



NOTICE OF COUNCIL MEETING

In accordance with Section 254C of the *Local Government Regulation 2012* this notice is to advise that the Trustee Council and Ordinary Council Meetings for the month of **OCTOBER 2026** will be held online by Microsoft (TEAMS) as follows:

Wednesday, 28 October 2026

- **Trustee Meeting (9.00am to 10.30am)**
- **Ordinary Meeting (10.30am to 5.00pm)**

Microsoft (TEAMS) Meeting ID: 447 846 433 701 72 | Passcode: Q9A9xA7B

The attendance of each Councillor is requested.

Agenda papers for each meeting will also soon be available on Council's website (except for any Closed Business papers) for members of the public and can be accessed by clicking on the link below:

<https://tsirc.qld.gov.au/about-us/meetings/>

Please note that these meetings are live streamed on Council's YouTube Channel and a recording following the meeting will be available at the following location:

<https://www.youtube.com/@IslandCouncil/streams>

James William
Chief Executive Officer

23 October 2026





ORDINARY MEETING

28 OCTOBER 2026

AGENDA

Time: 10:30am to 5:00pm

Venue: Microsoft Teams Meeting

Join: <https://teams.microsoft.com/meet/44784643370172?p=3wOERXi8V5Lk0WalaT>

Meeting ID: 447 846 433 701 72 | Passcode: Q9A9xA7B

ORDER OF BUSINESS

10:00am

A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS |
OPENING PRAYER | OBSERVANCES

B. LEAVE OF ABSENCE

C. CONFLICT OF INTEREST DECLARATIONS

1. CONFIRMATION OF MINUTES & ACTION ITEMS

1.1 Minutes 22 September 2026

1.2 Action Items Update

OPEN SESSION – OFFICER REPORTS

2. Kirirri (Hammond Island) – Queensland Ambulance Service Lease
Application

3. Trustee Consent, transfer of and Aboriginal and Torres Strait Islander
Land Holding Act (Katter) Lease – St Paul's Community

4. Undocumented Commercial Land Occupation Project (Lease and
License Revenue)

5. DOGIT Trustee Fund Balances – Quarterly Update

6. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

CLOSED SESSION – OFFICER REPORTS

6.1. *[Standing Agenda Item]* Culture, Arts, Land & Heritage (CALH) Advisory
Committee - Update on Land and Native Title Strategic Matters – *verbal*
update by Cr Chelsea Aniba (CALH Advisory Committee Chair)

6.2. Transfer of Dwelling-Aboriginal and Torres Strait Islander Land
Holding Act (Katter) Lease – 28 William Street, Poruma

7. RESOLUTION TO OPEN THE MEETING TO THE PUBLIC

8. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

9. ITEMS ARISING



ORDINARY MEETING

28 OCTOBER 2026

AGENDA

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Meeting ID: 447 846 433 701 72 | Passcode: Q9A9xA7B

ORDER OF BUSINESS

10. NEXT MEETING – 17/18 NOVEMBER (KIRIRRI)

11. CLOSE OF MEETING & PRAYER



TRUSTEE MEETING 22 SEPTEMBER 2026

MINUTES

Time: 9:00am to 10:30am

Venue: Microsoft (TEAMS) Meeting ID: 445 642 995 169 46 | Passcode: i2qk2Lp3

PRESENT:

Division 3 – Saibai

Division 4 – Mabuiag

Division 5 – Badu / Deputy Mayor

Division 6 – Arkai (Kubin), Mua Island

Division 7 – Wug (St. Pauls), Mua

Island Division 8 – Kirirri (Hammond

Island) Division 9 – Iama

Division 10 – Warraber

Division 11 – Poruma

Division 12 – Masig

Division 13 – Ugar

Division 14 – Erub

Division 15 – Mer

LEAVE OF ABSENCE:

Division 1 – Boigu

Division 2 – Dauan

OFFICERS:

Chief Executive Officer

Executive Director Building Services

Acting Executive Director Community
Services

Executive Director Corporate Services

Acting Executive Director Engineering
Services

Executive Director Financial Services

Acting DOGIT Transfer, Land Tenure
and Native Title Advisor

Executive Assistant to the CEO

TSIRC Secretariat

Cr Chelsea Aniba – via TEAMS

Cr Keith Fell – via TEAMS – left at
1015am

Cr Ranetta Wosomo – via TEAMS –
joined meeting at 10.23am

Cr Iona Manas – via TEAMS

Cr John Levi – via TEAMS

Cr Seriako Dorante – via TEAMS

Cr Aggie Hankin –

Cr Kayby Tamu – via TEAMS – left at
10:07am

Cr Francis Pearson – via TEAMS

Cr Ted Mosby – via TEAMS

Cr Rocky Stephen –

Cr Nixon Mye – via TEAMS

Cr Bob Kaigey – via TEAMS

Cr. Dimas Toby – Personal Commitments
(family or personal matters)

Cr Torenzo Elisala – Personal Commitments
(family or personal matters)

Mr James William

Mr Wayne Green

Mr David Abednego

Ms Michelle Webster

Mr Adeah Kabai

Ms Hollie Faithfull

Mr John Coyle

Ms Amy Orr

Ms Tia Hart

**A. WELCOME & QUORUM CONFIRMATION | ACKNOWLEDGEMENTS |
OPENING PRAYER | OBSERVANCES**

At 9.10am the Mayor (Mr Phillemon Mosby) formally opened the Trustee Council meeting for the month of September 2026, noting that a quorum of members was present.

The Mayor welcomed Councillors and attendees and made the following opening remarks to Council:

Deputy Mayor Cr Ranetta Wosomo, Councillors, CEO Mr James William, members of the Executive Leadership Team, Council officers, and members of our communities — **Koeyma Eso nithamunka Mura.**

Firstly, I wish to acknowledge our Heavenly Father for His provision, favour and blessings throughout my healing journey.

I also sincerely thank everyone who has kept me in their thoughts, offered words of encouragement, and prayed for me and my family during this period. Your kindness, support and prayers have meant more to me than I can adequately express.

Since my temporary absence from Council in May, I have been very conscious of the impact this has had on our elected leadership team, our organisation and our region.

