Torres Strait Island
REGIONAL COUNCIL

NOTICE OF COUNCIL MEETING

In accordance with Section 254C of the *Local Government Regulation 2012* this notice is to advise that the Trustee Council and Ordinary Council Meetings for the month of **AUGUST 2026** will be held online by Microsoft (TEAMS) as follows:

Wednesday, 19 August 2026

- **Trustee Meeting (9.00am to 10.30am)**
- **Ordinary Meeting (10.30am to 5.00pm)**

Microsoft (TEAMS) Meeting ID: 490 796 011 588 78 | Passcode: NV3ea23L

The attendance of each Councillor is requested.

Agenda papers for each meeting will also soon be available on Council's website (except for any Closed Business papers) for members of the public and can be accessed by clicking on the link below:

https://tsirc.qld.gov.au/about-us/meetings/

Please note that these meetings are live streamed on Council's YouTube Channel and a recording following the meeting will be available at the following location:

https://www.youtube.com/@IslandCouncil/streams

James William
Chief Executive Officer

14 August 2026

TRUSTEE MEETING
19 AUGUST 2026

AGENDA

Time: 9.00am to 10.30am

Venue: *Microsoft (TEAMS) Meeting ID: 490 796 011 588 78 | Passcode: NV3ea23L*

ORDER OF BUSINESS

9.00am	A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES B. LEAVES OF ABSENCE & APOLOGIES C. CONFLICT OF INTEREST DECLARATIONS D. LIVE STREAM. ***This meeting is live streamed on Council's YouTube Channel.***
	1. CONFIRMATION OF MINUTES (21 July 2026) **1.1. Update on Action Items from Previous Meetings**
	Open Session – Officer Reports
	Nil.
	2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC
	Closed Session – Officer Reports
	# 1 *[Standing Agenda Item]* **Culture, Arts, Land & Heritage (CALH) Advisory Committee - Update on Land and Native Title Strategic Matters** *– verbal update by Cr Chelsea Aniba (CALH Advisory Committee Chair)* **# 2 Expressions of Interest for 99-Year Home Ownership Leases: Wug (St Pauls Community)**
	3. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION **4. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION** **5. ITEMS ARISING** **6. NEXT MEETING – 21-22 September 2026 (Mer)**
10.30am	**7. CLOSE OF MEETING**

DIRECTORATE: *Corporate Services*
AUTHOR: *Executive Director Corporate Services*

CONFIRMATION OF MINUTES (21 JULY 2026)

OFFICER RECOMMENDATION:

Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 21 July 2026.

EXECUTIVE SUMMARY:

Section 254F(4) of the *Local Government Regulation 2012* requires that at each local government meeting, the minutes of the previous meeting must be confirmed by the councillors or committee members present.

Interested Parties/Consultation:

- Chief Executive Officer & Executive Directors

Background / Previous Council Consideration:

The previous monthly meeting of Council (as Trustee) was held on Mabuiag on 21 July 2026.

Section 254(6) of the *Local Government Regulation 2012* requires that a copy of the minutes of each local government meeting must be made publicly available by 5pm on the tenth day after the meeting is held. To meet these compliance requirements, a copy of the draft Minutes from the last Trustee Council meeting has been posted on the Council website.

The confirmed Minutes will then replace the draft copy currently on the Council website.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254F(4) of the *Local Government Regulation 2012*
Budgetary:	N/A
Policy:	N/A
Legal:	Legislative requirement.
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➢ *3.1 Provide good governance & leadership*
Malungu Yangu Wakay | Mirkok | Ikya Malunhumun **(The Masig Statement)**	*In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples (in exercising our right to self-determination) we have the right to autonomy or self-governance on our own matters.*
Standing Committee Consultation:	N/A
Timelines:	Section 254F(7) of the *Local Government Regulation 2012* states that confirmed minutes of a local government meeting be publicly available as soon as practicable after the meeting at which the minutes are confirmed is held.

Other Comments:

Nil.

Recommended:

Joanne Bryant
Acting Executive Director Corporate Services

Approved:

James William
Chief Executive Officer

ATTACHMENTS:

Draft Minutes of the Trustee Meeting held on 21 July 2026.

