 2.1 Mayoral Monthly Report</p> <p>Action Required:</p> <p>Council’s ECCA Advisory Committee to:</p> <ol style="list-style-type: none"> explore interest from key stakeholders across the greater Torres Strait region to jointly lobby for greater levels of action and investment in addressing the growing impact of climate change across the greater region; and prepare a report back to Council on a proposed way forward. 		ECCA Advisory Committee / ED Engineering Services	The Executive Director Engineering Services advised Council that the ECCA Advisory Committee was due to meet on 16/10/25, however, due to extenuating circumstances that meeting did not proceed. A follow-up meeting will be arranged following consultation with the ECCA Chair.

<p>Sep 2025 Mtg AI 6.1 Community Grants Program Allocation (Aug 2025)</p> <p>Action Required:</p> <p>CEO to explore a review of the Community Grants Policy to clarify issues in relation to eligibility for funeral grants and funeral travel grants, as well as feedback to community on outcomes following the grant acquittal.</p>		<p>ED Corporate Services / CEO</p>	<p>Ongoing. A/CEO and Executive Corporate Services discussed an approach and agreed to review the Community Grant Program in December 2025.</p> <p>Update 21/01/2026: The review of the Community Grant Program began in November with internal stakeholder meetings to identify initial opportunities to clarify issues in relation to eligibility of funeral grants and funeral travel grants as well as methods to capture and share grant acquittal feedback. The opportunity to improve the forms for both ease of use by the community and to improve our internal process was identified and implemented. Consultation to seek Councillors feedback will begin shortly.</p>
<p>Apr 2025 Mtg AI 3.1 CEO Monthly Report (April 2025)</p> <p>Action Required:</p> <p>Chief Executive Officer to discuss off-line with Cr Fell the matter of STP funding for Mabuia.</p>		<p>Chief Executive Officer</p>	<p>Ongoing.</p>
<p>Jan 2025 Mtg AI 6.5 Repeal of Council Resolution – Community Radio/Broadcasting Licences</p> <p>Action Required:</p> <p>Matter to be considered by the Culture, Arts, Land and Heritage (CALH) Advisory Committee and a recommended way forward be presented to the April 2025 Council Meeting.</p>		<p>CALH Advisory Committee (Cr Aniba) / ED Corporate Services</p>	<p>The CALH Advisory Committee will present a position for Council consideration at the Jan 2026 Council meeting.</p> <p>Update: 22/01/2026: Following further discussions with the Australian Communications and Media Authority the CALD Advisory committee will be provided an update at its February 2026 meeting which will be followed by a report being presented at the February 2026 Council meeting.</p> <p>Update 10/02/2026: Further consultation is being undertaken following discussions at February CALD Advisory committee.</p>

<p>Jan 2025 Mtg AI 17(e) Matters Arising Fuel Bowser and Desalination Plant (Erub) – connection to electricity grid.</p> <p>Action Required: Executive Director Engineering Services to follow-up with Ergon.</p>		<p>ED Engineering Services</p>	<p>In progress.</p> <p>Ergon engaged to undertake design and costing.</p>
<p>July 2024 Mtg AI 17(a) Funding for Dialysis Unit on Badu</p> <p>Action Required: Executive Director Community Services to provide background information in relation to Commonwealth Government funding for the unit.</p> <p><i>Mayor strongly requests that consideration be given to financial costs to Council for this project (and other projects across the TSIRC footprint) to be implemented on-ground (i.e. water and infrastructure, etc).</i></p> <p>August 2025 Meeting: <i>Mayor requested that correspondence be sent to various politicians – Mr David Kempton MP (Member for Cook), Senator the Hon. Nita Green (Federal Assistant Minister for Northern Australia) and Senator the Hon. Malarndirri McCarthy (Minister for Indigenous Australians) outlining the lack of consultation around the project itself, including the impacts on Council’s capacity to provide ongoing support with operational and infrastructure requirements the project in our current financial environment.</i></p> <p><i>November 2025 Meeting: CEO to provide 3-4 or more examples where State/Federal Government departments and agencies have failed to consult with TSIRC on projects which require Council resources (water, sewerage, infrastructure support, etc.) and these examples will be used to lobby the State/Federal Governments on the importance of working with TSIRC as these new builds/projects do impact on Council’s currently stretched capacity to maintain and provide basic local government services to the community.</i></p>		<p>CEO / Executive Director Community Services / Cr Wosomo</p> <p><i>Matter raised directly with Minister for Health by Mayor, Deputy Mayor and CEO during a meeting on 18 Feb 2025.</i></p>	<p>Ongoing.</p> <p>Update (Aug 25 OM): Dumbarra Consultancy Services managing this project. 23/7/25 made initial enquiry with TSIRC seeking guidance on land tenure processes. Communication from Dumbarra outlines that stakeholder engagement, legal protocols and legal requirements will be undertaken. No timeframe, however outlines that project is already behind schedule.</p> <p>Update (Nov 25 OM): Cr Wosomo has tried outreach several times to the Badu traditional custodians on this matter with no response to date seeking support in relation to an alternative site.</p> <p>Update (Feb 26 OM): Dumbarra provided a recent update on the project, advising they have engaged a surveyor to assess whether the site is technically and practically feasible, enabling the PBC (as Trustee) and project partners to make an informed decision before additional sites are considered. They will engage a town planning consultant and progress consultation with Queensland Health once project scope, site feasibility and service model are defined.</p> <p>Council has advised that a pre-lodgment meeting should be held to discuss planning requirements for existing or new sites.</p>

The background of the image is a dark blue gradient with a faint, light blue watermark of the Seal of the City of Los Angeles. The seal features a central five-pointed star within a shield, surrounded by a circular border with small dots.

MAYORAL MONTHLY REPORT

MARCH 2026.

<u>Date</u>	<u>Engagement</u>	<u>Details</u>
Feb 18	February TSIRC Trustee and Ordinary Meeting	MS Teams
Feb 19	TCICA SWG Economic Development	MS Teams
Feb 23	2025/2026 Budget Review video for TSIRC media	Cairns
Feb 23	Establishment of the North Queensland Joint Organised Crime Taskforce (NQ JOCTF) in a joint statement. The multi-agency Taskforce strengthens coordinated efforts to combat serious and organised crime across Northern Australia, including the Torres Strait.	Mayor Mosby TSIRC and Mayor Seriat TSC
Feb 27	Minister for Primary Industries Tony Perrett MP visits TI Member for Cook, David Kempton	Met with SRA, TSIRC TRC GBK, police army and biosecurity on Thursday Island TSRA Office.
Feb 27	Honourable Minister Julian Hill MP and Member for Leichhardt Matt Smith met with Regional Leadership TSIRC, TSC, TSRA and GBK to discuss and raise concerns in relation to the recent incursions of illegal fishing vessels and Operations BROADSTAFF.	Thursday Island
Feb 28	Member for Leichhardt Matt Smith MP together with the Honorable Minister Julian Hill MP and I visited TSIRC Division 1 Boigu Island.	Boigu Island Division 1
Feb 28	Member for Leichhardt Matt Smith MP together with the Honourable Minister Julian Hill MP and I visited TSIRC Division 2 Dauan Island.	Dauan Island Division 2
Feb 28	Official opening of Leichardt member Matt Smith office of Thursday Island	Thursday Island
March 03	Climate Alliance Workshop	Cairns
March 04	TCICA Members Meeting	In Person, Cairns
March04	TCICA Strategic Direction 2026-2028 Launch Event	Crystalbrook Cairns
March 05	Climate Alliance Terms of Reference and Future Direction of ROC	Pullman Cairns International
March 05	Workshop Dinner	Pullman Cairns International
March 11	Torres Strait and Northern Peninsula Area Climate Resilience Centre - Steering Committee Meeting	MS Teams
March 12	Ocean Summit	MS Teams
March 18	Meeting Minister McCarthy	MS Teams



Council's 2025
Budget Review





Torres Shire Council
*To lead provide & facilitate a sustainable,
 safe and culturally vibrant community.*

20 February 2026

Torres Strait Island Regional Council (TSIRC) Mayor Phillemon Mosby and Torres Shire Council (TSC) Mayor Cr Elsie Seriat attended the official opening of the *North Queensland Joint Organised Crime Taskforce* (NQ JOCTF) today, convened by the Australian Federal Police.

The establishment of the NQ JOCTF marks an important milestone in strengthening coordinated efforts to address serious and organised crime across Northern Australia, including the Torres Strait region. The Taskforce will operate under a national framework as a fully integrated, multi-agency capability, bringing together personnel from the Australian Federal Police and the Queensland Police Service, with support from the Australian Border Force and the Australian Criminal Intelligence Commission.

The Torres Strait plays a critical role in Australia's northern border security, and, for our communities, the impacts of cross-border crime are not abstract — they are real and deeply felt. Our region faces ongoing challenges associated with people smuggling, drug trafficking, illegal fishing and other forms of transnational criminal activity. These activities threaten not only community safety, but also cultural integrity, public health, economic stability and the wellbeing of our families.

The formation of this Taskforce follows months of engagement between agencies, local leaders and community representatives. It aligns strongly with Council's strategic approach of "Look, Listen and Adapt", recognising that strategies must be shaped with communities, informed by local knowledge, and responsive to the unique geographic, cultural and governance landscape of the Torres Strait.

Effective enforcement in our region cannot be delivered through a one-size-fits-all model. It must reflect our proximity to international borders, our connection to Sea Country and the lived experience of our people. The NQ JOCTF represents a meaningful step toward ensuring that national capability is strengthened by local insight and that operational responses are both intelligence-led and culturally informed.

We welcome the establishment of this Taskforce and the strengthened collaboration it brings. We are encouraged by the shared commitment demonstrated by all



Torres Shire Council
*To lead provide & facilitate a sustainable,
 safe and culturally vibrant community.*

participating agencies and look forward to continuing to work together to disrupt organised criminal networks and protect the safety and wellbeing of our communities.

Mayor Phillemon Mosby

Mayor Elsie Seriat OAM



Police taskforce to target trafficking through Zenadth Kes



Mayor Phillemon Mosby at the launch of NQ JOCTF. Pics supplied.

Organised criminals trafficking illicit commodities through the Torres Strait will be the targets of a joint Australian Federal Police (AFP) and Queensland Police Service (QPS) taskforce to protect vulnerable communities and Australian sovereignty, launched last week.

Torres Strait Island Regional Council (TSIRC) Mayor Phillemon Mosby and Torres Shire Council (TSC) Mayor Cr Elsie Seriat attended the official opening of the North Queensland Joint Organised Crime Taskforce (NQ JOCTF), convened by the AFP in Cairns.

They said the establishment of the NQ JOCTF marked an important milestone in strengthening coordinated efforts to address serious and organised crime across northern Australia, including the Torres Strait region.

"We welcome the establishment of this Taskforce and the strengthened collaboration it brings," they said.

"We are encouraged by the shared commitment demonstrated by all."

AFP Commissioner Krissy Barrett and QPS Assistant Commissioner Brett Schafferius said the JOCTF would counter the growing threat of criminals sourcing methamphetamine and cocaine stockpiled in the Pacific.

Commissioner Barrett said the AFP had several new priorities, including protecting vulnerable communities and defending domestic and regional security.

"We believe there are tonnes of illicit commodities that have been

stockpiled in the Pacific over many years, giving onshore and offshore organised crime syndicates reliable and easy access to dangerous drugs on the doorstep of Australia," Commissioner Barrett said.

"We know vulnerability and profitability are key drivers for organised crime, as is low risk and high reward.

"This new task force bolsters security at our border and dramatically increases the risk for organised crime.

"The black flights landing at regional air strips and the porous border between PNG and North Queensland require a more visible law enforcement presence.

"Importantly, there is a growing concern among First Nations leaders in the Torres Strait and Bamaga that more of their youth are consuming illicit commodities because of the increase in trafficking through the region.

"The damaging and long-term consequences of consuming illicit commodities have a devastating effect on our young people, who are our future."

A team of seven will be based in Cairns and will leverage QPS, ABF, Australian Criminal Intelligence Commission (ACIC) and AFP powers, capabilities and partnerships, including intelligence from INTERPOL and Five Eyes Law Enforcement Group (FELEG), with a focus on organised crime from the Torres Strait to Townsville.

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Zenadth Kes leaders call for long-term security plan

Zenadth Kes leaders call for long-term security plan

A joint media release by local leaders, including Torres Strait Island Regional Council Mayor Phillemon Mosby, Torres Shire Council Mayor Elsie Seriat, Northern Peninsula Area Regional Council Mayor Robert Poi Poi, Cr A Baradharw Kod, Torres Strait Sea and

Land Council chair Ned David and Torres Strait Regional Authority chair George Nona, released earlier this month has called for a long-term security plan for the region.

They said the plan should include:

- Formal engagement through the Torres

Strait Regional Leadership Group to co-design a 25-year Torres Strait Security Plan

- A permanent, locally-informed maritime security posture for the Torres Strait, with assets based in-region and maintained

- year-round Sustained patrol boat coverage across known hotspots and transit corridors, supported by increased surveillance

- Resourcing and staffing certainty for key facilities to support enforcement and response across the region

- Regular, scheduled briefings to TSIRC, TSC, NPARC, GBK and TSRA leadership on trends, risks and outcomes (within operational limits)

- A two-way reporting model, communities can report safely and receive feedback on actions taken, so reporting strengthens trust

- Clear measures of success over time (presence, interdictions, enforcement outcomes and deterrence indicators)

Mayor Mosby said they needed a permanent plan that kept Zenadth Kes waters secure and protected the community's social, cultural and economic rights.

"We need a 25-year plan for the security of the Torres Strait," he said.

"Instead of being proactive, the Government continues to be reactive."

"Our Regional Leadership are led up and we want to enter into a real partnership with the Australian Government."

The leaders said a long-term plan must be co-designed with the Torres Strait Regional Leadership Group and include sustained funding, permanently-based assets, clear governance, and agreed measures of success over time.

The leaders also said Torres Strait and

"Are you feeling stressed, anxious or worried? Come see me!"

BASED ON THURSDAY ISLAND

WAKAI WAIAN HEALING 1800 732 850

XTREME CARE AUSTRALIA
NDIS SUPPORT COORDINATION AND PLAN MANAGEMENT SERVICES

Xtremecare Australia offers NDIS Support Coordination and Plan Management services in the Torres Strait and Cape York Regions.

Do you want Xtremecare to be your Support Coordinator and/or Plan Manager?
You can make this request by calling DIA on 1800 800 110





Office of the Chief Executive Officer

AUTHOR: Chief Executive Officer

CHIEF EXECUTIVE OFFICER MONTHLY REPORT (March 2026)

OFFICER RECOMMENDATION

Council notes the Chief Executive Officer Report for March 2026

EXECUTIVE SUMMARY

The Chief Executive Officer's monthly report summarises key operational activities undertaken since the previous Council meeting, including any key media activities.

BUILDING SERVICES

1. Highlights from the Month (*Major accomplishments or milestones*):

- 2 X MMC Buildings for Mabiug in construction at Cairns QBuild – Planned delivery on Mabiug 20 May with a completion date 27 July.
- First two plug ins have are near complete on Warraber (SHAP 1 program) and 2 starting at St Pauls end of March
- Works has commenced at Elphinstone Close for new Office space – completion date mid-May

Significant Events (*Important meetings, partnerships or announcements*):

2. Key Areas of Focus for the Month Ahead (*strategic priorities*):

- Joint Inspection of Badu for delivery of new housing assets with the Private Sector allowing for same design of Social Housing (TSIRC Prototype) – Inspection booked in for Tuesday 32 March (5 contractors shortlisted)
- Delivery of Plug ins at Warraber, St Pauls and Masig (SHAP 1)
- SHAP 2 – Currently reviewing addresses and locations EOI for new partnering with TSIRC to deliver Housing Assets – Briefing note currently being finalised.
- Prelim land allotments identified for Hammond, Saibai and Dauan – all 3 Councillors have endorsed

Upcoming Initiatives (*New projects or campaigns*):

3. Risks & Mitigation Plans (*anticipated challenges and how they will be addressed*):

4. Summary & Outlook *(Summary of overall progress):*

- State budget constraints – loss of revenue for maintenance, upgrades and homeownership – have been advised by State this will be cut further 26/27 FY – currently allowing for TSIRC trade staff to complete upgrades due to lack of maintenance
- Delivery of 2 x MMC Housing Assets on Mabuiag July 2026 (currently being constructed in Cairns).

COMMUNITY SERVICES

1.Highlights from the Month *(Major accomplishments or milestones):*

- Climate Resilience Planning – develop engagement schedule across the region
- Finalise Agreement with TSRA for Helicopter Subsidy (Ugar and Dauan). Service reinstated in March. The project expires 30th June 2026.

Significant Events *(Important meetings, partnerships or announcements):*

2.Key Areas of Focus for the Month Ahead *(strategic priorities):*

- Illegal Dumping – planning/ investigating opportunities to expand the project. Currently only limited to surveillance/monitoring. As part of Executive KPI, to increase scope and include infringements and connecting with projects etc
- Procurement of consultant to develop animal management plans and consultation (Badu)
- Original Budget prep 26/27 with Finance
- Various Consultations – Housing (Mabuiag); Childcare staff & Clients on Badu regarding temporary halt to service (Roof replacement project).
- EDCS to action KPIs

Upcoming Initiatives *(New projects or campaigns):*

3. Risks & Mitigation Plans *(anticipated challenges and how they will be addressed):*

- Mostly weather related impacts delivery timeline of all programs and projects is continuous. Team to have plan B in place, and close liaison with funders /
- Child Care - Impact to working parents (Badu) due to no service. In collaboration with BSU/Assets, strategic and early communication with service users, and the wider community

4. Summary & Outlook *(Summary of overall progress):*

- Vacancy of certain roles have some impact to current status of services and programs, however, management is connecting with teams ensuring service delivery and compliance

CORPORATE SERVICES

1.Highlights from the Month *(Major accomplishments or milestones):*

- Community consultation for Trustee Policy Expressions of Interest (EOIs) for leases in St Pauls was completed on 24 February in line with Trustee Policy requirements.
- Stage 2 of the Social Housing Accelerated Program (SHAP) progressed, with land tenure and native title assessments underway.
- White Fleet purchases under the Strategic Infrastructure Program (SIP) were finalised. Key outcomes include:
 - Installation of a new CCTV system at Elphinstone Close Depot
 - Full update of the Fleet Asset Register (including TMR registrations and insurance)
 - Commencement of safety improvements (removal of outdated fire extinguishers and oil waste bins)
 - Completion of Mer compactor truck repairs; Badu truck repairs nearing completion
 - Finalisation and submission of the Fleet Internal Charges Model review
- Economic Development Phase 2 (Strategic Action Plan) RFQ completed, with Emver Partners awarded the contract.
- Phase 1 Economic Development Community Engagement released via Torres Strait News.
- Risk Officer selected for LGMA Propeller Program, supporting leadership development.
- Q2 operational reporting completed.
- Asset condition assessments completed to inform potential enterprise divestment.
- RiskWare system enhancements progressed, improving data integrity and staff change tracking.
- International Women’s Day (IWD) morning tea successfully delivered, supporting workplace culture.

Significant Events (*Important meetings, partnerships or announcements*):

Nil.

2.Key Areas of Focus for the Month Ahead (*strategic priorities*):

- Continue SHAP Stage 2 land tenure and native title assessments across remaining communities.
- Progress Hammond Island Trustee Policy EOIs to next stages (land assessment, Councillor consultation, decision-making).
- Strengthen cyber security capability through:
 - Ongoing engagement with KnowBe4
 - External penetration testing (ethical hacking)
- Restore network connectivity across Hammond Island facilities.
- Progress fleet and asset management improvements, including:
 - White fleet migration into TechOne
 - Maintenance cost tracking
 - Implementation of fuel reconciliation via SmartSheets

Submit Economic Development Phase 2 proposal to TSRA and commence planning

Upcoming Initiatives (*New projects or campaigns*):

Council will partner with Marsh and JLT Risk Solutions to strengthen cyber security capability through development of an Incident Response Plan (IRP). This includes a facilitated workshop to assess current readiness and establish a structured response to cyber incidents, including ransomware.

3. Risks & Mitigation Plans (*anticipated challenges and how they will be addressed*):

- Submit Pathway 1 Scheme Supply Fund proposal (\$100,000) for planning scheme amendment.
- Commence procurement for FY2026–27 insurance program.
- Complete insurance data collection (LGM questionnaires).
- Undertake quarterly governance compliance review (Local Government Act, Regulations, and policies).
- Progress Q3 Operational Plan reporting preparations.
- Develop and implement a risk maturity improvement plan.
- Continue quarterly risk reviews with Risk Owners.

Key Risk: Fuel Supply Volatility

Fuel supply remains sensitive to global market conditions and presents a potential operational and financial risk.

Mitigation Actions:

- Monitor supplier availability and maintain adequate reserves across communities.
- Provide timely briefing updates to the CEO as conditions change.
- Prepare reports for executive consideration on pricing and supply impacts.
- Work with Finance to assess Council’s capacity to manage cost increases.

4. Summary & Outlook *(Summary of overall progress):*

The team has delivered strong outcomes this month across governance, infrastructure, fleet management, economic development, and cyber security preparedness.

Key achievements include completion of Trustee consultation processes, progress of SHAP Stage 2, significant improvements in fleet systems and infrastructure, and advancement of strategic economic development initiatives.

Looking ahead, focus will remain on:

- Advancing land tenure and leasing processes
- Strengthening cyber security and network resilience
- Delivering governance, compliance, and risk improvement initiatives
- Continuing fleet optimisation and fuel management improvements
- Progressing Economic Development Phase 2

Ongoing attention will be given to managing fuel supply risks and building organisational risk maturity.

ENGINEERING SERVICES

Nil update given – see report agenda item 19

FINANCIAL SERVICES

1. Highlights from the Month *(Major accomplishments or milestones):*

- Contract Security Procedure completed
- Animal Management Services Contract awarded (40% savings)
- Commenced working on Budget Review Templates and Fees and Charges
- Implementing Mitigation plans for Payroll - Staff/Shared Services
- Set up various tenders

Significant Events *(Important meetings, partnerships or announcements):*

- Met with Sea Swift to discuss in-kind services & impact of fuel cost increases

2. Key Areas of Focus for the Month Ahead *(strategic priorities):*

- Finalise Procurement Policy / Procedure review
- Release Travel Management Services tender
- Finalise Fees & Charges – Approval by CEO
- Finalise 1st draft of 26/27 Budget
- Finalise Superannuation for Councillors
- Continuing recruitment – 3 Roles to be filled
- Tender for Valuations to be issued
- Continued focus on organisational sustainability and active cashflow management.
- Mapping and implementation of a Capital Process Framework.
- Payroll Improvements/HRP
- Commence working on 26/27 Policies

Upcoming Initiatives *(New projects or campaigns):*

- Finalise Procurement Strategy
- Re-tender new Register of Pre-qualified Suppliers (ROPS) contracts

3. Risks & Mitigation Plans *(anticipated challenges and how they will be addressed):*

- Legal advice sought re Council's contracted exposure to fuel cost increases

Expiring Registers of Prequalified Suppliers:

4. Summary & Outlook *(Summary of overall progress):*

One senior leadership role, Manager Finance & Assets, is currently vacant (despite continuous efforts to fill the role), and the Acting Head of Financial Services has now resigned. This creates a significant leadership gap within the Finance function at a critical time, with considerable effort required to manage the upcoming budget preparation and financial statement processes.



James William
Chief Executive Officer



ORDINARY MEETING 24-25 MARCH 2026

Agenda Item

5.1

DIRECTORATE: Community Services

AUTHOR: David Abednego, Head of Community Services

ORDINARY MEETING: March 2026

DATE: 24 March 2026

ITEM: Information Report for Noting only

SUBJECT: Climate Resilience Project - Update

AUTHOR: David Abednego, Head of Community Services

OFFICER RECOMMENDATION:

Council notes this report.

EXECUTIVE SUMMARY:

TSIRC was successful in obtaining a grant of \$3.5m under the Torres Strait and Northern Peninsula Area Climate Resilience Grant Program administered by the Department of Climate Change, Energy, the Environment and Water (DCCEEW). This project is intended to appoint First Nations Climate Resilience Officers (CROs) from the Torres Strait islands, who will act as advocates for climate adaptation in the Torres Strait Region.

The project was initially developed under the Engineering Services Department, who have provided support in successfully obtaining the grant for this project primarily to deliver action items under the CHAS Program. TSIRC requested for a grant of \$5Mil but was only awarded \$3.5Mil which has significantly reduced the CRO project scope to only Training & Education Awareness. Management agreed to transfer the project to the Community Services Department to manage training, education and community engagement.

PROJECT OVERVIEW:

The implementation of the project will take a coordinated approach to addressing the severe impacts of climate change across the Torres Strait.

Key components of the Project:

Appointment of First Nations Climate Resilience Officers – local community members who will be community climate champions, implementing education and climate change activities and leading the response to climate risks.

Focus Areas of the project:

- Coastal Hazards (eg., erosion, sea level rise, storm flooding)
- Disaster Management

Role of the Climate Resilience Officers (CROs')

- Will lead and support a range of activities that is aligned with the two key focus areas- coastal hazards and disaster management to build climate resilience in the Torres Strait Communities.
- Responsibilities include –

Strategy and Project delivery

- Develop, implement and evaluate the Coastal Hazard Adaptation Strategy (CHAS) project plans including timelines, risk management governance and reporting

Stakeholder engagement

- Organise and facilitate workshops and community consultations to deliver climate change and adaptation education, enhance community awareness of coastal hazards in collaboration with Community Member, Elders, Elected Leaders, TSRA Rangers

Advocacy and Collaboration

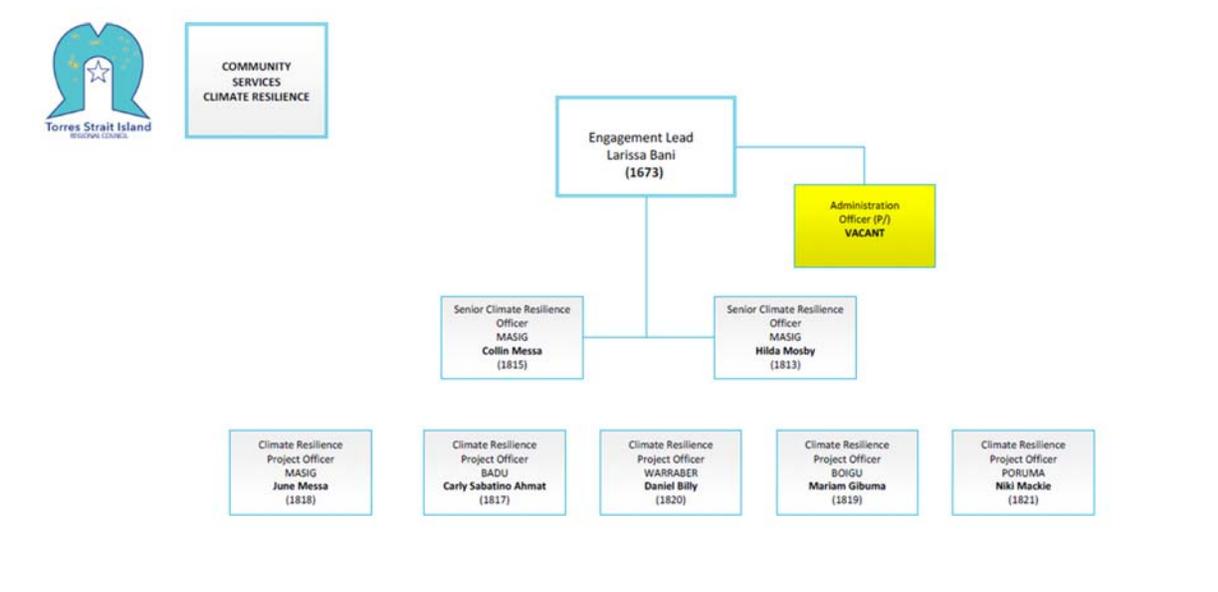
- Advocate for priority local projects that enhance resilience

Overall, the Climate Resilience Officers will act as enablers of climate action, and resilience building with community across the Torres Strait.

Officers Comment:

Recruitment to roles commenced in November 2025, with onboarding and induction of new staff members in January 2026.

Climate Resilience Project Team Structure



Climate Resilience Project Team held its first planning week at Warraber 9-13 March. During this session, the team had the opportunity to collaborate and map out the initial community visits for the project. They focused on ensuring that the approach to community engagement is thorough and informed the team also

commenced setting the groundwork for future community engagements with community members.

Manager Engagement (Larissa Bani) will soon provide Councilors with proposed dates for these upcoming visits to ensure that everyone is aligned and able to participate effectively in the community engagements.