While I would much rather have been alongside you throughout this period, I believe there has also been something very positive revealed through this experience — the depth of leadership, capability, resilience and potential within our elected leadership team.

For that reason, I want to place on record my sincere appreciation and recognition of our Deputy Mayor, **Cr Ranetta Wosomo**, for her dedication, persistence and steady leadership during my absence.

Deputy Mayor, you have demonstrated that leadership at this level is not determined by gender. You have shown that women and girls in the Torres Strait have a rightful place at every level of leadership, decision-making and governance.

You have not simply maintained business as usual. You have made your own mark and demonstrated that women can lead with strength, courage, compassion and determination.

This is consistent with the sentiments I shared with you during our **Strategic Action Reference Group workshop in Cairns from 31 August to 4 September 2026.**

I also acknowledge our Councillors, our CEO Mr James William, our Executive Leadership Team, Council officers and all those who have continued to carry the responsibilities of Council and support our communities during this period.

Temporary Mayoral Delegation Arrangements

As I continue my recovery and undertake a period of light duties, I have asked our CEO, **Mr James William**, to prepare and put in place appropriate **Temporary Mayoral Delegation Arrangements**.

I want to provide some clarity to Council regarding the purpose and nature of these arrangements.

The intention is to provide **clarity, continuity, accountability and good governance** while I progressively return to my full Mayoral responsibilities.

The proposed arrangement provides for an **instrument of delegation and authorisation from the Mayor to the Deputy Mayor, Cr Ranetta Wosomo**, enabling the temporary allocation of specified Mayoral duties and functions, as agreed between the Mayor and Deputy Mayor.

I want to be very clear about what this arrangement does — and what it does not do.

It does not constitute an appointment of the Deputy Mayor as Acting Mayor.

I remain the elected Mayor of the Torres Strait Island Regional Council and remain responsible for my Mayoral office while undertaking light duties.

The purpose of this delegation is to provide a practical governance mechanism through which particular functions can appropriately be undertaken by the Deputy Mayor during this period.

It is also important that this arrangement remains clearly distinguished from the separate statutory operation of **section 165 of the Local Government Act 2009**, which provides for the Deputy Mayor to act for the Mayor in circumstances of absence or temporary incapacity.

Accordingly, this delegation arrangement is intended to operate while I remain in office and continue undertaking my Mayoral responsibilities on light duties.

It does not replace, limit or displace the statutory provisions that apply should circumstances arise where section 165 is engaged.

Importantly, this practical arrangement is based on the mutual understanding and agreement between the Mayor and Deputy Mayor, and is conditional upon the Deputy Mayor's approval and continuing willingness to undertake the delegated functions.

I believe this provides Council with an appropriate balance between continuity of leadership and clarity of responsibility.

It also respects the distinct but complementary roles of the Mayor, Deputy Mayor, elected Council and administration.

The legislative framework also provides for a Mayor to delegate certain Mayoral powers to another councillor, subject to the applicable statutory limitations. It is therefore important that any delegation is properly documented, clearly defined and appropriately recorded.

For that reason, I have asked the CEO to ensure that the arrangements are properly documented and maintained within Council's governance framework, including the appropriate recording of the delegation in accordance with Council's statutory obligations.

This is not about transferring the office of Mayor.

It is about ensuring that, during my gradual return, Council has a clear and practical mechanism for maintaining continuity of leadership, while preserving accountability and the integrity of our governance arrangements.

Our Collective Leadership

My absence has reminded me of something fundamental:

Leadership is not about one individual.

Leadership is collective.

Every person around this table brings different knowledge, experience, relationships and perspectives.

That diversity is not our weakness — **it is our strength.**

We may not always agree, and robust discussion is an important part of good governance.

We should be able to challenge ideas, ask difficult questions, scrutinise proposals and have respectful debate.

But once decisions are properly made, we must remain united in our commitment to the people we have been elected to serve.

Where we are today is our starting point.

We cannot change every circumstance that has brought us to this point, but we can determine what we do from here.

The decisions we make today will help shape the opportunities available to the next generation of Torres Strait Islanders.

Our responsibility is therefore to remain focused on our people, our communities and our future.

We must continue working towards **greater opportunity, greater autonomy, stronger partnerships and greater capacity for our people to shape and own their future.**

Strengthening Our Regional and Pacific Voice

This responsibility also extends beyond the individual communities represented around this Council table.

As Torres Strait leaders, we have a responsibility to ensure that the voice of our people is heard not only within Queensland and Australia, but also within the broader regional environment in which our people, our culture, our waters and our traditional relationships exist.

I recently responded to a regional discussion initiated by Mayor Seriat concerning the importance of strengthening **Torres Strait representation and engagement within the broader Pacific regional architecture**, including the **Pacific Islands Forum and the Melanesian Spearhead Group**.

TSIRC supports the principle of a **coordinated and genuinely regional approach** to this important work.

However, I believe it is equally important that any new regional engagement is firmly grounded in the existing frameworks and relationships that have served the Torres Strait for generations.

In particular, we must recognise the significance of the **Torres Strait Treaty**, which has now been in force for more than four decades.

The Treaty provides a unique and enduring framework governing the relationship between Australia and Papua New Guinea, including matters concerning the traditional way of life, movement, environment and interests of traditional inhabitants.

The **Joint Advisory Council**, or JAC, is an important part of that architecture, providing a formal mechanism through which Australian, Papua New Guinean and traditional inhabitant representatives can consider matters arising under the Treaty.

It was within this context that TSIRC raised a number of important international and strategic matters at the recent **Joint Advisory Council meeting in Port Moresby from 10 to 14 August 2026**.

The opportunities now emerging across the wider Pacific should therefore be considered carefully and collectively.

Where appropriate, they should be connected to the existing Treaty framework rather than pursued as separate or competing regional initiatives.

There is considerable merit in building consensus across our **Mayors, GBK and TSRA Chairs, NPARC and other relevant regional leadership and statutory bodies**, while recognising the distinct legislative mandates, responsibilities and obligations of each organisation.

I believe the time is right for us to consider the development of a **clear regional implementation and advocacy plan**.

