



ORDINARY MEETING

23 JUNE 2026

MINUTES

Time: 10.30am to 5.00pm

Venue: *Microsoft (TEAMS) Meeting ID: 468 207 238 961 58 | Passcode: Yf3RA6ZB*

PRESENT:

Mayor

Division 1 – Boigu
Division 3 – Saibai
Division 5 – Badu / **Deputy Mayor**
Division 6 – Kubin
Division 7 – Wug (St. Pauls), Mua Island
Division 8 – Kirirri (Hammond Island)
Division 10 – Warraber
Division 11 – Poruma
Division 12 – Masig
Division 13 – Ugar
Division 14 – Erub
Division 15 – Mer

Cr Phillemon Mosby
Cr Dimas Toby – *left meeting at 5.15pm*
Cr Chelsea Aniba – *left meeting at 4.55pm*
Cr Ranetta Wosomo
Cr Iona Manas – *left meeting at 3.30pm*
Cr John Levi
Cr Seriako Dorante
Cr Kabay Tamu – *left meeting at 4.50pm*
Cr Francis Pearson
Cr Ted Mosby
Cr Rocky Stephen
Cr Nixon Mye
Cr Bob Kaigey

APOLOGIES:

Division 2 – Dauan
Division 4 – Mabuiag

Cr Torenzo Elisala – *prior intrastate commitment*
Cr Keith Fell – *prior intrastate commitment*

ABSENT:

Division 9 – Iama

Cr Aggie Hankin

OFFICERS:

Chief Executive Officer

Executive Director Building Services
Executive Director Community Services
Executive Director Corporate Services
Executive Director Engineering Services
Executive Director Financial Services
Acting Manager Governance & Risk
Economic Development & Strategic
Project Advisor
Executive Assistant to the CEO
TSIRC Secretariat

Mr James William
Mr Wayne Green
Mr Dawson Sailor
Ms Michelle Webster
Mr David Baldwin
Ms Hollie Faithfull
Ms Belinda Down

Ms Susanne Lutz
Ms Amy Orr
Mr Darryl Brooks

GUESTS:

Consultant (Culturev8)

Ms Julia Mauro – *agenda item 6.3 only*

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 1.15pm, the Mayor welcomed Councillors, Executives and staff to the Ordinary Council meeting for the month of June 2026, noting that a quorum of members was present.

The Mayor expressed his gratitude and thanks to the Deputy Mayor (**Cr Ranetta Wosomo**) for her leadership during his temporary absence (due to medical reasons) and also expressed his gratitude and thanks to all Councillors and the Chief Executive Officer for the support provided to the Deputy Mayor during this period.

The Mayor also thanked members of Council's Strategic Action Reference Group (SARG) Standing Committee for their leadership across various portfolio responsibilities and activities during the past two months.

The Mayor made the following acknowledgements:

- Traditional Owners throughout the length and breadth of our beautiful home - Zenadth Kes - including where the TSIRC footprint is in Gimuy.
- Traditional Owners Walubara Yidinji and Djabugay.
- Our Elders and Leaders – past, present and emerging - across the region and across our homelands.

The Mayor acknowledged and conveyed to those members of the Torres Strait Islander community throughout the homelands and on the Australian mainland who may currently be experiencing Sad News/Sorry Business, the collective thoughts and prayers of Council throughout their bereavement.

B. APOLOGIES & LEAVE OF ABSENCE

The Mayor advised, following on from a discussion held separately with the Chief Executive Officer (**Mr James William**), that Council will now introduce a new process to be followed relating to apologies and the granting of leave of absence for Councillors (including the Mayor). This matter arose as a result of the Mayor's enquiries with the Local Government Department in relation to his own absences from Council meetings during the recent months.

The Chief Executive Officer advised Councillors that the *Local Government Act 2009* provides that a Councillor's office becomes vacant if the councillor is absent without leave being approved by the local government, from two (2) or more consecutive ordinary meetings of the local government.

Granting leave of absence by resolution protects the Councillor's position and ensures Council's compliance with its obligations under the Act. Council may grant leave of absence by resolution at an ordinary council meeting.

For the protection of those Councillors whose tabled apologies for the May 2026 Ordinary Council Meeting were supported (this includes the Mayor and Crs Toby, Mye and Kaigey), the Chief Executive Officer recommended that Council consider retrospective approval to grant leave of absence for those apologies.