TRUSTEE MEETING
21 JULY 2026

MINUTES

Time: 9.00am to 10.30am

Venue: Mabuiag (Torres Strait)

Microsoft (TEAMS) Meeting ID: 468 219 212 445 76 | Passcode: 9dF2Uy3F

PRESENT:

Mayor	Cr Phillemon Mosby *– via TEAMS*
Division 2 – Dauan	Cr Torenzo Elisala
Division 3 – Saibai	Cr Chelsea Aniba
Division 4 – Mabuiag	Cr Keith Fell
Division 5 – Badu / **Deputy Mayor**	Cr Ranetta Wosomo
Division 6 – Kubin	Cr Iona Manas
Division 7 – Wug (St. Pauls), Mua Island	Cr John Levi
Division 8 – Kirirri (Hammond Island)	Cr Seriako Dorante *– via TEAMS*
Division 9 – Iama	Cr Aggie Hankin
Division 10 – Warraber	Cr Kabay Tamu
Division 11 – Poruma	Cr Francis Pearson
Division 12 – Masig	Cr Ted Mosby
Division 13 – Ugar	Cr Rocky Stephen
Division 14 – Erub	Cr Nixon Mye *– via TEAMS*
Division 15 – Mer	Cr Bob Kaigey

APOLOGIES:

Division 1 – Boigu	Cr Dimas Toby *– Sorry Business/Sad News*

OFFICERS:

Chief Executive Officer	Mr James William
Executive Director Building Services	Mr Wayne Green
Executive Director Community Services	Mr Dawson Sailor
Executive Director Corporate Services	Ms Michelle Webster
Executive Director Engineering Services	Mr David Baldwin
Executive Director Financial Services	Ms Hollie Faithfull
DOGIT Transfer, Land Tenure and Native Title Advisor	Ms Joanne Bryant
Executive Assistant to the Mayor	Ms Trudy Lui
Executive Assistant to the CEO	Ms Amy Orr
TSIRC Secretariat	Mr Darryl Brooks

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 9.50am the Mayor (**Cr Phillemon Mosby**) formally opened the Trustee Council meeting for the month of July 2026, noting that a quorum of members was present.

The Mayor welcomed Councillors and attendees and made the following opening acknowledgements on behalf of Council:

- Our Heavenly Father for His awesome wisdom, knowledge, understanding and blessings upon our lives, and upon the journey of our Council, where we have been, where we are today, and where we're heading as a Council and as a region;
- Traditional Owners of Lag Mabuiag whose lands hosts this monthly Council meeting and their Elders – past, present and emerging;
- Traditional Owners, Elders and Leaders (past, present and emerging) across the length and breadth of Zenadth Kes - including the TSIRC footprint in Gimuy (Walubara Yidinji and Djabugay) and the Traditional Owners of surrounding areas of Cairns.

The Mayor acknowledged and conveyed to those members of the Torres Strait Islander community throughout the homelands and on the Australian mainland who may currently be experiencing Sad News/Sorry Business, the collective thoughts and prayers of Council throughout their bereavement.

Cr John Levi delivered the opening prayer and the Trustee Council observed a minute of silence as a gesture of respect and reflection to honour the memory of deceased loved ones.

The Mayor advised that he will make a few opening remarks and will continue to participate online for the remainder of the Trustee and Ordinary Council Meetings, but will hand over responsibility to the Deputy Mayor to chair proceedings on ground to ensure a smoother flow of Council deliberations and to avoid any further delays caused by connectivity issues.