Such a plan could:

- identify the respective statutory and cultural responsibilities of our regional leadership bodies;
- establish an agreed mechanism for determining and carrying the collective Torres Strait position;
- align regional priorities with the Torres Strait Treaty, Pacific regional architecture and the broader Melanesian context;
- identify opportunities for direct engagement with the Pacific Islands Forum and the Melanesian Spearhead Group;
- establish agreed advocacy priorities and messages for engagement with the Commonwealth and relevant Pacific institutions; and
- take account of the respective terms of office, current advocacy programs and existing commitments of our regional leadership.

Most importantly, any future representation must be **culturally legitimate, collectively endorsed and capable of being sustained beyond individual terms of office**.

Our objective should not be to establish another arrangement that depends upon one organisation or one current office holder.

Our objective should be to build a **durable regional mechanism** that can continue to represent the interests and aspirations of Torres Strait people across generations.

Accordingly, TSIRC supports the proposal for regional leaders to come together and develop an agreed position before any formal approach is made to the Australian Government, the Pacific Islands Forum or the Melanesian Spearhead Group.

This provides us with an opportunity to build upon the work already being undertaken through the **Torres Strait Treaty and JAC processes**, while

strengthening the Torres Strait's connections with our Pacific and Melanesian counterparts.

These connections are important across a range of shared strategic priorities, including:

climate change, oceans and marine management, maritime and border issues, culture, connectivity, economic development, and the movement of traditional inhabitants.

I look forward to TSIRC continuing to work constructively with **Torres Shire Council, GBK, TSRA, NPARC, Traditional Owner leadership and other regional entities** to develop a coordinated pathway forward.

The proposed **Zenadth Kes Pacific and Melanesian Engagement Regional Implementation and Advocacy Plan** provides a useful starting framework for regional leadership consideration.

This is the kind of regional leadership that I believe we must continue to build — leadership that is coordinated but not controlling; collective but respectful of each organisation's mandate; culturally grounded but outward looking; and focused on creating lasting opportunities for our people.

Our people deserve to see their leaders working together where there are matters of shared strategic importance.

Courageous and Culturally Grounded Leadership

As elected leaders, we must continue to lead lawfully, ethically and in the public interest.

But accountability and compliance must never prevent us from being courageous.

Where we encounter systemic barriers, culturally unsafe approaches, uninformed methodologies, or practices that do not respect the cultural authority and lived realities of our people, we must have the courage to respectfully challenge them and advocate for better ways forward.

Because sometimes leadership is not about following the path that already exists.

Sometimes leadership is about having the courage to create a better path.

And sometimes creating that better path requires us to come together across organisational boundaries and find a common regional voice.

That is the responsibility before us.

Moving Forward Together

As we come together for these September meetings, I ask each of us to remember three things:

Stay united. Stay focused. Stay determined.

Let us continue to support Deputy Mayor Wosomo in her leadership, work collaboratively with our CEO and administration, and maintain a clear understanding of the different but complementary responsibilities of elected Council and administration.

Let us also continue to strengthen our relationships with our regional partners and ensure that TSIRC remains an active and constructive participant in discussions that affect the future of our people and our region.

I have full confidence in this leadership team and in our collective ability to continue serving our communities through what has been a challenging period.

My return is gradual, but I return with **renewed gratitude, renewed confidence and an even stronger belief in the potential of this leadership team.**

And finally, I leave you with this thought:

Leadership is not only about what we achieve while we hold office. Leadership is about what we leave behind.

One day, another generation will look back at this period and ask:

“What did they leave for us?”

My hope is that they will say:

They stood together. They stood with courage. They stood for their people. And they helped create a better future.

Let us continue to lead with vision, stand with courage, engage with enthusiasm, listen with humility, and never forget who we are here to serve.

We are one team. We achieve together. And we lead together.

Koeyma Eso nithamunka Mura.

Cr Phillemon Mosby

Mayor

Cr John Levi delivered the opening prayer, and the Trustee Council observed a minute of silence to honour the memory of the deceased and those in sorry business at this time.

B. LEAVES OF ABSENCE

#T24-28/2026-9/B

CR FELL / CR PEARSON

Council (as Trustee):

grants leave of absence for each of the following Councillors for the Trustee Council Meeting dated as listed:

Division	Councillor	Date of Absence	Reason
Division 1 – Boigu	Cr. Dimas Toby	22 September 2026	Personal Commitments (family or personal matters)
Division 2 – Dauan	Cr Torenzo Elisala	22 September 2026	Personal Commitments (family or personal matters)

CARRIED UNANIMOUSLY

C. CONFLICT OF INTEREST (COI) DECLARATIONS

The Mayor advised that no written COI notifications were provided by Councillors in relation to the Trustee Meeting for September 2026.

The Mayor added that if throughout the course of the discussion that any Councillors become aware of a potential conflict of interest immediately advise the meeting.

D. LIVE STREAM

The Mayor advised that this meeting is being LIVE STREAMED on Council's YouTube Channel.

1. CONFIRMATION OF MINUTES (19 August 2026)

#T24-28/2026-9/1

CR FELL / CR PEARSON

Council (as Trustee) confirms the Minutes of the Trustee Meeting held on 19 August 2026.

CARRIED UNANIMOUSLY

1.1. UPDATE ON ACTION ITEMS FROM PREVIOUS MEETINGS

The Chief Executive Officer (Mr James William) spoke to this item and the update was noted by the Trustee Council.

Items noted as 'completed' during this update will be removed from future reports.

2. RESOLUTION TO CLOSE THE MEETING TO THE PUBLIC

#T24-28/2026-9/2

CR STEPHEN / CR HANKIN

Council (as Trustee) resolves to close the meeting to the public pursuant to section 84 of the *Local Government Act 2009* to allow the Trustee to discuss the following items:

Under section s84.2.a MABUIAG – COMMERCIAL LEASE APPLICATIONS This report seeks a Trustee decision about six Expressions of Interest (EOIs) for commercial leases on Mabuiag

CARRIED UNANIMOUSLY

3. RESOLUTION TO RETURN THE MEETING TO OPEN DISCUSSION

#T24-28/2026-9/3

CR ANIBA / CR STEPHEN

Council (as Trustee) resolves to move out of closed discussions pursuant to Section 84 of the *Local Government Act 2009*.