The Chief Executive Officer then advised that he has received the following written apologies from Councillors for the June 2026 monthly meeting:

Division 2 – Dauan	Cr Torenzo Elisala – <i>intrastate for prior NAIDOC commitment with Dauan Community</i>
Division 4 – Mabuiag	Cr Keith Fell – <i>intrastate in his capacity as Vice President of Zenadth Kes Juniors Sports Club for prior sporting commitment for the annual Laurie Spina Carnival</i>

The Chief Executive Officer then tabled the following resolution, which was endorsed as follows by Council:

APOLOGIES & LEAVE OF ABSENCE

CR WOSOMO / CR T. MOSBY

#C24-28/2026-6/B

Council:

- (a) **notes the following apologies were accepted for the May 2026 Ordinary Council Meeting:**

Division	Councillor/Reason
Mayor	Cr Phillemon Mosby – <i>medical appointment</i>
Division 1 – Boigu	Cr Dimas Toby
Division 14 – Erub	Cr Nixon Mye – <i>long standing prior commitment</i>
Division 15 – Mer	Cr Bob Kaigey – <i>prior commitment</i>

- (b) **grants retrospective leave of absence for each of the apologies listed in (a) above;**

- (c) **notes the following written apologies from Councillors for the June 2026 Ordinary Council Meeting:**

Division	Councillor/Reason
Division 2 – Dauan	Cr Torenzo Elisala – <i>intrastate for prior NAIDOC commitment with Dauan Community</i>
Division 4 – Mabuiag	Cr Keith Fell – <i>intrastate in his capacity as Vice President of Zenadth Kes Juniors Sports Club for prior sporting commitment for the annual Laurie Spina Carnival</i>

- (d) **grants a leave of absence for each of the apologies listed in (c) above.**

CARRIED UNANIMOUSLY

Action Required:

- Chief Executive Officer and Mayor to discuss refresher training for Councillors at October 2026 Council Workshop covering roles and responsibilities, obligations, and meeting procedures (Standing Orders).
- Chief Executive Officer, Mayor and Deputy Mayor to discuss arrangements to support the Deputy Mayor (including delegations) during the Mayor's return to work on light duties.
- * Mayor and Chief Executive Officer to discuss options for a two—day Strategic Action Reference Group (SARG) Standing Committee workshop in Cairns to discuss a mid-term review for Council to reflect on progress to date and to focus on its immediate

to long—term strategic direction for the remaining two years of this term of Council.

** action arising from Council's Trustee Meeting.*

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor advised that no written COI notifications were provided by Councillors in relation to the Ordinary Council Meeting for June 2026 and invited Councillors to make any declarations before today's proceedings commence any further.

The Mayor reminded Councillors of their responsibility for informing Council of any prescribed or declarable conflict of interest on matters to be discussed and that Councillors are required to provide COI in writing prior to the meeting being held. If in doubt, declare your conflict of interest and Council will advise a way forward.

The Mayor added that if throughout the course of the discussion that any Councillors become aware of a potential conflict of interest, could that Councillor please immediately let the meeting know.

D. LIVE STREAM

The Mayor advised that this meeting is being LIVE STREAMED on Council's YouTube Channel and welcomed members of the general public who may be viewing proceedings. The Mayor added that this livestreaming service offers transparency and allows members of the general public and organisational partners across the TSIRC footprint to be informed of Council's deliberations and decisions which impact on the region. The Mayor also advised that Draft and Confirmed Minutes of Council Meetings are uploaded onto the TSIRC website following each Council Meeting for the benefit of constituents.

1. MINUTES OF PREVIOUS MEETING (20 MAY 2026)

#C24-28/2026-6/1

CR PEARSON / CR STEPHEN

Council confirms the Minutes of the Ordinary Council Meeting held on 20 May 2026.

CARRIED UNANIMOUSLY

1.1. Action Items Update

The Chief Executive Officer (**Mr James William**) spoke to this item. The update was noted by Council. *Items noted as 'completed' during this update will be removed from future reports.*

Action Required:

Chief Executive Officer to review the Action Items Register to provide clearer and more detailed status updates.

2. MAYORAL REPORTS

2.1. Mayoral Monthly Report

The Mayor provided a verbal update on his restricted activities over recent months:

- **May 2026** – attended the Global Sustainable Islands Summit 2026 (GSIS 26) held in Gran Canaria, Spain. The Summit convened island leaders, practitioners, investors, researchers, and solution providers around a shared challenge: how to accelerate implementation of sustainable development solutions in island contexts. Co-hosted with the Cabildo de Gran Canaria and organised by Island Innovation, the summit brought together stakeholders from across regions to address interconnected priorities, including energy transition, climate resilience, water security, sustainable finance, circular economy, and blue economy development. Across three days, GSIS 2026 focused not only on exchanging ideas but on bridging the gap between ambition and delivery. Discussions centred on practical pathways for implementation, from climate finance mechanisms and resilient infrastructure to island energy systems and innovation partnerships. A recurring theme throughout the summit was the importance of cross-sector collaboration and Island-to-Island exchange in adapting solutions to the realities of island territories.
- **3 June 2026** – Presented the James Cook University (JCU) 2026 Eddie Koiki Mabo Lecture in Cairns. Details soon to be uploaded onto the JCU website.
- **9 June 2026** – met with the Governor of Queensland (Her Excellency The Hon. Dr Jeannette Young AC PSM) in Cairns during her transit to Poruma. The Mayor was able to canvass with her the strategic objectives and vision of TSIRC and our region, raising issues around national security, the Torres Strait Treaty, Council's long-term financial sustainability, the need for greater Federal/State Government joint whole-of-government policy and long-term (5-year) strategic investment for the region. Acknowledging the Governor's neutrality in relation to political matters, the Mayor did however stress to her our desire that any form of legislation requiring Royal Assent is culturally safe and is an enabler and does not erode or hinder in any way Council's capacity to deliver for our region.

