ORDINARY MEETING
22 SEPTEMBER 2026

MINUTES

Time: 10:30am to 5:00pm
Venue: *Microsoft (TEAMS) Meeting ID: 445 642 995 169 46 | Passcode: i2qk2Lp3*

PRESENT:

Chair	Mayor Phillemon Mosby
Division 3 – Saibai	Cr Chelsea Aniba – *via TEAMS*
Division 4 – Mabuiag	Cr Keith Fell – *via TEAMS*
Division 5 – Badu / **Deputy Mayor**	Cr Ranetta Wosomo – *via TEAMS*
Division 6 – Arkai (Kubin), Mua Island	Cr Iona Manas – *via TEAMS*
Division 7 – Wug (St. Pauls), Mua Island	Cr John Levi – *via TEAMS*
Division 8 – Kirirri (Hammond Island) Division 9 – Iama	Cr Seriako Dorante – *via TEAMS* Cr Aggie Hankin
Division 10 – Warraber	Cr Kabay Tamu – via TEAMS
Division 11 – Poruma	Cr Francis Pearson – *via TEAMS*
Division 12 – Masig	Cr Ted Mosby – *via TEAMS*
Division 13 – Ugar	Cr Rocky Stephen
Division 14 – Erub	Cr Nixon Mye – *via TEAMS*
Division 15 – Mer	Cr Bob Kaigey – *via TEAMS*

LEAVE OF ABSENCE:

Division 1 – Boigu	Cr. Dimas Toby – *Personal Commitments (family or personal matters)*
Division 2 – Dauan	Cr Torenzo Elisala – *Personal Commitments (family or personal matters)*

OFFICERS:

Chief Executive Officer	Mr James William
Executive Director Building Services	Mr Wayne Green
Acting Executive Director Community Services	Mr David Abednego
Executive Director Corporate Services	Ms Michelle Webster
Acting Executive Director Engineering Services	Mr Adeah Kabai
Executive Director Financial Services Acting	Ms Hollie Faithfull
DOGIT Transfer, Land Tenure and Native Title Advisor	Mr John Coyle
Executive Assistant to the CEO	Ms Amy Orr
TSIRC Secretariat	Ms Tia Hart

GUESTS:

LG Services Group	Ms Helen Lever
Queensland Department of State Development, Infrastructure and Planning	Ms Kate Randell Mr Francis Anog Ms Sara Golingi
McDonnells Law	Mr Ben Taylor

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A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS | OPENING PRAYER | OBSERVANCES

At 10:45am, the Mayor welcomed Councillors, Executives and staff to the Ordinary Council meeting for the month of September 2026, noting that a quorum of members was present.

The Mayor made the following acknowledgements:

- Our Heavenly Father for His hand of favour, and His blessing over lives for each and every one of us, our families and throughout the region;
- Traditional Owners throughout Zenadth Kes and the lands we are on and participating from for today's meeting.

The Mayor also acknowledged and conveyed prayer to those members of the Torres Strait Islander community throughout the homelands and on the Australian mainland who may currently be experiencing Sorry Business.

B. LEAVE OF ABSENCE

#C24-28/2026-9/B

CR MANAS / CR WOSOMO

Council:

grants leave of absence for each of the following Councillors for the Ordinary Council Meeting dated as listed:

Division	Councillor	Date of Absence	Reason
Division 1 – Boigu	Cr. Dimas Toby	22 September 2026	Personal Commitments (family or personal matters)
Division 2 – Dauan	Cr Torenzo Elisala	22 September 2026	Personal Commitments (family or personal matters

CARRIED UNANIMOUSLY

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor advised that no written COI notifications were provided by Councillors in relation to the Ordinary Meeting for September 2026.

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The Mayor added that if throughout the course of the discussion that any Councillors become aware of a potential conflict of interest, could that Councillor immediately advise the meeting.