CARRIED UNANIMOUSLY

4. CONSIDERATION OF MATTERS DISCUSSED IN CLOSED SESSION

#T24-28/2026-9/4

CR ANIBA / CR STEPHEN

Council (as Trustee) resolved as follows:

- 4.1. [Standing Agenda Item] Culture, Arts, Land & Heritage (CALH) Advisory Committee - *Update on Land and Native Title Strategic Matters – verbal update by Cr Chelsea Aniba (CALH Advisory Committee Chair)*

Executive Summary
Discussions involve sensitive matters in relation to land or native title.

Discussion only. Council (as Trustee) noted the verbal updates provided by Cr Aniba.

4.2. Mabuiag – Commercial Lease Applications

#T24-28/2026-9/4.2

CR HANKIN / CR ANIBA

Council (as Trustee):

note that six Expressions of Interest (EOI) for commercial leases at Mabuiag were submitted by Mabuygiw Garkaziw Kupay TSI Corporation;

- a. note that the consultation process under the Trustee Policy was undertaken resulting in objections to the EOIs, as the sites are culturally significant;
- b. note that the Divisional Councillor for Mabuiag does not support the EOIs, as the sites are culturally significant;
- c. refuse the EOIs, based on part (b) and (c) of this resolution; and delegate to the Chief Executive Officer the power to formalise the Trustee's decision in relation to this resolution, including advising the applicant of the Trustee's decision.

CARRIED UNANIMOUSLY

5. ITEMS ARISING

Council (as Trustee) noted there were no items arising.

6. NEXT MEETING – 28 October 2026 (VC)

7. CLOSE OF MEETING

The Mayor formally closed the Trustee Council meeting at 10:25am.

MINUTES CONFIRMED – 28 OCTOBER 2026

.....
Cr Phillemon Mosby
Mayor
Torres Strait Island Regional Council

.....
James William
Chief Executive Officer
Torres Strait Island Regional Council

DRAFT



TRUSTEE COUNCIL MEETING ACTION ITEMS

(Updated @ 2 October 2026)

Agenda Item

1.1

Agenda Item	Expected Completion Date	Action Area	Current Status
<p>June 2026 Mtg Trustee Fund Balances</p> <p>Action Required:</p> <ol style="list-style-type: none">Executive Director Financial Services to provide Quarterly Reports to Council (as Trustee) detailing Trustee Fund Balances for each relevant Division.The Culture, Arts, Land & Heritage (CALH) Advisory Committee to review the policy/procedure with a view to enhancing accessibility to the community. The review is to be tabled at future Strategic Action Reference Group (SARG) Standing Committee.Chief Executive Officer to list the matter on the agenda for discussion at the Council Workshop in October 2026, with a view to Council considering a report on the matter at the December 2026 Trustee Council meeting.	<p>Oct 2026 SARG Meeting</p> <p>Oct 2026</p>	<ol style="list-style-type: none">ED Financial ServicesCALH AC / ED Corporate ServicesCEO	<ol style="list-style-type: none">First quarterly report will be tabled October 2026 for the Q1 (1 July 2026 to 30 September 2026).Update 14/8/26: Was listed for discussion at CALH Advisory Committee Meeting on 11/8/26 however Committee Chair rescheduled that meeting to attend the JAC meeting in PNG. New Advisory Committee meeting date currently set for 15/9/2026. <u>Update 20/10/2026 listed for discussion at CALH on 6/10/2026 however a quorum was not achieved, and the meeting is rescheduled to early November.</u>Update 16/9/26: Tabled at CALH 15/9/2026. Matter is ongoing. EDFS to provide advice to CALH and CALH to work on review of Reserve Policy.
<p>June 2026 Mtg AI 7.1 CB Kirirri (Hammond Island) – 99-Year Home Ownership Lease Applications</p> <p>Action Required:</p>		CEO / ED Building Services	05/08/2026 TSIRC BSU currently does not have the funding or on ground resources required to provide repairs and maintenance services directly to home owners or holders of 99 year leases on Kirirri (Hammond Island).

Chief Executive Officer and Executive Director Building Services to consider strategies to enable cost-effective repairs and maintenance to homeowners, particularly in light of the increasing applications for 99—year leases.			<p>Given Kirirri's proximity to Thursday Island and Horn Island, it is recommended that the homeowners and 99 year lease holders engage directly with suitably qualified contractors operating from these locations. TSIRC is willing to assist by providing relevant contractor details.</p> <p>This approach will enable BSU to maintain its focus on delivering maintenance works across Council's social housing assets, which generates revenue for Council and support the ongoing sustainability of it housing services.</p> <p>We recognise the challenges associated with other remote Divisions and work in partnership with Community Services and Dept of Housing to address these challenges with homeowners and 99 year lease.</p> <p>4.</p>
<p>Sept 2025 Mtg AI 7 Consideration of Matters Discussed in Closed Session</p> <p>Action Required:</p> <p>CEO to explore options for an Inquiry (at Parliamentary level) into the increasingly high costs of housing delivery in the region – including the need for Cabinet and Budgetary Committees to be fully aware and have it formally recognised that the cost of infrastructure delivery in the region is continually rising and is severely impacting on the delivery of critical housing needs.</p>		CEO	<p>Ongoing. A/CEO commenced enquiries with various contacts on best approach and schedule/timeframes.</p> <p>Update at June 2026 Meeting: Executive Leadership Team is mindful of Council's concerns and are actively seeking opportunities across all levels of Government in an effort to alleviate high costs and will report back to Council on this matter.</p>
<p>Nov 2023 Mtg AI 6 Action Items from Previous Meetings</p> <p>Action Required:</p> <p><u>Saibai Island Church</u>/options to assist in the maintenance and/or restoration of heritage-listed sites and buildings to be considered at the December 2023 meeting.</p>		ED Community Services	<p>Ongoing work. The Saibai Island Church matter (as it unfolds) is being treated as a model to use right across the TSIRC footprint.</p> <p>Updated 19/11/25: Efforts to identify suitable funding stream/partners and opportunities (Govt and philanthropic) continue. Met with Consultants to map out different approach including</p>

<p><i>Cr Aniba advised the August 2025 Trustee Meeting that it was her understanding that the Saibai PBC is considering a financial co—contribution from its community fund towards the restoration work for the building, however, this cannot proceed without consensus from the Saibai Community. Cr Aniba will provide a further update at the next Trustee Council meeting.</i></p> <p>19/11/25: <i>Cr Fell proposed that Community Trustee Funds could be utilised to address the issue if that is approved by the Community. The CEO advised that in the case of Saibai matter, the costs associated with the repairs required is well higher than the balances available in the Community Trust Funds. In addition, external funding is difficult to secure due to the age and state of repairs required with many of these structures right across the TSIRC footprint were built well before the introduction of building codes.</i></p>			<p>investigating opportunity to list on National heritage-listed Register</p>

**OFFICE OF THE CEO**

AUTHOR: DOGIT Transfer, Land Tenure and Native Title Advisor

**KIRIRRI (HAMMOND ISLAND) – QUEENSLAND AMBULANCE SERVICE
LEASE APPLICATION**

Agenda item for Trustee resolution.