The Mayor again welcomed the Deputy Mayor, Councillors, the Chief Executive Officer and other Executives and officers to the July 2026 Trustee and Ordinary Council Meetings and to the beginning of a new financial year and made the following remarks:

> A new financial year is more than the adoption of a budget. It is an opportunity to reset our priorities, strengthen our leadership and reaffirm our commitments to the people we serve. While our financial projections provide some confidence over the next 18 months, we cannot afford to rely on annual funding rounds alone. If we are serious about building a stronger and more sustainable Council, we must shift our thinking from simply securing funding to securing strategic investment. That means being disciplined in how we manage our costs, while also creating opportunities to grow our own revenue. It means ensuring our strategic investment plan clearly articulates our priorities and presents a compelling case to governments, funding agencies and the private sector partners.
>
> We must be clear about where we are heading. Our community deserves a Council with a well-defined roadmap - one that guides our partnership, informs our decisions and delivers outcomes that reflect the aspirations of the people we represent.
>
> As a Council, we also have a responsibility to look inwards. We must be prepared to review inherited business practices, organisation cultures and the way we deliver

services. If we discover better, smarter, and more efficient ways of doing business, then we should have the courage to embrace them.

Our advocacies must become more strategic, more focused, and more accountable. Every priority we identify must be supported by a clear action plan, properly resourced, regularly monitored, and delivered.

Equally, we must strengthen our capacity to pursue grants and investment opportunities, because every dollar we secure is another opportunity to invest back in our communities. We also need to continue advocating for stronger partnership between the State and Commonwealth, working alongside our regional neighbours and stakeholders to ensure that the unique needs of remote local governments are recognised and supported.

Over the next 18 months, Council must have the discipline to review those services that have gradually shifted from other levels of government onto local government. We need to ask the hard questions about what is genuinely a core Council responsibility, where there is unnecessary duplications and how we can redirect our limited resources to where they have a greater impact.

Finally, we cannot ignore the world around us. Politically and political uncertainty, economic pressures and changing government priorities all influence the decisions we make here at a local level. As one of the most remote local governments in Australia, those impacts are often felt more deeply and more quickly. That is why this Council must retain unity in purpose, discipline in our decision making and ambitions for the future. Our policy and our budget and our advocacy must all be aligned. Our message to government, industries, regional partners and - most importantly - our community must be clear, consistent and credible. The decisions we make today will help shape the future of this region, not only for the next 12 months, but for generations to come.

I look forward to be working with each of you as we continue to build. Building a stronger, more sustainable and more prosperous future for our communities. Leadership is not measured by the challenges we inherit, but by the decisions we make and the legacy we leave. Let us get on with that work today.

The Mayor then handed the meeting to the Deputy Mayor to chair.

B. LEAVES OF ABSENCE & APOLOGIES

LEAVE OF ABSENCE

CR ELISALA / CR KAIGEY

#T24-28/2026-7/B-1

Council grants a leave of absence for Cr Dimas Toby for the July 2026 Trustee Council Meeting.

CARRIED UNANIMOUSLY

APOLOGIES

CR PEARSON / CR MANAS

#T24-28/2026-7/B-2

Council accepts the apology submitted by Cr Dimas Toby for the July 2026 Trustee Council Meeting due to Sorry Business.

CARRIED UNANIMOUSLY

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Deputy Mayor advised that no written COI notifications were provided by Councillors in relation to the Trustee Meeting for July 2026.

The Deputy Mayor reminded Councillors of their responsibility for informing Council of any prescribed or declarable conflict of interest on matters to be discussed and that Councillors are required to provide COI in writing prior to the meeting being held. If in doubt, declare your conflict of interest and Council will advise a way forward.

The Mayor added that if throughout the course of the discussion that any Councillors become aware of a potential conflict of interest, could that Councillor please immediately let the meeting know and advice would be provided on the way forward.

D. LIVE STREAM

The Deputy Mayor advised that LIVE STREAMING was not available for this meeting due to technical issues.

1. CONFIRMATION OF MINUTES (23 JUNE 2026)

#T24-28/2026-7/1

CR LEVI / CR T. MOSBY

Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 23 June 2026.

CARRIED UNANIMOUSLY

1.1. UPDATE ON ACTION ITEMS FROM PREVIOUS MEETINGS

The Chief Executive Officer (**Mr James William**) spoke to this item and the update was noted by the Trustee Council. *Items noted as 'completed' during this update will be removed from future reports.*

2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#T24-28/2026-7/2

CR FELL / CR STEPHEN

Council (as Trustee) resolves to close the meeting to the public pursuant to section 84 of the *Local Government Act 2009* to allow the Trustee to discuss those items listed in the officer's report.