The Mayor expressed his admiration to Cr Kabay Tamu (representing the Mayor) and Cr Francis Pearson (host Division) for their leadership and engagement on Poruma throughout the Governor's visit in order to ensure it was a successful visit for both the Poruma Community and the Governor herself.
- **12 June 2026** – attended the Ocean Business Leaders' Summit in Cairns which brought together business, finance, research, science, community, and government leaders to foster high-level dialogue and collaboration on the sustainable ocean economy and to explore the complex and evolving Blue Economy, identify strategic opportunities, and drive action.

The Mayor concluded his update by thanking the Chief Executive Officer and the Communications and Administration Team for providing supporting materials and assistance throughout these key events.

Cr Francis Pearson also thanked **Cr Kabay Tamu** for his attendance and leadership as the Mayor's representative during the Governor's visit to Poruma. **Cr Pearson** advised that he stressed to the Governor the need for Government

Ministers to travel out and into the Islands throughout the region. **Cr Tamu** congratulated the Poruma Community in relation to their welcome and hosting of the Governor throughout her visit and advised that he used the opportunity to convey to the Governor the real-life costs to Council to deliver basic services throughout the region (using jetty upgrades/replacement costs as a practical example) and also spoke of the regional aspirations advocated through The Masig Statement (*Malungu Yangu Wakay* | *Mirkok* | *Ikya Malunhumun*). Cr Tamu thanked the Mayor for the opportunity to represent at this event and also thanked Cr Pearson for his leadership throughout the visit as well.

The update and additional comments by Councillors were noted by Council.

2.2. Mayoral Minute

Nil.

3. CHIEF EXECUTIVE OFFICER REPORTS

3.1. CEO Monthly Report (June 2026)

The Chief Executive Officer (**Mr James William**) spoke to his report, adding the following additional comments:

- **10 June 2026** - travelled to Townsville to speak at a public hearing being held by the Federal Government's House of Representatives Standing Committee on Regional Development, Infrastructure and Transport in response to Council's submission to the Inquiry. The Inquiry is looking at some very important policy issues in relation to regional development, infrastructure and transport in the areas of local government funding and fiscal sustainability. I spoke to the matters raised in Council's submission to the Inquiry and advocated for long-term investment into our Council and for our community (i.e. five-year investments, as opposed to a one-year allocation). I also informed the Standing Committee of the costs to Council of delivering services and infrastructure in our region and used as an example the NPARIH allocation of \$14m in 2022 (for 10 houses) and the reality that if the funding back then was released in a timely manner, those 10 homes could have been realised. However, in 2026, Council's reality is that if that same amount was released in a timely manner, Council would only be able to realise about 3 homes due to current costs and the behavioural costs in our region.
- **18 June 2026** – travelled to the Torres Strait (Boigu and Mer) with the Deputy CEO Operations and Delivery of the Australian Government's National Indigenous Affairs Agency (NIAA), the NIAA Regional Manager and the TSRA CEO. Unfortunately, due to weather conditions we were unable to get to Mer. The NIAA representatives were genuinely engaged when informed of Council's challenges in relation to water assets, Sewerage Treatment Plants, seawall maintenance, ramps, jetties and building infrastructure and maintenance issues. With the support of the TSRA CEO we emphasised that these issues are currently faced across all of Council's 15 Divisions. I did present the NIAA Deputy CEO with a copy of Council's SIP to understand the context when Council is seeking federal funding and support from the Australian Government.

- An All Staff Survey was recently undertaken and the Executive Leadership Team are now working to utilise the feedback from the survey to enhance and build the capacity of Council to improve the performance of the organisation.
- Two homes on Mabuiag are currently nearing completion (80% completion).

The verbal update was noted by Council.

Action Required:

1. Chief Executive Officer to prioritise building the capacity of all Councillors (particularly the Deputy Mayor) to be at the forefront of advocating Council's Strategic Investment Plan (SIP) aspirations to Council's partners and with State and Australian Government Ministers.
2. Future Chief Executive Officer reports to capture stakeholder engagement including strategic and political engagements/activities undertaken.

Having concluded his monthly report, the Chief Executive Officer then sought approval from Council for an additional report to be considered by Council which was not listed on the published June 2026 Ordinary Council Meeting agenda:

1. **TSIRC Local Resilience Action Plan (LRAP):** a report to be considered in Closed Business as the report covers negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government.

Council agreed to the request submitted by the Chief Executive Officer.

4. BUILDING SERVICES DIRECTORATE

Nil.

5. COMMUNITY SERVICES DIRECTORATE

Nil.