Interested Parties/Consultation:

- Executive Director Community Services
- Head of Community Services
- Manager Engagement

COMPLIANCE / CONSIDERATIONS:

Statutory:	<p><i>Local Government Act 2009</i> <i>Local Government Regulation 2012</i></p> <p>In addition, Community Services functional areas are subjected to a range of Local, State and Commonwealth legislation relevant to roles and teams.</p>
Budgetary:	<p>Ongoing monitoring and process improvement to achieve financial governance, including austerity measures, is being implemented to strengthen budget management within each functional area of Community Services. The department continues to consider opportunities to increase revenue through the supply of services and submission for external-source funds.</p>
Policy:	N/A
Legal:	N/A
Risk:	<p>Day-to-day risk is considered low however closely monitored and mitigated by the application of adherence to policy and procedures.</p>
Links to Strategic Plans:	<p>TSIRC Corporate Plan 2025-2030 (<i>Bisnis Plan</i>)</p> <p>Outcome 1: We preserve cultural heritage, history, and place. Outcome 3: We ensure accessibility to community support services. Outcome 4: We are a transparent open and engaging council. Outcome 10: We advocate and foster regional prosperity through enterprise development.</p>
Malungu Yangu Wakay (The Masig Statement):	N/A
Standing Committee Consultation:	N/A
Timelines:	N/A

Other Comments:

That Council resolves to note update on the Climate Resilience Project.

Prepared by



David Abednego
Head of Community Services

Recommended



Dawson Sailor
Executive Director Community Services

Approved



James William
Chief Executive Officer



ORDINARY MEETING

24 March 2026

Agenda Item

5.2

DIRECTORATE: Community Services

AUTHOR: Dawson Sailor, Executive Director Community Services

ORDINARY MEETING: March 2026

DATE: 24 March 2026

ITEM: Social Housing Strategy 2026

SUBJECT: Agenda Report for Noting

AUTHOR: Dawson Sailor, Executive Director Community Services

OFFICER RECOMMENDATION:

That Council resolves to:

- 1. Notes the report, and**
2. Pursuant to Section 257 of the *Local Government Act 2009*, delegates authority to the Chief Executive Officer to negotiate, finalise and execute matters associated with implementing the Social Housing Strategy 2026, including funding arrangements, partnership agreements, and project delivery, in accordance with TSIRC's procurement and ethical sourcing policies.

EXECUTIVE SUMMARY:

The Social Housing Strategy provides a comprehensive roadmap to address the critical housing challenges faced by communities across the Torres Strait Region.

At its December 2024 Ordinary Meeting, the Council adopted the initial strategy (Resolution # C24-28/2024-12/4.1). Council was informed that the Strategy will be refreshed annually to ensure the strategy reflects the evolving housing needs across the region.

Interested Parties/Consultation:

- TSIRC Building Services
- TSIRC Community Services

Background:

To effectively plan for future funding requirements, the Department of Housing and Public Works requested that TSIRC Housing develop a comprehensive strategy and budget to assess the social housing needs across the Torres Strait Island Regional Council communities for the next 10 years.

Refresh of this strategy involved revisiting detailed analysis of key data sources, including the TSIRC Housing Needs Register and town planning data, as well as the Masterplans for each island community. These resources provide critical insights into current and future housing demands, land availability, and opportunities for development.

At a glance, the table highlights the increased need for housing and also reflects the increased costs.

	2024		2026	
	Needs	Cost \$	Needs	Cost \$
Consolidated Construction Plan	214	599,272,390	313	1,143,536,597

STRATEGIC OBJECTIVES:

The strategy focuses on key objectives, including:

- **Increase the Supply of Social Housing:** Address overcrowding and improve living conditions for all community members.
- **Promote Culturally Appropriate Solutions:** Support housing designs that reflect cultural values while enhancing sustainability and resilience through innovative approaches.
- **Standardise Housing Designs:** Develop standardised designs to ensure readiness when funding opportunities arise.
- **Forward Planning for Funding:** Provide cost estimates and strategic plans to secure funding from relevant bodies for future housing developments.
- **Native Title Consultation:** Establish a Native Title consultation plan to address land use considerations and ensure compliance with community needs and legal requirements.

TSIRC Housing Initiatives:

The 10-Year Capital Construction Plan and Social Housing Strategy proactively responds to emerging funding opportunities. This plan includes:

- Detailed town planning, subdivisions, and infrastructure development strategies for future community needs.
- Alignment with the Department of Women, Aboriginal and Torres Strait Islander Partnerships and Multiculturalism (DWATSIPM), formerly Seniors, Disability Services, and Aboriginal and Torres Strait Islander Partnerships (DSDSATSIP), which has indicated annual funding opportunities for planning land expansions in priority communities.

By incorporating forward-looking initiatives, TSIRC will be "shovel-ready" for Development Applications that address housing needs and support future growth.

Officers Comment:

Nil.

COMPLIANCE / CONSIDERATIONS:

Statutory:	<i>Local Government Act 2009</i> <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	N/A
Legal:	N/A
Risk:	Day-to-day risk is considered low however closely monitored and mitigated by the application of adherence to policy and procedures.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-2030 (<i>Bisnis Plan</i>) 1. Strengthening our Communities

	<ul style="list-style-type: none"> a. Provide suitable public housing <ul style="list-style-type: none"> 2. Maintaining and renewing our infrastructure <ul style="list-style-type: none"> a. Provide reliable and sustainable infrastructure and assets <ul style="list-style-type: none"> 3. A proactive and responsible Council <ul style="list-style-type: none"> a. Advocate on behalf of our communities
<p>Malungu Yangu Wakay (The Masig Statement):</p>	<p><i>Aim 4: Therefore, we will create partnerships with key regional stakeholders, the Queensland and Australian Governments together with other relevant organisations to better equip us to work together to achieve our regional goals and aspirations; and in working together as representatives of the peoples of the Torres Strait and Northern Peninsula Area obtain and safeguard our human rights enshrined in international, national and Queensland law.</i></p>
<p>Standing Committee Consultation:</p>	<p>Housing and Safe and Healthy Communities Advisory Committee</p>
<p>Timelines:</p>	<ul style="list-style-type: none"> • Strategy will be updated on the usual platforms and circulated to funding partners • Ongoing annual reviews

Other Comments:

Nil

Recommended:



Dawson Sailor
Executive Director, Community Services

Recommended:



Wayne Green
Executive Director, Building Services

Approved:



James William
Chief Executive Officer

Attachment:

1. Social Housing Strategy 2026

Torres Strait Island Regional Council

Social Housing Strategy 2026

Developed | October 2024
Endorsed | November 2024
Review | December 2025





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Introduction

TSIRC Housing are dedicated to delivering housing solutions that respect, preserve and promote the rich cultural heritage of the Torres Strait Islander communities. We understand that housing is more than just shelter, it is a vital part of community life, cultural identity and well-being. By delivering quality, culturally appropriate housing, we ensure that our homes meet the unique social, cultural and environmental needs of the Torres Strait Islander people.

Every First Nations person in Queensland has a safe and secure place to call home that meets personal, location and cultural needs. This Home provides the foundations to thrive.

(Our Place: First Nations Housing and Homelessness Action Plan 2024-2027)

Boost our Social Housing Big Build - 53,500 new social homes by 2046, providing 1200 social homes for First Nations communities.

(Homes for Queenslanders)



Our region

OUR REGION

The Torres Strait is a strait between Australia and Papua New Guinea. It is 151 km (94 mi) wide at its narrowest extent. To the south is Cape York Peninsula, the northernmost extremity of the Australian mainland. To the north is the Western Province of Papua New Guinea, only 4 km from Saibai.

The Strait links the Coral Sea in the east with the Arafura Sea and Gulf of Carpentaria in the west. Although it is an important international shipping channel, it is very shallow (water depth of 7-15 metres) with a maze of reefs and islands with strong tidal currents in the narrow channels.

Geographically, the islands in the Torres Strait can be divided into four main groups: an eastern group of high volcanic islands; a central group of low sandy islands; a western group of high islands composed of volcanic and granitic rocks; and a northern group of low islands composed of mangrove mud and peats.

Our region

REGIONAL DEMOGRAPHICS

Council's local government area is rich in culture with two traditional languages and six dialects, as well as Youmpla Tok (Torres Strait Creole) and English spoken across the region.

Our local government area is the most northern Council in Australia, distributed across 42,000km² of sea. Our region consists of 15 divisions across 14 islands, extending 200 to 300km from far east to far west of our local government area.

Our local government area is an area covered by several governance frameworks with an internal border, the Torres Strait Protected Zone and the Torres Strait Treaty zone.

Council's portfolio of responsibilities extends beyond the standard remit of local government. Our operations are spread across 42,000km² and include the provision of 75 home support services and the management of regional transport infrastructure.



15 Councillors (incl. Deputy Mayor)
1 Mayor

15 Unique & individual island Communities, that sit within 5 nation clusters (represented by the 5 points of the star in our logo & flag).

- Gudaw Maluligal Nation of the top western Islands.
- Maluligal Nation of the western Islands.
- Kemmer Kemmer Meriam Nation of the eastern Islands.
- Kulkaigal Nation of the central Islands.
- Kaiwalagal Kaurareg Aboriginal Nation of the Inner Islands.

A population base of 5,000+

We have **4** types of islands

- An eastern group of high volcanic Islands
- A central group of low sandy Islands
- A western group of high Islands composed of volcanic & granitic rocks
- A northern group of low Islands composed of mangrove muds & peats

Our Islands are scattered throughout 42,000km² of sea, sitting between Cape York and Papua New Guinea, with the narrowest point being 150km and extending 200-300km from farthest east to farthest west. We share an international border, which we manage via a traditional treaty with Papua New Guinea.

2 Home of traditional languages and **6** dialects

Meriam Mir Mer dialect & Erub dialect
Kala Lagaw Ya Kulkaigau Ya, Kalaw Kawaw Ya, Kaurareg dialect & Mabuyag dialect

3 Our Region is Home to Art Centres

Erub (Darnley Is.), Badu (Mulgrave Is.) & Arkai (Kubin Community on Mua.)

The Masig statement

THE MASIG STATEMENT

23 August 2022

MALUNGU YANGU WAKAY

The Voice from the Deep

PURPOSE

To establish principles and parameters on behalf of the peoples of the Torres Strait and Northern Peninsula Area to act together in unity, in order to pursue and achieve self-determination and regional autonomy and, in so doing, preserve our distinctive and diverse spiritual, material and economic relationship with the lands, territories, waters, coastal seas and other resources with which we have a connection under Ailan Kastom and Aboriginal tradition.

AIMS

1. *In accordance with Article 3 of the United Nations Declaration on the Rights of Indigenous Peoples adopted by the United Nations General Assembly on 13th September 2007 and supported by the Australian Government on 3rd April 2009 and the Preamble of the Human Rights Act 2019 (Qld), we seek to achieve our right to self-determination as the peoples of the Torres Strait and Northern Peninsula Area.*

2. *By virtue of our sovereign right, we have the right to freely determine our political status and to freely pursue our economic, social and cultural development.*

3. *In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.*

4. *Therefore, we will create partnerships with Key Regional Stakeholders, the Queensland and Australian governments together with other relevant organisations to better equip us to work together to achieve our regional goals and aspirations; and in working together as representatives of the peoples of the Torres Strait and Northern Peninsula Area obtain and safeguard our human rights enshrined in International, National and Queensland law.*

PAST 23 August 1937 was the beginning of regional autonomy ✓ The Torres Strait Island Councillors Conference.

PRESENT 23 August 2022 is the beginning of a new beginning, a culturally united path to regional sovereignty The MASIG Statement.

FUTURE 23 August 2037 will be the beginning of regional sovereignty.

“Access to housing is a fundamental human right that still needs to be realised for many of our 15 isolated and remote island communities, particularly those impacted by our unique location near international borders.

As the current Housing Service Provider we continue to deliver both tenancy and property management services. Ensuring safe, affordable and secure housing for our people across the region is a challenging endeavour, however it can also be a real opportunity, with the right policy setting, investment from Government and strong partnerships with our communities.

To achieve better health outcomes, creating healthier, safer and thriving communities, providing appropriate housing is essential. When families are happy and feel safe, they can flourish, prosper and thrive and most importantly feel valued, enabling them to maintain kinship and their deep affiliations to land and sea country.

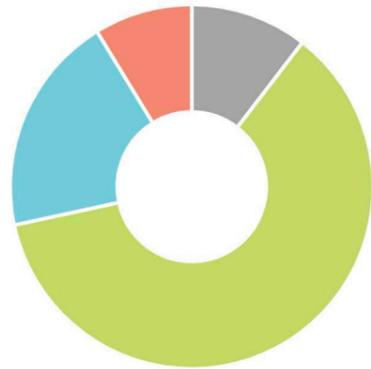
Our ten-year strategic plan for social housing offers a clear road map for Council to engage in dialogue, and advocate to all levels of Government to work in collaboration and partnership with our Council as we move toward achieving our aims outlined in The Masig Statement.”

Phillemon Mosby
TSIRC Mayor



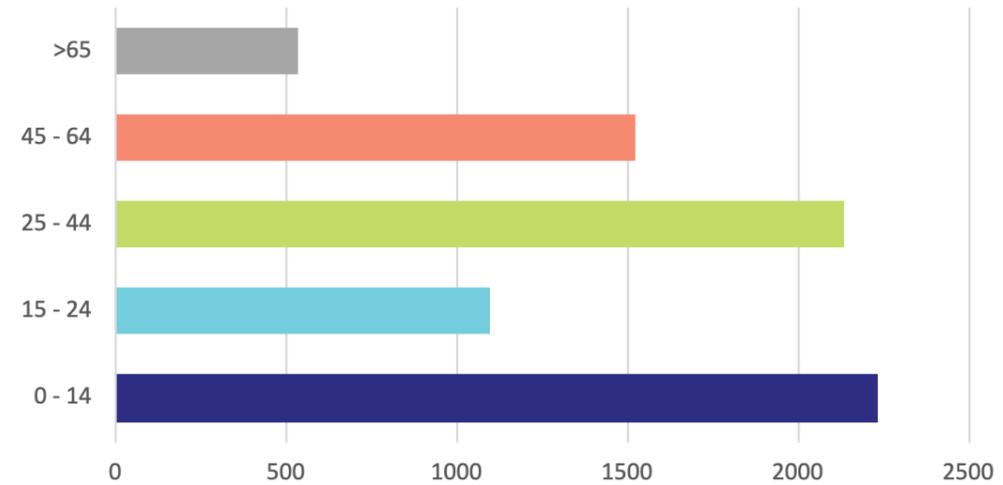
Our communities

Tenure

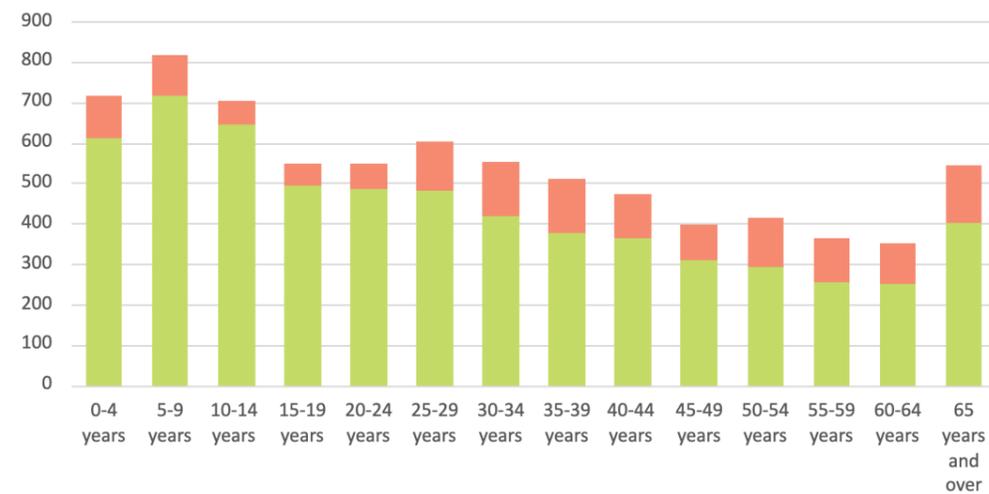


- Owned
- Rented - Real estate agent, or other Landlord type
- Rented - State / Territory housing authority or Community housing provider
- Other Tenure type or Tenure type not stated

Age

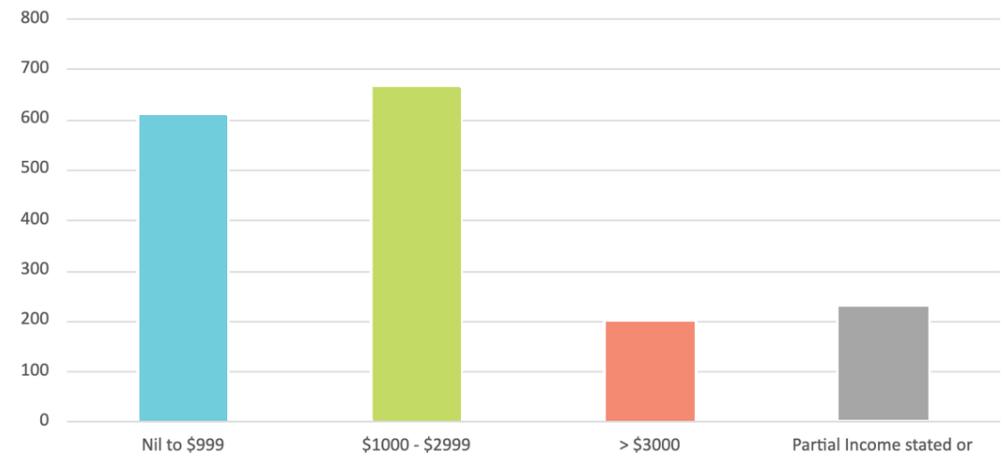


First Nations status



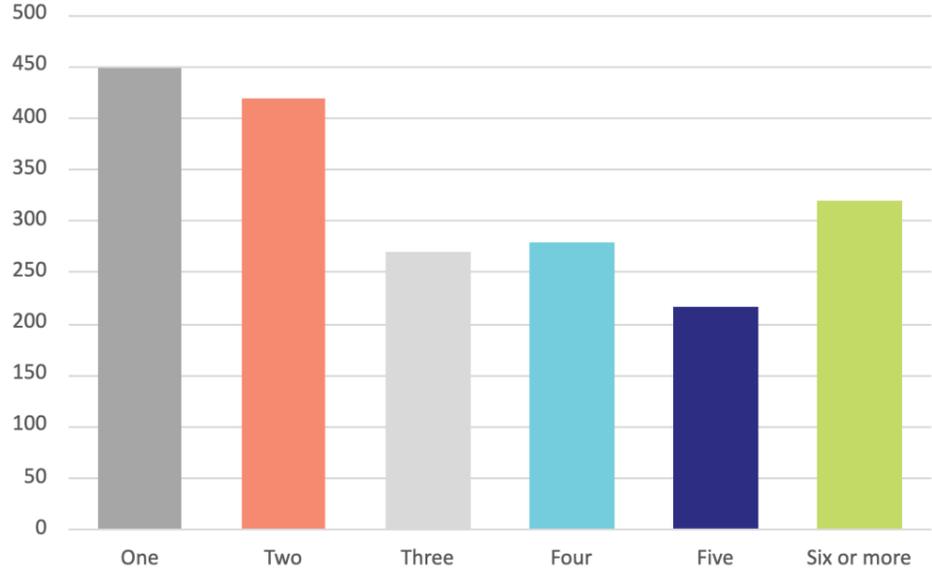
- Aboriginal and/or Torres Strait Islander
- Non Indigenous

Income

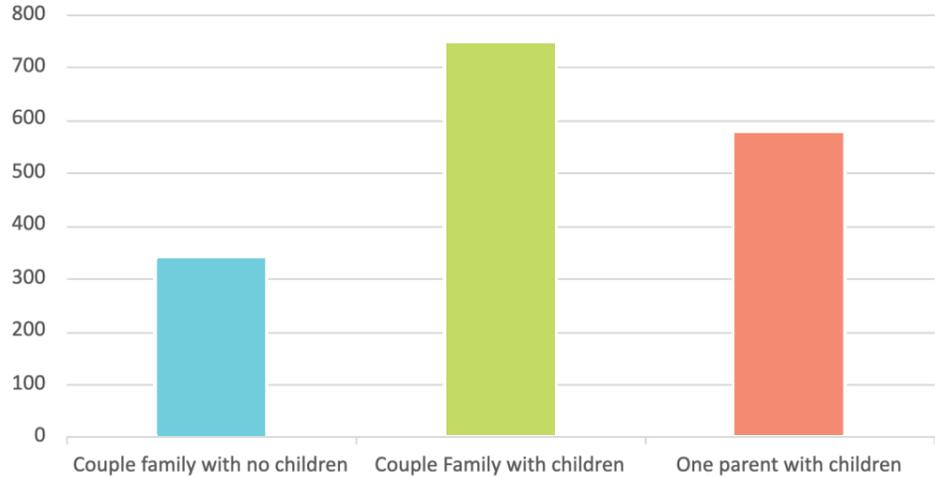


Our communities

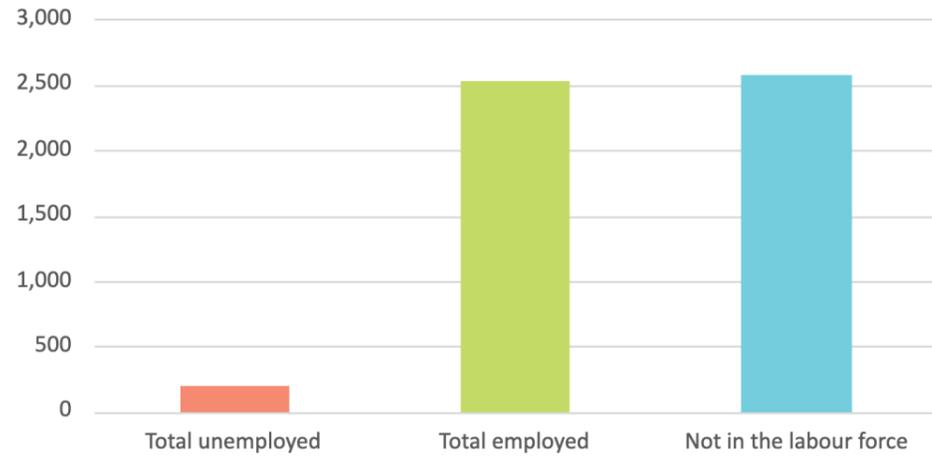
Household composition



Family composition



Employment status



Our customs and culture

For Torres Strait Islander people, housing is more than just a place to live - it is the heart of community life, cultural continuity and social well-being. Homes are where traditions are passed down, families gather and connections to land and sea are maintained.

Housing reflects the values of kinship, respect for Elders and the collective spirit that defines the Torres Strait Islander way of life. It provides the foundation for strong, resilient communities, supporting not only physical shelter but cultural identity, social unity and a deep connection to the natural environment.



our housing need

Housing Need Data held by Council - TSIRC Housing Department categories the Housing Need through the islands in 3 main categories:

PRIORITY ONE

VERY HIGH NEED: Homeless, Child Safety, Health, Disability and Domestic Violence

PRIORITY TWO

HIGH NEED: Overcrowding

PRIORITY THREE

MODERATE/LOWER NEED: Return to Community

The vast majority of housing in the Torres Strait Island LGA is social housing supplied and managed by the Torres Strait Island Regional Council (TSIRC) - with 2021 ABS Census data showing that 89.4% of dwellings are rented and 6.2% fully owned and 0.3% being purchased.

The rate of homelessness is 300 per 10,000 persons compared with 43.2 per 10,000 for Queensland. The capacity to move to private ownership is minimal, with 100% of the population in the most disadvantaged quintile of the Socio-Economic Index for Areas (SEIFA).





our cohorts and their needs

FAMILIES - LARGE FAMILIES WITH MULTI-GENERATIONAL LIVING ARRANGEMENTS

This cohort consists of families that have multiple generations living together under one roof. These households may include grandparents, parents, children and sometimes even extended relatives such as uncles, aunts and cousins. These living arrangements are common in our Communities and can arise due to several factors such as:

Cultural traditions: In our culture, it is common for several generations to live together, where the elders are cared for by the younger generations and family bonds are deeply valued.

Economic necessity: High housing costs or economic hardship can make multi-generational living a practical solution for sharing expenses, including housing, utilities and caregiving responsibilities.

Caregiving needs: In some cases, elderly family members may require care, or young parents may need help with childcare. Multi-generational homes provide a support system where caregiving is shared across generations.

The housing needs for this cohort are often different from those of nuclear families. They typically require larger living spaces with multiple bedrooms, flexible living areas and facilities that cater to both older adults and young children. Homes with accessible features for the elderly, such as ramps or single-level layouts, may also be necessary.



Our cohorts and their needs

FAMILY AND DOMESTIC VIOLENCE SURVIVORS

This cohort comprises individuals or families, often women and children, who are escaping or have experienced family and domestic violence. They face unique and urgent housing needs, as their primary concern is often immediate safety and security. Survivors of domestic violence often require:

Safe and secure accommodation: Short-term crisis accommodation such as women's shelters or refuges, where they can safely escape their abuser and receive support.

Longer - term housing solutions: Once they have moved out of immediate danger, these individuals and families need stable, long-term housing options. Affordable housing in safe neighbourhoods is essential and sometimes survivors need support transitioning into independent living.

Specialised support services: This group often benefits from integrated support services, such as counselling, legal assistance and access to employment opportunities. The impact of domestic violence on mental health, economic independence and social well-being often requires holistic support systems.

The needs of this cohort extend beyond just housing; a trauma-informed approach that ensures emotional and physical safety is essential in meeting their overall well-being. This cohort's housing needs vary from short term crisis accommodation to long term settlement in a dwelling suitable for the family size and composition.





Our cohorts and their needs

SENIORS - INDEPENDENT LIVING

This cohort includes older adults, typically 65 and over, who are still relatively independent but may have some physical limitations or health conditions. These seniors would prefer to live autonomously rather than with family members. The main features of housing suitable for this group include:

Age-friendly designs: Homes designed to be age-friendly, with features such as no-step entries, single-level living, wide doorways, grab bars in bathrooms and good lighting.

Proximity to family: While seniors may not wish to live directly with their family members, they often prefer to reside nearby. This allows them to maintain a connection with the family unit, while still preserving their own independent and secure living space.

Community engagement: Social isolation can be a concern for seniors, so housing solutions MUST include access to community and cultural activities.

Safety and security: Homes that are safe and secure are critical for seniors who may be more vulnerable to outside intrusions.

Independent living seniors often seek to age in place, meaning they prefer homes that will accommodate their changing mobility and health needs over time without requiring them to relocate. The housing needs for this cohort are generally single level, smaller and more compact in nature.

Our cohorts and their needs

SINGLE-PARENT FAMILIES

This cohort comprises single parents, typically mothers, raising one or more children on their own. Single-parent families often face specific challenges in balancing work, childcare and household responsibilities. Their housing needs include:

Suitable family housing: Single-parent families are usually dependant on Government welfare payments, making social housing critical. They need housing that is safe and provides sufficient space for children, including multiple bedrooms.

Safety and stability: Many single-parent families have experienced instability, whether through divorce, the death of a partner, or other life changes. Therefore, stable housing is essential for providing a secure environment where the parent and children can thrive.

Community support services: Single parents will need access to social services, such as financial assistance, parenting resources and childcare. In addition, housing that offers community connections can help single parents build a support network.

Single-parent households, especially those headed by women, are a key group for housing programs aimed at creating equitable opportunities. The housing needs for this cohort vary and they require a dwelling suitable for the family size and composition.





our cohorts and their needs

SINGLE ADULT MEN

This cohort includes single men, often of working age, who live independently and are typically without dependents. This group can encompass a wide range of individuals, from young men to middle-aged or elderly men who may be facing health issues, or homelessness. Their housing needs may include:

Single housing units: Single adult males often need access to social housing options such as single-room occupancy (SRO) units, shared accommodations, or small studio apartments.

Community proximity: Single men will require housing that allows them to maintain community connections and cultural customs and traditions.

Temporary or transitional housing: Some men may be experiencing temporary homelessness and require transitional housing that provides them with shelter while they wait for a social housing opportunity to arise.

Health and wellness support: Mental health, substance abuse, or medical challenges may affect this group disproportionately, meaning they may require housing that includes access to support services such as counselling or healthcare.

The housing needs for this cohort are generally more compact in nature with single bedroom accommodation considered a suitable option. Single adult males often fall through the cracks of social safety nets, making tailored housing solutions important for improving their stability and quality of life.



Closing the gap

Providing a safe and secure home for First Nations people is a crucial foundation for enabling individuals and communities to thrive. Safe, secure and culturally appropriate housing not only meets basic needs but also serves as a platform for improving health, education, employment and social and emotional wellbeing.

Target 4: Children thrive in the early years

Culturally appropriate housing that is designed and informed by community members ensures that homes align with the cultural values, practices and child-rearing traditions of the Torres Strait Islander community. This can contribute to creating stable, supportive environments that allow children to grow and thrive. Adequate, stable housing is a key factor in early childhood development. Homes that are not overcrowded and that provide a safe space are essential for the wellbeing of children. Community-Led Place-Based Design ensures that housing design supports extended family structures, which are significant in the Torres Strait Islander culture. This allows children to be raised in environments where they can receive support from a broader kinship network, contributing to their emotional and developmental wellbeing.

Target 9: People can secure appropriate, affordable housing

Culturally appropriate housing, guided by Community-Led Place-Based Design, helps address the specific housing needs of Torres Strait Islander people. For instance, designing homes that accommodate multi-generational living or seasonal migration patterns can better align with their cultural practices and improve their overall living conditions. Community involvement ensures that housing solutions are contextually appropriate, thus reducing the likelihood of overcrowding, as homes are designed with the right size and facilities for the intended family structures and fosters local ownership and pride in the housing projects.