D. LIVE STREAM

The Mayor advised that this meeting is being LIVE STREAMED on Council's YouTube Channel.

1. MINUTES FROM PREVIOUS MEETING (19 August 2026)

#C24-28/2026-9/1

CR LEVI / CR PEARSON

Council confirms the Minutes of the Ordinary Council Meeting held online on 19 August 2026 noting there was an error in item:

AI. 9.6. ENGINEERING SERVICES: Contractual Matter – Tender Evaluation and Award of Contract TC24040 Boigu Aerodrome Reseal

The contract reference was incorrectly stated as TC24040 and should have been TC26040 however the description of the contract and the amount of the contract were correct.

CARRIED UNANIMOUSLY

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1.1. ACTION ITEMS UPDATE

The Chief Executive Officer (**Mr James William**) spoke to this item.

The update was noted by Council.

Items noted as 'completed' during this update will be removed from future reports.

2. MAYORAL REPORTS

2.1. Mayoral Monthly Report

The Deputy Mayor Cr. Ranetta Wosomo spoke to this report on behalf of the Mayor.

The report was noted by Council.

3. CHIEF EXECUTIVE OFFICER REPORTS

3.1. CEO MONTHLY REPORT

The Chief Executive Officer (**Mr James William**) spoke to this report.

The report was noted by Council.

The Chief Executive Officer (**Mr James William**) introduced Agenda Item 3.2 below.

→ Ms Helen Lever (Director, Recruitment LGSG) joined the meeting online at 11:05am to speak to this item.

RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#C24-28/2026-9/3.2

CR HANKIN / CR STEPHEN

Council resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss the following item:

CHIEF EXECUTIVE OFFICER ADOPTION OF 2026/27 PERFORMANCE PLAN

CARRIED UNANIMOUSLY

RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#C24-28/2026-9/3.2

CR HANKIN / CR PEARSON

Council resolves to move out of closed discussions pursuant to Section 254I of the *Local Government Regulation 2012.*

CARRIED UNANIMOUSLY

3.2. CHIEF EXECUTIVE OFFICER ADOPTION OF 2026/2027 PERFORMANCE PLAN

#C24-28/2026-9/3.2

CR ANIBA / CR HANKIN

That Council:

a. receive and note the Report and Attachment (the draft 2026/27 Chief Executive Officer Performance Plan); and
b. in line with the Chief Executive Officer's Contract dated 6 March 2026, a Performance Plan is to be drafted and endorsed for each year of the

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Contract and that Plan is now attached and endorsed by SARG and is recommended to Council for formal adoption.

CARRIED UNANIMOUSLY

The Chair thanked the Chief Executive Officer for the report, noting it provides councillors with valuable insight into the operation of the CEO's office and organisational leadership. The Chair commended the Chief Executive Officer's commitment during the reporting period and supported the recommendation of the report.

Deputy Mayor went on to thank the Chair for the opportunity for SARG to be involved in reviewing the Chief Executive Officer's KPIs, describing it as a valuable exercise that helped members better understand the process. The Deputy Mayor also thanked the Chief Executive Officer for his openness with SARG and Council.

4. BUILDING SERVICES DIRECTORATE

Nil.

5. COMMUNITY SERVICES DIRECTORATE

Nil.

6. CORPORATE SERVICES DIRECTORATE

6.1. Community Grants Allocation Report (August 2026)

In accordance with Sections 194 and 195 of the Local Government Regulation 2012 and Council's Community Grants Policy, Council resolves:

a. to allocate Community Grants Program funding to the following applicants:

#C24-28/2026-9/6.1

CR HANKIN / CR STEPHEN

CG2027-020 – BOIGU TOUCH TEAM, BOIGU for $5,000.00;

CARRIED UNANIMOUSLY

#C24-28/2026-9/6.1

CR WOSOMO / CR PEARSON

CG2027-021 – TOTALAI LAND AND SEA INDIGENOUS CORPORATION, KUBIN for $3,000.00,

[contributions: $1,500 Kubin; $1,500 St Paul's]

CARRIED UNANIMOUSLY

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b. to note the information in this report.