6. CORPORATE SERVICES DIRECTORATE

6.1. Community Grants Program Allocation (May 2026)

#C24-28/2026-6/6.1

In accordance with Sections 194 and 195 of the *Local Government Regulation 2012* and Council's Community Grants Policy, Council resolves:

1. to allocate Community Grants Program funding to the following applicants:
 - **CG2026-076 – CHURCH OF THE LIVING GOD, MER for \$2,500.00;**

MOVED/SECONDED: CR PEARSON / CR WOSOMO

CARRIED UNANIMOUSLY

- **CG2026-098 – ST PAULS ANGLICAN CHURCH, ST PAULS for \$6,000.00;**

MOVED/SECONDED: CR MANAS / CR PEARSON
CARRIED UNANIMOUSLY

- **CG2026-103 – MAGUN WARRIORS, IAMA for \$1,700.00;**

MOVED/SECONDED: CR PEARSON / CR ANIBA
CARRIED UNANIMOUSLY

- **CG2026-107 – BADU ISLAND WOMEN'S SOCIAL GROUP for 4,200.00;**

MOVED/SECONDED: CR WOSOMO / CR MANAS
CARRIED UNANIMOUSLY

Council also noted the overall officer's report.

In reference to application **CG2026-098 – ST PAULS ANGLICAN CHURCH, ST PAULS**, the **Mayor** advised that given the significance of the role of the St. Paul's Anglican Church in the spiritual and political history of the Torres Strait region, he will also approve an additional \$1,000 from the Mayoral Community Grant Fund budget as a contribution by Council to this milestone event. The Mayor also offered, on behalf of Council and the people of the Torres Strait region, congratulations and well wishes to the St Paul's Anglican Church, the St. Paul's Community and its Elders (past and present) on the occasion of the Church's 100th Anniversary.

Action Required:

Community Grants Officer to coordinate arrangements for the approval of an allocation of \$1,000 from the Mayoral Community Grants Fund as a contribution by Council for the 100th Anniversary celebrations for the St. Paul's Anglican Church (refer application **CG2026-098 – ST PAULS ANGLICAN CHURCH, ST PAULS**).

6.2. Funding Acquisition Report (May 2026)

The Executive Director Corporate Services (Ms Michelle Webster) spoke to the report.

The Executive Director Engineering Services (**Mr David Baldwin**) advised that there was an error in the officer's report pertaining to the TMR TIDS project for the Dauan Island Barge Ramp Upgrade.

The report was noted by Council.

The **Mayor** raised the necessity for Council to explore options for greater strategic engagement with key funding bodies (such as consideration of individualised Service Agreements/MOUs with Australian Government agencies such as NIAA

and relevant State Government agencies) to ensure that those funding bodies are fully informed and aware of the essential, urgent and real funding costs and pressures placed on Council to deliver basic local government services, Council's ageing infrastructure, etc. right across the TSIRC footprint.

The **Mayor** also acknowledged and thanked all officers who work behind the scenes to facilitate the significant investment coming into the region and whilst this is greatly appreciated by Council, it is important for Council and Councillors, staff and individual Communities to continue to work together in full partnership to ensure that projects are completed in a timely and cost-effective way which will reassure our funding bodies that their investment has tangible outcomes and is valued and respected by our Communities.

Action Required:

The Chief Executive Officer to explore options for greater strategic engagement with key funding bodies (such as consideration of such as consideration of individualised Service Agreements/MOUs with Australian Government agencies such as NIAA and relevant State Government agencies) to ensure that when Council requests assistance, those funding bodies have been fully informed beforehand.

6.3. Updating Statutory Delegations

#C24-28/2026-6/6.3

CR ANIBA / CR WOSOMO

Council resolves to delegate to the Chief Executive Officer the exercise of Council powers under the following statutory instruments and these powers must be exercised subject to the Conditions Imposed on All Delegations and any further limitations contained in the 2026 Register of Delegations, as presented:

1. **Aboriginal Cultural Heritage Act 2003**
2. **Acquisition of Land Act 1967**
3. **Aged Care Act 2024**
4. **Aged Care (Consequential and Transitional Provisions) Rules 2025**
5. **Animal Care & Protection Act 2001**
6. **Animal Care and Protection Regulation 2023**
7. **Animal Management (Cats and Dogs) Act 2008**
8. **Biosecurity Act 2014**
9. **Biosecurity Regulation 2016**
10. **Building Act 1975**
11. **Building Regulation 2021**
12. **Building Fire Safety Regulation 2008**
13. **Coastal Protection and Management Act 1995**
14. **Coexistence Queensland Act 2013**
15. **Disaster Management Act 2003**
16. **Disaster Management Regulation 2014**
17. **Economic Development Act 2012**
18. **Electrical Safety Act 2002**