OFFICER RECOMMENDATION:

That Council (as Trustee):

- (a) approves, in accordance with the *Torres Strait Islander Land Act 1991*, a 40-year lease to Queensland Ambulance Service over Lot 81 on SP248418, Hammond Island; and
- (b) delegates to the Chief Executive Officer the power to formalise the Trustee's approval in relation to all matters set out in this resolution, including by signing necessary instruments.

Executive summary:

This report seeks Trustee approval for a 40-year lease to Queensland Ambulance Service over Lot 81 on SP248418, Hammond Island.

Interested Parties/Consultation:

- Division 8- Kirirri - Councillor Dorante has been consulted and supports the lease.
- Culture, Arts, Land and Heritage Committee.
- RPS AAP Town Planning Consulting Pty Ltd (completed town planning assessment).
- Executive Director Community Services.
- Executive Director Business Services.
- Queensland Police Service (representing State Emergency Services).

Background:

Council, as Trustee, received an application from Queensland Ambulance Service (QAS) for a 40-year lease over Lot 81 SP248418, 916 Marietta Roach Road, Hammond Island. The area currently contains the old State Emergency Services (SES) shed. The site is proposed to be developed into a multi-purpose facility for QAS and SES and the old shed is to be demolished. Subject to Trustee approval, QAS proposes to commence the redevelopment early 2027 and a letter from the QAS Commissioner to Cr Dorante confirms the project is fully funded.

The purpose of the lease is:

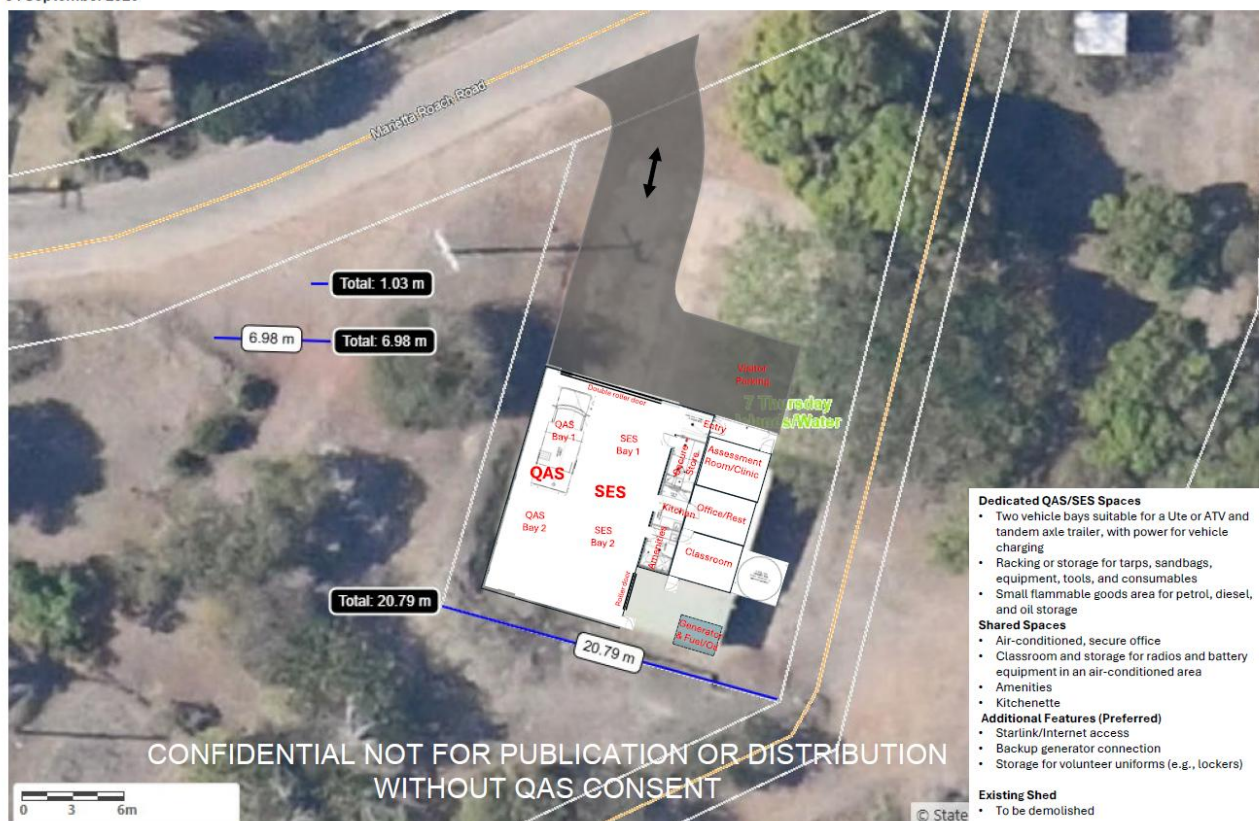
- Provision of Emergency Services and Health Facilities for QAS and SES;
- Storage of QAS and SES vehicles;
- Offices and amenities/treatment/consultation room/training room; and
- Demolishing of existing SES shed on site.

A land assessment was undertaken and if the Trustee approves the application, QAS will be required to obtain Native Title consent prior to the grant of the lease. There are no planning approvals required, as the proposed redevelopment is consistent with the Zeanadth Kes Planning Scheme.