Target 13: Families and households are safe

A community-led approach ensures that housing design incorporates safety features and mechanisms that are in line with cultural norms while addressing concerns about family violence. Appropriately designed housing can also offer spaces that support family privacy and wellbeing, which are critical in reducing tension and conflict within households. Community-led initiatives foster collective responsibility, allowing the community to create housing solutions that support family safety, with the potential to provide culturally safe environments for women and children.

Target 14: People enjoy high levels of social and emotional wellbeing

Housing designed through a Community-Led Place-Based process is likely to incorporate cultural symbols, community gathering spaces and designs that reflect the traditional lifestyle of Torres Strait Islanders. This reinforces cultural identity and pride, directly contributing to social and emotional wellbeing. Having a secure and appropriate place to live is a fundamental determinant of health and wellbeing. Culturally appropriate housing fosters a sense of belonging, which enhances social cohesion and contributes positively to mental health outcomes. The design process itself can empower communities, giving them a voice in shaping their living environments. This empowerment and involvement promote a sense of control over their circumstances, further supporting emotional wellbeing.

our housing design

The Torres Strait Island Regional Council (TSIRC) has partnered with Qbuild and Office of the Queensland Government Architect to develop a housing design that considers the climatic, cultural and lifestyle needs of the Torres Strait Island people. TSIRC is working closely with OQGA to adapt and modify the design to meet various accommodation needs, including those listed below:

Housing requirement	Design and construction delivery process
Modular House - Lowset	Modern Methods of Construction OQGA open plan island design delivered in a volumetric modular capacity
Modular House - Highset	Modern Methods of Construction OQGA open plan island design delivered in a volumetric modular capacity
Traditional Build - Lowset	OQGA open plan island design delivered in a flatpack kit of parts capacity with onsite assembly
Traditional Build - Highset	OQGA open plan island design delivered in a flatpack kit of parts capacity with onsite assembly
Detached Extension - Lowset	OQGA open plan island design modified for extension arrangements. These designs will be delivered either as MMC volumetric modular units or as flatpack kits, allowing for onsite assembly
Detached Extension - Highset	OQGA open plan island design modified for extension arrangements. These designs will be delivered either as MMC volumetric modular units or as flatpack kits, allowing for onsite assembly
Underbuild/Attached extension	Bespoke designs will be developed based on existing dwellings, utilising durable materials specified for offshore marine conditions, with construction taking place onsite
Duplex/Triplex	OQGA open plan island design will be modified based on land availability and conditions, utilising durable materials specified for offshore marine conditions, with construction taking place onsite.
Low-rise Units	A range of designs will be developed based on land availability and conditions, utilising durable materials specified for offshore marine conditions, with construction taking place onsite



Land availability and development

Community	Need	Township Lots	Subdivision Required	Subdivision Lots	Cost	Action
Badu	57	32	5-10 Years	30	\$36,780,930	Review and update Masterplan
Boigu	22	4	1-5 Years	37	\$45,363,147	Review and update Masterplan, develop expansion zone concept and undertake community consultation
Dauan	23	3	1-5 Years	26	\$31,876,806	Review and update Masterplan, develop expansion zone concept and undertake community consultation
Erub	17	5	1-5 Years	22	\$26,972,682	Review and update Masterplan, develop expansion zone concept and undertake community consultation
Hammond	24	1	1-5 Years	23	\$28,198,713	Review and update Masterplan, develop expansion zone concept and undertake community consultation
Iama	28	11	5-10 Years	28	\$34,328,868	Review and update Masterplan
Kubin	TBA	19	TBA	14	\$17,164,434	Review and update Masterplan
Mabuiag	11	8	10 Years +	26	\$31,876,806	Review and update Masterplan
Masig	10	15	10 years +	21	\$25,746,651	Review and update Masterplan
Mer	24	12	10 Years +	22	\$26,972,682	Review and update Masterplan
Poruma	13	2	1-5 Years	4	\$4,904,124	Review and update Masterplan, develop expansion zone concept and undertake community consultation
Saibai	20	4	1-5 Years	27	\$33,102,837	Review and update Masterplan, develop expansion zone concept and undertake community consultation
St Pauls	38	23	10 Years +	30	\$36,780,930	Review and update Masterplan
Ugar	6	9	10 Years +	16	\$19,616,496	Review and update Masterplan
Warraber	20	4	5-10 Years	29	\$35,554,899	Seek funding for development of subdivision

- Lots in existing township zone with services in place and minimal development works required - costs nominated in 10 Year Construction Plan
- Subdivision lots achievable as per nominated residential land use category in current Masterplans
- Cost based on *average* per lot *infrastructure costing only* for the Warraber Expansion Zone - 2024 - \$1,226,031 GST inclusive - note this cost is indicative only, no escalation has been considered, and cost will vary per island

consolidated construction plan

Community	26/27	27/28	28/29	29/30	30/31	31/32	32/33	33/34	34/35	35/36	Total	Budget
Badu	6	6	4	6	8	4	5	6	6	6	57	\$206,198,830
Boigu	2	2	2	2		4	2	4	2	2	22	\$80,486,508
Dauan		1		5	2	3	2	4	2	4	23	\$87,717,608
Erub		2	4	2	4	2	2	1			17	\$59,501,484
Hammond	2		5		6		4		4	3	24	\$88,175,492
Iama	4	4		4	2	4	2	4	3	1	28	\$99,722,553
Mabuiag			3		1	2		2		3	11	\$41,550,938
Masig		2		2	3		2	1			10	\$35,483,042
Mer	2		5	2	4	2	2	2	2	3	24	\$87,392,982
Poruma		2		2		3		4		2	13	\$48,653,753
Saibai	4		4		4		2	1	2	3	20	\$71,445,130
St Pauls		4	2	2	6	4	4	5	5	6	38	\$143,588,505
Ugar		1						2	1	2	6	\$23,667,369
Warraber	2	2	4	2	2	3	2	1	2		20	\$69,952,403
Total	22	26	33	29	42	31	29	37	29	35	313	\$1,143,536,597

construction delivery timeline – PI

Community	26/27	27/28	28/29	29/30	30/31	31/32	32/33	33/34	34/35	35/36	Total	Budget
Badu	4	4	2	4	4						18	\$58,235,580
Boigu	2										2	\$5,670,000
Dauan		1		2							3	\$9,979,444
Erub			2		2						4	\$13,680,688
Hammond	2		3		2						7	\$22,596,480
Iama	2	2		2	2						8	\$25,871,998
Mabuiag			2		1						3	\$10,086,136
Masig		2									2	\$6,066,900
Mer			2		1						3	\$10,086,136
Poruma												
Saibai	2		2		2						6	\$19,350,688
St Pauls		2			2						4	\$13,256,004
Ugar		1									1	\$3,033,450
Warraber			2	2							4	\$13,437,578
Total	12	12	15	10	16						65	\$211,351,082

construction delivery timeline – p2

Community	26/27	27/28	28/29	29/30	30/31	31/32	32/33	33/34	34/35	35/36	Total	Budget
Badu	2	2	2	2	4	4	4	4	4	4	32	\$119,353,926
Boigu		2	2	2		4	2	3	2	2	19	\$70,831,164
Dauan				3		2		2		2	9	\$34,368,801
Erub		2	2	2	2	2	2	1			13	\$45,820,796
Hammond			2		2		2		2	1	9	\$33,900,698
Iama	2	2		2		2	2	2	2	1	15	\$54,314,314
Mabuiag			1			2		2		2	7	\$27,195,602
Masig				2	2		2	1			7	\$25,821,590
Mer	2		3	2	2	2	2	2	2	2	19	\$69,443,094
Poruma		2		2		2		2			8	\$28,424,304
Saibai	2		2		2					1	7	\$23,619,888
St Pauls		2	2	2	2	2	2	2	2	3	19	\$70,863,402
Ugar								2		2	4	\$16,509,088
Warraber	2	2	2		2	2	2	1	2		15	\$52,794,464
Total	10	14	18	19	18	24	20	24	16	20	183	\$673,261,131

construction delivery timeline – p3

Community	26/27	27/28	28/29	29/30	30/31	31/32	32/33	33/34	34/35	35/36	Total	Budget
Badu							1	2	2	2	7	\$28,609,324
Boigu								1			1	\$3,985,344
Dauan					2	1	2	2	2	2	11	\$43,369,363
Erub												
Hammond					2		2		2	2	8	\$31,678,314
Iama						2		2	1		5	\$19,536,241
Mabuiag										1	1	\$4,269,200
Masig					1						1	\$3,594,552
Mer					1					1	2	\$7,863,752
Poruma						1		2		2	5	\$20,229,449
Saibai							2	1	2	2	7	\$28,474,554
St Pauls					2	2	2	3	3	3	15	\$59,469,099
Ugar									1		1	\$4,124,831
Warraber						1					1	\$3,720,361
Total					8	7	9	13	13	15	65	\$258,924,384

Delivery model and future housing construction programs

When the Council manage construction programs, as principal, principal contractor and program manager through funding agreements, the Council ensures that culturally appropriate practices and local knowledge are incorporated into the planning and delivery of social housing programs. The unique cultural context of the Torres Strait Islanders can be better respected and preserved when the Council controls the process.

Community Engagement is essential and the Council can ensure meaningful engagement with the community at every stage of the project, ensuring residents' voices are heard and their needs and aspirations are met. This includes ensuring traditional protocols are followed during construction, from land use agreements to engaging with elders and community leaders.

Housing can be built to accommodate extended family living and other cultural requirements with Custom Design features preferable and can be as simple as incorporating designs that reflect the local culture, climate and way of life. When community members are actively involved in the design and delivery of social housing, they take more pride in the results, which leads to greater care and long-term sustainability of the housing stock.

Given the logistical challenges of working in remote locations like the Torres Strait Islands, the Council can ensure that housing projects are specifically designed and managed to suit the unique geographical and environmental challenges of the region. The Custom Design must ensure that housing is sustainable and resilient and built to withstand local climate conditions, such as high humidity, extreme weather events and saltwater corrosion.

When the Council is directly responsible for managing housing programs, there is likely to be greater trust and confidence in the process among residents as the community feels more connected to the outcomes.

By managing construction programs internally, the Council can ensure that the social housing outcomes are aligned with broader strategic goals for the Torres Strait Island region. This includes improved Housing Standards that meet the long-term needs of residents, particularly in terms of space and accessibility. Driving community cohesion, promoting social well-being and encouraging community engagement and providing a holistic approach to community development.





Impacts and challenges

NATIVE TITLE

Challenges:

Legal complexities: Social housing projects on Indigenous lands must navigate Native Title legislation, requiring consent from Traditional Owners before development can proceed.

Time-intensive negotiations: Achieving agreements with Traditional Owners, such as Indigenous Land Use Agreements (ILUAs), can be a slow process, delaying project timelines.

Cultural sensitivity: Housing projects must respect local customs, cultural protocols and traditional land uses, which may require additional community consultation and adjustments to housing plans.

Impacts:

Delayed project start: Native Title negotiations can significantly extend the time required to secure land for social housing, delaying the commencement of construction.

Higher costs: The legal fees and time involved in navigating Native Title processes can increase the overall cost of delivering housing as well as the required payable compensation.

Community relations: Fostering strong, respectful relationships with Traditional Owners is critical but time-consuming, impacting both project timelines and outcomes.

Impacts and challenges

AVAILABILITY OF LAND

Challenges:

Limited suitable land: The Torres Strait Islands have limited land suitable for development due to natural constraints, traditional land ownership and environmental concerns.

Competing land uses: Land for social housing competes with other uses, such as community spaces, environmental conservation and private land, making it harder to allocate space for new developments.

Impacts:

Difficulty securing land: Finding available and appropriate land for social housing is a challenge, leading to delays in addressing housing needs.

Overcrowding: With limited land, social housing developments may face issues of overcrowding, leading to inadequate living conditions for families in need.

Higher land acquisition and development costs: The scarcity of land suitable for development can inflate land prices, putting pressure on government budgets for social housing.





Impacts and challenges

COST TO DEVELOP SUBDIVISIONS

Challenges:

Infrastructure Deficits: Many of the Torres Strait Islands lack the essential infrastructure needed for subdivisions (e.g. roads, water, electricity and sewage), requiring significant upfront investment.

High Transportation Costs: The remote location of the islands drives up costs for transporting materials, equipment and labour necessary to develop subdivisions.

Environmental and Topographical Challenges: The unique geography and environmental regulations of the islands require tailored planning, which increases both complexity and cost.

Impacts:

Increased Project Costs: Developing the infrastructure necessary for social housing subdivisions is expensive, significantly raising the total cost of housing programs.

Lengthy Development Process: The need to build or upgrade infrastructure often leads to longer project timelines, delaying the availability of housing.

Budget Constraints: The higher costs of subdivision development may strain government housing budgets, limiting the number of homes that can be constructed and potentially reducing the scope of housing programs.

Impacts and challenges

INCREASED COST TO DELIVER SUITABLE HOMES IN THE TORRES STRAIT

Challenges:

Logistics and supply chain issues: Transporting building materials and supplies from mainland Australia to the Torres Strait is a complex and complicated task, particularly for remote islands that are difficult to access.

Specialised housing needs: Social housing must be tailored to withstand harsh tropical conditions, such as strong winds, high humidity and saltwater corrosion, requiring more durable materials and construction techniques.

Inflated construction costs: The cost of labour, materials and transportation is significantly higher than on the mainland, making housing more expensive to deliver.

Impacts:

Reduced housing capacity: The high cost of delivering homes in the Torres Strait may limit the number of homes that can be built under social housing funding programs, exacerbating housing shortages.

Increased government expenditure: The higher costs of construction and logistics put additional pressure on government budgets, potentially leading to fewer resources available for other essential services.

Extended timeframes: The logistical and climatic challenges involved in building suitable homes can lead to longer construction periods, delaying the delivery of housing to vulnerable populations.





Impacts and challenges

AVAILABILITY OF CONTRACTORS TO DELIVER CONSTRUCTION PROGRAM IN THE TORRES STRAIT

Challenges:

Labor shortages: The remoteness of the Torres Strait Islands makes it difficult to attract and retain qualified contractors and skilled workers, as many prefer to work in less isolated areas.

Limited local workforce: There is a lack of locally available skilled tradespeople, which means contractors may need to be sourced from mainland Australia, further driving up costs and creating logistical challenges.

Seasonal constraints: The tropical climate, including wet seasons and cyclones, can restrict the window of opportunity for construction, limiting the availability of contractors during key periods.

Impacts:

Project delays: A limited pool of contractors and skilled workers can lead to delays in social housing construction, lengthening the time it takes to complete projects and address housing needs.

Higher labour costs: The scarcity of contractors in the region drives up labour costs, which can strain government funding for housing programs and reduce the overall number of homes delivered.

Dependency on external workers: Heavy reliance on contractors from outside the region may create logistical challenges, such as higher costs for travel and accommodation, and potential delays in project delivery due to contractor availability.

Extended timeframes: The logistical and climatic challenges involved in building suitable homes can lead to longer construction periods, delaying the delivery of housing to vulnerable populations.

our housing future

	Action	Timeframe
1	Purchase and implementation of a Housing Management System to streamline the housing application and assessment process, ensuring the Housing Needs Register remains accurate. This system will also improve data accuracy and facilitate easy retrieval, supporting more informed decision-making.	Commenced
2	Review developed land holdings to identify lots that would be suitable for social housing development	Completed
3	Commence development of ILUAs for identified social housing lots to ensure Native Title is addressed prior to being selected for development	Short - 12-18 months
4	Review current condemned social housing dwellings and seek funding for remediation and redevelopment	Completed
5	Undertake a review and update current Masterplans for each island in preparation for any new Council Planning Scheme	Short - 12-24 months
6	Develop a suite of housing design solutions relevant for each cohort to ensure the all members of the community are considered	Commenced
7	Foster partnerships with not-for-profit social housing providers to deliver short term outcomes for specific cohorts while longer term solutions are being developed	Med - 24-36 months
8	Commence planning for expansion zones on three islands with identified land shortages and highest social housing need, including seeking funding to develop subdivisions where further lots are required	Commenced
9	Undertake Native Title process for expansion zones to ensure timely delivery of funding expectations for subdivision projects	Med - 24-36 months
10	Council, State and Federal Government adopt an integrated planning approach and co-ordinate funding opportunities in the areas of housing, economic development, infrastructure and environmental management	Med - 24-36 months
11	Deliver subdivision developments and social housing outcomes for three identified islands of greatest need	Long - 36 months +
12	Commence planning for expansion zones on further islands with identified land shortages and social housing need, including seeking funding to develop subdivisions where further lots are required	Long - 36 months +



DIRECTORATE: Corporate Services

AUTHOR: Community Grants Officer

COMMUNITY GRANTS PROGRAM ALLOCATION (FEBRUARY 2026)

OFFICER RECOMMENDATION:

In accordance with Sections 194 and 195 of the *Local Government Regulation 2012* and Council's Community Grants Policy, Council resolves:

1. to allocate Community Grants Program funding to the following applicants:
 - CG2026-057 – BADU P&C, BADU for \$2,000.00;
 - CG2026-072 – IAMA ORCHIDS TOUCH TEAM, IAMA for \$2,000.00;
 - CG2026-074 – GABAU ZIA TOUCH TEAM, PORUMA for \$3,922.00; and
2. to note the information in this report.

EXECUTIVE SUMMARY:

Three (3) applications were received before the monthly deadline of 5pm, 27/02/2026 which require resolution at this monthly Council meeting.

Additional details in relation to the Community Grants Program for the reporting period are provided in the following attachments to this report:

Attachment 1 - Details on Community Grant applications requiring Council resolution at this monthly meeting;

Attachment 2 - Overview of the 2025-26 Fund Balances as of 10 March 2026;

Attachment 3 - Details on Applications processed during the reporting period; and

Attachment 4 – Acquittals from previous applications.

INTERESTED PARTIES/CONSULTATION:

- Councillors
- Chief Executive Officer
- Executive Directors
- Divisional Managers
- Community Grants Officer

BACKGROUND:

Community Grants applications must be submitted on the last Friday of the month to be tabled at the next Ordinary Council meeting.

Community Grants applications are received directly to Community Grants or via Division staff or Council. Applicants are assessed against eligibility criteria as per the *Community Grants Policy*.

COMPLIANCE / CONSIDERATIONS:

Statutory:	<i>Local Government Regulation 2012</i>
Budgetary:	Approved allocation of funds for Community Grants as per TSIRC 2025-26 budget.
Policy:	<i>Community Grants Policy</i>
Legal:	N/A
Risk:	No financial risk identified as the allocation is within existing Community Grants budget.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 1 – Strengthening Our Communities ➤ <i>Supporting healthy lifestyles, engaged communities, and celebrating cultural heritage.</i>
Malungu Yangu Wakay Mirkok Ikya Malunhumun (The Masig Statement):	Aligns with the social and cultural aspirations of Malungu Yangu Wakay Mirkok Ikya Malunhumun
Standing Committee Consultation:	N/A
Timelines:	Community Grants applications must be submitted on the last Friday of the month to be tabled at the next Ordinary Council meeting.

Prepared/Recommended:

Tia J Hart

Tia Hart
Community Grants Officer

Recommended:

Amy Orr

Amy Orr
Executive Assistant to the CEO

Endorsed:

Vicki Bishop

Vicki Bishop
Executive Director Corporate Services

Approved:

James William

James William
Chief Executive Officer

ATTACHMENTS

Attachment 1: Community Grant applications requiring Council resolution at this monthly meeting.

Attachment 2: 2025-2026 Fund Balances on 10 March 2026.

Attachment 3: Applications Processed During the Reporting Period.

Attachment 4: Acquittals from previous applications.

Attachment 1: Community Grant applications requiring Council resolution

Applicant	Amount Requested	Project/Event	Contribution Amount	Division
CG2026-057 – BADU P&C	\$2,000.00	DONATION: Purchase of supplies towards the schools Garden Project, 20/04/2026-18/09/2026	Supported for \$2,000.00	BADU
CG2026-072 – IAMA ORCHIDS TOUCH TEAM	\$2,000.00	TRAVEL EXPENSES: To support the Iama Orchids to attend the Battle of the Islands Touch Tournament, 30/04/2026-03/05/2026	Supported for \$2,000.00	IAMA
CG2026-074 – GABAU ZIA TOUCH TEAM	\$3,922.00	Travel Expenses: To support the GABAU ZIA touch team to attend the Battle of the Islands Touch Tournament.	Supported for \$3,922.00	PORUMA

Attachment 2: 2025-2026 Fund Balances on 10 March 2026

Division	Councillor	Budget	Less Approved Funding	Closing Balance
Boigu	Cr. Toby	\$ 25,000.00	\$ 25,000.00	\$ -
Hammond	Cr. Dorante	\$ 25,000.00	\$ 19,440.96	\$ 5,559.04
St Pauls	Cr. Levi	\$ 25,000.00	\$ 8,718.32	\$ 16,281.68
Ugar	Cr. Stephen	\$ 25,000.00	\$ 4,975.90	\$ 20,024.10
Badu	Cr. Wosomo	\$ 25,000.00	\$ 14,080.00	\$ 10,920.00
Dauan	Cr. Elisala	\$ 25,000.00	\$ 14,000.00	\$ 11,000.00
Erub	Cr. Mye	\$ 25,000.00	\$ 14,545.51	\$ 10,454.49
Iama	Cr. Hankin	\$ 25,000.00	\$ 10,468.98	\$ 14,531.02
Kubin	Cr. Manas	\$ 25,000.00	\$ 21,443.49	\$ 3,556.51
Mabuiag	Cr. Fell	\$ 25,000.00	\$ 24,470.00	\$ 530.00
Mer	Cr. Kaigey	\$ 25,000.00	\$ 16,901.00	\$ 8,099.00
Poruma	Cr. Pearson	\$ 25,000.00	\$ 5,070.00	\$ 19,930.00
Saibai	Cr. Aniba	\$ 25,000.00	\$ 20,559.54	\$ 4,440.46
Warraber	Cr. Tamu	\$ 25,000.00	\$ 11,378.45	\$ 13,621.55
Yorke	Cr. Ted Mosby	\$ 25,000.00	\$ 21,013.60	\$ 3,986.40
Mayor	Mayor Mosby	\$ 25,000.00	\$ -	\$ 25,000.00
CEO Donations	CEO	\$ 20,000.00	\$ 5,743.40	\$ 14,256.60
		\$ 420,000.00	\$ 237,809.15	\$ 182,190.85

Attachment 3: Applications Processed During the Reporting Period

Application Type	Community Entity Applicants	Amount requested	Project/Event	Amount Approved	Division
In-Kind Assistance	IK2026-034 – ABIGAIL LUI	\$528.00	WAIVER OF FEES: Hire of the St Pauls DUW Community Hall for International Women's Day Event, 08/03/2026.	\$528.00	ST PAUL'S

Acquittal: CG2026-058 – MARY WAPAU

2026 Junior Rugby League Camp on Mabuia 20/01/2026 – 22/01/2026



CG2026-055 – SAM JOE (MABUIAG JRLC)

Camp Shirts with sponsor's logos



CATERING!!



Feasting!



COLOUR FUN RUN!



Skills, drills & obstacle course activities





ORDINARY MEETING
24-25 MARCH 2026

Agenda Item

6.2

DIRECTORATE: Corporate Services

AUTHOR: Grants Revenue Officer

FUNDING ACQUISITION REPORT (FEBRUARY 2026)

OFFICER RECOMMENDATION

Council receives and notes this report and its content.

EXECUTIVE SUMMARY

The Funding Acquisition Report provides an update and summary of Council's current grant application and acquisition outcomes for the February 2026 reporting period.

The included tables highlight all current funding applications, including pending, successful and unsuccessful.

Applications are separated into Operational Funding and Capital Project Funding for the financial year 2025-26.

The report also outlines Council's continued effort to attract additional funding from both government and non-government sources.

In February 2026:

- 1 x funding application was successful for the value of \$591,420.00
 - LGAQ – Ugar Native Village Living Shoreline Protection \$591,420.00

- 3 x funding applications were submitted for the value of \$1,572,329.00.
 - NIAA – 2026 NAIDOC \$25,000.00
 - DSR – Mabuiag Sport Court Upgrade Project \$718,300.00
 - DSR – Badu Oval Amenities Upgrade Project \$829,029.00

[\(Note: There may be a discrepancy between the figures listed on this report against actuals in financial reports. This is largely due to the carry-over of project underspends from operational funding, as well as capital projects that receive progress payments spanning over multiple financial years combined with revenue](#)

Operational Project Funding 2025-2026

Funding Stream	Total	Project Details	Date of Application	Date of Outcome	Outcome	Comment	Division
NIAA	\$ 25,000.00	2026 NAIDOC	16-Feb-26		Pending		TS Region
LGAQ - Coastal Hazard Adaptation Program (Qcoast Round 4)	\$591,420.00	Ugar Native Village Living Shoreline Protection	28-Feb-25	10-Feb-26	Successful		Ugar
TSRA	\$170,000.00	Advancing the Torres Strait Community-Led Economic Strategic Action Plan - Phase 2	15-Sep-25		Successful	Partially approved to cover consultancy fees and travel only. Original application was submitted 12/06/25 for \$140,000.00, voluntarily resubmitted to request an additional \$30,000.00	TS Region
TSRA	\$ 180,000.00	Dauan and Ugar Helicopter Subsidy Scheme		5-Feb-26	Successful	\$90,000.00 Helicopter Subsidy per division from 1 Jan 2026 to 30 June 2026 (INF MIOP 05 25-26)	Dauan & Ugar
DAFF	\$95,436.00	Undertake biosecurity inspection activities at nominated islands within the Torres Strait.	8-Dec-25	30-Jan-26	Successful		Mer, Poruma & Warraber
TSRA	\$65,000.00	Hammond Island Ferry Subsidy Service	6-Jan-26		Successful	Agreement for continuation of the Hammond Ferry Subsidy 1 January to 30 June 2026 (INF MIOP 03 25-26)	Hammond
Queensland Reconstruction Authority (QRA) - 0050	\$8,026,893.50	DRFA - Central Islands	1-Sep-25	21-Nov-25	Successful		Central Cluster
Queensland Reconstruction Authority (QRA) - 0052	\$ 17,432,254.00	Badu Roads	24-Sep-25	19-Nov-25	Successful		Badu
Queensland Reconstruction Authority (QRA) - 0048	\$ 10,660.00	2025-26 Get Ready Queensland (GRQ) Grant Program	4-Jul-25	16-Sep-25	Successful		TS Region
Queensland Reconstruction Authority (QRA) - 0047	\$ 135,269.00	Fuel Facilities Emergency Power	30-May-25	16-Sep-25	Successful		Poruma, Dauan, Erub, Boiqu, Mabuiaq
Queensland Reconstruction Authority (QRA) - 0046	\$ 110,462.00	Badu Island Office Generator	30-May-25	16-Sep-25	Successful		Badu
LGAQ	\$300,000.00	QLD Climate Resilient Councils Program. Climate Risk Profiling for the Region Project & Torres & Nothern Climate Alliance		4-Aug-25	Successful		TS Region
Department of Local Government, Water and Volunteers	\$30,363.99	Indigenous Councils Critical Infrastructure Program - Establish Erub Island Water Testing Lab.	6-May-25	15-Jul-25	Successful		Erub
QLD Health	\$2,195,642.00	Aboriginal & Torres Strait Islander Public Health Program	27-Jun-25	1-Jul-25	Successful		TS Region
Indigenous Land and Sea Corporation (ILSC) Our Country Our Future Program	\$70,000.00	Hammond Island Ferry Service Feasibility Study	23-Jun-25	26-Sep-25	Unsuccessful	The ILSC review panel concluded the project is insufficiently aligned with the ILSC's core purpose.	Hammond
Total of Funding Applied -	\$ 29,368,400.49						
Total of Funding Successful	\$ 29,343,400.49						
Total of Funding Unsuccessful	\$ 70,000.00						
Total of Funding Pending	\$ 25,000.00						

Capital Project Funding 2025-2026

Funding Stream	Total	Project Details	Date of Application	Date of Outcome	Outcome	Comment	Division
Dept of Sport & Recreation - Field of Play & Partnership Fund	\$ 829,029.00	Badu Oval Amenities Upgrade Project	3-Feb-26		Pending		Badu
Dept of Sport & Recreation - Field of Play & Partnership Fund	\$ 718,300.00	Mabuiag Sport Court Upgrade Project	3-Feb-26		Pending		Mabuiag
State Library Queensland (SLQ)	\$400,000.00	Additional funding for 4 new IKCs on Masig, Saibai, Mer and St Pauls		7-Jan-26	Successful		Masig, Mer, Saibai & St Pauls
Community Child Care Funding (CCCF) - Sustainability Support	\$ 3,610,000.00	Additional capital funding for Aragon		22-Dec-25	Successful	Secured grant -03/04/2025 In-Principle additional funding approved from \$2,882,880.00 - increased to \$3,610,000.00	Badu
Queensland Reconstruction Authority (QRA) - 0056	\$198,009.59	Badu Structures	30-Oct-25	12-Dec-25	Successful		Badu
TMR TIDS	\$ 2,300,000.00	Saibai Aerodrome Refuelling Apron Upgrade	28-Nov-25	5-Dec-25	Successful		Saibai
Dept of Industry, Science & Resources (DISR)	\$3,950,850.00	Boigu Airstrip Reseal	1-Sep-24	13-Nov-25	Successful		Boigu
Queensland Reconstruction Authority (QRA) - 0051	\$2,138,471.26	DRFA - Hammond Roads	5-Sep-25	21-Nov-25	Successful		Hammond
TSRA	\$2,701,250.00	Warraber Sewer Pump Station (SPS) 1 Replacement Project	28-Aug-25	27-Oct-25	Successful	Council resolution October COM to reallocate TSRA funds of Mabuiag STP funding to Warraber STP	Warraber
TSRA	\$57,893.00	Water Network Management Projects on Badu, St Pauls and Erub	28-Aug-25	9-Sep-25	Successful	Reallocated unspent funds from Erub Reservoir Refurbishment Grant Project (MIAOP 04 22-23).	Badu, Erub, St Pauls
Queensland Reconstruction Authority (QRA) - 0049	\$ 16,965,074.45	DRFA - Erub	5-Aug-25	30-Sep-25	Successful		Erub
Queensland Reconstruction Authority (QRA) - 0045	\$ 958,627.00	Boigu Council Office Refurb	30-May-25	16-Sep-25	Successful		Boigu
Queensland Reconstruction Authority (QRA) - 0043	\$ 4,700,496.23	Boigu Esplanade Road Upgrade	23-May-25	16-Sep-25	Successful		Boigu
Total of Funding Applied - *Noting funding can span over numerous financial	\$ 39,528,000.53						
Total of Funding Successful	\$ 37,980,671.53						
Total of Funding Unsuccessful	\$ -						
Total of Funding Pending	\$ 1,547,329.00						

Annual Local Government Funding 2025-2026

The table below highlights the Annual Local Government Funding that Council was allocated for 2025/26. No application is required for this type of funding. Council officers note that the below figures will not reconcile to budget documents or financial statements as per AASB 1058, Council is required to recognise revenue on receipt of funds.