19. Electrical Safety Regulation 2013
20. Electricity Act 1994
21. Electricity Regulation 2006
22. Environmental Offsets Act 2014
23. Environmental Offsets Regulation 2014
24. Environmental Protection Act 1994
25. Environmental Protection Regulation 2019
26. Fire Services Act 1990
27. Food Act 2006
28. Food Production (Safety) Act 2000
29. Heavy Vehicle (Mass, Dimension and Loading) National Regulation
30. Heavy Vehicle National Law (Queensland) Act 2012
31. Housing Act 2003
32. Housing Regulation 2015
33. Human Rights Act 2019
34. Industrial Relations Act 2016
35. Industrial Relations Regulation 2018
36. Information Privacy Act 2009
37. Justices Act 1886
38. Labour Hire Licensing Act 2017
39. Land Access Ombudsman Act 2017
40. Land Act 1994
41. Land Regulation 2020
42. Land Title Act 1994
43. Land Valuation Act 2010
44. Libraries Act 1988
45. Liquor Act 1992
46. Local Government Act 2009
47. Local Government Electoral Act 2011
48. Local Government Regulation 2012
49. Medicines and Poisons Act 2019
50. Medicines and Poisons (Poisons and Prohibited Substances) Regulation 2021
51. Medicines and Poisons (Pest Management Activities) Regulation 2021
52. Mineral and Energy Resources (Common Provisions) Act 2014
53. Mineral Resources Act 1989
54. Mining and Quarrying Safety and Health Act 1999
55. Mining and Quarrying Safety and Health Regulation 2017
56. Nature Conservation (Animals) Regulation 2020
57. Nature Conservation (Plants) Regulation 2020
58. Nature Conservation Act 1992
59. Ombudsman Act 2001
60. Peaceful Assembly Act 1992
61. Petroleum and Gas (Production and Safety) Act 2004
62. Petroleum and Gas (Safety) Regulation 2018
63. Planning Act 2016

64. Development Assessment Rules
65. Planning and Environment Court Act 2016
66. Planning Regulation 2017
67. Plumbing and Drainage Act 2018
68. Plumbing and Drainage Regulation 2019
69. Property Law Act 2023
70. Public Health Act 2005
71. Public Health Regulation 2018
72. Public Health (Infection Control for Personal Appearance Services) Act 2003
73. Public Interest Disclosure Act 2010
74. Public Records Act 2002
75. Queensland Competition Authority Act 1997
76. Queensland Heritage Act 1992
77. Queensland Productivity Commission Act 2025
78. Queensland Reconstruction Authority Act 2011
79. Regional Planning Interests Act 2014
80. Residential Services (Accreditation) Act 2002
81. Residential Tenancies and Rooming Accommodation Act 2008
82. Residential Tenancies and Rooming Accommodation Regulation 2025
83. Retail Shop Leases Act 1994
84. Retail Shop Leases Regulation 2016
85. Right to Information Act 2009
86. Safety in Recreational Water Activities Act 2011
87. Security of Critical Infrastructure Act 2018 (Cth)
88. Soil Conservation Act 1986
89. State Emergency Service Act 2024
90. State Penalties Enforcement Act 1999
91. State Penalties Enforcement Regulation 2014
92. Statutory Bodies Financial Arrangements Act 1982
93. Strong and Sustainable Resource Communities Act 2017
94. Summary Offences Act 2005
95. Summary Offences Regulation 2016
96. Survey and Mapping Infrastructure Act 2003
97. Tobacco and Other Smoking Products Act 1998
98. Torres Strait Islander Cultural Heritage Act 2003
99. Transport Infrastructure Act 1994
100. Transport Operations (Marine Pollution) Act 1995
101. Transport Operations (Marine Safety) Act 1994
102. Transport Operations (Marine Safety) Regulation 2016
103. Transport Operations (Road Use Management) Act 1995
104. Transport Operations (Road Use Management—Accreditation and Other Provisions) Regulation 2015
105. Transport Operations (Road Use Management—Road Rules) Regulation 2009
106. Transport Operations (Road Use Management—Vehicle Registration) Regulation 2021

107. Transport Operations (Road Use Management—Vehicle Standards and Safety) Regulation 2021
108. Waste Reduction and Recycling Act 2011
109. Waste Reduction and Recycling Regulation 2023
110. Water Act 2000
111. Water Fluoridation Act 2008
112. Water Fluoridation Regulation 2020
113. Water Regulation 2016
114. Water Supply (Safety and Reliability) Act 2008
115. Work Health and Safety Act 2011
116. Work Health and Safety Regulation 2011
117. Workers' Compensation and Rehabilitation Act 2003
118. Workers' Compensation and Rehabilitation Regulation 2025

CARRIED UNANIMOUSLY

Action Required:

The Chief Executive Officer to oversee the preparation of a report back to Council detailing the risks/costs to Council in relation to administering on—ground services and support under the Torres Strait Treaty, as well as options for Council to pursue with the Australian Government to financially compensate Council for its work on ground (i.e. Service Funding Agreement/MOU).

6.4. Advancing the Torres Strait Community-Led Economic Strategic Action Plan Phase Two

#C24-28/2026-6/6.4

CR LEVI / CR T. MOSBY

Council:

1. Endorses the delivery of Phase 2 of the Advancing the Torres Strait Community-led Economic Strategic Action Plan, funded by the Torres Strait Regional Authority (TSRA) and supported by TSIRC co-funding; and
2. Endorses the Phase 2 Draft Project Plan, including the role of the Economic Growth Advisory Committee Chair and Divisional Councillors in coordinating, facilitating and leading community engagement within their respective divisions (including convening key stakeholders, supporting on-island workshops, and validating outcomes in line with the project schedule).