Lot 81 showing concept design

HAMMOND ISLAND RESPONSE FACILITY – INDICATIVE OPTION (Shared with SES) EXISTING SITE

04 September 2026



Trustee revenue

Council's Trustee Policy sets government lease rent at **\$15.20** (inc GST) per square metre per annum, which will amount to **\$11,263.20** in Trustee revenue. QAS will also be required to pay utility charges for services (water, sewerage etc).

Recommendation:

it is recommended that that the Trustee approves the lease.

COMPLIANCE / CONSIDERATIONS:

Statutory:	<ul style="list-style-type: none"><i>Torres Strait Islander Land Act 1991 (Qld)</i><i>Native Title Act 1993 (Cth)</i><i>Planning Act 2016</i><i>Cultural Heritage Act 2003</i>
Budgetary:	Any required costs to meet the conditions of the grant of the lease are the responsibility of the applicant.
Policy:	Trustee Policy
Legal:	This Report has been developed by Council's DOGIT Transfer, Land Tenure and Native Title Advisor.
Risk:	Trustee risks will be managed by ensuring all appropriate approvals have been obtained prior to the grant of the lease.

Links to Strategic Plans:	TSIRC Corporate Plan 2025-2030 (<i>Bisnis Plan</i>) Delivery Pillar – A proactive and responsible Council 3.1 Provide good governance and leadership <ul style="list-style-type: none"> ➤ Deliver the Corporate Plan, Operational Plans, Strategies and budget that reflect the needs of community ➤ Ensure responsible financial management and sustainability ➤ Prioritise and manage risks effectively ➤ Ensure responsible land and trustee management by upholding cultural, environmental, and legal obligations. ➤ Support sustainable land use, protect traditional ownership rights, and enhance community-driven decision-making to preserve and maximize land benefits for future generations.
Masig Statement:	Providing home ownership pathways is consistent with the aims of the Masig Statement, including: <ul style="list-style-type: none"> • Aim 3 – In keeping with Article 4 of the United Nations Declaration on the Rights of Indigenous Peoples, in exercising our right to self-determination, we have the right to autonomy or self-government in matters relating to our internal and local affairs, as well as ways and means for financing their autonomous functions. • Aim 4 –create partnerships with Key Regional Stakeholders, the Queensland and Australian Governments to better equip us to work together to achieve our regional goals and aspirations.
Standing Committee Consultation:	Culture, Arts, Land and Heritage Committee has been consulted.
Timelines:	N/A

Other Comments:

Nil.

Recommended:



Joanne Bryant
 DOGIT Transfer, Land Tenure and
 Native Title Advisor

Approved:



James William
 Chief Executive Officer

ATTACHMENTS:

Nil



OFFICE OF THE CEO

AUTHOR: DOGIT Transfer, Land Tenure and Native Title Advisor

TRUSTEE CONSENT, TRANSFER OF AN ABORIGINAL AND TORRES STRAIT ISLANDER LAND HOLDING ACT (KATTER) LEASE- St Pauls Community

OFFICER RECOMMENDATION:

- a) Council (as Trustee) consent to the transfer of Land Holding Act lease (Lease No. 719480495) over Lot 15 on SP256048, St Pauls, from Zawai Malaki Mahat Kris to John Tosh Kris; and
- b) delegate to the Chief Executive Officer the power to execute the General Consent form.

EXECUTIVE SUMMARY:

This report seeks Trustee consent to the transfer of an *Aboriginal and Torres Strait Islander Land Holding Act 2013* (LHA/Katter) lease over 15 Anu Namai Road, St Pauls Community.

Interested Parties/Consultation:

- Cr John Levi (Division 7 – Wug – St Pauls), supports the transfer.
- Chief Executive Officer.
- Council's Leasing team.
- Council's Housing Manager.
- Executive Director Community Services.
- Department of Housing and Public Works.

BACKGROUND

Council received a request from Mr Zawai Malaki Mahat Kris seeking Trustee consent to transfer his Katter Lease to his brother, Mr John Tosh Kris.

Zawai Malaki Mahat Kris, is the Katter lease holder of 15 Anu Namai Road, described as Lot 15 on SP256048 which is a private home ownership. Mr Kris is not residing at the property and lives in a social housing property managed by the Department of Housing and Public Works. He has advised that he wishes to remain in social housing and the department will only allow him to do so if he does not own private property.

Mr John Tosh Kris wishes to assume responsibility for the Katter lease and has provided written confirmation that he accepts all responsibilities and costs associated with home ownership. The proposed transfer will not impact tenancy arrangements within the community. Mr John Tosh Kris intends to reside in the dwelling as his principal place of residence.

In accordance with the Trustee Policy, the terms and conditions of the Katter lease, and the Land Holding Act, Council, as Trustee of the St Pauls DOGIT, is the Lessor of the lease and therefore must consent to the transfer.

Section 64 of the Land Holding Act provides that a lease may be transferred, with the prior written consent of the Lessor (Trustee), to:

- an Aboriginal person or Torres Strait Islander; or
- if a person is not an Aboriginal person or Torres Strait Islander, the person must be the spouse or former spouse of an Aboriginal person or Torres Strait Islander, including where the Aboriginal person or Torres Strait Islander is deceased.

Divisional Councillor John Levi has confirmed that the proposed transferee, Mr John Tosh Kris, is eligible to hold the lease.

The transfer will facilitate a home ownership outcome for the new lessee.

COMPLIANCE / CONSIDERATIONS:

Statutory:	<i>Torres Strait Islander Land Act 1991</i> <i>Aboriginal and Torres Strait Islander Land Holding Act 2013</i>
Budgetary:	N/A
Policy:	Trustee Policy
Legal:	<i>Aboriginal and Torres Strait Islander Land Holding Act 2013</i> , with relevant provisions of the LHA explained under 'background'. Report prepared by Council's DOGIT Transfer, Land Tenure and Native Title Advisor.
Risk:	No identified risks. No impact on tenancy and proposed lessees accept the responsibilities of home ownership.
Links to Strategic Plans:	TSIRC Corporate Plan 2025-2030 (<i>Bisnis Plan</i>) Delivery Pillar – A proactive and responsible Council 3.1 Provide good governance and leadership ➤ Ensure responsible land and trustee management by upholding cultural, environmental, and legal obligations.
Masig Statement:	N/A
Standing Committee Consultation:	N/A
Timelines:	N/A

Other Comments:

Nil.