CARRIED UNANIMOUSLY

- *Council (as Trustee) held Closed Discussions from 10.05am to 10.20am to discuss the following matters:*

  # 1 *[Standing Agenda Item]* ***Culture, Arts, Land & Heritage (CALH) Advisory Committee - Update on Land and Native Title Strategic Matters*** *– verbal update only by Cr Chelsea Aniba (CALH Advisory Committee Chair)*

  [s.84(2)(a) - Matter may prejudice the interests of the trustee council or someone else]

 # 2 Iama – 99 Year Home Ownership Lease Application – Wilson & Patricia David

[s.84(2)(a) - Matter may prejudice the interests of the trustee council or someone else]

- *Cr Bob Kaigey and Cr Aggie Hankin both declared COIs in relation to item #2 (**Iama – 99 Year Home Ownership Lease Application – Wilson & Patricia David)** as the applicants were family relatives. Both Councillors elected to remain present during discussion but would not vote when the Trustee decision is taken.*

3. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#T24-28/2026-7/3

CR TAMU / CR FELL

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009.*

CARRIED UNANIMOUSLY

4. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

Council formally resolved as follows:

4.1. *[Standing Agenda Item]* Culture, Arts, Land & Heritage (CALH) Advisory Committee - Update on Land and Native Title Strategic Matters *– verbal update only by Cr Chelsea Aniba (CALH Advisory Committee Chair)*

Executive Summary
Discussions involve sensitive matters in relation to land or native title.

Discussion only. Council (as Trustee) noted the verbal updates provided by **Cr Aniba** and **Ms Joanne Bryant** (DOGIT Transfer, Land Tenure and Native Title Advisor).

4.2. Iama – 99 Year Home Ownership Lease Application – Wilson & Patricia David

Executive Summary
This report seeks Trustee approval for an Expression of Interest for a 99-year home ownership lease on Iama. Trustee's approval for the grant of the lease will be subject to conditions set out in the officer's report.

#T24-28/2026-7/4.2

CR ELISALA / CR FELL
[CR KAIGEY & CR HANKIN DID NOT VOTE DUE TO COI]

Council (as Trustee):

(a) approves, in accordance with the *Torres Strait Islander Land Act 1991*, the Expression of Interest (EOI) for a 99-year home ownership lease for Mr Wilson Charlie David and Mrs Patricia Martha David for Lot 40SP270867 (44 O'Leary Street) Iama; and

(b) delegates to the Chief Executive Officer the power to:

i. **formalise the Trustee's approval in relation to all matters set out in this resolution, including executing the Conditional Agreement to Lease and subsequent lease; and**

ii. **refund the land (lease) sale price if the applicants are identified through the Trustee Policy as having a traditional connection to the land.**

CARRIED

5. ITEMS ARISING

(a) State funding to PBCs following a DOGIT Transfer

Cr Torenzo Elisala sought advice about State funding to PBCs following a DOGIT Transfer. The DOGIT Transfer, Land Tenure and Native Title Advisor (**Ms Joanne Bryant**) advised that to her knowledge, there was no funding available from the State as part of a transfer process.

(b) Advice on further DOGIT Transfers

Cr Keith Fell sought advice on DOGIT Transfers across the region and if the State is progressing more transfers once Iama is finalised. The DOGIT Transfer, Land Tenure and Native Title Advisor (**Ms Joanne Bryant**) advised that the Department of Resources Director of Indigenous Land Operations previously advised that DOGIT transfers are on a case-by-case basis and PBCs who want to pursue a transfer are encouraged to engage with the State directly.

6. NEXT MEETING – 19 August 2026 (VC)

Noted by the Trustee Council.

7. CLOSE OF MEETING

The Deputy Mayor formally closed the Trustee Council meeting at 10.25am.