ANNUAL LOCAL GOVERNMENT FUNDING				
Funding Stream	25/26 Total Allocation	Project Details	Date of Application	Comments
QLD Police - SES Local Government Subsidy	\$ 26,521.00	This payment recognises the costs incurred by Local government in providing support to their SES Groups and Units	Annual Allocation	100% paid upfront for current financial year 25/26
Financial Assistance – Indigenous Councils Funding Program	\$ 16,698,045.12	The ICFP replaces the SGFA & RRP and represents a significant investment in Queensland's Indigenous communities.	Annual Allocation	100% paid upfront on 10 July 2025 for current financial year 25/26
Financial Assistance – General Purpose	\$ 16,890,070.00	Financial Assistance General Purpose is an annual allocation-based program for local government bodies based on the principal of horizontal fiscal equalisation, enabling them to function by reasonable effort to an average standard.	Annual Allocation	50% paid upfront for current financial year 25/26. Balance to be paid in equal proportions every quarter.
Financial Assistance – Local Roads	\$ 337,801.40	Financial Assistance Local Roads is an annual allocation-based program to assist local governments with roads expenditure and to preserve its roads assets	Annual Allocation	50% paid upfront for current financial year 25/26. Balance to be paid in equal proportions every quarter.
Total Allocation for 25/26	\$ 33,952,437.52			

INTERESTED PARTIES/CONSULTATION:

Executive Leadership Team and various Directorate staff/managers

BACKGROUND:

New funding opportunities are channelled to both the Executive Leadership Team and the Administration and Communication team for thorough evaluation. Should a funding opportunity be deemed viable, the application process is managed either internally within the relevant directorate or in collaboration with Peak Services. Once secured, successful funding contracts are overseen by the Administration and Communications team internally.

EXTERNAL FUNDING UPDATE:

In February 2026 Council was successful for funding from LGAQ, the amount of \$591,420.00 for Ugar Native Village Living Shoreline Protection. This program is to address and support climate change related coastal hazard risks and implement long-term plan for safety of the community including timely and effective local adaptive decision-making.

Three applications were submitted in February. NIAA – 2026 NAIDOC \$25,000.00, if successful, this grant will be divided between the 15 communities to celebrate NAIDOC this year. An expression on interest was submitted through Department of Sports & Recreation under the Grassroots Infrastructure Program – Field of Play and Partnership Fund for two proposals. \$718,300.00 for Mabuiag Sport Court Upgrade Project and \$829,029.00 for Badu Oval Amenities Upgrade Project.

Department of Health re-called unspent fund for Aboriginal Torres Strait Islander Public Health Program 2024/25. A Briefing Note to return the amount of \$44,085.80 is in progress and pending CEO's endorsement.

As for the partially approved grant from TSRA for 'Advancing the Torres Strait Community-Led Economic Strategic Action Plan – Phase 2', TSIRC provided airfare quotes from Torres Strait Air and Coastal Rotors to tenders for information only. The two proposals received had a total project fee (ex GST) that included travel of \$168,126 and \$169,750.

TSIRC has awarded Emver Partners as the successful project tenderer, the proposal provides a total project fee of \$168,126 (ex GST) – allocated funds of \$114,330.00 is for consultant fee and \$53,796.00 for travel costs. The grant is subject to conditions such as provision of revised budget and quotes for consultancy fees and budget and confirmation of TSIRC providing in-kind support for accommodation, venue hire and catering.

The grant application under the Resource Recovery Boost Fund (RRBF) program for the resource recovery components of the new Erub Landfill Project landfill was submitted on 12 February 2026.

Project nominations have been prepared for submission under the Closing the Gap Priorities Fund Round 2. Nominated critical infrastructure projects include the Poruma Safe Drinking Water Project and the Erub Island Water Security Project with a combined value of \$5m.

An application is being prepared for lodgement under the Scheme Supply Fund which is to facilitate improvements to local government planning schemes to remove regulatory barriers and assist with unlocking additional land supply for housing. An allocation-based pathway will provide funding of \$100,000.00 with no co-contribution required. The project will support implementation of priority actions under Council's Torres Strait Island Regional Council Social Housing Strategy.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Local Government Act 2009 Local Government Regulation 2012
Budgetary:	Operational and capital budget is adjusted upon successful funding application
Policy:	N/A
Legal:	N/A
Risk:	Council relies on external grant funding to ensure financial stability and liquidity. Council will continue to advocate for increased funding opportunities aligned with Corporate Plan strategic priorities and Operational Plan deliverables. All successful funded projects will need to be completed by the timeframes set out in the respective funding agreements. Communications and Administration team alongside identified Project Manager/s will ensure reporting and monitoring mechanisms are established to guarantee project milestones, acquittals, reporting and contract completion are finalised within the contractual parameters.

Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council <i>3.2 Proactively advocate on behalf of our people for vital Federal and State Government funding consistent with community needs and Council priorities.</i>
Malungu Yangu Wakay (The Masig Statement):	Aligns with the social and cultural aspirations of Malungu Yangu Wakay .
Standing Committee Consultation:	N/A
Timelines:	N/A

OTHER COMMENTS:

That Council notes and provides any necessary feedback to this report.

Prepared:



Georgina Thaiday
Grants Revenue Officer

Recommended:



Kim Kerwin
Manager, Governance & Risk

Endorsed:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS: Nil.



Corporate Services Directorate

AUTHOR: Manager Governance and Risk

EXEMPTION REQUEST – TENDER CONSIDERATION PLAN IN RELATION TO FY2026-27 INSURANCE RENEWAL

OFFICER RECOMMENDATION:

Council resolves to prepare and adopt a Tender Consideration Plan under section 230(1) of the *Local Government Regulation 2012* in relation to the Financial Year 2026-27 insurance renewal.

EXECUTIVE SUMMARY:

This report seeks Council to resolve to prepare and adopt a tender consideration plan under section 230(1) of the *Local Government Regulation 2012* (Regulation) for the renewal of Council's FY2026-27 insurance cover.

INTERESTED PARTIES/CONSULTATION:

- Executive Director, Corporate Services
- Executive Director, Financial Services
- Head of Financial Services
- Manager, Procurement and Contracts
- Governance, Legal and Insurance Officer

BACKGROUND:

At its Ordinary Meeting on 23 April 2025, Council resolved to prepare and adopt a Tender Consideration Plan (TCP) under section 230(1) of the *Local Government Regulation 2012* to guide the procurement of insurance coverage for the 2025/26 financial year.

Premiums with Local Government Mutual (LGM) had been rising 4.1% year-on-year to total \$5.8m in FY2024-25. The decision to test the market with an alternative provider outside the traditional market, aimed to improve value for money and better align insurance coverage with Council's risk profile and financial sustainability objectives.

Under the Tender Consideration Plan for FY2025-26, independent due diligence was undertaken comparing proposals from Local Government Mutual Services (LGMS) and Our Ark Mutual (ARK). Importantly, the assessment considered alignment with Council's Enterprise Risk Framework and Risk Appetite Statements. The review concluded that ARK's model, supported by strong reinsurance and a lower financial exposure profile, provided an insurance structure that better aligned with Council's financial sustainability objectives and tolerance for risk.

Our Ark Mutual was appointed as Council's provider for Industrial Special Risk (ISR) cover for the 2025/26 financial year under the adopted Tender Consideration Plan with a premium of \$3.548m delivering an overall budgetary saving of \$1.8m for insurance cover after an asset revaluation increase of 30%.

REPORT:

Procuring insurance outside of LGM falls into the category of large-sized contractual arrangement. While Council has the option of going to open tender for a minimum of 21 days, Section 230 of the Regulation provides an exception to the default quote/tender requirements. Council can again resolve to prepare a tender consideration plan and then prepare and adopt that plan.

The tender consideration plan allows Council to determine that a traditional procurement process will not achieve the Council's objectives for a particular procurement activity. It identifies the alternative procurement process which the Council intends to adopt. If adopted, the procurement will proceed in accordance with that plan.

A Tender Consideration Plan for the procurement of Council's FY2026-27 insurance is attached to this report for Council's consideration.

Considerations

Risk Management

Insurance is an effective tool for Council's risk management. It allows Council to reduce its operational, project, and in some instances, strategic risks to an acceptable level.

Further, refer to the Tender Consideration Plan (Attachment 1).

Council Finance

The draft operational budget FY2026-27 is due to be presented to Council at its Ordinary Meeting in June 2026. For the current financial year, Council was able to achieve a \$1.8m reduction in insurance cover after revaluation by testing the market through the tender consideration plan approach.

Due Diligence

Council will engage a consultant within existing budget to undertake due diligence on the insurance proposals received under the Tender Consideration Plan and make a recommendation to Council for decision in June 2026.

COMPLIANCE/CONSIDERATIONS:

Statutory:	<i>Local Government Act 2009</i> <i>Local Government Regulation 2012</i>
Budgetary:	FY2026-27 insurance cover to be approved by Council in June 2026
Policy:	Procurement and Ethical Sourcing Policy
Legal:	Section 230(1) of the <i>Local Government Regulation 2012</i>
Risk:	A market risk analysis is contained in the attached Tender Consideration Plan
Links to Strategic Plans:	Corporate Plan 2025-2030 3. A proactive and responsible Council 3.1 Provide good governance and leadership Ensure responsible financial management and sustainability Prioritise and manage risks effectively
Malungu Yangu Wakay (Masig Statement):	N/A
Standing Committee Consultation:	N/A
Timelines:	Decision on insurance renewal for FY2026-27 to be adopted by Council in June 2026 Ordinary Meeting for cover to be in place by 30 June 2026

Other Comments:

Nil.

Recommended:



Kim Kerwin
Manager Governance and Risk

Authorised:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Attachment 1: Tender Consideration Plan Insurance Renewal FY2026-27



TENDER CONSIDERATION PLAN

Insurance Renewal FY2026-2027

CONTRACT NO: TC26036

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Background:

Council has resolved to prepare a tender consideration plan for the procurement of Council's Insurance Renewal for the financial year 2026-27 in accordance with section 230 of the *Local Government Regulation 2012*.

Council has now prepared and will adopt this Tender Consideration Plan.

Operative Provisions:

1. DEFINITIONS AND INTERPRETATION

1.1 Definitions

In this Tender Consideration Plan, unless inconsistent with the context or subject matter:

- (a) **Council** means Torres Strait Island Regional Council;
- (b) **Torres Strait Island Regional Council Local Government Area** means the area identified as such in the Regulation as at the date this Tender Consideration Plan is adopted by Council;
- (c) **Goods and/or Services** means Insurance Services to Council;
- (d) **Objective** means the objective set out in Clause 2 of this Tender Consideration Plan;
- (e) **Regulation** means the *Local Government Regulation 2012*;
- (f) **Tender Consideration Plan** means this tender consideration plan, which Council has prepared and will adopt pursuant to section 230 of the Regulation;

1.2 Interpretation

In this Tender Consideration Plan, unless inconsistent with the context or subject matter:

- (a) a reference to a person includes any other legal entity;
- (b) a reference to a legal entity includes a person;
- (c) words importing the singular number include the plural number;
- (d) words importing the plural number include the singular number;
- (e) headings are for reference purposes only and must not be used in interpretation;
- (f) where any word or phrase is given a defined meaning any other part of speech or other grammatical form concerning the word or phrase has a corresponding meaning;
- (g) a reference to a statute includes all regulations and subordinate legislation and amendments; and
- (h) references to writing include any mode of representing or reproducing words in tangible and permanently visible form and includes e-mail and fax.

Tender Consideration Plan

2. OBJECTIVE OF THE TENDER CONSIDERATION PLAN

- 2.1 The objective of this Tender Consideration Plan is to consider options for the procurement of Council's risk coverage for the financial year 2026-27 via either traditional insurance or an alternative approach of risk protection through a discretionary mutual fund.

3. HOW THE OBJECTIVE IS TO BE ACHIEVED

- 3.1 The Objective will be achieved by implementing a competitive process to source and evaluate suitable offers from both the Local Government Mutual Insurance Scheme and a Discretionary Mutual Fund which offers alternative risk protection products, namely:

- Local Government Mutual Insurance Scheme (LGM) via JLT Risk Solutions Pty Ltd
- Our Ark Mutual (Discretionary Mutual Fund) protected by International Insurers

4. HOW THE ACHIEVEMENT OF THE OBJECTIVE WILL BE MEASURED

- 4.1 The achievement of the Objective will be measured by Council's insurance renewal for FY2026-27
- (a) Providing adequate insurance cover;
 - (b) Being within Council's risk appetite;
 - (c) Providing value for money; and
 - (d) Effective insurance cover by 1 July 2026.

5. ALTERNATIVE WAYS OF ACHIEVING THE OBJECTIVE

- 5.1 Council could have adopted the following, but did not do so for the reasons noted:

Alternative ways of achieving the Objective	Why the alternative way was not adopted
(a) Council may tender the insurance renewal to the open market.	There are very limited insurance providers available to Local Government. LGM was established by the Qld government due to non-availability of suitable alternative offers. A traditional tender process cannot be fairly employed to source and compare offers of insurance versus risk protection products.
(b) Council could self-insure some of its risks.	A move to self-insurance will entail Council taking on risks that are outside its risk appetite as adopted in Council's Enterprise Risk Framework. However, Council may consider partial self-insurance as part of the FY2026/27 insurance renewal process.

6. PROPOSED TERMS OF THE CONTRACT

- 6.1 The proposed terms of the contract will be those offered by the selected risk coverage provider. These will be negotiated as part of the procurement process. A list of potential risk classes to be protected under the resulting arrangement is contained in Schedule 1.

Tender Consideration Plan

7. RISK ANALYSIS OF THE MARKET

- 7.1 Torres Strait Island Regional Council (Council) is a member of the Local Government Mutual Insurance Scheme which provides coverage to members. In FY2025-26 Council took out Industrial Special Risk cover with Our Ark Mutual, significantly lowering its premium while achieving broader event coverage, lower excess options (particularly for residential and community assets), and reinsurance protection through A+ rated insurers.
- 7.2 Timeframes for the insurance renewal FY2026-27 again allow for evaluation of alternative proposals.
- 7.3 Council has not been able to identify any other additional potential suppliers of suitable insurance products at a competitive cost.
- 7.4 While a Discretionary Mutual Fund such as Our Ark Mutual is not an APRA protected insurer, the Mutual's balance sheet is protected by A+ Insurers, which acts like reinsurance bought by insurance companies. These policies protect the mutual for cases where there is an extraordinarily large claim or a number of claims that arise from the same event.
- 7.5 Traditional tender processes are generally unsuitable for procurement of insurance or risk protection from mutuals due to:
 - (a) the short timeframe between offers being made and the deadline for acceptance,
 - (b) the wide variety of terms and conditions to the coverage available, and
 - (c) the ability to only determine a final cost after apportioning net profit across membership to determine final member contributions for following year.

Schedule 1 - Proposed Contract Terms

Torres Strait Island Regional Council Insurance Renewal FY2026-27

INDUSTRIAL SPECIAL RISK PROTECTION

- Loss or damage to protected property as per Council's property asset register with possible exclusions or reductions as decided by Council
- Alternative schedules of protection as requested by Council, including, but not limited to:
 - o Claim deductibles
 - o Loss to buildings
 - o Loss to contents
 - o Consequential losses
 - o Protection limits
 - o Asset schedule limits
 - o Replacement value
 - o Removal costs
 - o Cyclone insurance
 - o Damage caused by water from action by the sea, tidal wave or high water

OTHER INSURANCE RENEWALS

- Renewal including, but not limited to the following cover, in line with existing risk reduction strategies for:
 - o Crime
 - o Contract Works
 - o Group Voluntary Workers
 - o Group Personal Accident
 - o Motor Fleet

EXCLUDED FROM THIS TENDER CONSIDERATION PLAN

- Public & Products Liability
- Workcover



Office of the Chief Executive

AUTHOR: Executive Director Corporate Services

CHANGE OF COUNCIL MEETING DATE – JUNE 2026 TRUSTEE & ORDINARY COUNCIL MEETINGS

OFFICER RECOMMENDATION:

Council resolves to conduct the June 2026 Trustee and Ordinary Council Meetings on Tuesday 23 June 2026 via video conference.

EXECUTIVE SUMMARY:

The June 2026 Trustee & Ordinary Council Meetings are currently scheduled to be held Wednesday 24 June 2026 via video conference.

It is proposed that this date be changed to Tuesday 23 June 2026 to accommodate the Chief Executive Officer and the Executive Director Financial Services to attend the meetings prior to attending professional development from 24 June 2026.

INTERESTED PARTIES/CONSULTATION:

- Mayor
- Chief Executive Officer

BACKGROUND:

The schedule for 2026 Trustee & Ordinary Council Meetings was endorsed in November 2025.

The Mayor has since approved professional development for both the Chief Executive Officer and the Executive Director Financial Services. As part of that approval, it was noted that the June 2026 meeting date would need to be amended to facilitate the attendance of both officers at the Council meetings.

COMPLIANCE/CONSIDERATIONS:

Statutory:	<ul style="list-style-type: none">• <i>Local Government Act 2009</i>• <i>Local Government Regulation 2012 (Section 254C)</i>
Budgetary:	N/A
Policy:	N/A
Legal:	Requirement under the <i>Local Government Regulation 2012</i>
Risk:	Legislative requirement to advise the public of changes to any Council meeting date.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Changes will need to be updated on Council’s website.

OTHER COMMENTS:

Nil

Endorsed:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: *Financial Services*

AUTHOR: *Acting Head of Financial Services*

FINANCE DASHBOARD REPORT – February 2026

OFFICER RECOMMENDATION:

Council receives and endorses the monthly financial statements attached to the officer's report for the 2025-26 year to date, for the period ended 28 February 2026, as required under Section 204 of the *Local Government Regulation 2012*.

EXECUTIVE SUMMARY:

This report seeks Council's endorsement of the monthly financial statements for the 2025-26 year to date, for the period ended 28 February 2026.

Background:

The 2025–26 Budget Review was adopted at the January 2026 Ordinary Council Meeting and incorporates consideration of anticipated challenges for the year ahead. These include, but are not limited to, labour shortages arising from changing workforce dynamics, limited contractor availability due to remote operating conditions, materials supply constraints, and potential funding shortfalls.

The strategic budget planning process reflects management's commitment to proactively addressing these risks and pressures, ensuring the organisation remains financially resilient while continuing to deliver essential community services.

In accordance with legislative requirements, this financial report outlines progress against the adopted budget for the financial year to a date as near as practicable to the end of the month preceding this meeting. Monthly year-to-date financial statements are prepared to monitor actual performance against budget.

The following section provides a summary of financial performance for the period stated above, comparing actual results with the year-to-date Budget Review for 2025–26 (refer to Appendix A: Summary Financial Statements by Department and Appendix B: Detailed Capital Report).

Resource implications:

The current favourable financial position is largely attributable to timing and resourcing factors, particularly high vacancy levels and delays in project delivery, rather than sustained improvements in underlying operating performance.

Ongoing workforce vacancies have reduced employee expenditure in the short term; however, this has been partially offset by increased reliance on temporary staff, contractors, and consultants. This approach has contributed to higher materials and services costs and presents a risk to cost efficiency and knowledge retention.

Given the projected decline in unrestricted cash reserves and emerging liquidity pressures, Council will need to prioritise available financial and human resources toward core service delivery, critical infrastructure projects, and statutory obligations. This may limit capacity for discretionary initiatives and new programs in the short to medium term.

FINANCIAL PERFORMANCE AT A GLANCE – Year to Date (YTD) 28 February 2026

Key financial results	Annual Budget Review	YTD Budget Review	YTD actual	YTD variance \$	YTD variance %	Status
Recurrent revenue	90,463,305	55,160,333	57,737,141	2,576,808	4.7%	●
Other income	21,392	348,553	421,825	73,272	21.0%	●
Recurrent expenditure (excl. depreciation)	(90,354,179)	(54,392,453)	(52,553,004)	1,839,450	3.4%	●
Operating result (excl. depreciation)	130,517	1,116,432	5,605,962	4,489,530	402.1%	●
Capital revenue	69,466,695	35,839,831	16,169,944	(19,669,887)	(54.9%)	●
Capital expenses	(3,487,000)	(2,324,667)	(46,254)	2,278,412	98.0%	●
Net result (excl. depreciation)	66,110,212	34,631,596	21,729,651	(12,901,945)	(37.3%)	●
Depreciation expense	(86,074,812)	(57,383,208)	(58,648,906)	(1,265,698)	(2.2%)	●
Net result	(19,964,599)	(22,751,612)	(36,919,255)	(14,167,643)	(62.3%)	●

Key:

Act Vs Bud Var % is <= -10%

Act Vs Bud Var % is > -10% and <= -5%

Act Vs Bud Var % is > -5%



Operating Result to Date – Favourable \$4.5M variance attributed to:

Revenue \$2.6M favourable variance:

- Building Services (BSU) recoverable works revenue is \$3.3M above budget; however, this has not translated into increased profitability. In addition, capital works revenue is yet to be fully identified and reallocated to capital revenue, which is budgeted at approximately \$580K per month.
- Financial Services is \$1.1M above budget, mainly driven by interest earned on restricted capital funds received in advance. This reflects higher-than-projected restricted capital grants due to slower-than-anticipated project delivery.
- Community Services is \$1.4M below revenue budget, primarily due to the timing of grant receipts, delays in program delivery, and commercial property rental income being below budget.
- Engineering is \$500k below budget due to the timing of grant funding receipts.

Expenditure \$1.8M favourable variance:

- \$4.0m reduction in employee benefits due to a significant number of vacancies has been offset by increased reliance on temporary staff, contractors, and consultant costs.
- \$2.1m higher materials and services costs – most departments (excluding Building Services) have lower materials and services costs attributed to the high vacancy rate, which has impacted project and service delivery and subsequently reduced expenditure, combined with the timing of commencement of projects. This is offset by BSU expenses being overstated by housing upgrade program works done year-to-date, which will be reallocated to capital.

Net Result to Date \$14.1M unfavourable variance:

- Capital revenue: unfavourable variance which is affected by timing of capital works completed and building services capital works to be reallocated from operating revenue.
- Capital expenses: favourable variance due to the timing of capital works completed.
- Depreciation expense: unfavourable variance due to an increase in asset replacement cost after completion of the valuation.

Liquidity and Financial Sustainability Outlook

While current financial results appear favourable, this outcome is primarily attributable to high vacancy rates that have delayed project delivery. This has been partially offset by increased materials and services expenditure arising from a higher reliance on temporary staff and external contractors.

Updated cash flow projections indicate that Council's available cash holdings have now fallen below the legislated benchmark of four months' unrestricted cash reserves. This emerging position presents several material risks, including:

- Council's capacity to respond to unforeseen events will be diminished;
- heightened monitoring and management of operational cashflows will be required throughout FY2025–26; and

- with a net cash deficit projected for FY2025–26, Council’s liquidity position is expected to further decline in the absence of corrective measures, with material cashflow pressures anticipated from July 2026.

STATEMENT OF FINANCIAL PERFORMANCE

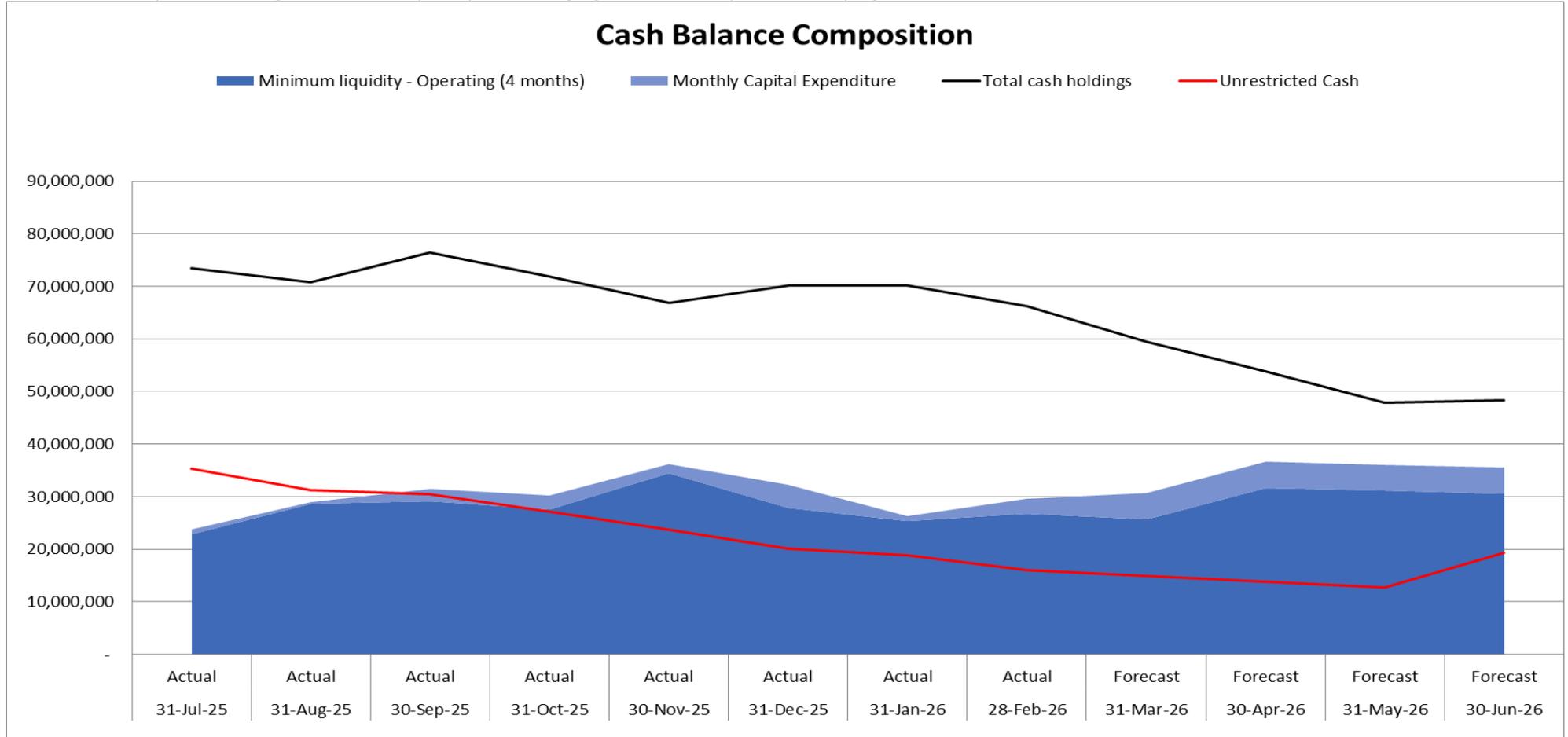
	Annual Budget Review	YTD Budget Review	YTD actual	YTD variance \$	YTD variance %
Income					
Recurrent revenue					
Community levies, rates and charges	1,959,020	75,720	78,356	2,636	(100.0%)
Fees and charges	5,895,030	4,662,425	4,515,743	(146,682)	(3.1%)
Sales revenue	25,106,693	17,587,798	20,794,657	3,206,859	18.2%
Grants, subsidies, contributions and donations	51,997,922	29,047,384	27,489,474	(1,557,910)	(5.4%)
	84,958,665	51,373,327	52,878,230	1,504,903	2.9%
Capital revenue					
Grants, subsidies, contributions and donations	69,466,695	35,839,831	16,169,944	(19,669,887)	(54.9%)
	69,466,695	35,839,831	16,169,944	(19,669,887)	(54.9%)
Interest received	899,999	599,177	1,677,947	1,078,770	180.0%
Other income	21,392	348,553	421,825	73,272	21.0%
Rental income	4,604,641	3,187,828	3,180,964	(6,865)	(0.2%)
Total income	159,951,392	91,348,716	74,328,909	(17,019,807)	(18.6%)
Expenses					
Recurrent expenses					
Employee benefits	38,147,651	25,491,850	21,432,814	4,059,035	15.9%
Materials and services	51,646,943	28,527,547	30,680,000	(2,152,453)	(7.5%)
Finance costs	559,585	373,057	440,189	(67,132)	(18.0%)
Depreciation and amortisation	86,074,812	57,383,208	58,648,906	(1,265,698)	(2.2%)
	176,428,991	111,775,661	111,201,910	573,752	0.5%
Capital expenses	3,487,000	2,324,667	46,254	(2,278,412)	(98.0%)
Total expenses	179,915,991	114,100,328	111,248,164	(2,852,164)	(2.5%)
Net result	(19,964,599)	(22,751,612)	(36,919,255)	(14,167,643)	62.3%

STATEMENT OF FINANCIAL POSITION

	Current Month	Prior Month	variance \$	variance %
Current assets				
Cash and cash equivalents	66,297,801	69,917,389	(3,619,588)	(5.2%)
Short term deposit	72,997	72,997	0	0.0%
Trade and other receivables	7,642,372	7,624,284	18,088	0.2%
Inventories	393,966	393,966	0	0.0%
Contract assets	7,870,155	6,762,504	1,107,651	16.4%
Lease receivables	-	513,785	(513,785)	(100.0%)
Total current assets	82,277,291	85,284,925	(3,007,634)	(3.5%)
Non-current assets	-			
Lease receivables	10,967,562	10,967,561	1	0.0%
Property, plant and equipment	1,429,051,701	1,484,411,636	(55,359,935)	(3.7%)
Right of use assets	2,298,469	2,351,783	(53,314)	(2.3%)
Intangible assets	498,192	524,938	(26,746)	(5.1%)
Total non-current assets	1,442,815,924	1,498,255,918	(55,439,994)	(3.7%)
Total assets	1,525,093,215	1,583,540,843	(58,447,628)	0.1%
Current liabilities				
Trade and other payables	3,054,195	4,681,584	1,627,389	34.8%
Borrowings	-	-	0	
Provisions	5,302,530	5,305,302	2,772	0.1%
Contract liabilities	50,646,086	50,736,018	89,932	0.2%
Lease liabilities	148,867	200,520	51,653	25.8%
Total current liabilities	59,151,678	60,923,424	1,771,746	2.9%
Non-current liabilities				
Provisions	27,291,291	27,275,215	(16,076)	(0.1%)
Lease liabilities	1,416,966	1,416,966	(1)	
Total non-current liabilities	28,708,257	28,692,181	(16,077)	(0.1%)
Net community assets	1,437,233,279	1,493,925,237	(56,691,959)	(3.8%)
Community Equity	-			
Asset revaluation surplus	1,212,968,792	1,212,968,792	0	0.0%
Retained surplus/(deficiency)	261,183,743	261,183,745	(2)	(0.0%)
Current Year Surplus/(Deficit)	- 36,919,256	19,772,702	(56,691,958)	(286.7%)
	1,437,233,279	1,493,925,238	(56,691,960)	(3.8%)

Cash Forecasting

The Department of State Development, Infrastructure, Local Government, and Planning sustainability ratios require that the Council maintain a minimum liquidity of four months' operating cashflows. The council has based the monthly cashflow projections on the 25/26 Budget Review projections. Grant revenue has been forecasted based on the expected timing of funds receipt as per funding agreements. July to February figures reflect actual cash balances.