6.2. Funding Acquisition report (August 2026)

The Executive Director Corporate Services (Ms Michelle Webster) spoke to the report.

The report was noted by Council.

6.3. TSIRC Annual Closedown

#C24-28/2026-9/6.3

CR HANKIN / CR PEARSON

Council endorses that the annual 2026-2027 Christmas/New Year closedown of operations commences from 12 noon on Thursday 24 December 2026 and concludes on Friday 1 January 2027 with the offices to reopen on Monday 4 January 2027.

CARRIED UNANIMOUSLY

6.4. Operational Plan 2026-2027

#C24-28/2026-9/6.4

CR MYE / CR LEVI

Council resolves to:

a. endorse the Operational Plan for the 2026-2027 financial year, in accordance with Section 174 of the Local Government Regulation 2012; and
b. delegate authority to the Chief Executive Officer in accordance with the Local Government Act 2009 to make any further minor administrative amendments to the Operational Plan as they arise.

CARRIED UNANIMOUSLY

6.5. Badu-Partial Lease Surrender

#C24-28/2026-9/6.5

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CR WOSOMO / CR HANKIN

Council resolves to:

a. approve, the surrender of lease (instrument number 715599235) over the following lots of land;
   1. Lot 19 SP274784;
   2. Part of Lot 410 SP274784;
   3. Part Lot 411 SP274784;
   4. Part Lot 417 SP274784;
   5. Lot 126 SP274784; and
   6. Part Lot 408 SP274784; and
b. delegate to the Chief Executive Officer the power to: execute necessary documents, including a Form 8 surrender, once the applicable Queensland Government Land Title Registry conditions have been satisfied.

CARRIED UNANIMOUSLY

6.6. Zenadth Kes Planning Scheme-10-year Review and Amendment

#C24-28/2026-9/6.6

CR DORANTE / CR MANAS

Council resolves to:

a. undertake an amendment to the Zenadth Kes Planning Scheme in accordance with section18 of the Planning Act 2016;
b. delegate to the Chief Executive Officer the authority to give notice of the amendment, in accordance with section 18(2) of the Planning Act 2016, to the Chief Executive of the Department of State Development, Infrastructure and Planning; and
c. delegate to the Chief Executive Officer the authority to enter into any necessary contracts to procure the services of suitable consultants to progress the project to a satisfactory conclusion.

CARRIED UNANIMOUSLY

The Executive Director Corporate Services (**Ms Michelle Webster**) introduced Agenda Item 6.7 below.

→ A deputation from the Queensland Department of State Development, Infrastructure and Planning joined the meeting online at 1:05pm to speak to this item. The deputation comprised the following officers:

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Ms Kate Randell (Director, Regional Planning)
Mr Francis Anog (Director, Infrastructure Planning)
Ms Sarah Golingi (Manager, Regional Planning)

6.7. Cape York and Torres Strait Regional Plan and Infrastructure Plan 2026

The presentation was noted by Council.

7. ENGINEERING SERVICES DIRECTORATE

Nil.

8. FINANCIAL SERVICES DIRECTORATE

8.1. Financial Dashboard Report (August 2026)

#C24-28/2026-9/8.1

CR HANKIN / CR WOSOMO

That Council receives and endorses the monthly financial statements for the period ended 31 August 2026, prepared in accordance with Section 204 of the Local Government Regulations 2012, and notes the financial performance, liquidity, capital delivery and reporting matters outlined in this report.

CARRIED UNANINMOUSLY

9. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#C24-28/2026-9/9

CR PEARSON / CR MANAS

Council resolves to close the meeting to the public pursuant to section 254J of the *Local Government Regulation 2012* to allow the Council to discuss the following items:

Under section s254J(e) - UPDATE ON CURRENT LEGAL MATTERS BEFORE COUNCIL - Verbal update provided by the Chief Executive Officer on the status of any current legal matters before Council.