CARRIED UNANIMOUSLY

The Mayor acknowledged the leadership of the Economic Growth Advisory Committee Chairperson (**Cr Rocky Stephen**) in maintaining the momentum on progressing the Advancing the Torres Strait Community-Led Economic Strategic Action Plan in an environment experiencing recent key staff movements.

6.5. Analysis of Social Housing Insurance Obligation Under the Indigenous Housing Programs Assistance Agreement - Update

#C24-28/2026-6/6.5

CR WOSOMO / CR PEARSON

Council:

1. notes that, pursuant to the Housing Programs Assistance Agreement, Council has undertaken a thorough investigation and was unable to acquire insurance covering all events specified in the Agreement at a reasonable rate;
2. notes that, consistent with the terms of the Agreement and as confirmed by legal advice, Council is not obligated to acquire the insurance where full coverage at a reasonable rate cannot be obtained;
3. authorises the Mayor and/or the Deputy Mayor and the Chief Executive Officer to advocate this position to the Queensland Government and report back to Council on the outcome, including corresponding and meeting with various Ministers mentioned in the Audit Committee report; and
4. Council removes Social Housing from the Industrial Special Risk insurance policy, conditional upon receipt of written asset-replacement guarantees from the Queensland Government.

CARRIED UNANIMOUSLY

7. ENGINEERING SERVICES DIRECTORATE

Nil.

8. FINANCIAL SERVICES DIRECTORATE

8.1. Financial Dashboard Report (May 2026)

#C24-28/2026-6/8.1

CR WOSOMO / CR PEARSON

Council receives and endorses the monthly financial statements attached to the officer's report for the 2025-26 year to date, for the period ended 31 May 2026, as required under Section 204 of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

8.2. Revenue Policy

#C24-28/2026-6/8.2

CR LEVI / CR T. MOSBY

Council resolves to:

- (i) amend and adopt the Torres Strait Island Regional Council's Revenue Policy previously adopted by Council, in the terms presented to Council at today's Ordinary Meeting; and
- (ii) Delegate authority to the Chief Executive Officer in accordance with the *Local Government Act 2009* to exercise the functions and powers assigned to the Chief Executive Officer under the amended and endorsed policy, including the power to make any further minor administrative amendments to the policy as they arise.

CARRIED UNANIMOUSLY

8.3. Financial Policies Review

#C24-28/2026-6/8.3

CR STEPHEN / CR ANIBA

Council resolves to:

1. Amend and adopt the Torres Strait Island Regional Council's Debt Policy and Fiscal Governance Policy previously adopted by Council, in the terms presented to Council at today's Ordinary Meeting; and
2. Delegate authority to the Chief Executive Officer in accordance with the *Local Government Act 2009* to exercise the functions and powers assigned to the Chief Executive Officer under the amended and endorsed policy, including the power to make any further minor administrative amendments to the policies as they arise.

CARRIED UNANIMOUSLY

8.4. Policy Matter – Procurement and Ethical Sourcing Policy

#C24-28/2026-6/8.4

CR PEARSON / CR STEPHEN

Council resolves to endorse the amended Procurement and Ethical Sourcing Policy appended to the officer's report.

CARRIED UNANIMOUSLY

Action Required:

1. Executive Director Financial Services to provide a report to Council detailing the real impact of Council's financial policies on the community and how Council measures the benefit realisation of these financial policies on community.
2. Economic Growth Advisory Committee to review Council's existing Procurement Policy in the context of the aspirations of the Torres Strait Community-Led Economic Strategic Action Plan and then provide advice to the SARG Standing Committee and Council.

9. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#C24-28/2026-6/9

CR PEARSON / CR WOSOMO

The Council resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss those items listed in the officer's report.

CARRIED UNANIMOUSLY

➤ *Council held Closed Discussions from 4.55pm to 5.20pm to discuss the following matters:*

- ❖ *[Standing Agenda Item] Update on Current Legal Matters before Council (verbal update)*
[s.254J(e) - Legal advice obtained by the local government or legal proceedings involving the local government including, for example, legal proceedings that may be taken by or against the local government]
- ❖ *Hall & Willcox for QBE Dauan Pontoon Failure – Draft Subrogation Agreement*
[s.254J(e) - legal advice obtained by the local government or legal proceedings involving the local government including, for example, legal proceedings that may be taken by or against the local government]
- ❖ *Contractual Matter – Tender Evaluation and Award of Contract TC26007 Ugar Island Ned Road Landslip Remediation*
[s.254J(g) - negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government]
- ❖ *Capital Works – Information Report*
[s.254J(g) - negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government]
- ❖ *Contractual Matter – Tender Evaluation and Award of Contract for Travel Management Services*
[s.254J(g) - negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government]
- ❖ *[LATE REPORT ENDORSED IN-COUNCIL FOR CONSIDERATION]: TSIRC Local Resilience Action Plan (LRAP)*
[s.254J(g) - negotiations relating to a commercial matter involving the local government for which a public discussion would be likely to prejudice the interests of the local government]

10. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#C24-28/2026-6/10

CR LEVI / CR T. MOSBY

The Council resolves to move out of closed discussions pursuant to Section 254I of the *Local Government Regulation 2012*.