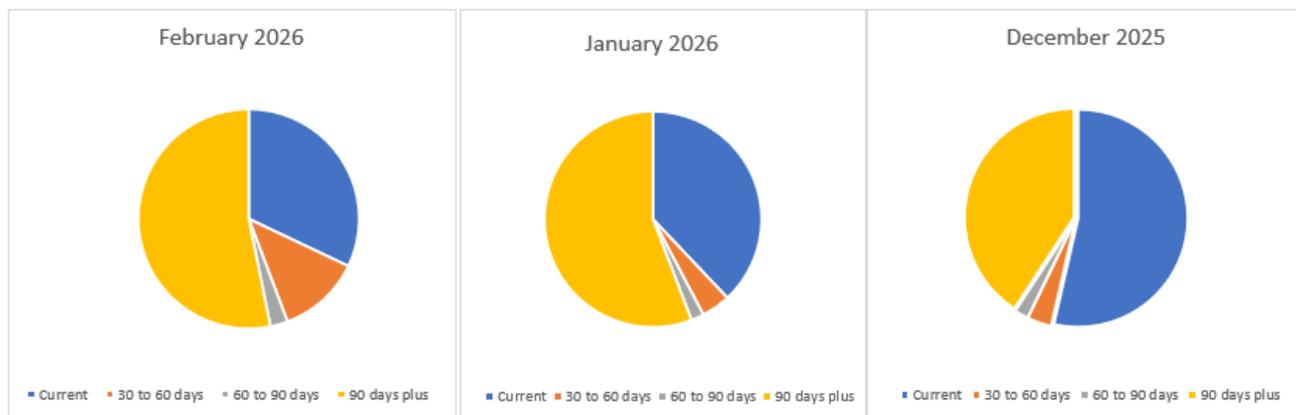


Current balance February 2026 – Overall Cash Balance - \$66.3M – Unrestricted Cash - \$16.0M

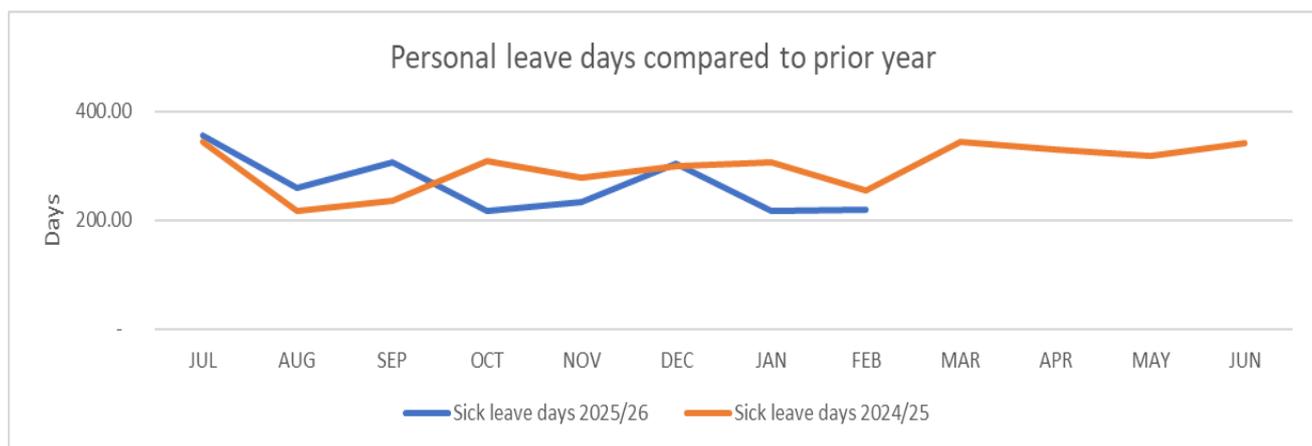
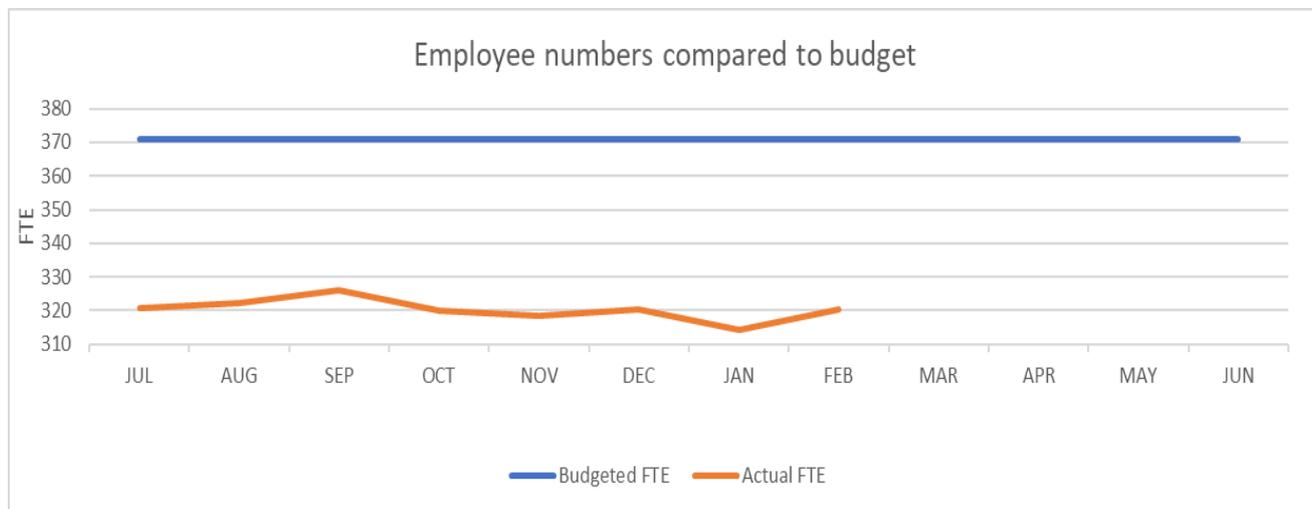
Overall cash balance is \$66.3M, with unrestricted cash of \$16.0M. The increase in total cash is primarily due to upfront payments for major capital projects (restricted for specific purposes and not available for general operations)

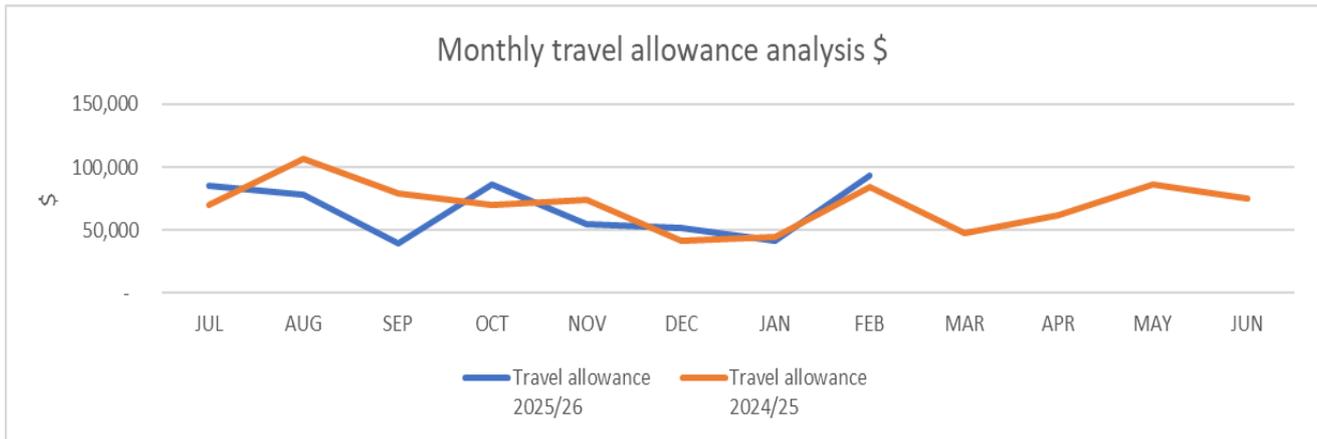
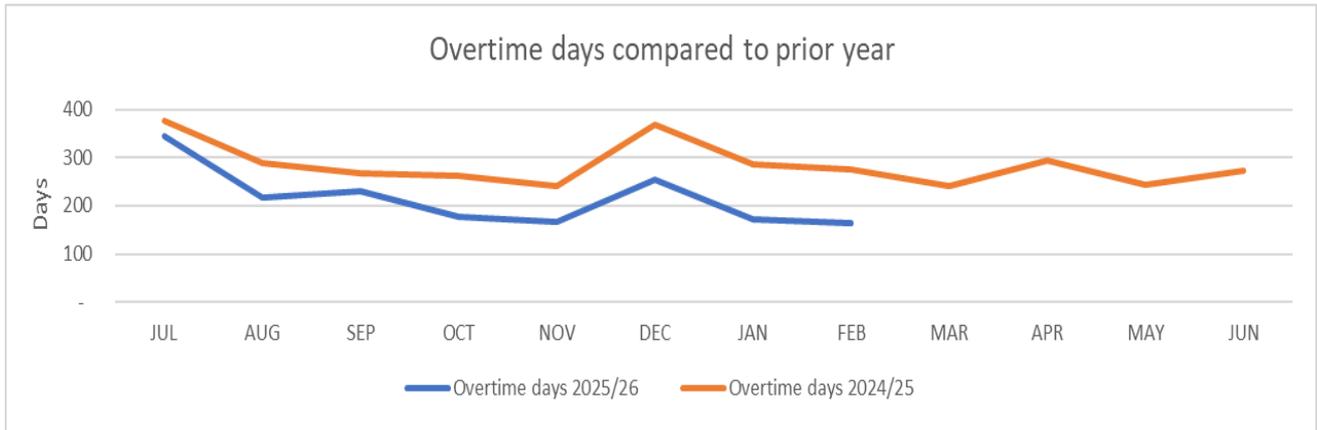
Debtor Analysis

	As at 28 February 2026		As at 31 January 2026		As at 31 December 2025	
	\$	%	\$	%	\$	%
Current	1,738,068	32%	2,027,092	38%	5,137,823	54%
30 to 60 days	661,459	12%	230,606	4%	344,680	4%
60 to 90 days	138,602	3%	102,566	2%	194,255	2%
90 days plus	2,879,318	53%	2,976,067	56%	3,914,276	41%
Total aged debtors	5,417,447	100%	5,336,330	100%	9,591,034	100%
Housing debtors (Note 1)	12,442,937		12,472,101		12,516,711	
Total Provision	- 13,371,659		- 13,341,633		- 13,311,607	
Net debtors (exc. Unapplied credits)	4,488,725		4,466,797		8,796,137	
Unapplied Credits	- 1,159,270		- 816,507		- 440,086	



Payroll Analysis





Grant Analysis:

Refer to the 'Funding Acquisition Report' by Corporate Services.

Consultation and communication:

- Senior Executive Team
- Department Heads / Managers
- Finance Department

COMPLIANCE / CONSIDERATIONS:

Statutory:	<i>Local Government Act 2009</i> <i>Local Government Regulation 2012</i>				
Budgetary:	There are no direct financial implications that arise from this recommendation.				
Policy:	N/A				
Legal:	N/A				
Risk:	Risk Management emerges from Council's intent to effectively and efficiently manage risks that may have an impact on the achievement of strategic priorities, operational goals and project objectives as defined in the Corporate and Operational Plans.				
	Significant Risks:				
	Risk	Likelihood	Consequence	Treatment	Financial Impact
	Increase in material prices	High	Increased cost to deliver contract and recoverable works	Consider revising service agreements with funding	Negative impact to gross margins and

				partners to account for material increases	ultimately net profits
	Poor weather conditions	Low	Delay in operational and capital works resulting in reduced community service delivery	Consider works schedule	Negative impact to net profits and service delivery
	Lack of available resources	High	Delays and inability to complete contract and recoverable works and capital programs	Consider methods for engaging skilled resources	Negative impact on gross margins and risk of returning grant funds if not able to deliver works
Links to Strategic Plans:	Aligns with the Corporate Plan 2025-2030				
Masig Statement:	N/A				
Standing Committee Consultation:	N/A				
Timelines:	At a meeting of the local government once a month.				

Other Comments:

In terms of financial performance and risk management, the Finance Team continues to work closely with business departments to analyse and report on financial outcomes, while also assessing the implications for future performance—particularly the ability to deliver within budget. This forward-looking approach enables management to identify emerging trends early and implement timely corrective actions where required.

Numerous factors have influenced council operations during the financial year. Inflationary pressures—driven by rising energy costs, global supply chain disruptions, and labour shortages—have increased the cost of goods and services across Australia, including for Council.

While inflation appears to be stabilising, the cumulative impact on Council operations over the coming months, through to year-end and beyond, remains uncertain due to the unpredictability of domestic and global events. Management will continue to adapt, monitor, and plan proactively as circumstances evolve. Ongoing economic uncertainty and fluctuating market conditions will continue to make future forecasting challenging.

Recommended:



Frank Barbieri
Acting Head of Financial Services

Endorsed



Hollie Faithfull
Executive Director, Financial Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

- Appendix A – Key Financial Results by Department
- Appendix B – Capital Works Program

APPENDIX A KEY FINANCIAL RESULTS BY DEPARTMENT

Executive Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	300,000	250,000	250,000	0	0.0%	●
Other income	0	0	0	0	0.0%	●
Recurrent expenditure (excl. depreciation)	(4,891,726)	(3,251,186)	(2,788,681)	462,505	14.2%	●
Operating surplus (exc. Depreciation)	(4,591,726)	(3,001,186)	(2,538,681) ✓	462,505	15.4%	●
Capital revenue	0	0	0	0	0.0%	●
Capital expenses	0	0	0	0	0.0%	●
Net result (excl. depreciation)	(4,591,726)	(3,001,186)	(2,538,681) ✓	462,505 ✓	15.4%	●
Depreciation Expense	0	0	0	0	0.0%	●
Net result	(4,591,726)	(3,001,186)	(2,538,681)	462,505	15.4%	●

Comments:

Favourable Operating/Net Result :

Ahead of budget primarily due to the receipt of Climate Risk and Alliance grant funding that has not yet been expended.

Building Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	21,350,000	15,083,336	18,399,696	3,316,360	22.0%	●
Other income	0	0	33,313	33,313	0.0%	●
Recurrent expenditure (excl. depreciation)	(19,402,239)	(12,928,837)	(16,999,482)	(4,070,645)	-31.5%	●
Operating surplus (exc. Depreciation)	1,947,761	2,154,499	1,433,527 ✓	(720,972)	-33.5%	●
Capital revenue	1,320,500	880,328	0	(880,328)	-100.0%	●
Capital expenses	0	0	0	0	0.0%	●
Net result (excl. depreciation)	3,268,261	3,034,827	1,433,527 ✓	(1,601,300)	-52.8%	●
Depreciation Expense	0	0	0	0	0.0%	●
Net result	3,268,261	3,034,827	1,433,527	(1,601,300)	-52.8%	●

Comments:

Unfavourable Operating Result:

The unfavourable result is primarily driven by recent process changes have slowed invoicing, while contractor costs continue to be incurred at works completion, creating a timing mismatch between costs and revenue. This has reduced overall margins on R&M jobs reflected on the operating statement and is the main contributor to the overall unfavourable variance. However with implementation of reconciliation before billing it should gradually show a positive shift.

Unfavourable Net Result:

Capital Revenue – Timing of building capitalisations. A new process to complete monthly capitalisation is currently in progress.

Corporate Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	5,753	3,835	3,480	(355)	-9.3%	●
Other income	10,000	6,667	18,526	11,860	177.9%	●
Recurrent expenditure (excl. depreciation)	(4,065,184)	(2,791,211)	(1,112,997)	1,678,215	60.1%	●
Operating surplus (exc. Depreciation)	(4,049,431)	(2,780,709)	(1,090,990) ✓	1,689,720	60.8%	●
Capital revenue	0	0	0	0	0.0%	●
Capital expenses	0	0	0	0	0.0%	●
Net result (excl. depreciation)	(4,049,431)	(2,780,709)	(1,090,990) ✓	1,689,720 ✓	60.8%	●
Depreciation Expense	0	0	0	0	0.0%	●
Net result	(4,049,431)	(2,780,709)	(1,090,990)	1,689,720	60.8%	●

Comments:

Favourable Operating result:

Employee costs are \$516k below budget due to a number of vacancies. IT costs are \$417k below budget primarily due to timing. Consultant costs are \$384k below budget.

Health and Community Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	15,814,624	11,204,793	9,797,764	(1,407,029)	-12.6%	●
Other income	511,392	341,886	346,221	4,335	1.3%	●
Recurrent expenditure (excl. depreciation)	(21,096,673)	(14,096,764)	(12,541,142)	1,555,622	11.0%	●
Operating surplus (exc. Depreciation)	(4,770,657)	(2,550,085)	(2,397,157)	152,928	6.0%	●
Capital revenue	14,473,748	9,650,716	1,522,438	(8,128,278)	-84.2%	●
Capital expenses	0	0	0	0	0.0%	●
Net result (excl. depreciation)	9,703,091	7,100,631	(874,719)	(7,975,350)	-112.3%	●
Depreciation Expense	(41,342,108)	(27,561,405)	(27,792,816)	(231,411)	-0.8%	●
Net result	(31,639,017)	(20,460,775)	(28,667,536)	(8,206,761)	-40.1%	●

Comments:

Favourable Operating Result:

Recurrent Revenue - Grant revenue recognition \$998K lower than budget due to delayed delivery of programs; income from Accommodation \$132K and Commercial Property Rent \$257K lower than budgeted

Recurrent Expenditure - Insurance expense lower than budgeted \$272K; reduced expenditure aligns with reduced grant revenue recognition YTD

Unfavourable Net result:

Capital Revenue - the timing of capital works has caused capital revenue to be lower than budgeted

Depreciation Expense - \$231K higher than BR 25/26

Financial Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	34,137,686	23,380,992	23,448,430	67,439	0.3%	●
Other income	399,999	599,177	1,677,947	1,078,770	180.0%	●
Recurrent expenditure (excl. depreciation)	(1,604,735)	(1,152,978)	(1,515,761)	(362,783)	-31.5%	●
Operating surplus (exc. Depreciation)	32,932,950	22,827,190	23,610,617	783,426	3.4%	●
Capital revenue	3,037,323	2,032,323	1,229,862	(802,461)	-39.5%	●
Capital expenses	(3,500,000)	(2,333,333)	(54,858)	2,278,475	97.6%	●
Net result (excl. depreciation)	32,470,273	22,526,180	24,785,621	2,259,441	10.0%	●
Depreciation Expense	(1,328,454)	(885,636)	(900,607)	(14,971)	1.7%	●
Net result	31,141,819	21,640,544	23,885,014	2,244,470	10.4%	●

Comments:

Favourable Operating/Net Result :

Revenue is higher than budget due to increased interest income resulting from higher-than-forecast cash balances.

Depreciation Expense - slightly higher than forecast in BR 25/26

Engineering Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	16,037,243	3,359,533	2,844,571	(514,962)	-15.3%	●
Other income	0	0	19,060	19,060	0.0%	●
Recurrent expenditure (excl. depreciation)	(37,102,134)	(18,644,305)	(16,459,272)	2,185,033	11.7%	●
Operating surplus (exc. Depreciation)	(21,064,891)	(15,284,772)	(13,595,640)	1,689,132	11.1%	●
Capital revenue	50,034,868	22,876,208	13,248,234	(9,627,974)	-42.1%	●
Capital expenses	0	0	0	0	0.0%	●
Net result (excl. depreciation)	28,969,977	7,591,436	(347,406)	(7,938,842)	-104.6%	●
Depreciation Expense	(42,571,126)	(28,380,751)	(29,500,929)	(1,120,178)	-3.9%	●
Net result	(13,601,149)	(20,789,315)	(29,848,335)	(9,059,020)	-43.6%	●

Comments:

Favourable Operating result:

Recurrent / Other Revenue -slightly lower recurrent grants & fees and charges revenue lower compared to budget.

Recurrent expenditure - overall expenditure is lower then budget due to vacant positions and timing on grant funded expenditure.

Un-favourable Net result:

The timing of capital works has caused capital revenue to be less than YTD budget.

Depreciation Expense - higher than forecast in BR 25/26

Fuel and Fleet Services

Key Financial Results	Annual Budget \$	YTD Budget \$	YTD Actual \$	YTD Variance \$	YTD Variance %	Status
Recurrent revenue	1,918,000	1,278,667	1,315,251	36,585	2.9%	●
Other income	0	0	4,704	4,704	0.0%	●
Recurrent expenditure (excl. depreciation)	(2,191,488)	(1,527,171)	(1,116,491)	410,679	26.9%	●
Operating surplus (exc. Depreciation)	(273,488)	(248,504)	203,464	451,968	181.9%	●
Capital revenue	600,256	400,256	169,410	(230,846)	-57.7%	●
Capital expenses	13,000	8,667	8,604	(63)	0.7%	●
Net result (excl. depreciation)	339,768	160,418	381,478	221,059	137.8%	●
Depreciation Expense	(833,123)	(555,416)	(454,554)	100,862	18.2%	●
Net result	(493,356)	(394,997)	(73,076)	321,921	81.5%	●

Comments:

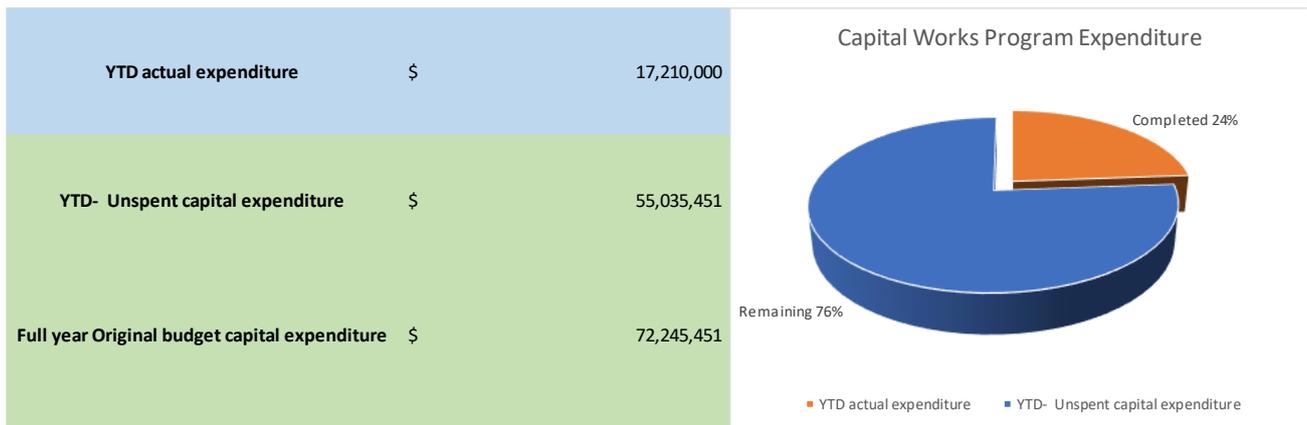
Favourable Operating/Net Result

Margins are currently ahead of budget; however, they are expected to reduce in the coming months.