Under section s254J(e) VOLUNTARY DEREGISTRATION OF TSIRC CO PTY LTD ACN 689 102 538 AND NAM ZAGETHAW YABUGUD PTY LTD ACN 689 304 587 - TSIRC Co Pty Ltd and Nam Zagethaw Yabugud Pty Ltd were established to support Council's Community Development Program bid, which was unsuccessful. Following a review of potential alternative uses, no practical strategic benefit has been identified. This report recommends deregistration of

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both companies, consistent with Queensland Treasury's position and supported by Enterprise Management Group Pty Ltd.

Under section s254J(g) CAPITAL WORKS – INFORMATION REPORT - This information report provides a status update on some of Council's key capital projects managed by the Engineering Services Capital Works Team. Key projects include QRA DRFA roads projects, Marine Infrastructure Upgrades on Dauan and Saibai, seawall projects at Warraber and Masig and the Saibai Aerodrome Project.

Under section s254J(g) FUNDING MATTER – TSIRC.0062.2526G.REC DISASTER RECOVERY FUNDING (DRFA) - TSIRC.0062.2526G.REC has been assessed by the QRA in terms of eligibility under the joint Commonwealth and Queensland Government Disaster Recovery Funding Arrangements (DFRA) program and have been approved for;
Reconstruction of Essential Public Assets (REPA) Funding Initial Executed Funding Agreement Value: $5,046,831.27 Excl. GST.

Under s254J (g) - FUNDING MATTER – TSIRC.0063.2526G.REC DISASTER RECOVERY FUNDING (DRFA) - TSIRC.0063.2526G.REC has been assessed by the QRA in terms of eligibility under the joint Commonwealth and Queensland Government Disaster Recovery Funding Arrangements (DFRA) program and have been approved for;
Reconstruction of Essential Public Assets (REPA) Funding Initial Executed Funding Agreement Value: $1,052,225.71 Excl. GST.

Under s254J(b) - TORRES STRAIT ISLAND REGIONAL COUNCIL CERTIFIED AGREEMENT 2024 - The Torres Strait Island Regional Council Certified Agreement 2024 (CA) has a nominal expiry date of 7 September 2026. The last wage increase for employees covered by CA was at pay period ending 19 September 2025. In recognition of ongoing cost-of-living pressures for TSIRC employees, it is recommended that Council consider a voluntary wage increase in good faith in line with the adopted budget provision.

CARRIED UNANIMOUSLY

10. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#C24-28/2026-9/10

CR HANKIN / CR PEARSON

The Council resolves to move out of closed discussions pursuant to Section 254I of the Local Government Regulation 2012.

CARRIED UNANIMOUSLY

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11. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

11.1. [Standing Agenda Item] Update on Current Legal Matters before Council (verbal update only)

Discussion only.

The verbal update provided by the Chief Executive Officer (Mr James William) was noted by Council.

The Chief Executive Officer (Mr James William) introduced Agenda Item 9.2 below.

→ Mr Ben Taylor from the McDonnells Law joined the meeting at 2:40pm to speak to this item.

11.2. CHIEF EXECUTIVE OFFICER: VOLUNTARY DEREGISTRATION OF TSIRC CO PTY LTD ACN 689 102 538 AND NAM ZAGETHAW YABUGUD PTY LTD ACN 689 304 587

#C24-28/2026-9/11.2

CR HANKIN / CR PEARSON

Council resolves:

a. To take all steps required in order to deregister the entities TSIRC Co Pty Ltd ACN 689 102538 and Nam Zagethaw Yabugud Pty Ltd ACN 689 304 587, including liaising with Enterprise Management Group Pty Ltd, Treasury and any other stakeholders and requests that the Chief Executive Officer take all such steps; and
b. Pursuant to Sections 236 and 257 of the *Local Government Act 2009* (Qld), to delegate to the Chief Executive Officer the power to sign any documents required of TSIRC in order to deregister the entities TSIRC Co Pty Ltd ACN 689 102 538 and Nam Zagethaw Yabugud PtyLtd ACN 689 304 587.