MINUTES CONFIRMED – 19 August 2026	
....	....
Cr Phillemon Mosby Mayor Torres Strait Island Regional Council	James William Chief Executive Officer Torres Strait Island Regional Council

TRUSTEE MEETING 19 AUGUST 2026	Agenda Item 3

DIRECTORATE: *Corporate Services*
AUTHOR: *Executive Director Corporate Services*

RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

OFFICER RECOMMENDATION:

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009.*

EXECUTIVE SUMMARY:

Section 84(1) of the *Local Government Act 2009* requires that all meetings relating to trust land must be open to the public.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the *Local Government Act 2009*
Budgetary:	N/A
Policy:	*TSIRC Standing Orders (Meeting Procedures) Policy – August 2024* applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➢ *3.1 Provide good governance & leadership*
Malungu Yangu Wakay | Mirkok | Ikya Malunhumun **(The Masig Statement)**	*In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples (in exercising our right to self-determination) we have the right to autonomy or self-governance on our own matters.*
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:

Joanne Bryant
Acting Executive Director Corporate Services

Approved:

James William
Chief Executive Officer

ATTACHMENTS:

Nil.

TRUSTEE MEETING
19 AUGUST 2026

Agenda Item
4

DIRECTORATE: *Corporate Services*
AUTHOR: *Executive Director Corporate Services*

CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

OFFICER RECOMMENDATION:

For Council (as Trustee) to formally resolve on those matters discussed in its Closed Session.

EXECUTIVE SUMMARY:

Section 84(5) of the *Local Government Act 2009* stipulates that the trustee council must not make a resolution (other than a procedural resolution) in a meeting that is closed to the public.

The open meeting must resume to pass a resolution if any decisions are necessary following the closed-meeting discussion.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

Matters were discussed by Council (as Trustee) in Closed Session.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 84 of the *Local Government Act 2009*
Budgetary:	N/A
Policy:	*TSIRC Standing Orders (Meeting Procedures) Policy – August 2024* applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➢ *3.1 Provide good governance & leadership*
Malungu Yangu Wakay | Mirkok | Ikya Malunhumun **(The Masig Statement)**	*In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples (in exercising our right to self-determination) we have the right to autonomy or self-governance on our own matters.*
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Meeting

Other Comments:

Nil.

Recommended:

Joanne Bryant
Acting Executive Director Corporate Services

Approved:

James William
Chief Executive Officer

ATTACHMENTS:

Nil.

TRUSTEE MEETING
19 AUGUST 2026

Agenda Item
5

DIRECTORATE: *Corporate Services*
AUTHOR: *Executive Director Corporate Services*

ITEMS ARISING

OFFICER RECOMMENDATION:

For Council (as Trustee) to formally resolve to consider those items arising after the agenda for the meeting has been made public.

EXECUTIVE SUMMARY:

Section 254D(4) of the *Local Government Regulation 2012* allows for a local government or a committee of local government to discuss or deal with (at any meeting) items arising after the agenda for the meeting has been made available to Councillors.

Standard practice is that business not on the published agenda, or not fairly arising from the agenda, should not be considered at any local government meeting unless permission for that purpose is given by the local government at the meeting *(Source: TSIRC Standing Orders Policy – August 2024)*

Council will need to make a formal resolution to consider/discuss any items nominated for this agenda item.

Interested Parties/Consultation:

N/A

Background / Previous Council Consideration:

N/A

COMPLIANCE / CONSIDERATIONS:

Statutory:	Section 254D(4) of the *Local Government Regulation 2012*
Budgetary:	N/A
Policy:	*TSIRC Standing Orders (Meeting Procedures) Policy – August 2024* applies.
Legal:	N/A
Risk:	Council breach of its Statutory requirements above.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-30 Focus Area 3– A Proactive & Responsible Council ➢ *3.1 Provide good governance & leadership*
Malungu Yangu Wakay | Mirkok | Ikya Malunhumun **(The Masig Statement)**	*In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples (in exercising our right to self-determination) we have the right to autonomy or self-governance on our own matters.*
Standing Committee Consultation:	N/A
Timelines:	Standard Procedure at each Monthly Trustee Council Meeting

Other Comments:

Nil.

Recommended:

Joanne Bryant
Acting Executive Director Corporate Services

Approved:

James William
Chief Executive Officer

ATTACHMENTS:

Nil.