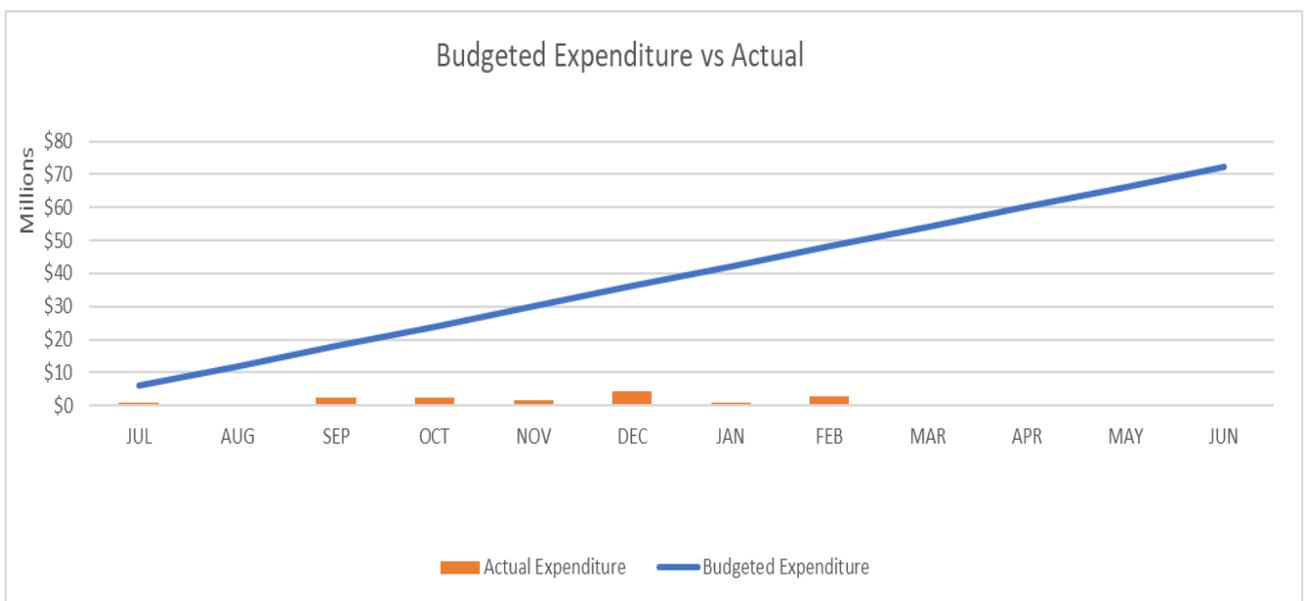
Depreciation Expense - lower than forecast in BR 25/26

Appendix B

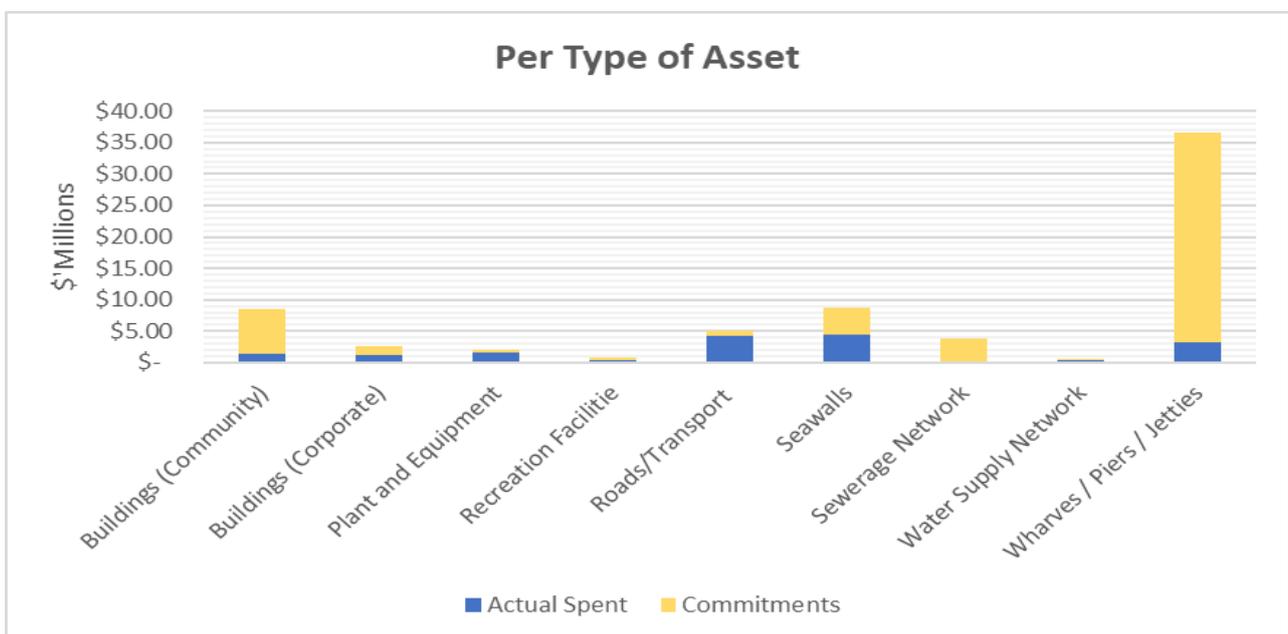
Capital Works Program



Monthly progress– Capital expenditure



Overall program performance – Per Type of Asset





DIRECTORATE: *Corporate Services*

AUTHOR: *Executive Director Corporate Services*

RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

OFFICER RECOMMENDATION:

Council resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss items listed on the agenda for closed discussion and for the reasons outlined under those items.

EXECUTIVE SUMMARY:

A local government meeting is open to the public unless the local government or committee has resolved that the meeting is to be closed.

Section 254J of the *Local Government Regulation 2012* allows the Council to close its meeting to the public to discuss one or more of the following matters:

- (a) the appointment, discipline or dismissal of the chief executive officer;
- (b) industrial matters affecting employees;
- (c) the local government's budget;
- (d) rating concessions;
- (e) legal advice obtained by the local government or legal proceedings involving the local government including, for example, legal proceedings that may be taken by or against the local government;
- (f) matters that may directly affect the health and safety of an individual or a group of individuals;
- (g) negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government;
- (h) negotiations relating to the taking of land by the local government under the *Acquisition of Land Act 1967*;
- (i) a matter the local government is required to keep confidential under a law of, or formal arrangement with, the Commonwealth or a State;
- (j) an investigation report given to the local government under chapter 5A, part 3, division 5 of the Act.

Section 254J(6) of the *Local Government Regulation 2012* stipulates that a local government or a committee of a local government must not make a resolution (other than a procedural resolution) in a local government meeting, or a part of a local government meeting, that is closed.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254J of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i>
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
<i>Malungu Yangu Wakay (The Masig Statement):</i>	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

OFFICER RECOMMENDATION:

Council resolves to move out of closed discussions pursuant to Section 254I of the *Local Government Regulation 2012*.

EXECUTIVE SUMMARY:

Section 254I of the *Local Government Regulation 2012* stipulates that a local government meeting is open to the public unless the local government or committee has resolved that the meeting is to be closed.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254I of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	TSIRC Standing Orders (Meeting Procedures) Policy – August 2024
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ 3.1 Provide good governance & leadership
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

OFFICER RECOMMENDATION:

For the Council to formally resolve on the matters discussed in its Closed Session.

EXECUTIVE SUMMARY:

Section 254J(6) of the *Local Government Regulation 2012* stipulates that a local government or a committee of local government must not make a resolution (other than a procedural resolution) in a local government meeting, or a part of a local government meeting, that is closed.

The open meeting must resume to pass a resolution if any decisions are necessary following the closed-meeting discussion.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254J(6) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i>
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: Corporate Services

AUTHOR: Executive Director Corporate Services

ITEMS ARISING

OFFICER RECOMMENDATION:

For Council to formally resolve to consider those items arising after the agenda for the meeting has been made public.

EXECUTIVE SUMMARY:

Section 254D(4) of the *Local Government Regulation 2012* allows for a local government or a committee of local government to discuss or deal with (at any meeting) items arising after the agenda for the meeting has been made available to Councillors.

Standard practice is that business not on the published agenda, or not fairly arising from the agenda, should not be considered at any local government meeting unless permission for that purpose is given by the local government at the meeting (*Source: TSIRC Standing Orders Policy – August 2024*)

Council will need to make a formal resolution to consider/discuss any items nominated for this agenda item.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254D(4) of the <i>Local Government Regulation 2012</i>
Budgetary:	N/A
Policy:	<i>TSIRC Standing Orders (Meeting Procedures) Policy – August 2024</i> applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➤ <i>3.1 Provide good governance & leadership</i>
Malungu Yangu Wakay (The Masig Statement):	<i>In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions.</i>
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Council Meeting

Other Comments:

Nil.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil.



DIRECTORATE: Building Services

AUTHOR: Executive Director Building Services

BUILDING SERVICES REPORT (February 2026)

OFFICER RECOMMENDATION:

Council receives and notes the Building Services Report for February 2026.

EXECUTIVE SUMMARY:

This report provides an overview of the ongoing activities carried out by the Building Services Unit (BSU) during the reporting period of February 2026.

Interested Parties/Consultation:

- Building Services Executive Director
- Building Services Management
- Business Services Accountant
- Building Services Construction Software

Upgrade & HO Program:

BSU continues to initiate the delivery process for this financial year, Upgrade Works & Home Ownerships. Regular meetings continue with funding partners and are being held to address challenges related to high delivery costs, extended timeframes for project completion, and tender awarding.

Current Status (as of 27 February 2026)

Upgrade and HO Program - Revenue Comparison Feb			
2024/2025	2025/2026	Variance	
\$12,755,823.12	\$ 7,821,622.36	-\$	4,934,200.76
The above figures are based upon actual invoices and do not include accruals.			

Priority Upgrade works, in the HWS, Stove replacements, Vacant and Dis-Mod (OT) work types, has been initiated for enhanced visibility and priority actions.

Strategies are continuing the implementation of planning for the delivery of the NAHA Upgrade program and Home Ownerships. These strategies encompass:

- Reviewing contractors' existing workloads
- Prioritising essential works
- Conducting bulk tendering for all upgrades in each community
- Reviewing and modifying contracts to mitigate risk to TSIRC (e.g., material, freight, flights, etc.)

Currently TSIRC BSU continue to meet with funding partners to discuss the delivery of services and upgrades and the slow transitioning of approvals which impacts workloads and increases costs both by contractor and BSU staff – no resolution to date.

R&M Program:

The realignment of the Tier 1 stream has continually improved service delivery to our customers and most importantly our communities. This reshape has also led to increased revenue for TSIRC and decreased delivery timeframes.

As of 27 February 2026, there is a backlog of maintenance work comprising of approx. 391 tasks with a total value of approximately \$1 million that has been pending for over 30 days.

Current Status (as of 27 February 2026)

R&M Program - Revenue Comparison Feb		
2024/2025	2025/2026	Variance
\$ 14,061,703.33	\$ 11,975,426.59	-\$ 2,086,276.74

The above figures are based upon actual invoices and do not include accruals.

Dept of Housing has continued to bank non essential maintenance requests (not releasing to TSIRC) which is impacting work for our contractors and TSIRC trade staff that is based locally within the remote isolated communities. We have continued to follow up with the Dept of Housing with several letters from the CEO to the DDG and with Cr Fell and the ED of BSU and Communities, meeting face to face with Dept of Housing (3 February 2026) to express and identify the urgency to release this banked maintenance works as it affects employment, community liveability and requests from tenants to reduce rent due to maintenance requests not being addressed.

Our social housing infrastructure is becoming aged and therefore requires increased maintenance/upgrades to maintain to a liveable and safe standard – TSIRC has expressed concerns to Dept of Housing and the need to work in partnership to develop communication protocols to our 15 divisions to address community frustration. To date Dept of Housing continue to work in silo!

Housing Investment Plan (Capital Housing Program) - \$14.4M:

Stage 1 funding was released on September 27, 2022. In October 2023 Council resolved to deliver the program through a staged approach and in partnership with QBuild. Working closely with Community Services and identifying the priorities for deliveries (domestic violence, disability services and overcrowding) the Communities of Erub, Iama, Mabuig, Saibai and Warraber have been identified as priority 1.

Continuing to communicate with PBC's to build partnerships and progress through the ILUA/compensated 24 JAA process to deliver program.

Mabuiag ILUA finalised in April 2025 and construction to commence in factory in Cairns in November with a planned hand over date 30 July 2026..

Both Mabuiag residences will be delivered to Mabuiag at this stage approx 20 May 2026 with installations, site works etc on going and due to be completed approx 30 July 2026

Photo's as of 05 March 2026

Mabuiag Lot 89 (3 Bedroom)



Mabuiag Lot 64 (2 Bedroom)



Additionally, as per the resolution passed in October 2023, CEO has delegation and approved a variation to construct 3 x new dwellings on Badu to ensure funding milestones are met and TSIRC does not lose the funding. Meeting held with tenants (10 September), building designs and siting plans discussed, currently following up with designers and architects regarding these tenants queries.

Costs have increased significantly with the proposed new Modern Methods of Construction (MMC), BSU has reached out to several private MMC's contractors to build partnership and explore options to reduce costs.

TSIRC has also raised with Dept of Housing the need to partner together to develop a rolling program and ensure a Economy of Scale approach to ensure we are getting value for money and not what is currently happening with the small release of funds to deliver two social housing assets than further funding released.

Business Relationships:

Meetings between BSU and key stakeholders (QBuild) continue on a weekly basis.

TSIRC BSU and Communities are working together in partnership to improve the delivery of service to our communities to ensure we are improving the livability within each Division.

Logistics:

TSIRC Contract documentation continually reviewed and updated to establish contractor accountability for the projects they undertake. Timely project delivery is a priority for TSIRC.

Reviewing current reporting processes to streamline and further reduce risk to TSIRC.

COMPLIANCE / CONSIDERATIONS:

Statutory:	<ul style="list-style-type: none">• <i>Local Government Act 2009</i>• <i>Local Government Regulation 2012</i>• <i>National Construction Code Building Act 1975</i>• <i>Building Regulation 2006</i>• <i>Queensland Building and Construction Commission Act 1991</i>• <i>Queensland Building and Construction Commission Regulation 2018</i>
Budgetary:	N/A
Policy:	N/A
Legal:	N/A
Risk:	<p>Risk Management</p> <ul style="list-style-type: none">• Continued review of scheduled works for this financial year to clarify projects and their financial impact.• Ongoing review of departmental structure, resourcing, and processes to enhance service delivery across all levels.• Regular monitoring of performance to manage revenue, expenses, service delivery, and community outcomes
Links to Strategic Plans:	<p>Corporate Plan 2025-2030</p> <ul style="list-style-type: none">• Maintaining and Renewing our Infrastructure
Masig Statement:	N/A
Standing Committee Consultation:	N/A
Timelines:	N/A

Other Comments:

Nil.

Recommended:



Wayne Green
Executive Director Building Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS: Nil



ORDINARY MEETING

March 2026

Agenda Item

19.2

DIRECTORATE: Community Services

AUTHOR: David Abednego, Head of Community Services

ORDINARY MEETING: March 2026

DATE: 24 March 2026

ITEM: Information Report for Noting only

SUBJECT: Information Report – 07 February – 06 March 2026

AUTHOR: David Abednego, Head of Community Services

OFFICER RECOMMENDATION:

That Council notes this report.

EXECUTIVE SUMMARY:

To provide Council an update on the functional areas within the Community Services department for activities undertaken between 07 February to 06 March 2026. The officers' comment in this report provides an outline of key strategic and operational activities, including notable and significant works for Community Services during reporting period.

Background / Previous Council Consideration:

From a combination of councils' own-source and external-source funding, the Community Services department delivers a diverse range of programs including:

- Community Care (child, aged and disability)
- Environment and Health
- Health and Wellbeing /Indigenous Knowledge Centre
- Housing Services
- Operation of Divisional Offices
- Events Coordination

Officers Comment:

Strategic: Key strategic items of significance is outlined below. These tasks are usually led by Executive Director and Head of Community Services.

- **Environment and Health matters**

- Work in progress - scoping for engagement of consultant to develop animal management plan for Badu community and audit of Councils Animal Management Program
- DAFF provided training for EHW's as part of the Joint Regulator Arrangements. Where EHW's on Mer, Poruma and Warraber will take on some of the DAFF responsibilities in these communities, which currently do not have AQIS Officer.
- Appointment of Veterinary Services – Tenders were received and assessed, with the successful tenderer being Central Veterinary Surgery. Vet services to communities will commence late March.

- **Housing Matters**

- There are currently various housing matters that are ongoing which have been escalated to the Executive for direction. These matters are of a sensitive nature which requires consultation with PBC's and/or directly with tenants.
- Community Services is committed to increase awareness and engaging with all stakeholders to deliver effective tenancy management.
- Head of Community Services and Manager Housing to coordinate travel and visits to all divisions, this is ongoing planning and will be effective in the 26/27 FY.

- **Climate Resilience Project**

- Team attended and successfully completed the Shoreline Responder Course – this training equipped the team with the skills to conduct oil spill clean-up and ability to respond quickly to coastal environmental disaster such as oil spills

- **Health and Wellbeing**

- Draft Food Security and Implementation Plans have been completed, will be tabled for endorsement at the April ordinary meeting.
- In progress - recruitment for Manager Health and Wellbeing
- In progress – discussions with Qld Health Prevention Strategy Branch for a joint partnership arrangement for the Quit Connector program – reduce tobacco smoking and vaping for First Nations People living in the Torres and Cape Hospital and Health Service (TCHHS) Region
-

- **Events and Engagement**

- Work in progress Project Plan for implementation of QR Code – Visitors Sign In - this will enhance to have a more effective and efficient process for visitor management.
- 50 years of NAIDOC – Manager working closely with Divisional Managers with planning of events in the Divisions.
- Future events – Kubin and Masig Basketball Court official opening
- Iama Seawall Official Opening

Operations: An overview of items of importance by each team on operational matters. Further details can be provided upon request.

- **Housing**

- Total housing Application increased to 548 (total in region and external to region) representing – Category 1 – 88; Category 2 – 352; Category 3 & 4 108 combined.
- Rental collection remains below regional average. Regional Average is 90%
- There has been an increase in housing applications of 6 since last housing report to February OM. Planned community visits to communities to raise education and awareness on tenancy management matters scheduled for 26/27 FY.

- **Events | Engagement**

- Visitor Dashboard – report generated on 4th March 2026
 - Total Visit request submitted: 469
 - Total applications: 225
 - Total approved: 192
 - Total declined: 4
 - Total (pending approval/declined): 29
- Divisional Engagement Funds are currently available to support community-led initiatives, cultural events and activities in communities. Three applications were received and approved in February for events in March.
- Climate Resilience Project Team held its first Planning week at Warraber to collaborate and map out the initial community visits for the project.
- Further engagement with external stakeholders regarding Climate Resilience Project take place between March and April
-

- **Health and Wellbeing | IKC**

- Interim Coordinators were appointed to manage HLO's and IKC's
- HLO and IKC Program continue to be delivered under the guidance of the Interim Coordinators
- Head of Community Services oversees the program area until Manager position is finalized
- Head of Community Services attended the following meetings:
 - Healthy Lifestyle Working Group (led by CEQ-Senior Nutritionist)
 - Torres Strait and NPA Health Partnership Group (led by TCHHS)

- **Environment and Health**

- Council continues to provide support to EHW for training to ensure they carry out their duties in line with legislative requirements.
- Authorized Person Training was held at Badu for two new EHW's (Badu and Ugar)
- 10 EHW's are currently undertaking Certificate III in Indigenous Environmental Health, training delivered by Mining Skills Australia

- **Aged Care and Childcare**

- Key Issues for Aged Care

- Workforce development – shortage of qualified and consistent Aged Care support workers
- Difficulty retaining and attracting staff
- Service Delivery Hours
 - Training/Compliance Reporting – 17%

- Social Support – 53%
- Allied Health – 5%
- Domestic Assistance – 24%
- Flexible Respite
- Transport – 0%
- Other Food Services – 0%
- Personal Care – 1%

Key issues for Childcare

- No data to present for this reporting period, due to non-entry of data.

Divisional Administration

- Head of Community Services continues to work with Regional Managers to ensure that Divisional Stock Reconciliation and Accommodation Reconciliation are completed in a timely manner and Divisional Operations are operating efficiently.
- Regional Managers and Divisional Managers are working with Fuel and Fleet with the implementation with change to the new fuel process.
- Head of Community Services and Regional Managers are planning Divisional Manager workshop to be held in Cairns.
- Regional Managers are working with Training and Organisational Development to determine training requirements for cleaners
- Regional Managers and Head of Community Services are working with Anthony Ottaway on External Accommodation Review
- Traditional Visitors within the month of February 2026

Division Name/#	Enter the total number of movement per month.					Enter total STAT number		
	Daily Visit (PNG to TSI)	Daily Visit (TSI to PNG)	Approved Permit (PNG to TSI)	Approved Permit (TSI to PNG)	Non- Approved Permit	Qld Health Service Access	Qld Water Police Search & Rescue	Local Search & Rescue
Boigu - Div 01								
Dauan - Div 02								
Saibai - Div 03	17	20	12	20	5	0	0	0
Mabuiag - Div 04	0	0	0	0	0	0	0	0
Badu - Div 05								
Kubin - Div 06	0	0	0	0	0	0	0	0
St Paul - Div 07								
Hammond - Div 08								
Iama - Div 09	0	0	1	0	1	0	0	0
Warraber - Div 10								
Poruma - Div 11	0	0	8	0	0	0	0	0
Masig - Div 12								
Ugar - Div 13								
Erub - Div 14	0	0	3	0	0	0	0	0
Mer - Div 15	0	0	0	0	0	0	0	0

- No other Divisions reported movements to /from PNG. Breaches are recorded where information is available and Divisional Managers requested to include health status of visits in information is readily available or provided through inter-agency information.

Interested Parties/Consultation:

- Community Services Managers

COMPLIANCE / CONSIDERATIONS:

Statutory:	<p><i>Local Government Act 2009</i> <i>Local Government Regulation 2012</i></p> <p>In addition, Community Services functional areas are subjected to a range of Local, State and Commonwealth legislation relevant to roles and teams.</p>
Budgetary:	<p>Ongoing monitoring and process improvement to achieve financial governance, including austerity measures, is being implemented to strengthen budget management within each functional area of Community Services. The department continues to consider opportunities to increase revenue through the supply of services and submission for external-source funds.</p>
Policy:	N/A
Legal:	N/A
Risk:	<p>Day-to-day risk is considered low however closely monitored and mitigated by the application of adherence to policy and procedures.</p>
Links to Strategic Plans:	<p>TSIRC Corporate Plan 20258-2030 (<i>Bisnis Plan</i>)</p> <p>Outcome 1: We preserve cultural heritage, history, and place. Outcome 3: We ensure accessibility to community support services. Outcome 4: We are a transparent open and engaging council. Outcome 10: We advocate and foster regional prosperity through enterprise development.</p>
Malungu Yangu Wakay (The Masig Statement):	N/A
Standing Committee Consultation:	N/A
Timelines:	N/A

Other Comments:

That Council resolves to note the Community Services Information Report.

Recommended:



David Abednego
 Head of Community Services

Endorsed:



Dawson Sailor
 Executive Director Community Services

Approved:



James William
 Chief Executive Officer



Corporate Services Directorate

AUTHOR: *Executive Director Corporate Services*

CORPORATE SERVICES INFORMATION REPORT FOR THE MONTH OF FEBRUARY 2026

OFFICER RECOMMENDATION:

That Council note the Corporate Services Information Report for the month of February 2026.

EXECUTIVE SUMMARY:

To provide Council with an update on the functional areas within the Corporate Services directorate and updates on projects progress for the month of February 2026.

INTERESTED PARTIES/CONSULTATION:

Managers and SMEs Corporate Services.

REPORT:

The Corporate Services directorate delivers a diverse range of internal and external services. A snapshot of work undertaken as well as operational highlights is provided below and in the attachments.

Administration and Communication

During February, communications activities focused on strengthening community engagement, supporting council initiatives, and delivering clear, accessible information across multiple platforms.

Key publications and storytelling work included sourcing, writing and designing content for the upcoming *Strait Talk* magazine, as well as developing stories for *Strait from the Top* to support leadership communications and highlight council initiatives.

Media and digital content production supported several key council priorities. This included video reels and media releases addressing illegal fishing vessels featuring the Mayor, as well as a budget review reel designed to communicate budget information to the community in a clear and engaging format.

Project communications highlighted important infrastructure updates. Communications support for the Mabuiag housing project (QBuild) included photography, image editing, social media content, a media release, and a website blog. A progress video for the Saibai road project was also edited and shared online to keep the community informed.

An **International Women's Day campaign** was developed and delivered to recognise and celebrate women across the Torres Strait region.

Ongoing **social media engagement** continued throughout the month, with the creation of a range of engaging content to promote council activities and maintain community awareness.

Additional work included coordinating the production of **A1 Island calendars**, which have now been finalised and are on their way to the islands.

The communications team also provided **general organisational support**, including website updates, digital screen content, poster and graphic design, and responding to communications requests from various departments.

Economic Development

February's activities focused on progressing key economic development initiatives.

A **Request for Quote (RFQ)** was issued for the project *Advancing the Torres Strait Community-led Economic Strategic Action Plan – Phase 2*. Two proposals were received, with the project subsequently awarded to **Emver Partners** to progress the next stage of the initiative.

Public communication on regional economic development was also supported through media engagement. A newspaper article titled **“Mapping an Economic Future for Outer Islands”** was published in the *Torres Strait News*, highlighting the importance of community-led economic planning for the region.

Internally, the **Corporate Services Team** held a workshop to develop a decision-making framework aimed at supporting a draft process for the **management and disposal of council properties**. This work will contribute to clearer governance and more structured decision-making around council assets.

Governance, Risk, Legal, Land Tenure and Native Title

Risk Management

- Completed review of Strategic Organisational Risks
- Developing an improvement plan for risk management maturity
- Continued Quarterly Risk Reviews with Risk Owners and the Risk
- Risk Officer selected to participate in the Local Government Managers Australia (LGMA) Propeller leadership development program, aimed at developing emerging leaders in local government through self-development, collaboration, and sector-wide workshops hosted by councils across Queensland.
- RiskWare Configuration: Ongoing configuration and refinement of the RiskWare system, now including updates to capture staff changes to improve continuity and data integrity.

Governance and Insurance

- Cape York and Torres Regional Plan Review commenced. Reviewed engagement with Department of State Development Infrastructure and Planning scheduled for May 2026. The revised Plan is scheduled for release September-October 2026 with finalisation by Q2 2027.
- Progressing council delegation register review
- Completed asset register review for enterprises potentially to be divested, documenting asset condition and legal status, and disposal options, in preparation for May Councillor workshop
- Progressing development of planning capability framework with Planning Services
- Overseeing completion of Insurance surveys (LGM questionnaires) in readiness for insurance quotes for FY2026-27
- Commercial revenue invoices EFY reconciliations work with BSA;
- Supported St Pauls community EOI Trustee Policy applications consultation 24 & 25 February 2026
- TSI Flag requests 10 YTD / 7 for February 2026;

Complaints

Complaint assigned	Beginning of February	New	Closed	End of February
Building Services				
Community Services	16		1	15
Corporate Services	2			2
Engineering Services	4	1	1	4
Total	22			21

Table 2 – Complaints by directorate

Complaint type	Beginning of February	New	Closed	End of February
Staff	16	1	1	16
Local Laws (dogs)	0			0
Housing	3			3

Complaint type	Beginning of February	New	Closed	End of February
Other	3			3
Total	22			21

Trustee Policy/Home Ownership leases

- **Trustee Policy Expressions of Interest (EOIs) for leases** - community consultation for EOIs in accordance with the Trustee Policy for St Pauls was undertaken on 24th February. The list of EOIs received by Council along with a map showing their location was presented to the community in accordance with the Policy. The community has 4 weeks to comment on the EOIs (by 24 March 2026). Following receipt of comments (if any), the EOIs will be further assessed and engagement with Divisional Councillor on next steps will occur.
- **SHAP (social housing accelerated program) stage 2**-land tenure and native title assessments have been undertaken for SHAP stage 2, for communities including Hammond, Erub, Masig, lama, Mabuig, Poruma, Warraber and Mer.

Information Technology Services

IT Security

IT Services continue to monitor network activity in relation to cyber-security whilst also continuing to implement further security measures where possible, particularly with the integration of all devices into Microsoft InTune.

A slight change was made in network security in that MFA authentication was increased from one day to seven days to reduce the amount of MFA requests unless the Conditional Access policy detects a risk with the login at which point it will send an MFA request for verification.

Reducing it to seven days is still well within Microsoft authentication recommendations.

The Manager, Information Technology Services, continues to work with Marsh and JLT Risk Solutions in relation to developing cyber security implementations including:

- Incident Response Plan (IRP) Development Workshop
A facilitated workshop to assess Councils' current incident response capabilities and co-develop a customised IRP. This will help establish a clear, actionable plan to manage ransomware and other cyber incidents effectively.

Hammond Island Office Connectivity Issues

Some of the equipment previously sent to the island was reported missing; however, replacement equipment has now arrived on the island. Installation will be undertaken by IT Services once the current inclement weather conditions have passed to restore connectivity as soon as possible.

Badu Island – Loss of Starlink Service

Connectivity to the main office was disrupted in late December 2025 and has been operating on a 4G backup service since that time. Starlink initially advised the dish was faulty and arranged a replacement; however, the replacement model was incompatible with the existing roof mount.

A spare dish of the same model was installed by IT Services, but Starlink later confirmed the firmware was too outdated to update, rendering the equipment obsolete. Following discussions, Starlink acknowledged that insufficient notice may have been provided regarding required firmware updates and agreed to replace the affected equipment.

Starlink has now **replaced all three obsolete kits at no cost to Council** and dispatched a Generation 2 dish to Badu, including reimbursement for a mount adaptor.

All parts have arrived and a contractor is being sourced to complete the installation.

Divisional Disaster Communications Solution:

NBN Co. is offering free installation of a **Community WiFi service** at designated locations such as community halls. The service would enable up to **100 community members** to connect and access WiFi calling and basic internet browsing during disaster events when other communication services are unavailable.

An application for the service has been submitted to **NBN Co.** through **Scott Quail, Director – First Nations Digital Program, Department of Customer Services, Open Data and Small and Family Business.** No further correspondence has been received from NBN Co. to date.

First Nations Grant & Community Wi-Fi Strategy

No official announcement has been made. An unofficial source has indicated that our submission may have been unsuccessful; however, this has not yet been formally confirmed.

Elphinstone Close Building – IT Infrastructure and Security System

High-speed broadband has been installed and is operational. IT Services has also installed the SD-WAN device and network switching equipment, successfully connecting the building to the TSIRC Wide Area Network (WAN).