Drafting Officer:



John Coyle
Senior Leasing Officer

Recommended:



Joanne Bryant
DOGIT Transfer, Land Tenure and
Native Title Advisor

Approved:

A handwritten signature in black ink, appearing to read 'James William', written over a horizontal line.

James William
Chief Executive Officer

ATTACHMENTS:

ATT 1 home ownership acceptance letter-Mr John Tosh Kris

Ref: Home Ownership Acceptance letter

Torres Strait Island Regional Council
PO Box 7336
Cairns Qld 4870

28 September 2026

Dear John,

As the proposed lessee, I would like to take up ownership of the house located on the Land Holding Act lease (Katter) over the land at 15 Anu Namai Road, St Pauls Community, Moa Island QLD 4875, (described as lot 15 on SP256048)

I understand that when I become a homeowner, I will be responsible for:

- Organising and paying for all maintenance and repairs to the house, once it is granted to me.
- Paying for all service charges / rates that may be levied annually
- Paying for any house Insurance – I understand this is optional
- Deciding who lives in the house
- Organising any sale or transfer of the property (including paying any costs involved) if I want to sell or transfer the house and land to someone else.

I am aware that I am able to get any legal, financial or other advice that I think will help me with this decision.

Your sincerely,



John T Kris



DIRECTORATE: Office of the CEO

AUTHOR: DOGIT Transfer, Land Tenure and Native Title Advisor

UNDOCUMENTED COMMERCIAL LAND OCCUPATION PROJECT (LEASE AND LICENCE REVENUE)

OFFICER RECOMMENDATION:

That Council (as Trustee) note this report.

EXECUTIVE SUMMARY:

This report provides an update to the Trustee on revenue generated as part of the Undocumented Commercial Land Occupation Project.

Interested Parties/Consultation:

- Culture Land Arts Heritage Committee.
- Chief Executive Officer.
- Executive Director Corporate Services.
- Executive Director Community Services.
- Executive Director Financial Services.
- Executive Director Building Services.

Background

The Undocumented Commercial Land Occupation Project is ongoing, under the direction of the Chief Executive Officer, to ensure that all land and premises occupied by State, Commonwealth and/or other agencies (e.g. Telstra/Ergon), are under a lease or licence agreement. This is an ongoing project aimed at increasing revenue opportunities for both the Trustee and Council, while ensuring that appropriate liabilities, responsibilities and land use arrangements are formalised through the relevant tenure instruments.

Lease revenue resulting from this project is Trust money that is held in the DOGIT trust account for the relevant division. The Leasing Team liaises with relevant agencies and Divisional Councillors to facilitate registered leases for occupied DOGIT land, with rent payable to the Trustee defined under the Trustee Policy at \$15.20/m².

Licence revenue resulting from this project is Council money. The Leasing Team works closely with divisional staff and Councillors to manage matters relating to the use and occupation of Council buildings and office facilities. The licence fees are prescribed under Council's Fees and Charges in accordance with the *Local Government Act 2009* and are set depending on the use of the premises or land.

COMMERCIAL LICENCE FEES

Fee	Unit	2026/27 Fee (incl. GST)	2026/27 GST
Office Space Use	Square Metre Per Annum	\$1,235.00	Y
General Storage Use	Square Metre Per Annum	\$482.00	Y
Carports, awnings and airport IBC storage	Square Metre Per Annum	\$35.50	Y
Communication Services	Facility/Month	\$776.00	Y

Lease and Licence Revenue over the past three financial years, including this year, is shown on the table below and comprises:

Total revenue

- **2024/2025 = \$2,546,647**
- **2025/2026 = \$2,589,441**
- **2026/2027 = \$3,022,137 (forecast).**

Division	2024/25 (Actuals)			2025/26 (Actuals)			2026/27 (Forecast)		
	Lease	Licence	Total	Lease	Licence	Total	Lease	Licence	Total
Badu	0	125,558	125,558	0	129,920	129,920	0	134,283	134,283
Boigu	41,146	128,939	170,085	41,525	155,263	196,788	42,707	159,627	202,334
Dauan	55,901	92,254	148,154	26,572	147,427	173,999	29,938	150,598	180,536
Erub	68,497	69,663	138,160	39,221	102,664	141,885	58,452	105,077	163,529
Hammond	7,373	6,720	14,093	15,873	6,953	22,825	15,873	7,185	23,058
Iama	40,319	165,052	205,371	33,278	162,163	195,441	33,538	157,639	191,177
Kubin	48,686	149,860	198,546	91,708	141,364	233,072	93,260	171,321	264,581
Mabuiag	15,109	99,310	114,419	15,732	108,861	124,593	15,732	142,766	158,498
Masig	120,895	225,035	345,930	149,606	209,063	358,669	147,360	237,684	385,043
Mer	0	7,027	7,027	0	7,260	7,260	0	7,493	7,493
Poruma	103,647	167,698	271,345	79,281	173,437	252,718	49,748	177,284	227,032
Saibai	57,833	219,556	277,389	60,144	271,475	331,619	60,801	278,775	339,576
St Pauls	54,406	233,554	287,960	54,761	112,164	166,925	73,877	302,268	376,145
Ugar	9,802	44,495	54,297	10,308	52,535	62,843	10,308	54,275	64,583
Warraber	0	126,510	126,510	0	123,571	123,571	0	127,617	127,617
Thursday Island	0	56,560	56,560	0	61,379	61,379	0	170,151	170,151
Total	623,613	1,923,034	2,546,647	618,008	1,971,433	2,589,441	631,591	2,390,546	3,022,137

Recommendation

It is recommended that the Trustee note this report.