CARRIED UNANIMOUSLY

11. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

Council formally resolved as follows:

11.1. *[Standing Agenda Item]* Update on Current Legal Matters before Council *(verbal update)*

Executive Summary
Verbal update provided by the Chief Executive Officer on the status of any current legal matters before Council.

Discussion only. The verbal update provided by the Chief Executive Officer (Mr James William) was noted by Council.

11.2. Hall & Willcox for QBE Dauan Pontoon Failure – Draft Subrogation Agreement

Executive Summary
Council (TSIRC) was brought into an insurance subrogation claim by QBE Lawyers Hall & Wilcox in 2023 in relation to the pontoon failure on Dauan Island.
This report is to provide a way forward for Council in relation to this matter.

#C24-28/2026-6/11.2

CR PEARSON / CR T. MOSBY

Council resolves:

- a) To not pursue any uninsured losses, as part of the subrogation claim initiated by QBE and QBE's Lawyers Hall & Willcox, as advised by Council's legal advisor; and
- b) To Delegate to Chief Executive Officer to respond to QBE with correspondence giving effect to the resolution that Council will not pursue this claim and advise QBE of any conditions and parameters Council wishes to engage on this matter going forward.

CARRIED UNANIMOUSLY

11.3. Contractual Matter – Tender Evaluation and Award of Contract TC26007 Ugar Island Ned Road Landslip Remediation

Executive Summary

Tenders were invited via public advertisement for Contract TC26007 Ugar Island Ned Road Landslip Remediation and assessed by an evaluation panel to determine best value. A scored evaluation was conducted in accordance with the pre-determined evaluation plan and the applicable policy and procedures.

#C24-28/2026-6/11.3

CR T. MOSBY / CR DORANTE

Council resolves:

1. To award contract number TC26007 for Ugar Island, Ned Road Landslip Remediation to T.I. Concrete Works Pty Ltd for the lump sum price of \$1,996,800.00 ex GST;
2. Pursuant to section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
 - (a) power to make, amend or discharge the contract; and
 - (b) power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

11.4. Capital Works – Information Report

Executive Summary

This information report provides a status update on some of Council's key capital projects managed by the Engineering Services Capital Works Team. Key projects include QRA DRFA roads projects, Marine Infrastructure Upgrades on Dauan and Saibai, seawall projects at Warraber and Masig and the Saibai Aerodrome Project.

Discussion only. Mr David Baldwin (Executive Director Building Services) spoke to a confidential information report. Council noted the update.

11.5. Contractual Matter – Tender Evaluation and Award of Contract for Travel Management Services

Executive Summary

Tenders were invited via public advertisement for contract TC26038 for Travel Management Services and assessed by an evaluation panel to determine best value. A scored evaluation was conducted in accordance

with the pre-determined evaluation plan and the applicable policy and procedures.

#C24-28/2026-6/11.5

CR PEARSON / CR T. MOSBY

Council resolves:

1. To award contract number TC26038 for Travel Management Services to Flight Centre Business Travel (Flight Centre Travel Group) for the tendered schedule of rates (as attached to the officer's report) for a term from 1 July 2026 to 30 May 2029 with extension options to 30 June 2031, and
2. Pursuant to section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
 - a. power to make, amend or discharge the contract; and
 - b. power to negotiate, finalise and execute any and all matters associated with or in relation to this project and contract including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

11.6. [LATE REPORT ENDORSED IN-COUNCIL FOR CONSIDERATION]: TSIRC Local Resilience Action Plan (LRAP)

Executive Summary

The Local Resilience Action Plan ("LRAP") has been developed by the Queensland Reconstruction Authority (QRA) to provide visibility of council's priority projects to help them develop funding opportunities. Inclusion in the LRAP is a requirement for a project to be short-listed for certain funding opportunities, such as Disaster Relief Fund (DRF) and Queensland Resilience and Risk Reduction Program (QRRRP). The LRAP has been developed through collaboration of the Engineering and Building Services Departments and includes prioritisation of 60 projects across Council's 15 divisions. The finalised plan has been presented for Council's endorsement, following which it will be submitted to QRA by 30 June 2026.

#C24-28/2026-6/11.6

CR WOSOMO / CR T. MOSBY

Council resolves to:

1. Endorse the project listing presented as Council's Local Resilience Action Plan (LRAP) to be submitted to QRA; and
2. Pursuant to section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
 - a. Power to make, amend or discharge the LRAP; and
 - b. Power to negotiate, finalise and execute any and all matters associated with or in relation to this the LRAP including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

12. ITEMS ARISING

(a) Basketball Court Matters – Hammond Island

Cr Seriako Dorante to discuss with the Chief Executive Officer off-line issues in relation to the demolition/replacement of the Hammond Island basketball court.