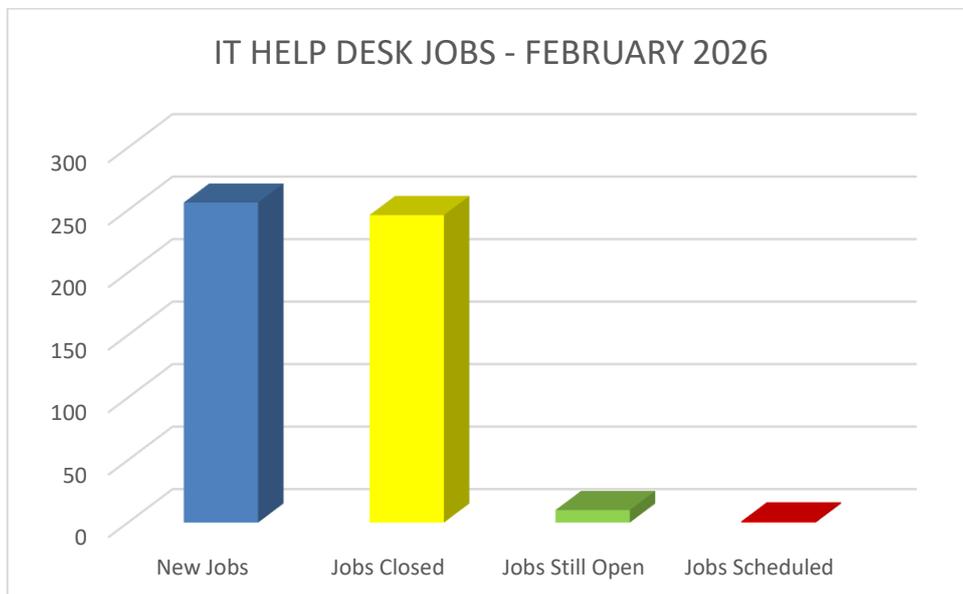
The CCTV security cameras and NVR have been installed and are fully operational, along with **the** point-to-point WiFi bridge to the Logistics building.

Delivery of WiFi Access Points and printers is still pending. WiFi Access Points are scheduled to be installed during the week commencing 09/03/2026.

Helpdesk:

During February 2026, 256 new IT Help desk tickets were created. Of these, 248 were closed, 11 remained open and 1 scheduled.

***(Note:** Whilst many requests for assistance are lodged via email to the help desk, there are many jobs that are attended to by telephone and therefore sometimes not logged into the ticketing system so the total number of requests and closures can be higher than the reported numbers provided. Also, BAU tasks such as equipment procurement, preparation, distribution and destruction, network administration etc., often do not get attributed to these figures).*



Fuel and Fleet

During February, Fleet and Asset Management activities focused on maintaining operational readiness, improving safety measures, and progressing key infrastructure and asset management initiatives.

Fleet procurement under the Strategic Infrastructure Program (SIP) was completed using the available capital budget. Remaining funds will be directed toward **reconditioning larger fleet assets** to extend their service life and support sustainable asset management practices.

Security and asset protection were strengthened with the **installation of a new CCTV system at the Elphinstone Close Depot**. The **Fleet Asset Register** was also updated to ensure all records are current, including **TMR registrations and insurance documentation**.

Work continued to improve **safety and environmental compliance** across fleet operations. This included the removal of outdated fire extinguishers and oil waste bins from divisions, along with the **ongoing rollout of first aid kits and fire extinguishers across all fleet vehicles**. Replacement **spill kits and extinguishers for fuel infrastructure** are also being progressively installed.

In terms of fleet maintenance and operational readiness:

- The **compactor truck from Mer** has had repairs completed and is ready for shipment back to the island.
- **Repairs to the compactor truck on Badu** are currently underway, with completion expected in late February 2026.

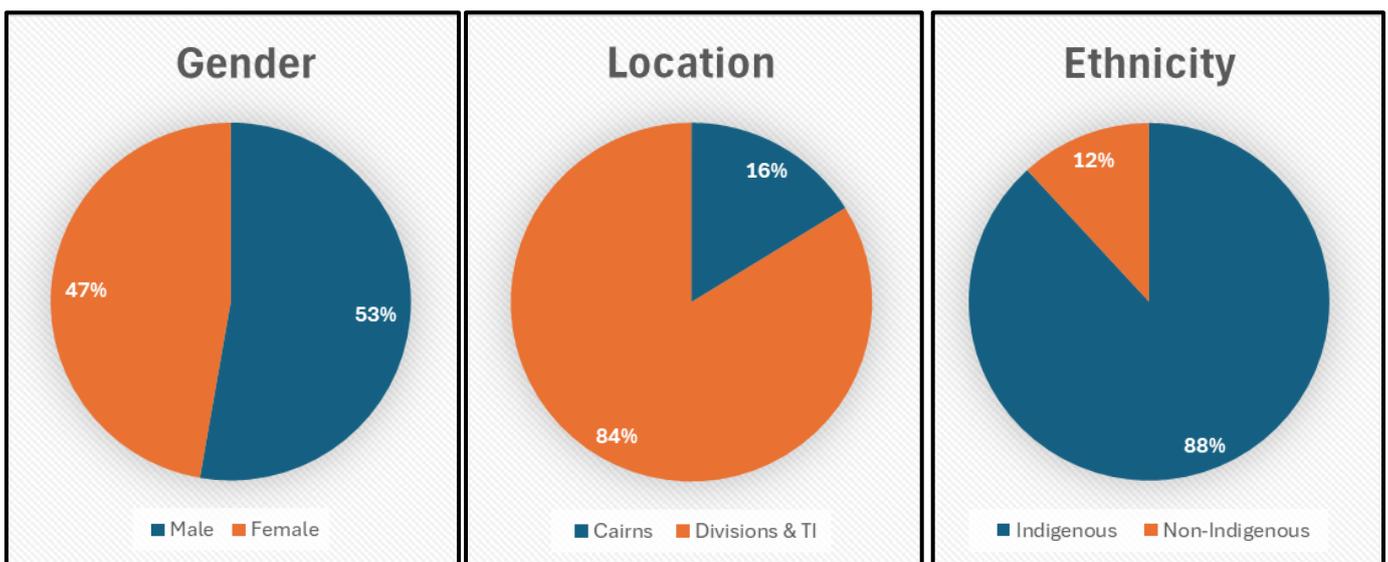
Additional work included a **review of fuel and fleet-related insurance arrangements** and an **internal review of fleet charging structures** to support improved cost management.

The team also continued working with **TSRA to finalise an extension of the SFA for the Ugar Fuel Depot Project**, including discussions regarding additional funding to address current budget shortfalls.

People and Wellbeing

TSIRC Employee Statistics

As of 28 February 2026, Council has a total of 358 employees, with 315 of them being Indigenous, representing 88% of the workforce. The graph below provides additional insights into key employee statistics within the Council.



Employment statistics can be found in the Recruitment in *Attachment 3*.

Safety and Wellbeing

On going improvements to WHSMS required across TSIRC. Detailed and specific improvements across TSIRC to be monitored and documented going forward. This includes:

System Improvements

- Developing or upgrading the overall WHS management system to align with legislative requirements (e.g. WHS Act 2011).
- Implementing a digital WHS reporting platform.
- Establishing clearer accountability and reporting structures for safety responsibilities.

Policy Development & Review

- Drafting or updating WHS policies such as fatigue management, drug and alcohol, or workplace bullying policies.
- Integrating WHS policies with Council's broader governance or HR frameworks.

Procedures & Work Instructions

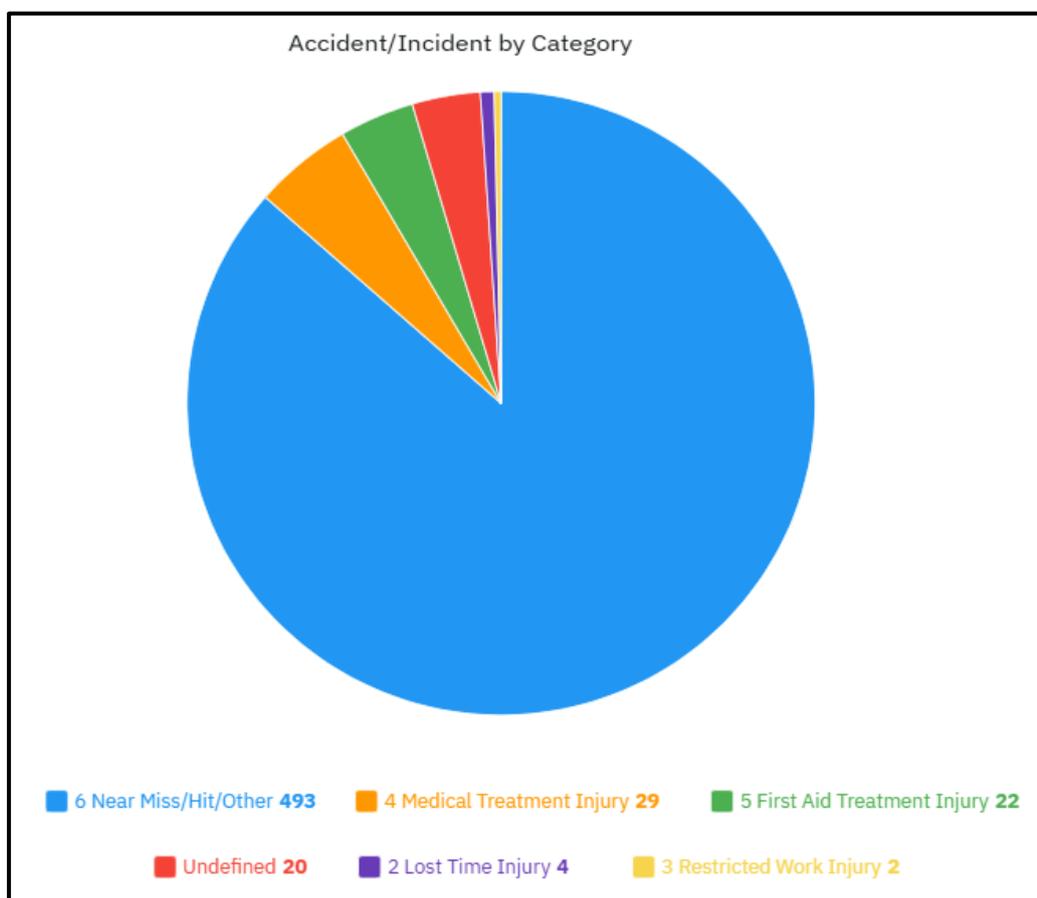
- Creating or refining safe work procedures for high-risk tasks (e.g., working at heights, vehicle use, remote area travel).
- Developing clear incident response procedures and communication plans.
- Documenting risk assessment and hazard reporting processes

Monitoring, Review & Continuous Improvement

- Conducting regular workplace inspections and safety audits & reviewing incident data and trends to identify priority areas.

Emerging Risks / Concerns

- Audiometric Testing-Policy-Procedure- Training- Rollout, Psychosocial Policy- Procedure- Training- Rollout, WHSMP Approval from Council and sign off by CEO, Risk involving workers across TSIRC engaged in High-Risk Work



Organisational Development

During February, ongoing administration and monitoring of the **Tribal Habits Learning Management System (LMS)** was undertaken. This included updating position titles, integrating newly created positions, auditing staffing cessations, managing overdue training notifications, coordinating assessment retakes, and processing e-learning requests for new starters.

The **draft Psychosocial Training program** was finalised and submitted to management for final approval.

A comprehensive review of all **TSIRC employees registered in Tribal Habits** was also conducted to recertify overdue notifications for staff who have not commenced or completed mandatory compliance e-learning. Monitoring of training compliance will continue on a monthly basis to encourage completion and maintain organisational compliance.

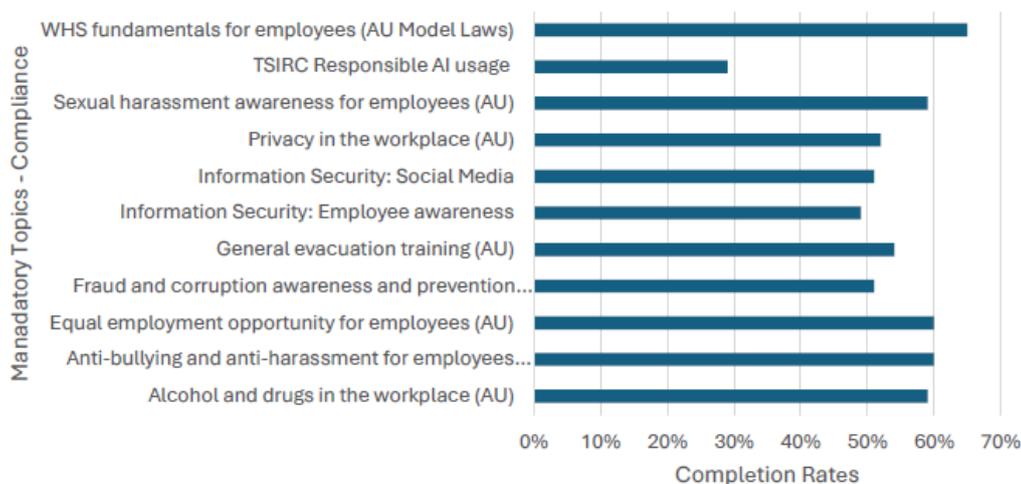
Professional development was undertaken through **monthly training sessions with Tribal Habits consultants**, focusing on system updates and new platform features.

Additional support was provided to the **Training Coordinator function**, including logistical assistance for divisional staff training on Thursday Island, support to the Engineering team for **forklift training on Masig**, and assistance with **Communications Team training**. Compliance monitoring of the **TSIRC Blue Card Register** was also maintained, including managing overdue lodgements, registering new employees, and addressing non-compliance matters.

Tribal Habits Online E-Learning

User Data	By Departments
Total Staff Enrolments: 365 Recruitment Agency Staff Enrolled: 2 Total Staff Accessing Platform in February: 83	Community Services: 39 users Engineering Services: 16 users Building Services: 7 users Corporate Services: 15 users Financial Services: 4 users

Mandatory Completions For February 2026



OTHER COMMENTS:

This report is for noting by Council.

Recommended:



Vicki Bishop
Executive Director Corporate Services

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

- Attachment 1: Social Media Report
- Attachment 2: Fuel Infrastructure Capital Project Review
- Attachment 3: Recruitment

Top posts > Likes and reactions

90,009 reach

21,696 reach

13,962 reach

Posts

20 posts

↗ **17.6%** from 17

Post engagement rate

8.21% engagement rate

↗ **22.5%** from 6.7%

Page followers

12,496 followers

↗ **4%** from 12,019

Page reach

183,157 people

↗ **192%** from 62,746

Page engagement rate

11.46% engagement rate

↗ **110%** from 5.45%

Post likes and reactions

2,655 reactions

↗ **690%** from 336

Posts table > Date

DATE	MESSAGE	REAC...	COM...	SHA...	CLICKS	VIEWS	REACH	ENG...	% ENG...
Feb 28, 12:31	Today Member for Liechhardt Matt Smith MP together with the Honourable Minister Julian Hill MP and I visited...	18	0	0	174	2,762	1,617	192	11.87%
Feb 27, 01:28	Last year, Council completed the Saibai School Road and Hospital Drive Upgrade project in partnership with t...	855	20	120	1,124	25,107	21,696	2,114	9.9%
Feb 26, 00:00	🚰 Check for leaks! 🚰 A dripping tap can waste thousands of litres every year! That's precious water we can't...	2	0	4	14	1,111	658	20	3.04%
Feb 25, 02:00	🌊 Prepare for king tides! 🌊 King tides will be experienced for the following Torres Strait communities: ...	4	1	6	32	2,996	1,857	43	2.32%
Feb 23, 05:30	Phillemon Mosby TSIRC Mayor and Torres Shire Council (TSC) Mayor Elsie Seriat OAM - Torres Shire Council have...	195	6	7	362	12,746	7,916	570	7.2%
Feb 23, 01:01	Council has adopted an amended budget that incorporates updated grant funding and changes to costs. The...	66	0	8	118	3,522	3,050	192	6.3%
Feb 20, 05:00	New Homes on the Way for Mabulag 🏠 Council continues to make steady progress on the delivery of its Stage 1...	157	6	14	1,836	16,266	8,337	2,013	24.15%
Feb 18, 01:45	💧 "Turn It Off, Save a Lot!" 💧 Leaving taps or hoses running is like pouring money (and water!) down th...	3	0	0	2	821	504	5	0.99%
Feb 17, 04:51	Standing strong for our Sea Country 🌊	13,962	18	108	1,124	25,107	21,696	2,114	9.9%

Top posts > Likes



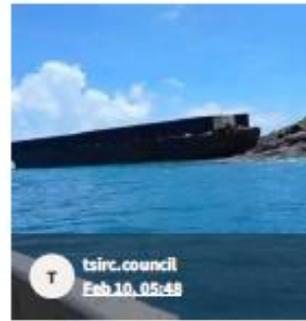
Last year, Council completed the Saibai School Road and Hospital Drive Upgrade project in partnership with the State's Department of Transport and Main Roads (@tmrqld) as part of the ATSI TIDS Funding Program. This project was successfully completed by T.I. Concrete and Building Pty Ltd. The new road is already making a real difference, improving access to the shop, school, Council office, health service and airport. Freight arrives more efficiently and

3,173 reach



Standing strong for our Sea Country. TSIRC Mayor Phillemon Mosby is calling for urgent, visible and sustained action, including: - Stronger and consistent patrols across known incursion hotspots - Proper resourcing and staffing of the Saibai facility - Trained local officers supported to do their jobs safely - Reliable connectivity across the Torres Strait - And a confidential reporting system, so communities can report incidents and receive updates in return.

683 reach



In a joint media release, the Torres Strait Island Regional Council (TSIRC), Torres Shire Council (TSC), Northern Peninsula Area Regional Council (NPARC), Torres Strait Regional Authority (TSRA) and Gudang/Baiyangu/Kaurareg (GBK) leaders have welcomed the launch of Operation BROADSTAFF to address illegal foreign fishing — but warned the Commonwealth must stop relying on reactive responses and commit to a long-term, locally-designed security plan

515 reach

Posts

25 posts

127% from 11

Post engagement rate

10.48% engagement rate

53.6% from 6.82%

Followers

818 followers

2.6% from 797

Profile reach

7,650 people

41.2% from 5,419

Page engagement rate

9.12% engagement rate

73.9% from 5.24%

Post likes

530 likes

67.7% from 316

Posts table > Date

DATE	MESSAGE	LIKES	COM...	SHA...	SAVES	VIEWS	REACH	ENG...	% ENG...
tsirc.council Feb 27, 01:58	It means safer access, smoother travel and healthier living conditions for the Saibai community. This project is mor...	0	0	0	0	126	124	0	0%
tsirc.council Feb 27, 01:28	Last year, Council completed the Saibai School Road and Hospital Drive Upgrade project in partnership with t...	278	2	193	22	4,793	3,173	532	16.77%
tsirc.council Feb 24, 01:45	(No description)	0	1	0	0	237	218	0	0%
tsirc.council Feb 23, 06:00	(No description)	0	0	0	0	131	129	0	0%
tsirc.council Feb 23, 05:39	Mayor Philemon Mosby and Torres Shire Council (TSC) Mayor Cr Elsie Serlat have welcomed the establishment of...	12	0	0	0	505	239	12	5.02%
tsirc.council Feb 23, 01:25	(No description)	0	0	0	0	140	138	0	0%
tsirc.council Feb 23, 01:00	Council has adopted an amended budget that incorporates updated grant funding and changes to costs. The...	18	0	33	0	678	438	52	11.87%
tsirc.council Feb 20, 05:04	(No description)	0	0	0	0	124	123	0	0%
tsirc.council	New Homes on the Way for Mabulag	12	1	7	1	1,007	475	30	0.71%

Top posts



In a joint media release, the Torres Strait Island Regional Council (TSIRC), Torres Shire Council (TSC), Northern Peninsula Area Regional Council (NPARC), Torres Strait Regional Authority (TSRA) and Gudang/Balyangu/Kaurareg (GBK) leaders have welcomed the launch of Operation BROADSTAFF to address illegal foreign fishing — but warned the Commonwealth must stop relying on reactive responses and commit to a long-term, locally-designed security plan

2,583 impressions



WE ARE HIRING! We have new exciting opportunities available! **Payroll Officer** Base: Any TSIRC Division or Cairns **Environmental Engineer** Base: Any TSIRC Division or Cairns Please submit a cover letter and updated resume addressing the core capabilities, skills and experience listed in the position description. **Apply now:** <https://lnkd.in/gY3NZ2a> For more information about any position, please contact our Recruitment Team on (07)

1,112 impressions



Big conversations, strong community voices and a shared vision for the future TSIRC has completed a landmark Economic Development Community Engagement Report, shaped by the voices of our 15 outer island communities. Funded by the Torres Strait Regional Authority (TSRA) and developed in partnership with Emver Partners Pty Ltd the report captures what matters most to our people: local control, sustainable growth and

1,087 impressions

Posts

5 posts

25% from 4

Post engagement rate

10.3% engagement rate

29.7% from 7.94%

Followers

2,839 followers

1.8% from 2,789

Page reach

4,095 connections

124% from 1,828

Page engagement rate

9.36% engagement rate

25.6% from 7.45%

Post reactions

170 reactions

174% from 62

Posts table > Date

DATE	MESSAGE	REAC...	COM...	SHA...	CLICKS	IMPR...	REACH	% ENG...
Torres Strait Island Regio... Feb 27, 01:28	Last year, Council completed the Saibal School Road and Hospital Drive Upgrade project in partnership with the State's Department of Transport and Main Roads ...	41	0	1	45	853	586	10.2%
Torres Strait Island Regio... Feb 17, 04:51	Standing strong for our Sea Country. TSIRC Mayor Phillemon Mosby is calling for urgent, visible and sustained action, including: - Stronger and consisten...	23	0	0	54	755	470	10.2%
Torres Strait Island Regio... Feb 11, 02:00	WE ARE HIRING! We have new exciting opportunities available! Payroll Officer Base: Any TSIRC Division or Cairns Environmental...	19	0	0	87	1,112	664	9.53%
Torres Strait Island Regio... Feb 10, 05:46	In a joint media release, the Torres Strait Island Regional Council (TSIRC), Torres Shire Council (TSC), Northern Peninsula Area Regional Council (NPARC),...	54	0	5	85	2,583	1,571	5.57%
Torres Strait Island Regio... Feb 06, 02:05	Big conversations, strong community voices and a shared vision for the future TSIRC has completed a landmark Economic...	33	1	1	139	1,087	628	16.01%

Attachment 2 – Fuel Infrastructure Capital Project Review

Community	Funding Source and Expiry Date	Funding Value	Expenditure to Date	Remaining Funding (Forecast)	Work Completed	Tender History	Tender Value	Status
Boigu	W4Q - 30/06/2024	\$400,000.00	\$321,672.72	\$5,000	100%	Contract	\$294,236.10	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified, contract securities are still held by TSIRC. Residual funds reallocated.
Dauan	LGGSP - 30/09/2024	\$400,000.00	\$0	\$49,371.80	100%	Contract	\$322,773.20	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified, contract securities are still held by TSIRC.
Saibai	BOR -	\$1,006,600.00	\$890,607.66	\$115,992.34	100%			Install completed DRP completed Backup generator and transfer switch on site waiting for connection.

Community	Funding Source and Expiry Date	Funding Value	Expenditure to Date	Remaining Funding (Forecast)	Work Completed	Tender History	Tender Value	Status
Mabuiag	W4Q - 30/06/2024	\$400,000.00	\$315,379.64	\$9,000	100%	Contract	\$294,356.15	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified, contract securities are still held by TSIRC. Residual funds reallocated.
Badu	N/A	Transtanks			100%			Diesel and ULP for TSIRC use only Project complete. Defects are still being rectified. Contract securities are still held by TSIRC.
Arkai (Kubin)	N/A	Transtanks			100%			Diesel and ULP for TSIRC use only
Wug (St Pauls)	N/A	Transtanks						IBIS ULP, Diesel from bulk tank
Hammond	LGGSP 30/09/2024	\$400,000.00	\$161,642.86	TBC	Stage 1 solar 100%	Stage 2 Tender closed Contract awarded SHAS	\$145,000.00	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified. Contract securities are still held by TSIRC.
Iama	N/A	Transtanks - Diesel			100%			ULP External Card, trans tank for Diesel installed

Community	Funding Source and Expiry Date	Funding Value	Expenditure to Date	Remaining Funding (Forecast)	Work Completed	Tender History	Tender Value	Status
Warraber	N/A	Transtanks - Diesel			100%			ULP External Card, trans tank for Diesel installed
Poruma	LGGSP 30/09/2024	\$400,000.00	\$0	\$65,555.39	100%	Contract TICW	\$309,573.20	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified. Contract securities are still held by TSIRC.
Masig	N/A	Transtanks - Diesel						IBIS ULP, Diesel from bulk tank
Ugar	TSRA- 30/06/2023	\$572,718.00	\$89,974.16	\$482,743.84		Tender closed - 10/01/2023	\$890k - \$1.92m	Still on drums, Compac system approved, material ordered. Concept designs received. Installation date yet to be confirmed. Considerable cost escalations have been flagged with the funding body for additional grant funding.

Community	Funding Source and Expiry Date	Funding Value	Expenditure to Date	Remaining Funding (Forecast)	Work Completed	Tender History	Tender Value	Status
Erub	W4Q 30/06/2024	\$400,000.00	\$341,717.63	\$0	98%	Awarded – SHAS, October Install	\$294,236.10 \$480k-\$770k	Install completed DRP completed Backup generator and transfer switch on site waiting for connection. Defects are still being rectified, contract securities are still held by TSIRC. Residual funds reallocated.
Mer	Council Own	\$572,718.00	\$41,698.70	\$531,019.30		Awarded – SHAS, September Install		Still on drums, Compac system approved, material ordered. Contractor mobilising once equipment is on site. Ongoing barging delays due to Seaswift capacity problems. PBC and Town Planning completed.

Attachment 3– Recruitment and Safety Report

RECRUITMENT – PERIOD 1 February 2026 to 28 February 2026

Transition Readiness Rating (TRR) Key:

TRR	Criteria
1	Certificate
2	Diploma
3	Bachelor
4	Post-Graduate/ Masters

Successful Appointments in February: Total [10]				
TRR	POSITION	LOCATION	STATUS/COMMENTS	APPOINTMENT TYPE
1	Environmental Health Worker	Division 5, Badu	Successful appointment – 09/02/2026	External
1	Multi Skilled Administration Officer (Part-time)	Division 15, Mer	Successful appointment – 09/02/2026	External
1	Council Cleaner	Division 7, St Paul's	Successful appointment – 09/02/2026	External
1	Engineering Officer	Division 13, Ugar	Successful appointment – 16/02/2026	Internal
1	Engineering Officer (Casual)	Division 13, Ugar	Successful appointment – 16/02/2026	External
1	Council Cleaner (Part-time)	Division 10, Warraber	Successful appointment – 17/02/2026	External
1	Council Cleaner (Full-time)	Division 10, Warraber	Successful appointment – 17/02/2026	Internal
1	Creditor's Officer	Cairns	Successful appointment – 23/02/2026	External
1	Finance Officer	Cairns	Successful appointment – 23/02/2026	External
1	IKC Coordinator	Division 11, Poruma	Successful appointment – 23/02/2026	External

Long term vacancies – Corporate Services	Time to fill	Comments
Manager Administration and Communications	Vacant since March 2025	Offer made
Corporate Planning & Performance Lead	Vacant since August 2025	No suitable candidates

Long term vacancies – Financial Services	Time to fill	Comments
Administration Officer, Assets	Vacant since September 2024	No further progress
Team Leader, Creditors	Vacant since June 2024	Position advertised – no suitable candidates

Long term vacancies - Building Services	Time to fill	Comments
R & M Supervisor	Over 12 months	Temp Staff in the interim
Team Leader – BSU	Over 12 months	Temp Staff in the interim
Manager Construction Operations	Over 6 months	Internal secondment appointment
Project Supervisor – Operations	Over 6 months	Position advertised and interviews conducted in January 2026. Successful candidate withdrew at the offer stage.

Long term vacancies – Community Services	Time to fill	Comments
Aged Care Support Worker – St Paul's	Vacant since September 2024	No further progress
Casual Aged Care Worker – Mabuia	Vacant since September 2024	No further progress
Childcare – Cleaner/Yardsman, Badu	Vacant since February 2024	No further progress
Childcare Cook	Vacant since 2023	No further progress
Childcare – CSW – Mixed Age, Badu	Vacant since 2023	No further progress
Aged Care Support Worker – Masig	Vacant since November 2024	No further progress
Aged Care Support Worker – Hammond	Vacant since December 2024	No further progress
Aged Care Support Worker – Kubin	Vacant since 2022	No further progress
Healthy Lifestyle Officer – Hammond	Vacant since 2023	No further progress
Healthy Lifestyle Officer – Kubin	Vacant since 2024	No further progress
Divisional Manager – Ugar	Over 12 months	No further progress

Long term vacancies – Engineering Services	Time to fill	Comments
Project Engineer – Capital Works	Vacant since February 2024	No further progress
Graduate Engineer – Water & Wastewater	12 months	No further progress
Casual Labourer – Civil Crew	12 months	No further progress



ENGINEERING OPERATIONS

OFFICER RECOMMENDATION:

That Council notes this report.

EXECUTIVE SUMMARY:

Council's Engineering Services is committed to undertake and deliver a range of operational and maintenance activities which provide high quality engineering services, public facilities, and amenities, including but not limited to.

- Roads, drainage, and ancillary works.
- Parks, gardens, and reserves
- Water and Wastewater (Sewerage) operations/schemes
- Collection and treatment of solid waste
- Airport facilities
- Marine facilities
- Preparedness and Preparation for disaster events.