COMPLIANCE / CONSIDERATIONS:

Statutory:	<ul style="list-style-type: none"> • <i>Torres Strait Islander Land Act 1991 (Qld)</i> • <i>Local Government Act 2009 (Qld)</i>
Budgetary:	<p>Legal costs payable by lessees and licensees (care and consideration) For leases = \$3445 Licences = \$496</p>

Policy:	Trustee Policy.
Legal:	This Report has been developed by Council's DOGIT Transfer, Land Tenure and Native Title Advisor.
Risk:	Formalising leases and licence agreements addresses the legal uncertainty caused by undocumented land and building occupation.
Links to Strategic Plans:	<p>TSIRC Corporate Plan 2025-2030 (<i>Bisnis Plan</i>)</p> <p>Delivery Pillar – A proactive and responsible Council</p> <p>3.1 Provide good governance and leadership</p> <ul style="list-style-type: none"> ➤ Deliver the Corporate Plan, Operational Plans, Strategies and budget that reflect the needs of community ➤ Ensure responsible financial management and sustainability ➤ Prioritise and manage risks effectively ➤ Ensure responsible land and trustee management by upholding cultural, environmental, and legal obligations.
Masig Statement:	<p>Consistent with the aims of the Masig Statement, including:</p> <ul style="list-style-type: none"> • Aim 4 –create partnerships with Key Regional Stakeholders, the Queensland and Australian Governments to better equip us to work together to achieve our regional goals and aspirations.
Standing Committee Consultation:	CALH
Timelines:	N/A

Other Comments:

Nil.

Recommended:



Joanne Bryant
DOGIT Transfer, Land Tenure and
Native Title Advisor

Approved:



James William
Chief Executive Officer

ATTACHMENTS:

Nil



DIRECTORATE: FINANCIAL SERVICES

AUTHOR: *Acting Head of Financial Services*

DOGIT Trustee Fund Balances – Quarterly Update

OFFICER RECOMMENDATION:

That Council (as Trustee) receives and notes the DOGIT Trustee Fund balances as at 30 September 2026.

EXECUTIVE SUMMARY:

This report provides the first quarterly update and presents the reconciled balances as at 30 September 2026. The total DOGIT Trustee Fund balance across the 13 relevant divisions is \$5,086,114.

DOGIT Trustee Funds comprise revenue generated from leases and licences relating to DOGIT land, less eligible expenditure incurred for the maintenance or enhancement of that land. The reported balances have been reconciled through Council's monthly financial processes and will continue to be subject to monthly reconciliation and quarterly reporting.

Background:

At the June 2026 Trustee Council Meeting, Council requested that the Executive Director Financial Services provide quarterly reports detailing the Trustee Fund balance for each relevant division.

The first quarterly report was scheduled to be presented in October 2026 for the quarter from 1 July 2026 to 30 September 2026.

Council's Finance Business Partnering team has established a monthly reconciliation process for DOGIT lease and licence revenue, eligible expenditure and Trustee Fund balances. The process supports quarterly reporting to Council and provides current information on the funds attributed to each relevant division.

The reported balances are accounting allocations attributable to the relevant DOGIT activities. They do not constitute separate divisional bank accounts, and any proposed expenditure remains subject to legislative permissibility, Trustee approval, budget availability and Council's procurement and financial-control requirements.

Current Position

The following table presents the DOGIT Trustee Fund balances as at 30 September 2026:

Division	Closing Balance
Boigu	\$ 512,206.00
Dauan	\$ 288,936.00
Erub	\$ 525,019.00
Hammond	\$ 288,106.00
Iama	\$ 390,220.00
Kubin	\$ 553,198.00
Mabuiag	\$ 211,616.00
Masig	\$ 697,621.00
Poruma	\$ 518,552.00
Saibai	\$ 587,705.00
St Pauls	\$ 354,246.00
Ugar	\$ 143,812.00
Warraber	\$ 14,877.00
Total	\$ 5,086,114.00

Councillors seeking consideration of a proposed DOGIT-funded project should submit the prescribed DOGIT Expenditure Request Form in accordance with Council's current procedure. Submission of a request does not constitute approval. Each proposal must be assessed for legislative and trust-purpose compliance and separately considered by Council acting in its capacity as Trustee.

Conclusion

As at 30 September 2026, the reconciled DOGIT Trustee Fund balance across the 13 relevant divisions totals \$5,086,114. The balances have been reconciled through Council's monthly financial processes.

This report satisfies the first quarterly reporting requirement arising from the June 2026 Trustee Council Meeting. Further reports will be presented quarterly, supported by monthly reconciliations, to provide Council with updated divisional DOGIT Trustee Fund balances.

COMPLIANCE / CONSIDERATIONS:

Statutory:	Local Government Act 2009; Local Government Regulation 2012; Land Act 1994; and, where applicable, the Torres Strait Islander Land Act 1991. Council, as Trustee, must manage DOGIT land consistently with its trust purpose. Revenue received from trustee leases and permits is to be applied to the maintenance or enhancement of the relevant trust land.
Budgetary:	No funds are currently allocated in the adopted budget for use. Councillors seeking consideration of a proposed DOGIT-funded project should submit the prescribed DOGIT Expenditure Request Form in accordance with Council's current procedure. Submission of a request does not constitute approval. Each proposal must be assessed for legislative and trust-purpose compliance and separately considered by Council acting in its capacity as Trustee. Any future expenditure will require Trustee approval and inclusion

	in Council's adopted or amended budget prior to commitment of expenditure.
Policy:	Reserve Policy and General Reserve Procedure apply to the management and utilisation of DOGIT Trustee Funds.
Legal:	No specific legal issue arises from Council receiving and noting the quarterly balances. Any future proposal to utilise DOGIT Trustee Funds must comply with Council's trustee obligations, applicable legislation, the relevant trust purpose and Council's current policy framework. Legal advice should be obtained where the permissibility of a proposed use is uncertain.
Risk:	The principal risks are that DOGIT Trustee Funds may be incompletely or inaccurately recorded, incorrectly attributed, or applied inconsistently with Council's trustee obligations. Controls include monthly reconciliations, documented review and approval, retention of supporting records, quarterly reporting to Council, budget controls and Trustee approval before funds are utilised.
Links to Strategic Plans:	The report supports responsible financial and trustee management, transparency in decision-making and the effective management of DOGIT land for the benefit of Council's communities. This aligns with Council's strategic objective to manage Council affairs responsibly and effectively manage DOGIT land in its capacity as Trustee.
Masig Statement:	N/A
Standing Committee Consultation:	N/A
Timelines:	DOGIT funds to be reported quarterly to Trustee.

Recommended:



Frank Barbieri
Acting Head of Financial Services

Endorsed



Hollie Faithfull
Executive Director, Financial Services

Approved:



James William
Chief Executive Officer