(b) Australian/State Government Ministerial and other National/International Dignitary Visits to the TSIRC Footprint

Cr Ranetta Wosomo requested that Council's Chief Executive Officer or a delegated Executive Director be on-ground with the host Division Councillor, and that the Division Councillor be appropriately briefed prior to the visit.

(c) Representation at Key On-Ground Project Events

The **Mayor** requested that **Councillors** take on a leadership role in ensuring that the Mayor and Chief Executive Officer are advised well in advance of key on-ground project events (such as project commencements/completions, invitations to openings/blessings) and that project funding representatives are also given formal invitations to participate at these events as well.

The **Chief Executive Officer** advised that this onus similarly also sits on TSIRC's administrative arm to ensure that the Mayor and Councillors are likewise kept up-to-date with the status of these projects.

Action Required:

1. Chief Executive Officer to ensure that, for future ministerial and government dignitary visits to the region, the relevant Executive Director is delegated attend in the CEO's absence where appropriate.
2. Councillors take on a leadership role in ensuring that the Mayor and Chief Executive Officer are advised well in advance of key on-ground project events (such as project commencements/completions, invitations to openings/blessings) and that project funding representatives are also given formal invitations to participate at these events as well.

(d) Acknowledgement – Indigenous Summit Forum

Cr John Levi congratulated Cr Rocky Stephen on his presentation at the recent Indigenous Summit Forum in Brisbane advocating for advancing The Masig Statement and economic development. Reviews and feedback from others present at the Forum has been very positive. **Cr Stephen** also thanked the Chief Executive Officer and staff for supporting him with supporting materials and assistance for the event.

(e) Department of Foreign Affairs and Trade (DFAT) Workshop on Mabuiaq

Cr Rocky Stephen reiterated his support for an appropriate length of workshop time on Mabuiag in July 2026 for Councillors to workshop with DFAT on the matters which arose from the recent Traditional Inhabitants' Meeting in May 2026 in relation to the Torres Strait Treaty. The Chief Executive Officer (**Mr James William**) indicated that both himself and the Executive Director Community Services (**Mr Dawson Sailor**) will follow up off-line with **Crs Stephen and T. Mosby** to determine the most strategic and effective way to convene a successful Workshop.

(f) Regional Governance/Regional Assembly Update

The **Mayor** advised that the TSRA is working on developing a policy in-house to address how it will support progressing the implementation of the Transition Action Plan. The TSRA currently is planning the establishment of an advisory committee to the TSRA, which will most likely consist of the three mayors and the TSRA chair (and possibly the involvement of other key regional stakeholders). The TSRA is currently developing a Terms of Reference for the advisory committee. The TSRA Chair has informed the Mayor that the process is expected to be finalised before December 2026, but the TSRA Chair's wish is for it to be finalised even earlier than that timeline. Further consultation will be undertaken between the three Council Mayors and the TSRA Chair regarding input into the Terms of Reference for the TSRA advisory committee and how to progress regional issues going forward. The Mayor advised Council that **Cr Dimas Toby** is also across this issue (in his capacity as a TSRA Member and Chair of TSIRC's Governance and Leadership Advisory Committee) and, in the Mayor's absence, Councillors can seek further updates through Cr Toby.

13. INFORMATION REPORTS

- 13.1. BUILDING SERVICES – Building Services Report (April 2026)**
- 13.2. COMMUNITY SERVICES – Community Services (April 2026)**
- 13.3. CORPORATE SERVICES - Corporate Services Information Report (April 2026)**
- 13.4. ENGINEERING SERVICES – Engineering Operations**
- 13.5. ENGINEERING SERVICES – Information Report - Water and Wastewater (April 2026)**

Council receives and notes the information reports. *Any enquiries by Councillors in relation to the information reports can be raised directly by Councillors with the respective Directorate Executive Director, or the Chief Executive Officer.*

14. NEXT MEETING – 21-22 JULY 2026 (Mabuiag)

Noted by Council.

15. CLOSE OF MEETING & PRAYER

The Mayor thanked Councillors and Officers for their participation and constructive engagement throughout the meeting. The Mayor acknowledged and thanked members of the public for their interest in Council's work and aspirations for the community. Members of the public are encouraged by the Mayor to show their support by extending to their own

networks an awareness of Council's situation in an effort to garner support from those networks for Council.

The Mayor concluded by saying that all TSIRC staff (frontline workforce and administrative staff) carry the respect and support of the Mayor and Councillors and have Council's gratitude, confidence and trust at all times. The Mayor said that all of us have an important role in progressing and moving the region forward in making improvements in the liveability within our communities.

The Mayor formally closed the meeting at 5.50pm and **Cr John Levi** delivered the closing prayer.

MINUTES CONFIRMED – 21 July 2026

.....
Cr Phillemon Mosby
Mayor
Torres Strait Island Regional Council

.....
James William
Chief Executive Officer
Torres Strait Island Regional Council