CARRIED UNANIMOUSLY

11.3. ENGINEERING SERVICES: CAPITAL WORKS – INFORMATION REPORT

#C24-28/2026-9/11.3

CR MANAS / CR LEVI

Council resolves to note this report.

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CARRIED UNANIMOUSLY

11.4. ENGINEERING SERVICES: CAPITAL WORKS – FUNDING MATTER – TSIRC.0062.2526G.REC DISASTER RECOVERY FUNDING (DRFA)

#C24-28/2026-9/11.4

CR HANKIN / CR WOSOMO

Council resolves:

a. Enter into the proposed funding agreement for TSIRC.0062.2526G.REC for Disaster Recovery Funding Arrangement & Reconstruction of Essential Public Assets, administered by Queensland Reconstruction Authority for a grant sum of up to $5,046,831.27 (Excl. GST); and
b. Pursuant to Section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
    - power to make, amend or discharge the Funding Agreement; and
    - power to negotiate, finalise and execute any and all matters associated with or in relation to this project and funding agreement including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

11.5. ENGINEERING SERVICES: CAPITAL WORKS - FUNDING MATTER – TSIRC.0063.2526G.REC DISASTER RECOVERY FUNDING (DRFA)

#C24-28/2026-9/11.5

CR PEARSON / CR HANKIN

Council resolves:

a. Enter into the proposed funding agreement for TSIRC.0063.2526G.REC for Disaster Recovery Funding Arrangement & Reconstruction of Essential Public Assets, administered by Queensland Reconstruction Authority for a grant sum of up to $1,052,225.71(Excl. GST); and
b. Pursuant to Section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer:
    - power to make, amend or discharge the Funding Agreement; and
    - power to negotiate, finalise and execute any and all matters associated with or in relation to this project and funding agreement including without limitation any options and/or variations.

CARRIED UNANIMOUSLY

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11.6. CORPORATE SERVICES: TORRES STRAIT ISLAND REGIONAL COUNCIL CERTIFIED AGREEMENT 2024

#C24-28/2026-9/11.6

CR WOSOMO / CR MOSBY

Council resolves:

a. Approve a voluntary wage increase of 2.5% for all current employees covered by the Torres Strait Island Regional Council Certified Agreement 2024 including all current employees on Personal Classifications, effective from the commencement of the pay period ending 18 September 2026. Employees who are no longer employed by TSIRC have no entitlement to the increased wage rates;

b. Note that, during the term of the Torres Strait Island Regional Council Certified Agreement 2024, Council applied equivalent annual percentage wage increases to employees covered by the Certified Agreement and employees on Personal Classifications, maintaining consistency in the treatment of these employee groups; and

c. Pursuant to Section 257 of the *Local Government Act 2009*, to delegate to the Chief Executive Officer power to implement such wage increase including payment of any necessary backpay.

CARRIED UNANIMOUSLY

12. ITEMS ARISING

a. Benevolent Funeral Funds

Cr Aggie Hankin raised the matter of benevolent funeral funds and funeral expense support, including the increasing pressure being placed on Council's Community Grant program to assist families with funeral-related expenses and the repatriation of deceased community members.