Interested Parties/Consultation:

Executive Director Engineering Services, Manager Engineering Operations, Manager Water & Wastewater, Manager Capital Works, Manager Fuel & Fleet, Divisional Engineering Officers

Background:

Division 1: Boigu

Operations

- Maintenance and reposition of foot valve of the desal near the creek.
- Repair few water main leaks in the community.
- WTP general housekeeping/grass maintenance.
- STP general housekeeping/grass maintenance.
- Roadside grass maintenance green waste removal.
- Airport grass maintenance/RWY edge, fenceline, wind indicator, RWY lights, gable markers, cones.

Disaster Management

- Satellite Phone: Testing not completed - faulty
- HF Radio: Test Completed Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 2: Dauan

Operations

- Minor road repair works with a skid steer.
- Roadside grass maintenance green waste removal.
- Helipad grass maintenance-fenceline, lights.
- WTP general housekeeping/grass maintenance.
- Minor water main leaks completed/flushing of water main.
- Oval grass maintenance completed.
- Cemetery grass maintenance.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 3: Saibai

Operations

- Drainage/airport/bun wall debris and vegetation clearing works completed with assistance from Civil Crew.
- Roadside grass maintenance green waste removal.
- WTP chlorine pumps/chlorine analyser repaired with assistance from Austek.
- Covered lagoon fenceline grass maintenance.
- Fuel bowser grass maintenance.
- Minor potholes roadworks completed.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 4: Mabuig

Operations

- Remove Almond trees infringing windsock and RWY landing/take off approach.
- Airport grass maintenance, wind indicator, fenceline, RWY lights/edge, cones, gable markers.
- Airport wind indicator repaired and change.
- Boat ramp gurney blast completed.
- WTP general housekeeping-fenceline grass maintenance.
- Cemetery grass maintenance completed.
- Bore well site grass maintenance completed.

Disaster Management

- Satellite Phone: Test not completed
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 5: Badu

Operations

- Roadside grass maintenance/green waste/white goods.
- Cemetery maintenance completed.
- Airport grass maintenance RWY edge, Apron area, RWY lighting, cones, gable markers.
- Boat ramp gurney blast completed.
- TSIRC assets grass maintenance/office, community hall, compound, church.
- WTP, wells, reservoir, fire access grass maintenance.

Disaster Management

- Satellite Phone: Testing not completed - faulty
- HF Radio: Test completed, however no connection.
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 6: Kubin

Operations

- Hired backhoe from local business contractor Paul Ware to push rubbish at landfill.
- Monthly water samples sent to Cairns.
- Manual handling - using trailer to do garbage collections.
- Grass cutting around lights, cones and markers at airport.
- Grass cutting and clean up around the barge ramp area.

Disaster Management

- Satellite Phone: Test not completed
- HF Radio: Test not completed - faulty
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 7: St Pauls

Operations

- Hired backhoe from local business contractor Paul Ware to push rubbish at landfill.
- In house water samples sent to Badu.
- Manual handling - using trailer to do garbage collections.
- Monthly pressure washing the barge ramp – completed.
- Grass cutting at mechanic workshop.
- Pressure washing in front of council office community hall.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 8: Hammond

Operations

- Monthly pressure washing the barge ramp – completed.
- Grass cutting along roads in community.
- Clean up at cemetery completed.
- Grass cutting at oval completed.
- Grass cutting around water treatment plant.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test not completed - faulty
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 9: Iama

Operations

- Monthly pressure washing of the barge ramp – completed.
- Grass cutting inside landfill.
- Tree lopper cutting down tree leaning toward road at Gaurab.
- Pulled up pumps at SPS 1 for checks and maintenance.
- Replaced sump pump at water plant.
- Manual handling – using trailer to do green waste and white goods collection.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 10: Warraber

Operations

- Grass cutting outside of the landfill – completed.
- Grass cutting around the water lagoon fence line.
- Manual handling - using trailer to do green waste and white goods collection.
- Grass cutting around TSIRC office.
- Maintenance at the cemetery.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 11: Poruma

Operations

- Water office cleanup.
- Sewer office cleanup.
- General cleanup around water and sewer plant compound area.
- Childcare centre yard cleaning.
- TSIRC office yard cleaning.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Testing tried, however invalid network error.
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 12: Masig

Operations

- Landfill yard maintenance completed.
- Green waste and white goods run completed.
- New blower installed at clarifier. STP.
- Airport wind indicator maintenance.
- Vehicle compound grass maintenance completed.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 13: Ugar

Operations

- Monthly ramp maintenance.
- Community cleanup.
- Leak fixing.
- Road's maintenance completed
- Landfill maintenance completed.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test not completed
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 14: Erub

Operations

- Landfill grass maintenance completed.
- Water sample testing completed.
- White goods run completed.
- Road pothole maintenance.
- Grass cutting roadside completed.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test not completed - Faulty.
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

Division 15: Mer

Operations

- Drain project with civil staff completed.
- Monthly ramp maintenance.
- Community roadside grass cutting.

- Airport grass cutting completed.
- Gravel road maintenance.
- Monthly water sample testing completed.

Disaster Management

- Satellite Phone: Test Completed & Operational
- HF Radio: Test Completed & Operational
- Community Disaster Meeting Held – No
- Local Community Disaster Coordinator visit – No

COMPLIANCE / CONSIDERATIONS:

Statutory:	Local Government Act 2009, Disaster Management Act 2003
Budgetary:	Operating Costs as per approved Budget.
Policy:	
Legal:	
Risk:	Our communities are safe, healthy, and active.
Links to Strategic Plans:	Corporate/Operational Plan TSIRC Community Plan (2009-2029)
Masig Statement:	
Standing Committee Consultation:	NIL
Timelines:	

Other Comments:

- Local Community Disaster Coordinator position has been readvertised for another two weeks.
- Badu, Boigu, Poruma, Thursday Island and Cairns office Sat phones have been sent to Austek for service and repairs.
- Currently working with Austek to carry out maintenance on Sat phone and HF radio's when they visit communities, this will be added to their upcoming schedule.



Authored:
Amanda Pearce
Acting Manager, Engineering Services



Recommended:
Adeah Kabai
Head of Engineering



Endorsed:
David Baldwin
Executive Director, Engineering Services



Approved:
James William
Chief Executive Officer

Action Officer Contact Details: *Amanda Pearce*
Acting Manager Engineering Operations.
0438 938 808
amanda.pearce@tsirc.qld.gov.au

ATTACHMENTS:

Attachment 1 – SATPHONE Serviceability Checks
Attachment 2 – HF Radio Serviceability Checks

SAT PHONE SERVICEABILITY CHECK							
		2025			2026		
Island Community	SAT Phone Number	October	November	December	January	February	March
Boigu	0147 181 217	✓	✓	✓	✓	✓	U/S
Dauan	0147 181 228	✓	✓	✓	✓	✓	✓
Saibai	0147 169 314	✓	✓	✓	✓	✓	✓
Mabuiag	0147 169 325	✓	✓	✓	✓	✓	X
Badu	0147 181 778	X	✓	✓	X	✓	U/S
Kubin	0147 181 178	✓	U/S	✓	✓	✓	X
ST Paul's	0147 169 653	✓	✓	✓	✓	✓	✓
Hammond	0147 181 490	✓	U/S	✓	✓	✓	✓
Iama	0147 181 295	✓	✓	✓	✓	✓	✓
Warraber	0147 168 409	✓	✓	✓	✓	✓	✓
Poruma	0147 180 275	✓	✓	✓	✓	✓	U/S
Masig	0147 181 972	✓	✓	✓	✓	✓	✓
Ugar	0147 167 527	✓	U/S	✓	✓		X
Erub	0147 168 918	✓	U/S	U/S	✓	✓	✓
Mer	0147 168 220	✓	✓	✓	✓	✓	✓
TI Office	0147 168 689	✓	✓	✓	X	X	X
TI Engineering	0147 183 853	✓	✓	✓	X	X	X
Cairns	0147 186 884	✓	✓	✓	X	X	X

✓	Indicates succesful test
✓	Tested, but no connection
U/S	Indicated Equipment Issue
X	Indicates test was not completed

HF RADIO SERVICEABILITY CHECK

Attachment 2

Island Community	2025			2026					
	October	November	December	January	February	March	April	May	June
Boigu	✓	✓	✓	✓	✓	✓			
Dauan	✓	✓	✓	✓	X	✓			
Saibai	✓	✓	✓	✓	X				
Mabuiag	✓	✓	✓	✓	✓	✓			
Badu	✓	✓	✓	X	✓	X			
Kubin	✓	U/S	✓	✓	✓	U/S			
ST Paul's	✓	✓	✓	✓	✓	✓			
Hammond	✓	U/S	U/S	✓	✓	✓			
Iama	✓	✓	✓	✓	✓	✓			
Warraber	✓	✓	✓	✓	✓	✓			
Poruma	✓	✓	✓	✓	✓	✓			
Masig	✓	✓	✓	✓	✓	✓			
Ugar	✓	U/S	U/S	✓	✓	X			
Erub	✓	U/S	U/S	U/S	U/S	U/S			
Mer	✓	U/S	✓	✓	✓	✓			

HF Radio Serviceability Checks

✓	Indicates successful test
✓	Indicates test undertaken - no connection.
U/S	Indicated Equipment Issue
X	Indicates test was not completed
NA	Not HF Radio Available



ENGINEERING SERVICES – WATER AND WASTEWATER

OFFICER RECOMMENDATION:

That Council resolves to note this report.

EXECUTIVE SUMMARY:

To provide Council with a status update of the water and wastewater scheme operations. This report contains additional details for communities with water security concerns.

Background:

Council is committed to undertake and deliver a range of maintenance, operations and planning activities associated with Council’s water and wastewater schemes. This includes but is not limited to:

- Maintaining an adequate and safe potable water supply for the communities, which meets Australian Drinking Water Guidelines and regulatory requirements.
- Effective operation of the water treatment plants, water storage lagoons, reservoirs, water reticulation and associated plant and equipment.
- Effective operation of the wastewater treatment plant, pumping stations, sewerage reticulation and associated plant and equipment.
- Promoting the importance of water conservation to the community and promoting the importance of clean, safe water supply as an essential aspect of community wellbeing.
- Planning for and seeking future funding to ensure the security and reliability of water and wastewater services.
- Undertaking effective preventative and emergency repairs as required to ensure system reliability for both water and wastewater operations.

Officer Comments:

In addition to the attached monthly Water & Wastewater Report, additional information has been attached for communities where water security is being closely monitored due to current and forecasted lagoon levels, high usage and network leaks. Also included are communities where there are regular movements between the Torres Strait Islands and Papua New Guinea under the coastal treaty.

Interested Parties/Consultation:

- Engineering Staff
- Councillors as appropriate
- Regulators
- Funders

COMPLIANCE / CONSIDERATIONS:

Statutory:	<ul style="list-style-type: none"> • Water Supply (Safety and Reliability) Act 2008 • Public Health Act 2005 • Environmental Protection Act 1994
Budgetary:	If an asset is being proposed (expenditure >\$10,000) whether there are capital funds available. For Operating costs - If resources are required to be spent whether the operating funds are available.

Risk:	Detail risk management process planned to be undertaken, key identified risks and how these risks are proposed to be managed. Include financial risk, technical risk, reputational risk, legal risk, participation, and completion risk and or political risk.
Links to Strategic Plans:	Corporate Plan 2025-2030: 2.1 Provide safe and reliable drinking water Operational Plan: Objective No. 47 Sustainable Water and Wastewater Management Project.

Other Comments:

Please refer to the Monthly Water and Wastewater Report attached for February 2026.

Author:

Cale Murphy
Senior Water and Wastewater Engineer

Recommended:



Emma Evans
Manager, Water and Environmental Engineering

Endorsed:



David Baldwin
Executive Director Engineering Services

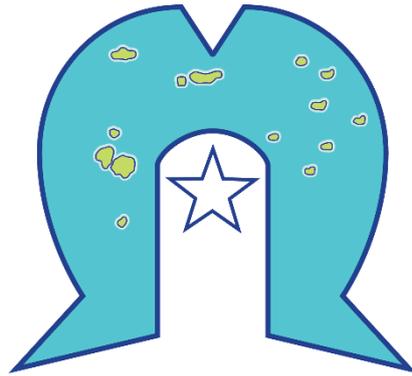
Approved:



James William
Chief Executive Officer

ATTACHMENTS:

- Monthly Water & Wastewater Report



Torres Strait Island
REGIONAL COUNCIL

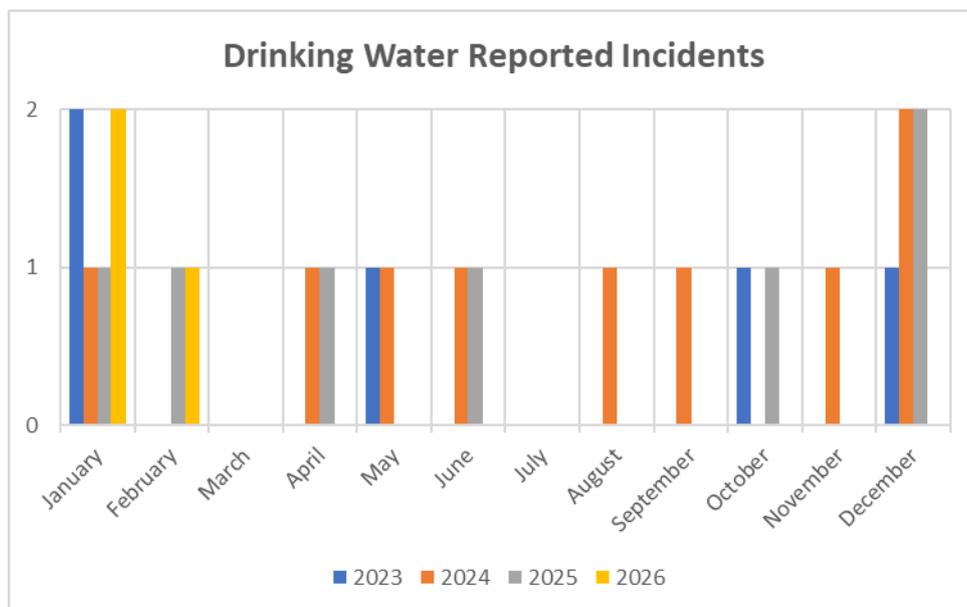
Engineering Services

MONTHLY WATER & WASTEWATER REPORT

February 2026

Author	Reviewer	Revision	Date
Cale Murphy	Emma Evans		13/03/26

STATUS OF WATER ALERTS



Kubin

A Boil Water Alert was issued on 22nd December 2025, due to equipment failure not allowing continuous dosing of chlorine. In the process of lifting this Boil Water Alert.

Dauan

A Boil Water Alert was issued on 19th January 2026, due to high turbidity. This BWA will be lifted on the successful completion of In-house E. coli testing and Cairns NATA Laboratory E. coli testing.

Badu

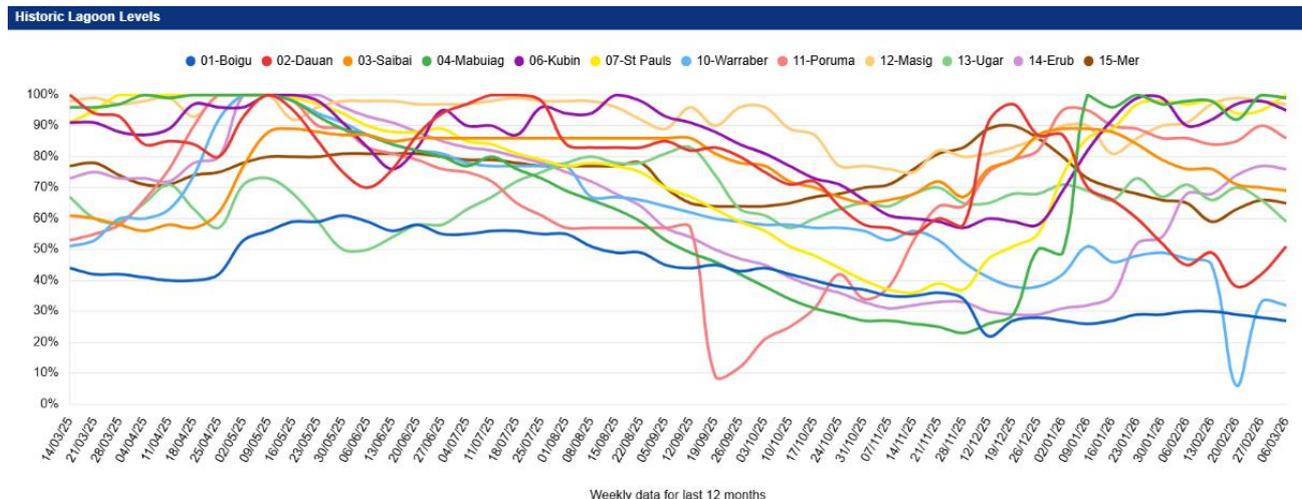
A Boil Water Alert was issued on 28th January 2026, due to low chlorine. This BWA will be lifted on the successful completion of In-house E. coli testing and Cairns NATA Laboratory E. coli testing.

Warraber

A Boil Water Alert was issued on 8th February 2026, due to low chlorine. This BWA will be lifted on the successful completion of In-house E. coli testing and Cairns NATA Laboratory E. coli testing.

WATER SECURITY UPDATE

Water restrictions have been implemented in several communities to safeguard the water supply. This measure along with recent rainfall on some islands has resulted in a positive impact on water storage in each community, as depicted in the graph below:



Water security information as of Wednesday 13th March 2026 is summarised below.

Community	Water remaining	Primary Issue	Work being done to address security
01 – Boigu	3+ months' supply	Network/property leaks and high groundwater table	Level 4 Water Restrictions – Water available between 07:00-08:30, 12:00-13:00, and 16:00-19:30 only. Repairs to be done on the desalination units to improve lagoon levels.
02 – Dauan	4+ months' supply	Network leak	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.
03 – Saibai	6+ months' supply	Network/property leaks	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.
04 – Mabuiag	6+ months' supply	Network/property leaks Repairs to 70kL emergency desal	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.
05 – Badu	Groundwater source (assume 6+ months' supply)	High consumption, Network/property leaks	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.
06 – Kubin	6+ months' supply	Network/property leaks	Level 3 Water Restrictions – Overnight Flow Reduction and no outdoor use.
07 – St Pauls	6+ months' supply	Network/property leaks	Level 3 Water Restrictions – Water available between 07:00-21:00 only.
08 – Hammond	Chlorinated water supplied from TI	Network/property leaks	Level 2 Water Restrictions Outdoor use restricted to Saturday & Sunday 08:00-09:00 and 17:00-18:00
09 – Iama	Solely reliant on desalinated water	Network/property leaks	Level 4 Water Restrictions – Water available between 07:00-08:30, 12:00-13:00, and 16:00-19:30 only. Leaks investigations.
10 – Warraber	4+ months' supply	Network/property leaks	Level 4 Water Restrictions – Water available between 07:00-08:30, 12:00-13:00, and 16:00-19:30 only.
11 – Poruma	6+ months' supply	Network/property leaks	Level 2 Water Restrictions – No outdoor use.

Community	Water remaining	Primary Issue	Work being done to address security
12 – Masig	6+ months' supply	Network/property leaks	Level 2 Water Restrictions – No outdoor use.
13 – Ugar	6+ months' supply	Network/property leaks	Level 2 Water Restrictions – No outdoor use.
14 – Erub	6+ months' supply	Network/property leaks	Level 3 Water Restrictions – Water available between 07:00-21:00 only.
15 – Mer	5+ months' supply	Network/property leaks	Level 2 Water Restrictions – No outdoor use.

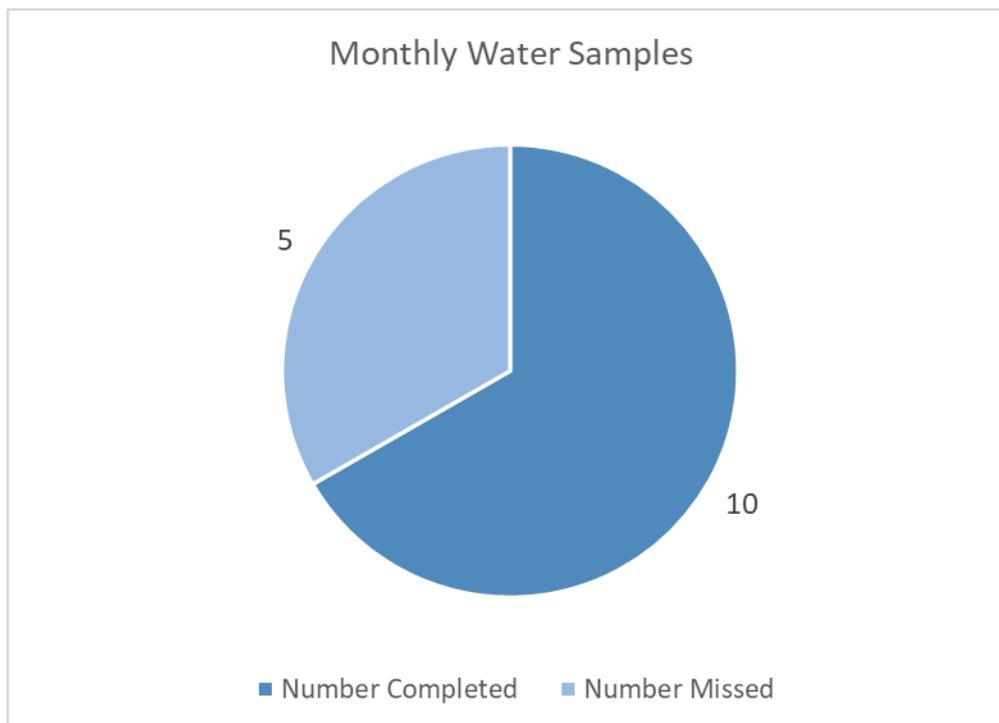
Note: Months of water remaining are calculated on the previous 4 weeks of consumption and production data and does not include potential rainfall. The months of remaining water can change very quickly if a desalination plant is offline for an extended period of time.

WASTEWATER STATUS

#	Island	Comments
1	Boigu Island	<ul style="list-style-type: none"> • Normal operation. Repairs required.
2	Dauan Island	<ul style="list-style-type: none"> • No Sewage Treatment Plant
3	Saibai Island	<ul style="list-style-type: none"> • Normal operation. Repairs required.
4	Mabuiag Island	<ul style="list-style-type: none"> • Not operational. Repairs/full upgrade required.
5	Badu Island	<ul style="list-style-type: none"> • Normal operation.
6	Kubin Community	<ul style="list-style-type: none"> • Normal operation.
7	St Pauls Community	<ul style="list-style-type: none"> • Normal operation.
8	Hammond Island	<ul style="list-style-type: none"> • No Sewage Treatment Plant
9	Iama Island	<ul style="list-style-type: none"> • Normal operation. Repairs/full upgrade required.
10	Warraber Island	<ul style="list-style-type: none"> • Normal operation. Repairs required.
11	Poruma Island	<ul style="list-style-type: none"> • Not operational. Repairs/full upgrade required.
12	Masig Island	<ul style="list-style-type: none"> • Normal operation. Repairs required.
13	Ugar Island	<ul style="list-style-type: none"> • No Sewage Treatment Plant
14	Erub Island	<ul style="list-style-type: none"> • Normal operation.
15	Mer Island	<ul style="list-style-type: none"> • Normal operation. Repairs required.

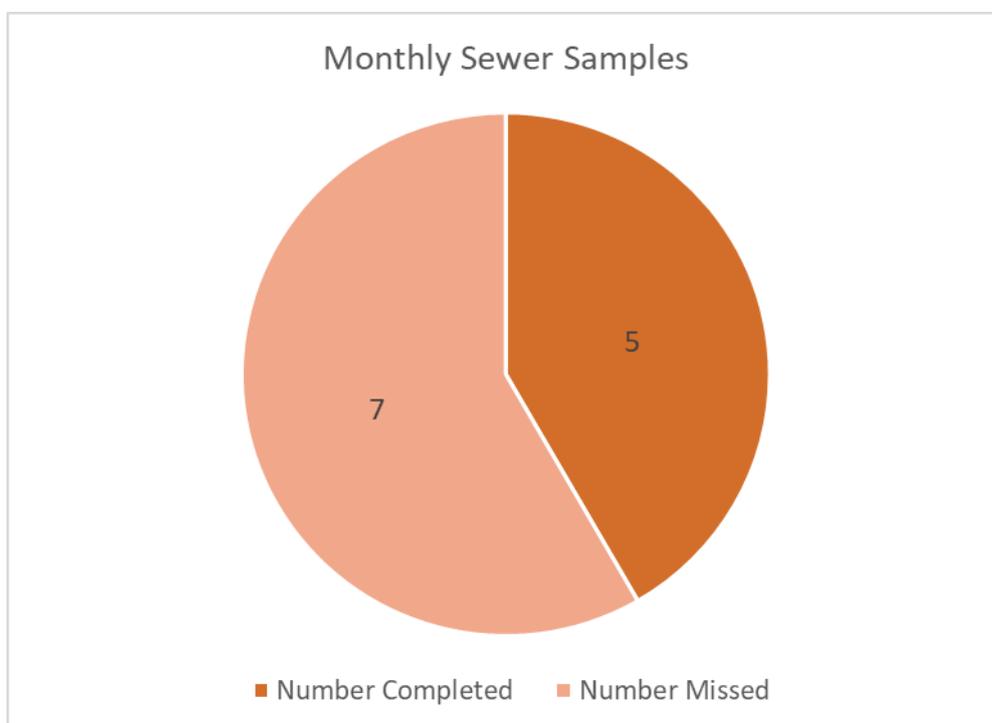
WATER AND WASTEWATER SAMPLING

Water



Monthly water samples for February were collected and analysed from 10 communities.

Sewer



Monthly wastewater samples for February were collected and analysed from 5 of 12 wastewater treatment plants.

Meeting Papers

Torres Strait Island Regional Council Ordinary Meeting, 25 March 2026 Warraber Island

ADVICE/FEEDBACK: ANU JZK PROJECT

PURPOSE:

1. To notify you about JZK project 2025 achievements;
2. To seek Council's support to partner with IKCs to deliver small travelling exhibitions to all Islands; and
3. Forecast future JZK activities and events.

2025 ACHIEVEMENTS

- Work continued in islands and communities
- Interviews with Japanese academics in Tokyo and Osaka
- Will Kepa finished music rerecording at Mabuyag and lama
- JZK photographic exhibition in Canberra
- Winds of Zenadth Cultural Festival, 2 stalls
- Presented at AIATSIS Summit, Darwin
- Attended with GBK Chair at the International Symposium at National Museum of Ethnology, Osaka
- Located more photographs in Japan, (of Boigu, Mawatta, Mabuyag, Badu and few others).

Seeking TSIRC support

1. Small Exhibitions in olgeda Zenadth Kes communities

Dates: Sept 2026 – May 2027, tbd

As we move toward the end of the project, we want to visit communities once more to showcase project results and listen to feedback. One option is to utilise existing IKC venues and resources. We will show small videos, posters, photographs and play music.

Seeking your advice on holding small exhibitions? Eg not everyone has IKCs for venue.

2026 EVENTS

2. Photo Exhibition in Zenadth Kes

Title: GOTAT | GUTHATH | 時代の潮目 | TIDES

Date: 15 May – 30 June 2026 | Gab Titui Cultural Centre | Waiben

This exhibition is a travelling version of the June 2025 exhibition in Canberra. The exhibition is co-curated by the JZK Project and Gab Titui. This exhibition will also include short videos created during JZK Project.

The exhibition features archival photographs of olgeda Zenadth Kes communities in the 1970s.

The photographs are on loan from the Professor George Ohshima (dec) collection at the National Museum of Ethnology in Osaka, from the family of Professor Hironobu Kitaoji (dec) and Professor Hiroyuki Matsumoto, Nara, Japan. Professor Niwa from the museum in Osaka will attend the opening. A music performance will be an event during opening weekend (see below).

We would like to invite TSIRC to the Opening Ceremony and a representative to participate in a panel discussion about improving access for Island communities to archival materials.

3. Project Exhibition in Japan

Title: Torres Strait (Zenadth Kes) and Japan: fifty years of connection and memory (draft title)

Date: 10 September – 15 December 2026

The National Museum of Ethnology is a key partner of the JZK Project. They have looked after 2000 photographs of Torres Strait taken by Professor George Ohshima in the 1970s.

The museum is holding an exhibition of his photographs based on our 'Gotat' exhibition. They will add extra information about the Japan-Torres Strait connections through pearlshell. They will include items from their collection of artefacts (for example a fishing spear).

We are commissioning artefacts e.g. Thubul Makarr to show and donate to the museum.

Is there interest from TSIRC travelling to Osaka, Japan to attend the small opening ceremony?

FORECAST:

In 2026-2027 the JZK Team will continue:

- **Fieldwork:** Guda Maluilgal, Maluligal and Kawrareg. Kulkaigal and Kemer Kemer is complete.
- **Archiving:** Community access to photographs and archiving our research material.
- **Project book, Story map & paper series:** Our team will keep you updated on the progress.