Action Required:

The Chief Executive Officer to:

1. Investigate benevolent funeral funds, funeral plans, insurance products and other relevant services available to community members.
2. Identify reputable providers and obtain information regarding eligibility, membership requirements, costs, benefits, waiting

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periods, exclusions and coverage, including options available to Centrelink recipients and people on low or fixed incomes.
3. Engage with relevant providers regarding information sessions or community presentations.
4. Develop a community awareness and membership drive in consultation with Council.
5. Consider how Council's Administration Offices may appropriately assist community members to access information and connect with providers, while ensuring that Council does not provide financial advice or endorse a particular provider.
6. Develop appropriate community information materials, including brochures, fact sheets, posters and social media content.
7. Report back to Council with the findings and recommended community engagement and awareness approach.

b. <u>Marine Infrastructure Advocacy Campaign</u>

The Chair raised the need for Council to develop a strategic Marine Infrastructure Advocacy Campaign, recognising that marine infrastructure is essential infrastructure for our island communities.

Action Required:

The Chief Executive Officer to develop an evidence-based advocacy campaign that:

1. Clearly communicates the critical role of marine infrastructure across the region's 15 island communities.
2. Documents the age and condition of existing marine infrastructure.
3. Identifies safety, accessibility, operational and Disability Discrimination Act compliance issues.
4. Documents the consequences of infrastructure failure or continued deterioration.
5. Identifies essential services dependent upon marine access.
6. Demonstrates the economic and social impacts of unreliable or inadequate marine infrastructure.
7. Identifies short, medium and long-term infrastructure requirements.
8. Undertakes visual documentation, including photographs, video and, where appropriate, drone imagery.
9. Develops a comparative infrastructure narrative demonstrating the unique cost and service-delivery challenges of maintaining infrastructure across 15 separate island communities.
10. Maps Commonwealth and Queensland Government responsibilities and relevant funding programs.
11. Identifies relevant policy frameworks through which investment can be advocated.
12. Develops a coordinated government advocacy strategy.

13. Advocates for a dedicated, rolling Marine Infrastructure Program.
14. Investigates alternative Commonwealth and Queensland funding and investment opportunities.
15. Develops a Marine Infrastructure Investment Prospectus or campaign document.
16. Explores regional collaboration with other Torres Strait and Northern Peninsula Area councils, Traditional Owner organisations, community organisations, industry and government stakeholders.
17. Establishes measurable advocacy objectives, including priority projects, estimated investment requirements, responsible levels of government and proposed timeframes.
18. Reports back to Council with the proposed campaign, evidence base, stakeholder map, priority projects, funding opportunities and advocacy strategy.

c. Regional Infrastructure Investment Report

Cr Seriako Dorante raised the matter of a Regional Infrastructure Investment Report. Cr Seriako Dorante asked how the decision to support different projects in the communities was assessed and decided. – no action item

d. Mer Island Essential Infrastructure Action Plan and Whole-of-Government Advocacy

Cr Bob Kaigey raised significant concerns regarding the condition, vulnerability and adequacy of essential community infrastructure on Mer Island.

Action Required:

The Chief Executive Officer to work directly with Cr Bob Kaigey and the Mer community to develop a coordinated Mer Island Essential Infrastructure Action Plan and whole-of-government advocacy strategy.

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13. INFORMATION REPORTS

BUILDING SERVICES – Building Services Report (August 2026)
COMMUNITY SERVICES – Community Services Report (August 2026)
CORPORATE SERVICES – Corporate Services Report (August 2026)
ENGINEERING SERVICES – Engineering Operations (August 2026)
ENGINEERING SERVICES – Information Report – Water & Wastewater (August 2026)

Council received and noted the information reports.

Any enquiries by Councillors in relation to the information reports can be raised directly by Councillors with the respective Directorate Executive Director, or the Chief Executive Officer.

14. **NEXT MEETING** – 28 October 2026 (VC)

15. CLOSE OF MEETING

Cr Francis Pearson delivered the closing prayer.

The Chair thanked Councillors and Officers for their participation and constructive engagement throughout the meeting and formally closed the Council meeting at 4.52pm.

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MINUTES CONFIRMED – 28 OCTOBER 2026

……	……
Cr Phillemon Mosby	James William
Mayor	Chief Executive Officer
Torres Strait Island Regional Council	Torres Strait Island Regional Council

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